



# SALT LAKE CITY 2016-2017 ACTION PLAN

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## SECOND YEAR ACTION PLAN

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The Second Year Action Plan outlines the activities and funding priorities for the second year of the Consolidated Plan, covering July 1, 2016 – June 30, 2017.

AP-15 EXPECTED RESOURCES - 91.220(c)(1,2)

**Introduction**

Salt Lake City's funding year 2016-2017 CDBG, HOME, ESG, and HOPWA allocations total \$4,570,191. HUD allocations plus any reallocated or program income funds will be utilized to address the growing housing and community development needs within Salt Lake City. Funding has significantly declined over the past decade making it more difficult to address needs and overcome barriers. Over the course of the 2015-2019 Consolidated Plan, Salt Lake City will coordinate and leverage HUD allocations to assist the city's most vulnerable populations, increase self-sufficiency, and address the needs in concentrated areas of poverty.

**Expected Resources: Priority Table**

	Uses of Funding	Expected Amount Available – Year 2				Expected Amount Available – Remainder of ConPlan	Description
		Annual Allocation	Program Income	PR Year Resources	Total		
CDBG	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	\$3,207,782	\$800,000	\$300,000	\$4,307,782	\$10,723,346	Amount for remainder of Con Plan is estimated as three times the current '16-'17 allocation plus program income and prior year resources.
	Acquisition Homebuyer Assistance Homeowner Rehab Multi-Family Rental New Construction Multifamily rental rehab New Construction for ownership TBRA	\$706,405	\$250,000	\$0	\$956,405	\$2,369,215	Amount for remainder of Con Plan is estimated as three times the current '16-'17 allocation plus program income. No prior year resources are anticipated.
ESG	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	\$290,179	\$1,800	\$0	\$291,979	\$872,337	Amount for remainder of Con Plan is estimated as three times the Year 2 allocation amount plus program income.
HOPWA	Permanent housing in facilities Permanent housing placement STRMU Short term or transitional housing facilities Supportive services TBRA	\$365,825	\$0	\$20,000	\$385,825	\$1,117,475	Amount for remainder of Con Plan is estimated as three times the Year 2 allocation amount plus prior year resources.

OTHER: HOUSING TRUST FUND	Acquisition						The Trust Fund has a budget of \$6m and expects to receive a total of approximately \$5m in revenue over the next plan period.
	Conversion and rehab for transitional housing						
	Housing						
	Multifamily rental new construction						
	Multifamily rental rehab						
	New construction for ownership	\$0	\$0	\$0	\$6,000,000	\$5,000,000	
	Permanent housing in facilities						
	Rapid re-housing						
	Rental Assistance						
	TBRA						
Transitional Housing							
OTHER: PROGRAM INCOME	Homebuyer assistance						Salt Lake City Housing Programs – Program Income
	Homeowner rehab						
	Housing						
	Multifamily rental new construction						
	Multifamily rental rehab	\$0	\$1,200,000	\$0	\$1,200,000	\$3,600,000	
New construction for ownership							
OTHER: ECONOMIC DEV. LOAN FUND	Economic development	\$0	\$0	\$0	\$0	\$5,100,000	This fund currently has a balance of approximately \$5.1m

Source: Salt Lake City Division of Housing and Neighborhood Development

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied:**

Match Requirements

HUD, like many other federal agencies, encourages the recipients of federal monies to demonstrate that efforts are being made to strategically leverage additional funds in order to achieve greater results.

Leverage is also a way to increase project efficiencies and benefit from economies of scale that often come with combining sources of funding for similar or expanded scopes.

- HOME Investment Partnership Program – 25% Match Requirement  
Salt Lake City will ensure that HOME match requirements are met by utilizing the leveraging capacity of its subrecipients. Funding sources used to meet the HOME match requirements include federal, state and local grants; private contributions; private foundations; United Way; local financial institutions; City General Fund; and unrestricted donations.
- Emergency Solutions Grant – 100% Match Requirement  
Salt Lake City will ensure that ESG match requirements are met by utilizing the leveraging capacity of its subgrantees. Funding sources used to meet the ESG match requirements include federal, state and local grants; private contributions; private foundations; United Way; Continuum of Care funding; City General Fund; in-kind match and unrestricted donations.

### Fund Leveraging

Leverage, in the context of the City's four HUD Programs, means bringing other local, state, and federal financial resources in order to maximize the reach and impact of the City's HUD Programs. Resources for leverage include the following:

- Housing Choice Section 8 Vouchers
- Low Income Housing Tax Credits
- New Market Tax Credits
- RDA Development Funding
- Salt Lake City Housing Trust Fund
- Salt Lake City Economic Development Loan Fund (EDLF)
- Olene Walker Housing Loan Fund
- Industrial & Commercial Bank Funding
- Continuum of Care Funding
- Foundations & Other Philanthropic Partners

### **If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan:**

Salt Lake City intends to expand affordable housing and economic development opportunities through the redevelopment of city-owned land, strategic land acquisitions, parcel assembly, and disposition. The Housing and Neighborhood Development Division will work collaboratively with other City Divisions that oversee or control parcels that are owned by the City to evaluate the appropriateness for affordable housing opportunities.

### **Discussion:**

Salt Lake City will continue to seek other federal, state and private funds to leverage entitlement grant funding. In addition, the City will support the proposed community development initiatives outlined in this Plan through strategic initiatives, policies, and programs.

**AP-20 ANNUAL GOALS AND OBJECTIVES**

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Improve and Expand Affordable Housing Stock	2016	2017	Affordable Housing	Poplar Grove;  Central City/ Central Ninth; Citywide; CDBG Eligible Areas	Affordable Housing Development & Preservation	CDBG: \$1,130,000 HOME: \$637,981  (OTHER - PROGRAM INCOME: \$300,000)	Homeowner Housing Rehabilitated: 504 Household Housing Unit
2	Provide Housing & Services for Persons w/ HIV/AIDS	2016	2017	Affordable Housing   Homeless   Non-Homeless Special Needs	Metropolitan Statistical Area (MSA)	Homeless: Mitigation, Prevention, Public Services   Public Services: Expand Opportunity/Self-Sufficiency	HOPWA: \$354,850	Public service activities other than Low/Moderate Income Housing Benefit: 141 Persons Assisted; Tenant-based rental assistance / Rapid Re-housing: 31 Households  Homelessness Prevention: 84 Persons Assisted
3	Expand Home Ownership Opportunities	2016	2017	Affordable Housing	Poplar Grove; Central City/ Central Ninth; Citywide; CDBG Eligible Areas	Affordable Housing Development & Preservation	HOME: \$181,521 (OTHER - PROGRAM INCOME: \$453,737)	Direct Financial Assistance to Homebuyers: 17 Households Assisted
4	Provide Housing for Homeless/at Risk of Homeless	2016	2017	Homeless	Citywide	Homeless: Mitigation, Prevention, Public Services	HOME: \$270,000 ESG: \$109,198	Tenant-based rental assistance / Rapid Re-housing: 135 Households Assisted  Homeless Prevention: 25 Persons Assisted
5	Provide Day-to-Day Services for the Homeless	2016	2017	Homeless	Citywide	Homeless: Mitigation, Prevention, Public Services	CDBG: \$140,500 ESG: \$164,115	Public service activities other than Low/Moderate Income Housing Benefit: 2,054 Persons Assisted
6	Provide Services to Expand Opportunity/Sufficiency	2016	2017	Non-Homeless Special Needs	Poplar Grove; Central City/Central Ninth, Citywide	Public Services: Expand Opportunity/Self-Sufficiency	CDBG: \$374,667	Public service activities other than Low/Moderate Income Housing Benefit: 7,729 Persons Assisted
7	Revitalize Business Nodes in Target Areas	2016	2017	Non-Housing Community Development	Poplar Grove Central City/Central Ninth	Economic Development to Expand Opportunity	CDBG: \$200,000	Facade treatment/business building rehabilitation: 8 Business
8	Improve Infrastructure in Distressed Neighborhoods	2016	2017	Non-Housing Community Development	Poplar Grove Central City/Central Ninth; CDBG Eligible Areas	Public Facility and Infrastructure Improvements	CDBG: \$1,370,515	Public Facility or Infrastructure Activities other than Low/ Moderate Income Housing Benefit: 25,000 Persons Assisted

9	Administration	2016	2017	Administrative Costs	All	All	CDBG: \$641,556 HOPWA: \$10,975 HOME: \$70,640 ESG: \$18,666
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**Goal Descriptions:**

1	<b>Goal Name</b>	<b>Improve and Expand Affordable Housing Stock</b>
	<b>Goal Description</b>	To promote the rehabilitation and development of homeowner housing affordable to low and moderate-income households. Efforts include housing rehabilitation for existing homeowners, acquisition/rehabilitation of blighted property, emergency home repair, and accessibility modifications.
2	<b>Goal Name</b>	<b>Provide Housing &amp; Services for Persons w/ HIV/AIDS</b>
	<b>Goal Description</b>	To provide housing subsidy assistance, housing information services, permanent housing placement, and case management for persons living with HIV/AIDS.
3	<b>Goal Name</b>	<b>Expand Home Ownership Opportunities</b>
	<b>Goal Description</b>	To expand homeownership opportunities for eligible low and moderate-income households. Efforts include down payment grants and low-interest financing.
4	<b>Goal Name</b>	<b>Provide Housing for Homeless/at Risk of Homeless</b>
	<b>Goal Description</b>	To prevent homelessness for individuals and families at risk of homelessness and to quickly house families experiencing homelessness. Efforts include homeless prevention assistance, tenant-based rental assistance, and rapid re-housing.
5	<b>Goal Name</b>	<b>Provide Day-to-Day Services for the Homeless</b>
	<b>Goal Description</b>	To support the city's most vulnerable residents with emergency and day-to-day services. Efforts include emergency shelter operations and essential supportive services for individuals and families experiencing homelessness.
6	<b>Goal Name</b>	<b>Provide Services to Expand Opportunity/Sufficiency</b>
	<b>Goal Description</b>	To expand opportunity and self-sufficiency for the city's most vulnerable residents. Efforts include public services that provide early childhood education, youth programs, job training, healthy foods, and health services.
7	<b>Goal Name</b>	<b>Revitalize Business Nodes in Target Areas</b>
	<b>Goal Description</b>	To revitalizing business nodes in the locally defined target areas to promote economic development activities, removal of blight, and to spur further investment. Efforts include commercial rehabilitation and will be leveraged with neighborhood improvement activities.
8	<b>Goal Name</b>	<b>Improve Infrastructure in Distressed Neighborhoods</b>
	<b>Goal Description</b>	To support the development of viable neighborhoods through infrastructure projects. Efforts will be concentrated to local target areas and include pedestrian, street, and park improvements.
9	<b>Goal Name</b>	<b>Administration</b>
	<b>Goal Description</b>	To support the administration, coordination, and management of Salt Lake City's CDBG, ESG HOME, and HOPWA programs.



**AP-35 PROJECTS** – 91.220(d)**Introduction:**

The priorities and goals as outlined in Salt Lake City's 2015-2019 Consolidated Plan serve as the foundation for program year 2016-2017 projects and activities. The Consolidated Plan encourages capacity in neighborhoods with concentrated poverty and supports at-risk populations by promoting goals that increase access to housing, education, health, transportation and economic development. Consolidated Plan goals will be supported through the following 2016-2017 efforts:

Housing:

To provide housing options for all economic and demographic segments of Salt Lake City's population while diversifying the housing stock within neighborhoods.

- Expand housing options for extremely low-income (ELI) individuals and special needs populations.
- Improve and rehabilitate the housing stock, with focus on concentrated areas of poverty.
- Expand affordable housing opportunities within walking distance of transit.
- Develop healthy and sustainable housing that utilizes energy conservation and green building technologies.
- Provide housing opportunities to emphasize stable housing as a primary strategy to prevent and end homelessness.

Education:

To promote educational opportunities, with focus on reducing intergenerational poverty.

- Expand access to affordable early childhood education to set the stage for academic achievement and social development.

Health:

To promote access to affordable healthcare, fresh foods, and safe living environments.

- Improve the condition of housing and capital infrastructure in distressed neighborhoods.
- Increase access to healthcare and other supportive services for persons experiencing homelessness.
- Increase access to fresh, healthy foods for food-insecure families and individuals.
- Improve and expand access to green infrastructure in distressed neighborhoods.

Transportation:

To promote accessibility and affordability of multimodal transportation.

- Expand and improve multimodal transportation infrastructure.

Economic Development:

To expand access to economic mobility and vibrant neighborhood business nodes.

- Provide job training programs for vulnerable populations, including chronically homeless, refugees and persons with disabilities.
- Expand economic opportunities through the improvement of capital infrastructure and commercial buildings in designated commercial nodes.

By engaging in building neighborhoods of opportunity, Salt Lake City is working toward closing the gap in a number of socioeconomic indicators, such as improving housing affordability, school-readiness of young children, employment skills of at-risk adults, access to transportation for low-income households, access to fresh foods for food-insecure families and economic diversity within neighborhoods.

In addition to expanding opportunity for low-income households living in concentrated areas of poverty, Salt Lake City will continue to support essential housing and supportive services for the city’s most vulnerable populations, with focus on the chronically homeless, homeless families, disabled persons, victims of domestic violence, persons living with HIV/AIDS and low-income elderly persons.

**Projects:**

#	Project Name
1	CDBG: Public Services: Homeless Service Programs
2	CDBG: Public Services: Early Childhood Education and Youth Programs
3	CDBG: Public Services: Job Training Programs
4	CDBG: Public Services: Health and Critical Needs
5	CDBG: Public Services: Other
6	CDBG: Housing
7	CDBG: Public Infrastructure
8	CDBG: Economic Development
9	CDBG: Transportation
10	CDBG: Administration
11	ESG16: Salt Lake City
12	HOME: Tenant Based Rental Assistance
13	HOME: Down Payment Assistance
14	HOME: NeighborWorks Salt Lake Housing Program
15	HOME: Salt Lake City Housing Program
16	HOME: Administration
17	HOPWA16: Salt Lake City

## AP-38 PROJECT SUMMARY

### Project Summary Information

1	<b>Project Name</b>	<b>CDBG Public Services: Homeless Service Programs</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Provide Day-to-Day Services for the Homeless
	<b>Needs Addressed</b>	Homeless: Mitigation, Prevention, Public Services
	<b>Funding</b>	CDBG: \$140,500
	<b>Description</b>	Funding for eligible activities that support emergency shelter and other supportive service programs directed to individuals and families experiencing homelessness. Funding allocations are coordinated with local CoC and ESG efforts.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	874 homeless individuals including chronically homeless, victims of domestic violence, persons with disabilities and other vulnerable populations are expected to benefit from proposed activities.
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	<p>Activities will provide essential day-to-day services for the city's most vulnerable populations. Funding will be targeted, in accordance with meeting a national objective, to support the chronically homeless, homeless families, and victims of domestic violence. Funding is projected to be allocated as follows:</p> <p>Catholic Community Services of Utah, Weigand Homeless Resource Center: \$20,000                      The Road Home, Emergency Shelter: \$46,500                      Wasatch Homeless Healthcare: Fourth Street Clinic Medical Outreach: \$40,000                      YWCA, Women and Children in Jeopardy: \$34,000</p>
2	<b>Project Name</b>	<b>CDBG Public Services: Early Childhood Education and Youth Programs</b>
	<b>Target Area</b>	Poplar Grove Central City/Central Ninth; Citywide
	<b>Goals Supported</b>	Provide Services to Expand Opportunity/Sufficiency
	<b>Needs Addressed</b>	Public Services: Expand Opportunity/Self-Sufficiency
	<b>Funding</b>	CDBG: \$85,175
	<b>Description</b>	Funding for eligible activities that support early childhood education and other youth programs provided by non-profit agencies.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	1,098 children living at or near the poverty level are expected to benefit from proposed activities. This includes refugees, recent immigrants and other vulnerable children.
	<b>Location Description</b>	Citywide with a focus on assisting residents in racial and ethnic concentrated areas of poverty and local target areas.
	<b>Planned Activities</b>	<p>Activities will provide a cost-effective intervention in closing gaps in development. Children growing up in poverty experience challenges to healthy development both in the short and long term, demonstrating impairments in cognitive, behavioral and social development. The greater the likelihood for poor outcomes the younger the child is when his or her family is impoverished. Funding is projected to be allocated as follows:</p> <p>Boys &amp; Girls Club: Poplar Grove Digital Divide: \$19,175                      Guadalupe Center, Early Learning Center: \$10,000                      House of Hope, Hope Center for Children: \$10,000                      Neighborhood House: Access to Affordable Early Childhood Education: \$20,000                      Salt Lake Community Action Program: Early Head Start: \$20,000                      YMCA: Early Childhood Afterschool Program: \$6,000</p>

3	<b>Project Name</b>	<b>CDBG Public Services: Job Training Programs</b>
	<b>Target Area</b>	Poplar Grove; Central City/Central Ninth; Citywide
	<b>Goals Supported</b>	Provide Services to Expand Opportunity/Sufficiency
	<b>Needs Addressed</b>	Public Services: Expand Opportunity/Self-Sufficiency
	<b>Funding</b>	CDBG: \$73,748
	<b>Description</b>	Funding for eligible activities that support employment and job training programs for vulnerable adults.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	349 adults living at or near the poverty level are expected to benefit from proposed activities. This includes refugees, recent immigrants, homeless individuals, persons with a disability, victims of domestic violence and other vulnerable adults.
	<b>Location Description</b>	Citywide with a focus on assisting residents in racial and ethnic concentrated areas of poverty and local target areas.
<b>Planned Activities</b>	<p>Activities will provide a cost-effective intervention in increasing self-sufficiency for households living in poverty. Many adults experiencing intergenerational poverty are employed but unable to meet the needs of their families. Adults experiencing intergenerational poverty will be connected to resources that assist them with employment and job training. Funding is projected to be allocated as follows:</p> <p>Advantage Services, Provisional Support Employment Program: \$21,248                      Columbus Foundation, Community Employment Expansion Project: \$27,500                      Odyssey House, Vocational Training Program: \$25,000</p>	
4	<b>Project Name</b>	<b>CDBG Public Services: Health and Critical Needs</b>
	<b>Target Area</b>	Poplar Grove; Central City/Central Ninth; Citywide
	<b>Goals Supported</b>	Provide Services to Expand Opportunity/Sufficiency
	<b>Needs Addressed</b>	Public Services: Expand Opportunity/Self-Sufficiency
	<b>Funding</b>	CDBG: \$175,500
	<b>Description</b>	Public Service activities that provide a health component for the City.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	5,787 adults living at or near the poverty level are expected to benefit from proposed activities. This includes refugees, recent immigrants, homeless individuals, persons with a disability, victims of domestic violence and other vulnerable adults.
	<b>Location Description</b>	Citywide with a focus on assisting residents in racial and ethnic concentrated areas of poverty and local target areas.
<b>Planned Activities</b>	<p>Activities will provide essential dental, mental health, victim support, and nutritional support for individuals living in poverty. Refugees, recent immigrants, victims of domestic violence, and those experiencing intergenerational poverty struggle to meet essential needs including food and healthcare. Proposed activities will support the city's most vulnerable residents. Funding is projected to be allocated as follows:</p> <p>Crossroads Urban Center, Luisa E. Lema Emergency Food Pantry: \$13,500                      First Step House, Peer Support Services Program: \$33,000                      Rape Recovery Center, Crisis Intervention and Advocacy: \$35,000                      Salt Lake Donated Dental, Community Dental Program: \$30,000                      Utah Food Bank, Mobile School Pantry Program: \$15,000                      Utah Health and Human Rights, Torture and Severe War Trauma Treatment: \$15,000                      YWCA, Women and Children in Jeopardy: \$34,000</p>	

5	<b>Project Name</b>	<b>CDBG: Public Services: Other</b>
	<b>Target Area</b>	Citywide
	<b>Funding</b>	CDBG: \$23,689
	<b>Description</b>	Funding for eligible public service providers that address Salt Lake City priorities shared by the Mayor and the City Council, but do not address specific activities that provide housing rehabilitation, emergency home repair, and accessibility modifications for eligible households.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	718 low and moderate-income households are expected to benefit from proposed activities. Funding will be targeted to young children, adolescents, and low-income adults.
	<b>Location Description</b>	Citywide applicability
	<b>Planned Activities</b>	<p>Activities will provide essential services for at-risk individuals whose particular circumstances are not covered in other CDBG categories and are not related to the 5 Year Consolidated Plan. Services include care for children and infants in crisis, legal representation for income-qualified victims of domestic violence, and alternative youth justice programs. Funding is projected to be allocated as follows:</p> <p>Family Support Center, Crisis Nurseries: \$10,000                      Law Related Education Project, Salt Lake Peer Court: \$7,500                      Legal Aid Society, Domestic Violence Victim Assistance Program: \$6,189</p>
6	<b>Project Name</b>	<b>CDBG: Housing</b>
	<b>Target Area</b>	Poplar Grove Central City/Central Ninth; Citywide
	<b>Goals Supported</b>	Improve and Expand Affordable Housing Stock
	<b>Needs Addressed</b>	Affordable Housing Development & Preservation
	<b>Funding</b>	CDBG: \$1,130,000; CDBG PROGRAM INCOME: \$800,000
	<b>Description</b>	Funding for eligible activities that provide housing rehabilitation, emergency home repair, and accessibility modifications for eligible households.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	497 low and moderate-income households are expected to benefit from proposed activities. Funding will be targeted to elderly, disabled, low-income, racial/ethnic minorities, single-parent, and large-family households.
	<b>Location Description</b>	Citywide with a focus on assisting residents in racial and ethnic concentrated areas of poverty and local target areas.
	<b>Planned Activities</b>	<p>Activities will provide essential housing rehabilitation, emergency repair, and accessibility modifications to address health/safety/welfare issues for eligible homeowners. Assistance will be provided as grants or low-interest loans. Funding is projected to be allocated as follows:</p> <p>ASSIST, Emergency Home Repair/Accessibility Modifications: \$330,000                      Community Development Corp. of Utah, Affordable Housing Revitalization: \$70,000                      NeighborWorks Salt Lake, Revolving Loan Fund: \$90,000                      SLC Housing and Neighborhood Development, Housing Rehabilitation: \$600,000 in FY16 CDBG and \$800,000 in CDBG program income                      SLC Housing and Neighborhood Development, Small Repair Program: \$40,000</p>
7	<b>Project Name</b>	<b>CDBG: Public Infrastructure</b>
	<b>Target Area</b>	Poplar Grove Central City/Central Ninth; CDBG Eligible Areas
	<b>Goals Supported</b>	Improve Infrastructure in Distressed Neighborhoods
	<b>Needs Addressed</b>	

	<b>Funding</b>	CDBG: \$1,370,515
	<b>Description</b>	Funding for eligible activities that provide neighborhood improvements in eligible areas of the city. Activities include pedestrian and park infrastructure improvements and street reconstruction in target neighborhoods.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	20,000 low and moderate-income residents are expected to benefit from the proposed activities.
	<b>Location Description</b>	Citywide with a focus on assisting residents in racial and ethnic concentrated areas of poverty and local target areas.
	<b>Planned Activities</b>	<p>Activities will include park and pedestrian improvements in racial and ethnic concentrated areas of poverty (RCAP/ECAP areas are CDBG eligible). Activities are projected to be carried out by Salt Lake City. Planned activities are as follows:</p> <p>9 Line and Jordan River Parkway Trail Amenities: \$15,000                      ADA Accessibility Ramps: \$169,843                      Glendale Street and 800 South Reconstruction: \$437,000                      Jordan Park Gateway: \$20,400                      Sidewalk Reconstruction: \$169,844                      SLC Emergency Fund: \$30,000                      Three Creeks Confluence, Phase II: \$528,428</p>
<b>8</b>	<b>Project Name</b>	<b>CDBG: Economic Development</b>
	<b>Target Area</b>	Poplar Grove Central City/Central Ninth
	<b>Goals Supported</b>	Revitalize Business Nodes in Target Areas
	<b>Needs Addressed</b>	Economic Development to Expand Opportunity
	<b>Funding</b>	CDBG: \$200,000
	<b>Description</b>	Funding for eligible activities that provide commercial rehabilitation in local target areas.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	8 businesses are expected to benefit from the proposed activities.
	<b>Location Description</b>	Commercial rehabilitation is limited to the Central City/Central/Ninth and Poplar Grove target areas to target improvements for maximum impact.
	<b>Planned Activities</b>	<p>Activities will include grants and forgivable loans for businesses located in the Central City/Central Ninth and Poplar Grove target areas to make exterior façade improvements and to correct code violations. Eligible costs include labor, materials, supplies, and soft costs relating to the commercial rehabilitation. Funding is projected to be distributed by Salt Lake City Housing and Neighborhood Development through an application process. Projected allocation:</p> <p>Salt Lake City Housing and Neighborhood Development: \$200,000</p>
<b>9</b>	<b>Project Name</b>	<b>CDBG: Transportation</b>
	<b>Target Area</b>	Citywide
	<b>Funding</b>	CDBG: \$16,555
	<b>Description</b>	Funding will be utilized to provide up to local transit passes to qualified individuals.
	<b>Target Date</b>	

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	46	
	<b>Location Description</b>	Applicability is citywide; any resident qualifying for the program due to income or disability requirements will benefit.	
	<b>Planned Activities</b>	Salt Lake City's Community and Economic Development Department will provide unlimited, year-round transit passes to 46 income-qualified individuals to assist vulnerable households with transportation costs. This will not only address transportation needs, but also free up resources for other essential needs for cost-burdened households. Project allocation:  Salt Lake City Community and Economic Development: \$16,555	
10	<b>Project Name</b>	<b>CDBG: Administration</b>	
	<b>Target Area</b>	Citywide	
	<b>Goals Supported</b>		
	<b>Needs Addressed</b>		
	<b>Funding</b>	CDBG: \$641,556	
	<b>Description</b>	Funding will be utilized for general management, oversight and coordination of Salt Lake City's CDBG program.	
	<b>Target Date</b>		
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>		
	<b>Location Description</b>		
	<b>Planned Activities</b>	Activities will include program administration and overall program management, coordination, monitoring, reporting and evaluation.	
11	<b>Project Name</b>	<b>ESG16 Salt Lake City</b>	
	<b>Target Area</b>	Citywide	
	<b>Goals Supported</b>	Provide Housing for Homeless/at Risk of Homeless Provide Day-to-Day Services for the Homeless	
	<b>Needs Addressed</b>	Homeless: Mitigation, Prevention, Public Services	
	<b>Funding</b>	ESG: \$291,979	
	<b>Description</b>	Funding will be utilized for homeless prevention to prevent individuals and families from moving into homelessness, and for rapid re-housing to move families out of homelessness. In addition, funding will be utilized for emergency shelter outreach and other essential services for homeless individuals and families.	
	<b>Target Date</b>		
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Proposed activities will prevent individuals and families from moving into homelessness; provide rapid rehousing to quickly move families out of homelessness; and provide day-to-day services for individuals and families experiencing homelessness as follows:  Homeless prevention: 25 households Rapid Rehousing: 22 households Public service activities other than Low/Moderate Income Housing Benefit: 1175 individuals	
		<b>Location Description</b>	Citywide
		<b>Planned Activities</b>	1. Activities will prevent household from moving into homelessness and move homeless families quickly into permanent, stable housing through the following eligible costs: utilities, rental application fees, security/utility deposits, rental fees, housing placement fees, housing stability case management, and other eligible costs. Funding is projected to be allocated as follows:  Salt Lake Community Action Program, Homeless Prevention: \$22,000 The Road Home, Rapid Re-housing: \$87,198

		<p>2. Activities will provide emergency shelter and other essential services for individuals and families experiencing homelessness. Services include outpatient health services, homeless resource centers, and transitional housing. Funding is projected to be allocated as follows:</p> <p style="padding-left: 40px;">Catholic Community Services, Weigand Homeless Resource Center: \$20,000 The Road Home, Emergency Shelter: \$68,065 Volunteers of America, Homeless Youth Resource Center: \$50,000 YWCA, Residential Self-Sufficiency Program: \$26,050</p> <p>3. In addition, \$18,666 will be utilized for program administration for general management, oversight and coordination of the City's ESG program.</p>
12	<b>Project Name</b>	HOME: Tenant Based Rental Assistance
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Provide Housing for Homeless/at Risk of Homeless
	<b>Needs Addressed</b>	Homeless: Mitigation, Prevention, Public Services
	<b>Funding</b>	HOME: \$270,000
	<b>Description</b>	Funding will be utilized to provide tenant-based rental assistance housing to homeless and at-risk of homeless individuals and families.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	135 families will benefit from the proposed activities.
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	<p>Activities will provide tenant-based rental assistance to homeless, disabled persons and other vulnerable populations. Funding is projected to be allocated as follows:</p> <p style="padding-left: 40px;">Salt Lake Community Action Program, TBRA: \$70,000 The Road Home, TBRA: \$200,000</p>
13	<b>Project Name</b>	HOME: Down Payment Assistance
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Expand Home Ownership Opportunities
	<b>Needs Addressed</b>	Affordable Housing Development & Preservation
	<b>Funding</b>	HOME: \$75,000
	<b>Description</b>	Funding will be utilized to provide low-interest loans and/or grants for down payment assistance and/or closing costs to eligible homebuyers.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	15 households will benefit from proposed activities.
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	<p>Direct financial assistance to eligible homebuyers in the form of down payment low-interest loans and/or grants. Funding is projected to be allocated as follows:</p> <p style="padding-left: 40px;">Community Development Corp. of Utah, Down Payment Assistance: \$75,000</p>
14	<b>Project Name</b>	HOME: NeighborWorks Salt Lake Housing Program



	<b>Target Area</b>	Poplar Grove; Citywide
	<b>Goals Supported</b>	Improve and Expand Affordable Housing Stock
	<b>Goals Supported</b>	Expand Home Ownership Opportunities
	<b>Needs Addressed</b>	Affordable Housing Development & Preservation
	<b>Funding</b>	HOME: \$275,374
	<b>Description</b>	Homebuyer & Homeowner activities
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	7 low and/or moderate-income households will benefit from proposed activities.
	<b>Location Description</b>	Neighborworks targets housing activities to Salt Lake City's west side from 1000 North to 1700 South, and from 300 West to Redwood Road.
	<b>Planned Activities</b>	Direct financial assistance to eligible homebuyers to support a program that expands homeownership opportunities and removes blight through acquisition, rehabilitation, and new construction of affordable housing. Funding is projected to be allocated as follows:  NeighborWorks Salt Lake, Revitalize Blight: \$168,853 NeighborWorks Salt Lake, CHDO – Revitalize Blight: \$106,521
<b>15</b>	<b>Project Name</b>	HOME: Salt Lake City Housing Program
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Improve and Expand Affordable Housing Stock Expand Home Ownership Opportunities
	<b>Needs Addressed</b>	Affordable Housing Development & Preservation
	<b>Funding</b>	HOME: \$469,128
	<b>Description</b>	Salt Lake City Housing Program doing a variety of homebuyer and homeowner activities
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	At least 3 households are to benefit from proposed activities.
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Direct financial assistance to eligible homebuyers in the form of grants and/or low-interest financing. Activities will support a program that expands homeownership opportunities and removes blight through acquisition, rehabilitation, and new construction of affordable housing for eligible homebuyers. Funding is projected to be allocated as follows:  SLC Housing and Neighborhood Dev, Low and Moderate-Income Homebuyer: \$469,128 in FY 2016 allocation.
<b>16</b>	<b>Project Name</b>	HOME: Administration
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	
	<b>Needs Addressed</b>	
	<b>Funding</b>	HOME: \$70,640
	<b>Description</b>	Funding will be utilized for general management, oversight and coordination of Salt Lake City's HOME program.

	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Activities will include program administration and overall program management, coordination, monitoring, reporting and evaluation.
17	<b>Project Name</b>	HOPWA16 Salt Lake City
	<b>Target Area</b>	Metropolitan Statistical Area (MSA)
	<b>Goals Supported</b>	Provide Housing & Services for Persons w/ HIV/AIDS
	<b>Needs Addressed</b>	Homeless: Mitigation, Prevention, Public Services Public Services: Expand Opportunity/Self-Sufficiency
	<b>Funding</b>	HOPWA: \$365,825
	<b>Description</b>	Funding will be utilized to provide housing and related services to persons with HIV/AIDS and their families. Activities include PBRA, TBRA, Housing Information Services, Permanent Housing Placement, STRMU, and supportive services.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Persons living with HIV/AIDS and their families are expected to benefit from the proposed activities as follows:  Public service activities other than Low/Moderate Income Housing Benefit: 141 persons Tenant-based rental assistance: 28 households Homeless Prevention: 85 persons Project-based rental assistance: 3 households
	<b>Location Description</b>	Salt Lake City Metropolitan Statistical Area
	<b>Planned Activities</b>	Activities will include project-based rental assistance, tenant-based rental assistance, short-term rental/mortgage/utility assistance, housing information services, permanent housing placement, and supportive services for persons living with HIV/AIDS and their families. Funding is projected to be allocated as follows:  Housing Authority of the County of Salt Lake, PBRA: \$20,000 Housing Authority of the County of Salt Lake, TBRA: \$205,131 Salt Lake Community Action Program, STRMU, PHP, Housing Information Services, Supportive Services: \$114,719 Utah AIDS Foundation, Supportive Services: \$15,000  In addition, Salt Lake City will utilize \$10,975 in program administration for general management, oversight and coordination of the Salt Lake City MSA HOPWA program.

**Describe the reasons for allocation priorities and any obstacles to addressing underserved needs:**

As entitlement funding decreased considerably over the past decade, the city is taking a strategic approach to directing funding. Priorities include expanding affordable housing opportunities throughout the city, providing critical services for the city’s most vulnerable residents, expanding self-sufficiency for at-risk populations, and improving neighborhood conditions in concentrated areas of poverty.

The City and partners are unable to fully address needs due to a lack of funding and resources. To address the lack of resources, the City will continue to engage with community development organizations, housing providers, housing developers, service providers, community councils, City departments, local businesses, residents and other stakeholders to develop strategies for increasing impacts and meeting gaps in services.

**AP-50 GEOGRAPHICAL DISTRIBUTION** – 91.220(f)

**Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed:**

Salt Lake City’s HUD entitlement funds are geographically distributed with the following priorities:

The CDBG program’s primary objective is to promote the development of viable urban communities by providing decent housing, suitable living environments and expanded economic activities to persons of low and moderate income. To support the CDBG program’s primary objectives, Salt Lake City is taking a two-pronged approach to the distribution of funding:

1. Direct funding to local target areas to build capacity and expand resources within concentrated areas of poverty.
2. Utilize funding citywide, in accordance with meeting a national objective, to support the city’s most vulnerable populations, including the chronically homeless, homeless families, food-insecure individuals, the disabled, persons living with HIV/AIDS, victims of domestic violence and the low-income elderly.

The ESG program’s primary objective is to assist individuals and families regain housing stability after experiencing a housing or homelessness crisis. ESG funding is distributed citywide to support emergency shelter, day services, resource centers, rapid re-housing and homeless prevention activities. The majority of funding is target to Salt Lake City’s urban core, as this is where the highest concentration of homeless services are located.

The HOME program’s primary objective is to create affordable housing opportunities for low-income households. HOME funding is distributed citywide to provide direct financial assistance to homebuyers, tenant-based rental assistance, acquisition, and rehabilitation.

The HOPWA program’s primary objective is to provide housing assistance and related supportive services to persons living with HIV/AIDS and their families. HOPWA funding is distributed throughout the Salt Lake City MSA, including Salt Lake, Summit, and Tooele counties, to provide project-based rental assistance, tenant-based rental assistance, short-term rental assistance, and supportive services. The majority of funding is utilized in Salt Lake County, as the majority of HIV/AIDS services are located in the Salt Lake area.

**Geographic Distribution:**

Target Area	% of Funds
Central City/Central Ninth	17%
Poplar Grove	17%

**Rationale for the priorities for allocating investments geographically:**

Salt Lake City’s Division of Housing and Neighborhood Development, along with internal and community stakeholders, identified the Central City/Central Ninth and Poplar Grove target areas through an extensive process that included data analysis, identification of opportunities/barriers, and an evaluation of potential

resources. Through this process, the Central City and Poplar Grove neighborhoods were identified as areas where a concentration of resources would make significant impacts within the community.

Of particular importance is to direct resources to expand opportunity within racial/ethnic concentrated areas of poverty. According to HUD, neighborhoods of concentrated poverty isolate residents from the resources and networks needed to reach their potential. The concentration of poverty can influence outcomes relating to crime, delinquency, education, physiological distress, and various health problems.<sup>1</sup> Salt Lake City intends to expand opportunity within the target areas to limit intergenerational poverty and increase access to community assets.

**Discussion:**

During the second year of the 2015-2019 Consolidated Plan, the City estimates the targeting of approximately 34% of entitlement funding to the locally defined target areas, Central City/Central Ninth and Poplar Grove. The 2016-2017 program year is the second year that the City is taking a geographically targeted approach to allocating investments. The City expects to increase targeted efforts during the remaining years of the Consolidated Plan as programs gain momentum in these areas.

The geographical priority funding percentages as indicated above are estimates and may change. Funding utilized for housing rehabilitation, direct homebuyer assistance, and rental assistance will be utilized throughout the city. The City will leverage and strategically target funding for neighborhood improvements and economic development to maximize impact within targeted neighborhoods.

## AP-55 Affordable Housing

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<sup>1</sup> U.S. Department of Housing and Urban Development, Understanding the Neighborhood Effects of Concentrated Poverty, *Evidence Matters*, Winter 2011

**Introduction:**

Goals for program year affordable housing outcomes are indicated below.

**One Year Goals for the Number of Households to be Supported:**

Homeless:	57
Non-Homeless:	529
Special Needs:	N/A
<b>TOTAL:</b>	<b>586</b>

**One Year Goals for the Number of Households Supported Through:**

Rental Assistance:	169
The Production of New Units:	0
Rehab of Existing Units:	135
Acquisition of Existing Units:	0
<b>TOTAL:</b>	<b>304</b>

**Discussion:**

The City will support housing activities through all four programs: CDBG, ESG, HOME, and HOPWA. Housing activities will provide subsidies for individuals and families ranging from 0% to 80% AMI. Activities will include tenant-based rental assistance, project-based rental assistance, short-term rental/utility assistance, rapid re-housing, homeowner housing rehabilitation, and direct financial assistance for eligible homebuyers.

**AP-60 PUBLIC HOUSING****Introduction:**

The Housing Authority of Salt Lake City (HASLC) is responsible for managing the public housing inventory, developing new affordable housing units and administering the Section 8 voucher programs for the City. They strive to provide affordable housing opportunities throughout the community by developing new or rehabilitating existing housing that is safe, decent and affordable – a place where a person's income level or background cannot be identified by the neighborhood in which they live.

In addition to the development and rehabilitation of units, the HASLC also manages several properties emphasizing safe decent affordable housing that provide an enjoyable living environment that is free from discrimination, efficient to operate and remains an asset to the community. The HASLC maintains a strong financial portfolio to ensure flexibility, sustainability and continued access to affordable tax credits, foundations and grant resources.

As an administrator of the City's Section 8 voucher programs, the Housing Choice Voucher Program provides rental assistance to very low-income families (50% of area median income and below). This program provides rental subsidies to 2,728 low-income families, disabled, elderly and chronically homeless

clients. Other programs under the Section 8 umbrella include: Section 8 Moderate Rehabilitation; Section 8 New Construction; Project Based Vouchers; Multifamily Project Based Vouchers; Veterans Affairs Supportive Housing Vouchers; Housing Opportunities for Persons with HIV/AIDS; and Shelter plus Care Vouchers. Under these other Section 8 programs, the HASLC provided rental subsidies to an additional 634 qualified program participants.

**Actions planned during the next year to address the needs to public housing:**

It is possible the HASLC will be approved to move forward under HUD's Rental Assistance Demonstration Program (RAD). This Demonstration Program is a means of preserving affordable housing and infusing funds to address a growing backlog of capital improvement needs of the nation's public housing. RAD units would convert from public housing to a Section 8 project based funded program. Under a Section 8 type program it functions more like private housing with greater access to financing resources and fewer regulatory limitations. This will preserve these affordable units in the Salt Lake City area.

**Actions to encourage public housing residents to become more involved in management and participate in homeownership:**

Both the City and County Housing Authorities have active monthly tenant meetings and encourage participation in management decisions related to the specific housing communities. In addition, the Salt Lake County Aging Services has a center located on site at the City's largest public housing project that offers tenants a wide range of programs keeping tenants engaged with the community. Other housing projects offer free transportation to the center to ensure all housing residents have access to tenant programs. HACSL has a Resident Advisory Board that has representatives from public housing (including the high-rise), Section 8, and special needs programs. A member of the Resident Advisory Board is appointed to the Housing Authority's Board of Commissioners.

**If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance:**

The Housing Authority of Salt Lake City and the Housing Authority of the County of Salt Lake are both designated as high performers.

## AP-65 HOMELESS AND OTHER SPECIAL NEEDS ACTIVITIES

**Introduction:**

Salt Lake City works with a larger homeless services community to reduce the number of persons experiencing homelessness, reduce the length of time individuals experience homelessness, increase successful transitions out of homelessness and reduce the number of instances that clients may return to homelessness.

Salt Lake City representatives participate in the local Continuum of Care's executive board and its prioritization committee specifically so the Continuum of Care's priorities are considered during Emergency Solutions Grant allocations. Also, the three local ESG funders meet regularly to coordinate ESG and CoC activities to make sure service are not being over or under funded and services being funded meet the community's needs and goals. The City participates in Salt Lake County's Collective Impact Group and the State Homeless Coordinating Council to further coordinate efforts.

The Salt Lake Continuum of Care contracts with the State of Utah to administer HMIS. All service agencies in the region and the rest of the state are under a uniform data standard for HUD reporting and local ESG funders. All ESG funded organizations participate in HMIS. HMIS is supported by Client Track.

The State of Utah in coordination with local service providers and volunteers conduct an annual point in time count at the end of January to count sheltered (emergency shelter and transitional housing) and unsheltered homeless individuals. Unsheltered homeless individuals are counted by canvassing volunteers. The volunteers use VI-SPDAT to interview and try to connect unsheltered homeless individuals into services.

A number of critical reports define not only the issues facing homeless individuals but likely solutions to these issues including the Salt Lake City Housing Needs Assessment, Salt Lake County Collective Impact Committee goals, and the State of Utah 2015 Comprehensive Report on Homelessness. The following are essential facts that regarding homelessness in the community:

- .5% of Utah's population is homeless
- 40% of our homeless live in family groups of parents and children
- Youth between the ages of 18 and 24 comprise 4% of our homeless population
- Domestic Violence touches 32% of our homeless population
- 1.2% of the homeless population in Utah is experiencing "chronic" homelessness

According to the 2015 Point in Time Count, Salt Lake County has 2,077 homeless individuals, 115 of whom are unsheltered. Annually, Salt Lake County will have 10,175 persons experience homelessness, 70% of the state's total. 176 of those individuals will be chronically homeless, 99% of the state's total.

**Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including:**



### **Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs:**

Salt Lake City's primary homeless services goal is to help homeless individuals and families get off the street, especially in Pioneer Park and downtown, and eventually into permanent housing. In the short term, Salt Lake City will continue to provide collaborative services to the homeless population.

Salt Lake City recognizes that not every homeless individual is alike and because of that, there is no one size fits all solution. There are groups of chronic individuals, veterans, families, women with children, youth and homeless-by-choice in the greater community. Each of these groups have different needs and each stage of homelessness must also be considered. The four stages of homelessness are prevention (keeping people from dropping into homelessness with jobs and affordable housing), homelessness (helping with daily needs- lockers, showers, etc.), transcending homelessness (finding housing, employment), preventing recurrence (offering supportive services in addition to maintaining housing). If the four stages are not considered for each group, efforts will eventually be unsuccessful.

Personalized one-on-one outreach to homeless individuals providing information about the specific services that individual needs (e.g., housing, mental health treatment, a hot meal) is the most effective outreach approach. There are a number of outreach efforts to connect homeless individuals with needed services, but that the various entities providing outreach can collaborate more effectively to track homeless individuals and coordinate services.

### **Addressing the emergency shelter and transitional housing needs of homeless persons.**

Starting with the *Ten-Year Plan to End Chronic Homelessness*, most efforts to deal with homelessness in Utah rely on the Housing First model. The premise of Housing First is that once homeless individuals have housing, they are more likely to seek and continue receiving services and can search for employment. The Housing First model has been effective in Salt Lake City. However, the type of housing required for different homeless sub-populations can be highly varied. The homeless housing market could benefit from additional permanent housing, transitional housing, housing vouchers, affordable non-supportive housing, and housing located near services.

As homeless individuals and families wait for housing, there are an inadequate number of places or facilities for homeless people to go during the day, and essential services for the activities of daily living are inadequate. Needed daytime facilities and services include bathrooms, laundry, safe storage for their life's belongings, mail receipt, and an indoor area to "hang out".

Moving forward, Salt Lake City will aim to assist homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living,

including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.

The City plays an important role by providing strategic funding for the valuable efforts undertaken by other stakeholders, and at times filling in gaps in essential services. The City can also lend its voice and political weight to lobby for changes in policy, regulation and statutes as needed to facilitate a comprehensive and effective approach to addressing homelessness and related issues. To this end, Salt Lake City has developed a six-point homeless services strategy that focuses on the following key initiatives.

1. Salt Lake City, Salt Lake County, and The Road Home, are providing housing for the top 20 service users in order to diminish the resources directed toward these homeless individuals, and maximize efficient service delivery. This is an essential short term remedy.
2. Salt Lake City is developing new permanent supportive housing projects in partnership with State of Utah, Salt Lake County, private industry, service and housing providers. This is a longer term solution key to the City's strategies.
3. Salt Lake City has financially supported the expansion of services in the Bishop Weigand Homeless Resource Center.
4. Salt Lake City is conducting an evaluation of resource center locations in Salt Lake City to offer better service delivery.
5. The Salt Lake City Police Department is continuing a strategic multi-tiered enforcement of drug dealers that prey on vulnerable populations.
6. Enhancing Pioneer Park neighborhood services and experiences for the homeless and non-homeless populations.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again:**

Salt Lake City, along with its service partners, works with homeless individuals to successfully transition from living on the streets and shelters into permanent housing and independent living. Affordable housing is a major barrier to transition out of homelessness. Due to that, Salt Lake City has implemented multiple strategies to increase affordable housing in the City. Salt Lake City's affordable housing initiative aims to create, retain and support affordable housing units in the City for individuals and families earning up to 80% of the area median income (AMI). In the first year of implementation, half, or 2,500, of those units are designated for households earning up to 40% AMI, the same group most vulnerable to becoming homeless. Salt Lake City's Six Point

Homeless Services Strategy set six major goals to improve homeless services in the City. Two of the six goals involve housing: Creating 20 new housing vouchers for the most vulnerable on Salt Lake City streets; and, Creating 300 new permanent supportive housing units for homeless individuals and families. Progress is being made to both goals. Salt Lake City and its partner, the Road Home, have acquired funding for the new voucher program and have begun placing clients in the program. Salt Lake City is also identifying property and partners for the first phase of construction of the new permanent supportive housing initiative. The 300 permanent supportive housing units have been identified by the Salt Lake and Tooele Counties Continuum of Care as a need in the larger homeless services community. Other goals of Salt Lake City's Six Point Homeless Services Strategy look to improve day-to-day services (shelter, meals, resource center, etc.) to connect homeless individuals and families to services quickly and successfully.

The larger homeless services community is also working to increase successful transitions out of homelessness permanently. Following the Race to Zero (ending chronic veteran homelessness) in 2013, the Salt Lake community is working on ending all veteran homelessness and ending all chronic homelessness. Our community is meeting these goals by better connecting individuals and families to housing units and giving them the right support structure to be successful so they don't fall back into homelessness.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

Salt Lake City, along with other organizations in the Salt Lake and Tooele Counties Continuum of Care, work to prevent and divert individuals and families from experiencing homelessness. Salt Lake City, Salt Lake County and the State of Utah all provide funding to Salt Lake Community Action Program for short-term rental assistance to families about to drop into homelessness.

**Discussion:**

Salt Lake City is reducing and ending homelessness in the community by strong collaboration with other organizations in the Salt Lake and Tooele Counties Continuum of Care. Salt Lake City works closely with Salt Lake County, the State of Utah and service providers to stop families from dropping into homelessness, reduce the length of time individuals and families experience homelessness, help individuals and families successfully transition out of homelessness, and keep individuals and families from rescinding back into homelessness.

## AP-70 HOPWA GOALS

**One year goals for the number of households to be provided housing through the use of HOPWA for:**

Short-term Rent, Mortgage, and Utility Assistance Payments:	40
Tenant-Based Rental Assistance:	28
Units Provided in Permanent Housing Facilities Developed, Leased, or Operated with HOPWA Funds:	3
Units provided in Transitional Short-Term Housing Facilities Developed, Leased, or Operated with HOPWA Funds:	0
<b>TOTAL:</b>	<b>71</b>

**AP-75 ACTION PLAN BARRIERS TO AFFORDABLE HOUSING**

**Introduction:**

As discussed in sections MA-40 and SP-55 of the 2015-2019 Consolidated Plan, several barriers to the development and preservation of affordable housing exist within Salt Lake City, including the following:

- Land costs
- Construction costs
- Development and rehabilitation financing
- Housing rehabilitation complexities
- Foreclosures and loan modifications
- Neighborhood market conditions
- Economic conditions
- Land use regulations
- Development fees and assessments
- Permit processing procedures
- Lack of zoning and development incentives
- Landlord tenant policies

During the 2016-2017 program year, the City will work to reduce barriers to affordable housing through the following planning efforts and initiatives:

- **Citywide Housing Plan:** The City is in the process of updating the citywide housing plan. The updated plan will provide an assessment of citywide housing needs, with emphasis on the availability and affordability of housing, housing needs for changing demographics, and neighborhood-specific needs. The updated plan will serve as a five-year policy guide to address housing needs across the economic and demographic spectrum of Salt Lake City’s current and future residents.
- **Homeless Services 6-Point Strategy:** The recently completed Homeless Services 6-Point Strategy guides the city’s efforts and enhance community collaboration to work toward six major goals over the next 6 months.
- **Affordable Housing Initiative:** The City is committed to providing a comprehensive housing initiative to address Salt Lake City’s lack of housing options affordable to low-wage workers and moderate income families, persons with disabilities and those on fixed incomes. By utilizing the Salt Lake City Housing Trust Fund and other community resources, the City will support the preservation, development, and rental assistance of housing units over the time period of the Consolidated Plan. The initiative will target these forms of assistance to extremely low-income

renter households as well as expanding homeownership and housing opportunities for low to middle-income families and individuals.

**Actions planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment:**

Salt Lake City will work to remove or ameliorate public policies that serve as barriers to affordable housing through the following efforts:

- Affordable Housing Development Incentives: Zoning and fee waiver incentives will be implemented and/or strengthened, including the following:
  - Refine the Impact Fee Exemption Ordinance to improve user friendliness and refine the range of application.
  - Evaluate the accessory dwelling unit ordinance for a broader range of application.
  - Evaluate the transit station area zoning district regulations for a broader range of affordability requirements.
  - Evaluate the feasibility of density bonuses and other development incentives for affordable housing development and preservation.
- Leverage Public Resources for Affordable Housing Development: Public resources, including city-owned land, will be leveraged with private resources for affordable housing development.
- Funding Targeting: The Division of Housing and Neighborhood Development is evaluating ways to coordinate and target affordable housing subsidies more effectively, to include the coordination of local funding sources (Olene Walker Housing Loan Fund, Salt Lake City Housing Trust Fund, Salt Lake County funding, etc.).
- Utilize the Salt Lake City Housing Trust Fund: Utilize the Salt Lake City Housing Trust Fund for acquisition, new construction, and rehabilitation of both multi-family rental properties and single-family homeownership. Additional assistance relating to housing for eligible households also may include project or tenant based rental assistance, down payment assistance and technical assistance. Applications for funding can be accepted year round and are approved through a citizen's advisory board, the Mayor and the City Council. The current budget for the Housing Trust Fund has a balance of \$6.5 million.
- Implement Fair Housing Action Items: Salt Lake City will work to remove and/or ameliorate housing impediments for protected classes through action items as identified in the City's 2015-2019 Fair Housing Action Plan.
- Utilize Federal Funding to Expand Affordable Housing Opportunities: Utilize CDBG, ESG, HOME, and HOPWA funding to expand housing opportunity through homeowner rehabilitation, emergency home repair, acquisition/rehabilitation, direct financial assistance, tenant-based rental assistance, project-based rental assistance, rapid re-housing.

## AP-85 OTHER ACTIONS

**Introduction:**

This section outlines Salt Lake City's efforts to carry out the following:

- Address obstacles to meeting underserved needs
- Foster and maintain affordable housing
- Reduce lead-based paint hazards
- Reduce the number of poverty-level families
- Develop institutional structure
- Enhance coordination between public and private housing and social service agencies

**Actions planned to address obstacles to meeting underserved needs:**

The most substantial impediment in meeting underserved needs is a lack of funding and resources. Strategic shifts identified through Salt Lake City's 2015-2019 Consolidated Plan provide a framework for maximizing and leveraging the City's block grant allocations better focus funding to address underserved needs. Underserved needs and strategic actions are as follows:

Underserved Need: Affordable housing

- Actions: Salt Lake City is utilizing federal and local resources to expand both rental and homeownership opportunities. In addition, the City is utilizing public land to leverage private capital for the development of affordable housing. These efforts will work to address the affordable housing gap in Salt Lake City.

Underserved Need: Homelessness

- Actions: Salt Lake City is working with housing and homeless service providers to coordinate and streamline processes for service delivery. By utilizing the VI-SPDAT pre-screen survey, providers are able to access and prioritize services based on chronicity and medical vulnerability. These efforts will assist in addressing unmet needs by utilizing resources more effectively.

Underserved Need: Special needs individuals

- Actions: Salt Lake City is working to address underserved needs for refugees, immigrants, the elderly, victims of domestic violence, persons living with HIV/AIDS, and persons with a disability by providing resources for basic needs, as well as resources to expand self-sufficiency. For example, federal funding is utilized to provide early childhood education for refugees and other at-risk children; improve immediate and long-term outcomes for persons living with HIV/AIDS; provide job training vulnerable populations; and provide medical services for at risk populations.

**Actions planned to foster and maintain affordable housing:**

The City is committed to foster and maintain affordable housing throughout our City. This is evident through identifying specific gaps that exist in the community, and then designing affordable housing efforts specifically to address these needs. The City has developed an aggressive strategy to develop, preserve and assist affordable housing over the next four years. The initiative aims to target households earning 80% AMI and below, with emphasis on households earning 40% AMI and below. Through this housing initiative and efforts identified in the 2015-2019 Consolidated Plan, Salt Lake City aims to:

- Address the City's affordable housing shortage for those most in need.
- Address housing needs for Salt Lake City's changing demographics.

- Address neighborhood specific needs, including the following:
  - Protect affordability in neighborhoods where affordability is disappearing.
  - Promote affordability in neighborhoods with a lack of affordable housing.
- Preserve the City's existing affordable housing stock.
- Strengthen the City's relationship with our housing partners, financial institutions, and foundations.
- Support those who develop and advocate for affordable housing.

Toward this end, Salt Lake City will foster and maintain affordable housing during the 2016-2017 program year through the following actions:

- Utilize CDBG funding to support owner-occupied rehabilitation for households at 80% AMI and below.
- Utilize CDBG and HOME funding for acquisition and rehabilitation of dilapidated and blighted housing.
- Utilize ESG, HOME and HOPWA funding to create housing opportunities for individuals and households at 30% AMI and below through Tenant-Based Rental Assistance and Rapid Re-Housing.
- Utilize CDBG and HOME funding for direct financial assistance to homebuyers at 80% AMI and below.
- Promote the development of affordable housing with low income housing tax credits, Salt Lake City Housing Trust Fund, Olene Walker Housing Loan Fund, and other funding sources.
- Leverage public resources, including publically owned land, with private capital for the development of affordable housing.
- Work to ameliorate and/or eliminate housing impediments for protected classes as outlined in the 2015-2019 Fair Housing Action Plan.

#### **Actions planned to reduce lead-based paint hazards:**

Because of the high percentage of the housing units in Salt Lake City that were built before 1978, outreach and education efforts must continue. As such, the City has implemented a plan to address lead issues in our residential rehabilitation projects. The City's Housing Rehabilitation Program is in compliance with HUD's rules concerning identification and treatment of lead hazards. During the 2016-2017 program year, Salt Lake City will work in conjunction with our partners on the state and county levels to educate the public on the dangers posed by lead based paint, to include the following:

- Undertake outreach efforts through direct mailings, the Salt Lake City website, various fairs and public events, and the local community councils.
- Provide materials in Spanish to increase lead-based paint hazard awareness in minority communities.
- Partner with Salt Lake County's Lead Safe Salt Lake program to treat lead hazards in the homes of children identified as having elevated blood levels.
- Emphasize lead hazards in our initial contacts with homeowners needing rehabilitation.

- Work with community partners to encourage local contractors to obtain worker certifications for their employees and sub-contractors.

#### **Actions planned to reduce the number of poverty-level families:**

In a strategic effort to reduce the number of households living in poverty and prevent households at risk of moving in to poverty from doing so, Salt Lake City is focusing on a two-pronged approach:

1. Creating neighborhoods of opportunity to build capacity and expand resources within concentrated areas of poverty.
2. Support the city's most vulnerable populations, including the chronically homeless, homeless families, food-insecure individuals, the disabled, persons living with HIV/AIDS, victims of domestic violence and the low-income elderly.

The City's anti-poverty strategy aims to close the gap in a number of socioeconomic indicators, such as improving housing affordability, school-readiness of young children, employment skills of at-risk adults, access to transportation for low-income households, and access to fresh foods for food-insecure families. Efforts will focus on the following objectives:

- Assist low-income individuals to maximize their incomes
- Reduce the linkages between poor health and poverty
- Expand housing opportunities
- Reduce the impacts of poverty on children
- Ensure that vulnerable populations have access to supportive services

Federal entitlement funds allocated through this 2016-2017 Action Plan will support the City's anti-poverty strategy through the following efforts:

- Provide job training for vulnerable populations
- Provide early childhood education to limit the effects of intergenerational poverty
- Provide essential supportive services for vulnerable populations
- Provide housing rehabilitation for low-income homeowners
- Expanded affordable housing opportunities
- Provide healthy foods for low-income individuals and families
- Improved neighborhood/commercial infrastructure in concentrated areas of poverty

#### **Actions planned to develop institutional structure:**

As outlined in the 2015-2019 Consolidated Plan, Salt Lake City is taking a coordinated and strategic shift in allocating federal entitlement funds to place a stronger emphasis on community needs, goals, objectives and outcomes. This includes the following efforts to strengthen and develop institutional structure:

- Geographically target funding to racial and ethnic concentrated areas of poverty, with focus on the Central City/Central Ninth and Poplar Grove local target areas, to increase access to opportunity within these neighborhoods.
- Increase coordination between housing and supportive service providers to reduce/eliminate duplicative efforts, encourage partnerships, increase transparency, and standardize processes.



- Strengthen support for the city's most vulnerable populations, including the chronically homeless, homeless families, food-insecure individuals, the disabled, persons living with HIV/AIDS, victims of domestic violence and the low-income elderly.
- Support housing efforts that connect residents with supportive services and programs that improve self-sufficiency.
- Offer technical assistance to agencies implementing projects with CDBG, ESG, HOME, and/or HOPWA funding to ensure compliance and support of program objectives.
- Support employee training and certifications to expand the internal knowledge base on HUD programs, as well as housing and community development best practices.

**Actions planned to enhance coordination between public and private housing and social service agencies:**

Salt Lake City recognizes the importance of coordination between supportive service and housing providers in meeting priority needs. Stakeholders have been working towards developing and implementing a streamlined and effective delivery system to include the following efforts:

- Increased coordination through the Salt Lake Continuum of Care, Salt Lake Homeless Coordinating Committee, Salt Lake County Collective Impact Committee, and State Homeless Coordinating Council
- Coordinated assessments to help individuals and families experiencing homelessness move through the system faster.
- Coordinate diversion and homelessness prevention resources to reduce new entries into homelessness.
- Coordinated efforts to house the highest users of the homeless services and provide real-time holistic case management.
- Improving weekly "housing triage" meetings that provide a format for developing a housing plan for homeless individuals and families with the most urgent housing needs.

**AP-90 PROGRAM SPECIFIC REQUIREMENTS** - 91.220(l)(1,2,4)

**Introduction:**

Salt Lake City's program specific requirements for CDBG, HOME, ESG, and HOPWA are outlined as follows.

**Community Development Block Grant Program (CDBG)**

**Reference 24 CFR 91.220(l)(1)**

1. **Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.**

1	The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	\$800,000
2	The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3	The amount of surplus funds from urban renewal settlements	0
4	The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan 0 5. The amount of income from float-funded activities	0
5	The amount of income from float-funded activities	0
	<b>Total Program Income:</b>	<b>\$800,000</b>

2. **Other CDBG Requirements**

1	The amount of urgent need activities	0
2	The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income	90%

Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. This Annual Action Plan covers a one year period.

**HOME Investment Partnership Program (HOME)**

**Reference 24 CFR 91.220(l)(2)**

1. **A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:**

Salt Lake City does not utilize HOME funding beyond those identified in Section 92.205.

2. **A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:**

In order to preserve the number of affordable housing units for continued benefit to low-income residents, Salt Lake City requires that HOME funds, used to assist homeownership, be recaptured whenever assisted units become vacant prior to the end of the affordability period that is commensurate with the amount of funding invested in the activity. Trust deeds or property restrictions are filed on appropriate properties to ensure compliance with the period of affordability.

Homeownership Recapture:

All or a portion of the HOME assistance to the home buyer must be recovered if the housing does not continue to be the principal residence of the family for the duration of the period of affordability. The HOME investment that is subject to recapture is based on the direct subsidy amount which includes the HOME assistance that enabled the home buyer to buy the housing unit. Salt Lake City requires all sub-recipients and CHDO's to follow the same recapture guidelines as outlined and required in the HOME rule. The City may choose one of the following options:

- A. Recapture the entire amount.
- B. Reduce the HOME investment amount to be recaptured on a pro-rata basis for the time the homeowner has owned and occupied the housing measured against the required affordability period.
- C. If the net proceeds are not sufficient to recapture the full HOME investment plus enable the homeowner to recover the amount of the homeowner's down payment and any capital improvement investment made by the owner since purchase, the City may choose to share the net proceeds. Net proceeds are the sales price minus loan repayment (other than HOME funds) and closing costs. The net proceeds may be divided proportionally on a pro-rata basis for the time the homeowner has owned and occupied the housing measured against the required affordability period.
- D. Owner investment returned first. The City may choose to permit the home buyer to recover the home buyer's entire investment (down payment and capital improvements made by the owner since purchase) before recapturing the HOME investment.

HOME Funds Provided for Homebuyer Activity subject to Recapture of HOME Funds	Minimum years of Affordability
Under \$15,000	5 Years
Between \$15,000 and \$40,000	10 Years
Over \$40,000	15 Years

**3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:**

As stated above, Salt Lake City requires that HOME funds be recaptured whenever assisted units become vacant prior to the end of the affordability period that is commensurate with the amount of funding invested in the activity. In very rare cases, Salt Lake City will use HOME funds as an

acquisition source for multifamily projects. With these rental activities, rental projects must meet the appropriate period of affordability or HOME funds provided to them will be recaptured by the City. Trust deeds or property restrictions are filed on appropriate properties to ensure compliance with the period of affordability.

Rental Housing Recapture:

All HOME-assisted units must meet the affordability requirements for not less than the applicable period specified below regardless of the term of any loan or mortgage, transfer of ownership, or repayment of loan funds.

Rental Housing Activity	Minimum years of Affordability
Rehab or acquisition of existing housing per unit amount of HOME funds under \$15,000	5 Years
Between \$15,000 and \$40,000	10 Years
Over \$40,000 or rehab involving refinancing	15 Years
New construction or acquisition of newly constructed housing	20 Years

**4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:**

Not applicable. Salt Lake City does not intend to use HOME funds to refinance multifamily housing debt.

**Emergency Solutions Grant (ESG)**

**Reference 24 CFR 91.220(I)(4)**

**1. Include written standards for providing ESG assistance (may include as attachment)**

The Emergency Solutions Grant (ESG) Program FY 2015-2016 Application Handbook includes written standards for providing ESG assistance.

**2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system**

The Salt Lake and Tooele Continuum of Care has developed a collaborative, written Coordinated Access Plan. Consensus exists for a Continuum of Care wide, multi-access entry point quick assessment method for any homeless individual or family in need of emergency shelter or service. Our 211 system, service providers, government agencies, and others publicize all existing access points. Anyone in need has clear direction for accessing appropriate services. After entry into an appropriate emergency service, individuals are tracked as they progress toward housing and/or support interventions. A community wide housing prioritization and placement process has been in place for three years. All homeless families and those individuals prioritized for permanent supportive housing placements are guided toward this centralized

process and placed into one of several housing programs depending on assessment. Standardized assessments include a quick assessment for emergency services and eligibility and enrollment materials for housing placements.

**3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations) will be allocated**

Granting sub-awards is an intensive, months-long process. It begins with applications being made available and education workshops held to explain different federal grant programs and eligible activities under each. Staff also reaches out to potential applicants through the Salt Lake Homeless Coordinating Council, the local Continuum of Care, the Utah Housing Coalition and others.

After the application closes, a general needs hearing is conducted to help guide how ESG monies should be spent. Applicants participate in an open house to teach city decision makers and the general public about the applicants' respective programs.

The Community Development & Capital Improvement Programs Advisory Board (CDCIP Board) reviews the applications and makes a recommendation to the Salt Lake City Mayor based on federal guidelines, the 5 Year Consolidated Plan, and the City's long term homeless services strategies. The Mayor then makes a recommendation on funding to the City Council based on the CDCIP board recommendation, federal guidelines, the 5 Year Consolidated Plan, and the City's long term homeless services strategies.

The City Council holds a public hearing for comment on the programs and proposed benefits of each. The City Council then makes a funding decision based on public comment, the Mayor's recommendation, federal guidelines, the 5 Year Consolidated Plan, and the City's long term homeless services strategies.

**4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG**

Neither a homeless individual nor formerly homeless individual participates on the Salt Lake City Council. The Salt Lake City Council is the final decision making body for funding decisions regarding city allocated Emergency Solutions Grant funds. However, Salt Lake City consults multiple homeless individuals in implementing short term and long term homeless services plans. Emergency Solutions Grant funds, along with other public and private monies, are used by Salt Lake City to implement our short and long term homeless service goals. Specifically, homeless individuals were consulted in the creation of the long term homeless services situational assessment the City conducted in 2013/2014. The City has also completed interviews with over 100 individuals experiencing homelessness as part of its Homeless Services Site Evaluation

Commission in 2015. The Homeless Services Site Evaluation Commission is determining the best facilities to house homeless services in the City.

**5. Describe performance standards for evaluating ESG**

Salt Lake City grades programs receiving Emergency Solutions Grant funding by how those programs meet Objectives and Outcomes as outlined by the U.S. Department of Housing and Urban Development (HUD). Objectives help define the grantee's intended purpose for the activity being funded. Objective choices include Creating Suitable Living Environments or Providing Decent Housing. Outcomes are benefits to an individual or community that result from the program's Activities. Outcome choices include Availability/Accessibility and Affordability.

Additionally, the Salt Lake Continuum of Care contracts with the State of Utah to administer HMIS, or Homeless Information Management System. All service agencies in the region and the rest of the state are under a uniform data standard for HUD reporting and local ESG funders. All ESG funded organizations participate in HMIS. HMIS is supported by Client Track. Salt Lake City reviews HMIS data to ensure grantees are properly using funds as promised in their contracts and meeting larger City, Continuum of Care, and State goals.