

Staff Report

PLANNING DIVISION

DEPARTMENT of COMMUNITY and NEIGHBORHOODS

To: Salt Lake City Planning Commission

From: Lex Traughber – Senior Planner

(801) 535-6184 or lex.traughber@slcgov.com

Date: September 13, 2023

Re: Yalecrest – Laird Heights – Local Historic District

Petition PLNHLC2023-00074

Zoning Map Amendment

PROPERTY ADDRESSES: See attached analysis of properties in the proposed district

PARCEL IDS: See attached analysis of properties in the proposed district

HISTORIC DISTRICT: Yalecrest National Historic District ZONING DISTRICT: R-1/7,000 Single Family Residential

MASTER PLAN: East Bench Master Plan – Low Density Residential (4-8 units per acre)

DESIGN GUIDELINES: Design Guidelines for Residential Properties & Districts

in Salt Lake City

REQUEST:

On February 1st, 2023, Kelly McAleer submitted a petition to designate a new local historic district within the Yalecrest neighborhood of the City. The proposed boundaries of the Yalecrest – Laird Heights Local Historic District are on Laird Avenue from 1300 East to 1500 East including the homes on Laird Circle and Uintah Circle.

The request is before the Planning Commission because the designation of a local historic district is essentially a request to amend the zoning map to apply the H-Historic Overlay District to the proposed area, and requires the Commission to hold a public hearing and forward a recommendation to the City Council which has final decision making authority on this type of request.

RECOMMENDATION:

Based on the analysis and findings of the staff report, it is the Planning Staff's opinion that the proposed local historic district meets the applicable standards and therefore, recommends that the Planning Commission forward to the City Council, a recommendation to approve the request.

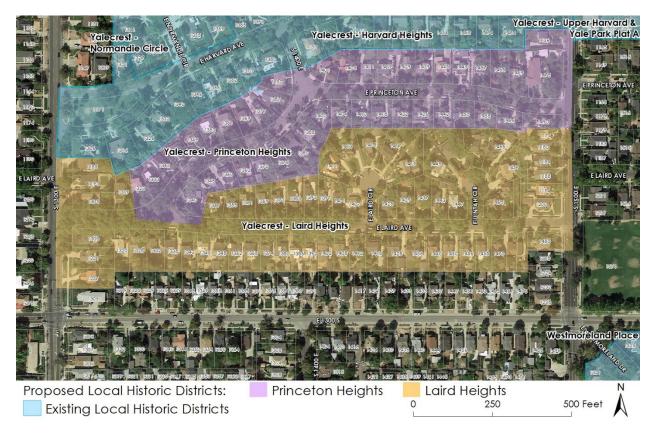
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ATTACHMENTS:

- A. ATTACHMENT A: Vicinity Map
- **B.** ATTACHMENT B: Application Information
- C. ATTACHMENT C: Zoning Ordinance Review
- **D.** ATTACHMENT D: Designation Standards (21A.50.050(B))
- E. ATTACHMENT E: Public Process & Comments

PROJECT DESCRIPTION

The proposed Yalecrest – Laird Heights local historic district is located along both sides of Laird Avenue from 1300 East to 1500 East including all the homes on Laird Circle and Uintah Circle within the Yalecrest Neighborhood.



As previously noted, on February 1st, 2023, Kelly McAleer submitted a petition to designate a new local historic district within the Yalecrest neighborhood of the city. The application was submitted with approximately 66% of property owner's signatures (representing a majority ownership interest in a given lot) in the proposed district, which exceeds the required 33% necessary to initiate a petition of this nature. A report regarding the proposed district was presented to the City Council on May 2, 2023, at which time the Council instructed Planning Staff to proceed with processing the request.

The proposed Yalecrest – Laird Heights local historic district is made up of portions of two subdivisions, the Uintah Heights Subdivision that was platted in August 1928 and the Normandie Heights Subdivision that was platted in August 1926. The proposed district consists of 66 principal structures and 68 total properties (two parcels are vacant). The Yalecrest neighborhood, generally located between 800 South/Sunnyside Avenue and 1300 South from 1300 East to 1900 East, was listed on the National Register of Historic Places in 2007. In recent history, 6 new local historic districts have been established within this National Register district.

The majority of houses in the proposed Yalecrest – Laird Heights local historic district are of the type called "Period Revival". The most popular styles are English Cottages and English Tudors, and constitute the majority of houses in the proposed district. Examples of Colonial Revival, Spanish Colonial Revival, Dutch Colonial, French Norman, Bungalows, and Early Ranch are also

present in the district. Please see Exhibit B – Application, as well as the HLC Staff Report 9/7/2023 for photos of the subject homes.

The homes in the proposed Yalecrest – Laird Heights local historic district are largely intact and maintain a high level of integrity. The Yalecrest Reconnaissance Level Survey (RLS) conducted in 2005 indicates that all 66 homes are rated as contributing (see Attachment C).

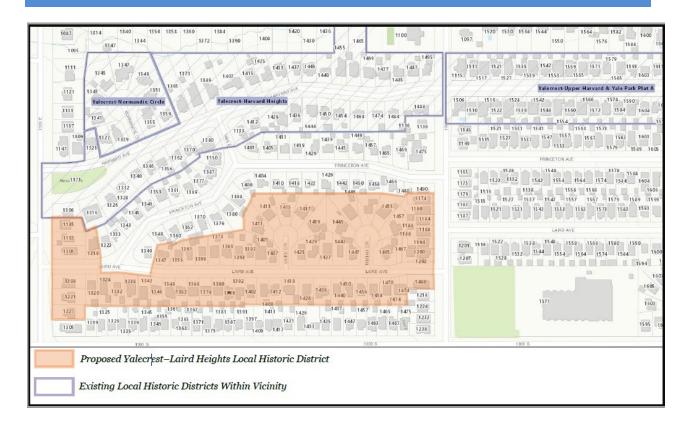
APPROVAL PROCESS AND COMMISSION AUTHORITY

The Planning Commission will review the application and make a recommendation regarding the request to the City Council.

NEXT STEPS

The Planning Commission will make a recommendation to the City Council regarding the proposed district and establishing an H-Historic Preservation Overlay zone. Once public hearings have been held with the Historic Landmark Commission and the Planning Commission, an Owner's Opinion ballot process will take place prior to proceeding to the City Council for a final decision.

ATTACHMENT A: Vicinity Map



ATTACHMENT B: Application Information

HP // LOCAL HISTORIC DISTRICT OR THEMATIC DESIGNATION

IMPORTANT INFORMATION



PRE-SUBMITTAL

Required prior to submitting an application. For questions regarding the requirements, email us at historicpreservation@slcgov.com.



NOTICE

The City is required to send notice to property owners within the proposed designation before an application can be submitted.



SUBMISSION

Submit your application online through the <u>Citizen Access Portal</u>. Learn how to submit online by following the <u>step-by-step guide</u>.

APPLICANT I	NFORMATION
DATE OF PRE-SUBMITTAL	DATE OF CITY NOTICE
12/22/2022	1.7.2023
TYPE OF APPLICATION	PROJECT NAME (OPTIONAL)
Local Historic District Thematic Designation	Laird Heights LHD
REQUEST	
application local historic district	
NAME OF APPLICANT	PHONE
Kelly McAleer	·
MAILING ADDRESS	EMAIL
1347 E Laird Avenue, Salt Lake City, UT 84105	
APPLICANT'S INTEREST IN PROPERTY (*owner's consent required)	IF OTHER, PLEASE LIST
Owner Owner's Representative* Other*	
NAME OF PROPERTY OWNER (if different from applicant)	PHONE
Kelly McAleer / Kelly Slone Revocable Trust	
MAILING ADDRESS	EMAIL
1347 E Laird Avenue, Salt Lake City, Utah 84105	
	9
OFFIC	EUSE
CASE NUMBER RECEIVED BY	DATE RECEIVED

DISCLAIMER: PLEASE NOTE THAT ADDITIONAL INFORMATION MAY BE REQUIRED BY THE PROJECT PLANNER TO ENSURE ADEQUATE INFORMATION IS PROVIDED FOR STAFF ANALYSIS. ALL INFORMATION REQUIRED FOR STAFF ANALYSIS WILL BE COPIED AND MADE PUBLIC, INCLUDING PROFESSIONAL ARCHITECTURAL OR ENGINEERING DRAWINGS, FOR THE PURPOSES OF PUBLIC REVIEW BY ANY INTERESTED PARTY.

ACKNOWLEDGMENT OF RESPONSIBILITY

- 1. This is to certify that I am making an application for the described action by the City and that I am responsible for complying with all City requirements with regard to this request. This application will be processed under the name provided below.
- 2. By signing the application, I am acknowledging that I have read and understood the instructions provided for processing this application. The documents and/or information I have submitted are true and correct to the best of my knowledge. I understand that the documents provided are considered public records and may be made available to the public.
- 3. I understand that my application will not be processed until the application is deemed complete by the assigned planner from the Planning Division. I acknowledge that a complete application includes all of the required submittal requirements and provided documents comply with all applicable requirements for the specific applications. I understand that the Planning Division will provide, in writing, a list of deficiencies that must be satisfied for this application to be complete and it is the responsibility of the applicant to provide the missing or corrected information. I will keep myself informed of the deadlines for submission of material and the progress of this application.
- 4. I understand that a staff report will be made available for my review prior to any public hearings or public meetings. This report will be on file and available at the Planning Division and posted on the Division website when it has been finalized.

NAME OF APPLICANT	EMAIL	
Kelly McAleer		
MAILING ADDRESS	PHONE	
1347 E Laird Avenue, Salt Lake City, UT 84105		
APPLICATION TYPE	SIGNATURE	DATE
Local Historic Designation		2.1.2023

LEGAL PROPERTY OWNER CONSENT

If the applicant is not the legal owner of the property, a consent from property owner must be provided. Properties with a single fee title owner may show consent by filling out the information below or by providing an affidavit.

Affirmation of sufficient interest: I hereby affirm that I am the fee title owner of the below described property or that I have written authorization from the owner to pursue the described action.

LEGAL DESCRIPTION OF SUBJECT PROPERTY

Home		
NAME OF OWNER	EMAIL	
Kelly McAleer / Kelly Slone Revocable Trust		
MAILING ADDRESS	SIGNATURE	DATE
1347 E Laird Avenue, Salt Lake City, Utah 84105		2.1.2023

- 1. If a corporation is fee titleholder, attach copy of the resolution of the Board of Directors authorizing the action.
- 2. If a joint venture or partnership is the fee owner, attach copy of agreement authorizing action on behalf of the joint venture or partnership.
- 3. If a Home Owner's Association is the applicant then the representative/president must attach a notarized letter stating they have notified the owners of the proposed application. A vote should be taken prior to the submittal and a statement of the outcome provided to the City along with the statement that the vote meets the requirements set forth in the CC&Rs.

DISCLAIMER: BE ADVISED THAT KNOWINGLY MAKING A FALSE, WRITTEN STATEMENT TO A GOVERNMENT ENTITY IS A CRIME UNDER UTAH CODE CHAPTER 76-8, PART 5. SALT LAKE CITY WILL REFER FOR PROSECUTION ANY KNOWINGLY FALSE REPRESENTATIONS MADE PERTAINING TO THE APPLICANT'S INTEREST IN THE PROPERTY THAT IS THE SUBJECT OF THIS APPLICATION.



	APPLIC	ANT INFORMATION	
NAME OF APPLICANT		ADDRESS OF APPLICA	ANT
Kelly McAleer		1347 E Laird Avenue	
TYPE OF APPLICATION	N	DATE	
Local Historic District	Thematic Designation	2/1/2023	
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APPLICANT INFORMATION

NAME OF APPLICANT

- Kelly McAleer

- Dolph Woods

TYPE OF APPLICATION

Local Historic District

Thematic Designation

ADDRESS OF APPLICANT
(347 E Laird Ave
1465 E Laird Ave
DATE
2/1/2023

page of 8

DISCLAIMER: SIGNATURE BELOW INDICATES YOU ARE A PROPERTY OWNER WITHIN THE BOUNDARIES OF A PROPOSED LOCAL HISTORIC DISTRICT OR THEMATIC DESIGNATION AND YOU CONSENT TO SUPPORT SUBMITTAL OF THE DESIGNATION APPLICATION. MORE THAN 33% OF PROPERTY OWNERS WITHIN THE PROPOSED BOUNDARIES MUST CONSENT TO SUBMITTAL OF THE DESIGNATION APPLICATION TO MEET THE THRESHOLD REQUIREMENTS FOR SUBMITTAL. *PLEASE NOTE, IF AN APPLICATION MEETS THE MORE THAN 33% THRESHOLD, LATER IN THE DESIGNATION PROCESS, EACH PROPERTY OWNER IS SENT A NON-BINDING OPINION BALLOT TO INFORM THE CITY COUNCIL OF PROPERTY OWNER INTEREST/SUPPORT REGARDING THE DESIGNATION OF A LOCAL HISTORIC DISTRICT. THE CITY RECORDER WILL NOT PUBLISH THE RESPONSE OF INDIVIDUAL BALLOTS—ONLY THE FINAL TALLY OF BALLOTS RECEIVED (HOW MANY IN FAVOR AND HOW MANY IN OPPOSITION) WILL BE PUBLISHED.

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Calhe Devil	1480 Laird AVE	SIGNATURE	Jan 6,2023
Kathy Rich	1362 Laird	Kally Rich	Jan8, 2023
South Com	ADDRESS 1456 Laird		BATE 8 2023
MARILYNAVERY	ADDRESS ADDRESS	SIGNATURE Cong SIGNATURE	NIS DUZ NIS DUZ DATE
Stephanie Potosan	ADDRESS ADDRESS	SIGNATURE SIGNATURE	DATE
Mark Hallen	1370 Laird Aue	MINH	1-2-23



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NAME OF APPLICANT

Kelly McAleer

Dolph Woods

TYPE OF APPLICATION

Local Historic District

Thematic Designation

ADDRESS OF APPLICANT 1347 E Laird Ave 1465 E Laird Ave DATE 2/1/2023 page 2 of 8

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Jill Greenwood 1193 S.1300E. (Chat 8) 1/8/23
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Huminghan 1449E- Wintan Cir Henry
PRINT NAME ADDRESS SIGNATURE
Joel Earson 1402 E Land An Ecroy 1/8/23
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Levin Warren 1/805,1500 F Lever Warren 1/3/23
PRINT NAME ADDRESS . SIGNATURE DATE
Cathleen Wilkes 1443 E. Laird Ave. C. Welles 1/21/23
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NAME OF APPLICANT

- Kelly McAleer

- Dolph Woods

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1347 E Laird Ave
1465 E Laird Ave
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APPLICATOR INFORMATION

NAME OF APPLICANT

- Kelly Mc Aleer

- Ddph Woods

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- Kelly McAleer
- Dolph Woods
- Type of application

Local Historic District

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NAME OF APPLICANT

- Kelly McAleer

- Dolph Woods

TYPE OF APPLICATION

Local Historic District

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ADDRESS OF APPLICANT 1347 E. Laird Ave 1465 E Laird Ave DATE 2/1/2023 page 6 of 8

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APPLICANT INFORMATION

NAME OF APPLICANT Kelly McAleer Dolph Woods TYPE OF APPLICATION

Local Historic District

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1347 E Laird Ave
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	See photos in a separate attached document	
	des prietes in a deparate attached accument	
	1185-1227 S 1300 East	
	1305-1480 E Laird Ave	
	1407-1425 E Laird Circle	
	1447-1465 E Uintah Circle	
	1174-1200 S 1500 E	
	1174-1200 3 1000 E	
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1. Project Description

Significance of Area in Local, Regional or State History

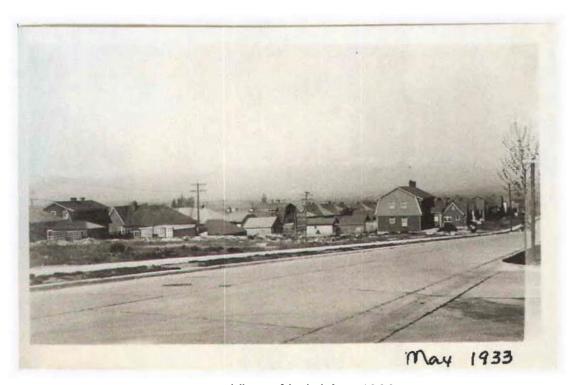
In the mid 1800's, Salt Lake City was platted and developed with public buildings in the center of Salt Lake City surrounded by residential lots and farmland to the south and west. The Big Field Survey in 1848 divided the land to the south of the Salt Lake City settlement (900 South today) into five and ten acre plots to be used for farming for the "mechanics and artisans" of the city. The Yalecrest survey area is located on the northeastern section of land that was initially set apart as Five-Acre Plat "C" of the Big Field Survey.

The land was divided into 100-acre blocks, each of which was again divided into 20 lots of 5 acres each. Yalecrest occupies Blocks 28, 29, and 30. The original blocks are bordered by the major north-south streets of the survey area: 1300, 1500, 1700 and 1900 East and the east-west streets of 900 and 1300 South. (The Utah Historic Sites Database). The area north of 2100 South was a Five-Acre Plat "A" and the area south was a Ten-Acre Plat. The majority of Yalecrest with the exception of strips along the north and west sides are part of Five Acre Plat "C". 1

Property within the area was distributed by the LDS church authorities, by lot, for use in raising crops and farming.¹ Dividing the plots for land speculation was discouraged: 1875 maps of Salt Lake City show no development in the southeast section of the city beyond 1000 East or 900 South. The earliest identified residents in the Yalecrest area begin to appear in the 1870s¹. Yalecrest boundaries are represented by 840 South (Sunnyside Ave) to 1300 South and 1300 East to 1900 East.

The 1920s were a period of tremendous growth in Yalecrest with 22 subdivisions platted by a variety of developers from 1911 to 1938. The Bowers Investment Company, a branch of the Bowers Building Company, filed the subdivision papers for Normandie Heights in 1926 with 140 lots, and its houses were built primarily from 1926-35. It is distinctive because of its picturesque rolling topography with landscaped serpentine streets, regular promotions, prominent homeowners, deep setbacks, and large irregularly shaped lots. In August 1928, the Uintah Heights Addition located in Block 30 of the 5-Acre Plat C of the Big Field Survey of 1848 and consists of 35 lots. The area was developed by Uintah Realty Co. and other builders and houses were constructed primarily in the late 1920s and early 1930s, many by Herrick Bros. and the Gaddis Investment Company. N.L. Herrick was a partner in the Gaddis Investment Company as well as an individual builder. Herrick and Company provided both design and construction services. The Gaddis Investment Company was founded in 1922 to deal in real estate, investments and insurance. Both of its partners lived in Yalecrest; N.L.

Herrick at 1603 Harvard Avenue and Thomas E. Gaddis at 1465 Laird Avenue in a French Norman house built in 1929. Thomas Gaddis was involved in real estate and investments in Salt Lake City from 1909 to his death in 1967. The initial street names of Princeton, Laird and Harvard Aves were Kelsey, Edith, and Hampton, respectively.



View of Laird Ave 1933

A number of factors contributed to the Yalecrest development in the early twentieth century; 1) the population of Salt Lake City almost doubling from 1900 to 1910, 2) air pollution in the valley from coal burning furnaces led residents to seek higher elevations East of 1300 East for cleaner air to breathe for their residences recently developed by instate and out-of-state land developers. Transportation options made the Yalecrest area easily accessible to the downtown area. The primary means of transportation in the early part of this era was the streetcar line along 1500 East. The streetcars serving the Yalecrest area traveled from downtown to 1300 East in front of East High, traveling East along 900 South to 1500 East, then south on 1500 East to the State Prison located at 2100 S. The former State Prison on 2100 South is the current site of Sugar House Park.

1960's and Beyond (1960-2005)

The Yalecrest neighborhood, in general and Yalecrest-Laird Heights LHD specifically, avoided the blight common in many urban residential neighborhoods during this era.

There was no population pressure as the population of Salt Lake City slightly decreased during this time period. No major roads were built through the neighborhood although traffic increased on the border streets of 1300 South, 1300 East and Sunnyside Ave. Zoning ordinances restricted commercial building to a few spots on the major streets. While there are 51 original duplexes in the Yalecrest neighborhood, there are 4 in the proposed Yalecrest-Laird Heights LHD. The original Uintah Elementary School located on 1300 S (outside the proposed Yalecrest-Laird Heights LHD boundaries) was demolished and replaced by a new structure in 1993. The attractive neighborhoods of Yalecrest have mature street trees, single-family owner-occupied, well-maintained houses with landscaped yards and continue to be a desirable residential area.

The current practice of razing an existing small historic structure and replacing it with a residence 3-4 times the size of the original house in established neighborhoods galvanized some residents into action in the years 2000-2005. A zoning overlay ordinance was created called the Yalecrest Compatible Infill Overlay ordinance was passed by the Salt Lake City Council in 2005. The purpose of the ordinance is:

to encourage compatibility between new construction, additions or alterations and the existing character and scale of the surrounding neighborhood.

That infill overlay zoning regulated building height, minimum front yard size, and several aspects of garages or accessory structures. Due to liberal interpretation of the current City and State demolition ordinances, houses in Yalecrest continue to be demolished above ground and replaced with out-of-size, mass and architectural incompatibility. The currently proposed SLC "Affordable Housing Incentive" (AHI) City (2022) aims to increase multifamily housing within ¼ mile of high frequency (every 15 minutes) transportation corridors. UTA has recently changed the frequency of bus route #220 on 1300 E to a 15-minute frequency. All 1300-1500 Blocks of Yalecrest are impacted by this zoning overlay. The AHI zoning overlay allows demolition of single-family housing to create this new multifamily housing construction thus making historic single-family houses in the proposed Yalecrest-Laird Heights LHD endangered to demolition. The listing of Yalecrest on the National Register of Historic Places does not protect against this local zoning. This application seeking a Local Historic District designation is the only current legal option to minimize demolition of historic single-family houses in this established, mature and historic neighborhood.

The proposed Yalecrest-Laird Heights Local Historic District (LHD) is located on Block 30 and encompasses the following properties; 6 properties on the west side of 1500 East (1174, 1180, 1184, 1188, 1194, and 1200 S 1500 East) between the proposed Princeton Heights LHD and the current proposed Laird Heights LHD as the East boundary, Four properties on the East side of 1300 East (1185-1227 S 1300 East) represent the West

boundary and all Laird Ave properties on the north and south sides of Laird Ave street face from 1305-1480 E Laird as the North and South boundaries, respectively. Both the Laird Circle and Uintah Circles are located within the North side of Laird Ave. (see APPENDIX A). Thus, 61 single- family houses and 4 duplex houses are contained within the 65 property parcels proposed Yalecrest-Laird Heights LHD.

The name "Laird Ave first appears in 1908 in the Polk directory and is associated with development of Laird Ave near 900 and 1000 East by Edward Laird (1852-1925), who migrated at the age of 4 into Utah as part of the infamous Willie Handcart Company of 1856. As an adult he homesteaded in Mountain Dell of Parley's Canyon. After selling water rights to Salt Lake City in 1900, he relocated to Salt Lake City bought a lot of land and developed a number of lumber and real estate and development companies in Salt Lake City (see **Significant persons in the area** section below).

Physical Integrity of Houses in the Area

There is a very high degree of retained historic integrity in the proposed Yalecrest-Laird

An Architectural and Historic Reconnaissance Level Survey (RLS) of Yalecrest was conducted in 2005¹, by Beatrice Lufkin of the Utah State Historic Preservation Office (SHPO) for Salt Lake City in preparation for the National Register of Historic Places application for the Yalecrest neighborhood. Much of the information in this document comes from that reconnaissance level survey (RLS). The proposed Yalecrest-Laird Heights LHD area contains houses constructed over the time period from 1923 (1480 E Laird Ave) and extending through 1950 (1185 S 1300 East) in the historic era.

All of the houses in the proposed Yalecrest-Laird Heights LHD were contributing in 2005 (100%), either /significant and eligible contributing (100.0%): 60.0% (39/65) were considered eligible and significant (A) and 40.0% (26/65) were considered eligible and contributing (B). Only one house, since 2005, has been demolished with new construction replacement, (1451 E Uintah Circle). The contributory status of other properties in Yalecrest-Laird Heights LHD may have changed since the last assessment in 2005. Houses that may no longer have contributory status are listed in **APPENDIX C**.

Commercial Properties

There are no commercial properties in the proposed Yalecrest-Laird Heights LHD.

Developers, Builders and Architects

The original name for Laird Ave was actually Edith Ave. "Laird Ave first appears in the 1908 Polk directory and is associated with development of that street later in Normandie Heights subdivision (see **Significant persons in the area** section below). Normandie Heights subdivision was platted for 140 properties in 1926 by the Bowers Investment Co.

Yalecrest-Laird Heights LHD contains 65 property parcels of the 140 platted parcels in the greater Normandie Height subdivision. A number of notable Salt Lake builders were responsible for building exceptional houses in the proposed Yalecrest-Laird Heights LHD.

Notable Builders in Yalecrest-Laird Heights LHD

Builder	Laird	Laird	Uintah	1300	1500	TOTAL
	Ave	Circle	Circle	East	East	
JA Shaffer	11					11
LJ Bowers Invest. Co	2			2		4
Carl Buehner	2	1	1			4
Gaddis Invest. Co	6					6
N Myrtle Bratt					6	6
Layton Construction Co	1					1
George L Biesinger	1					1
Herrick Building Co	2					2
Gaskell Romney	1					1
AE Jorgenson			1			1
Sugarhouse Lumber Co	1					1

An advertisement for the Spanish Colonial Revival at 1360 E Laird Ave built by JA Shaffer (left) and Lower Laird Ave (right)





Gaskell Romney was extensively involved in developing Normandie Heights subdivision. He built 9 homes in the Princeton Heights LHD (1404, 1410, 1426, 1442, 1445,1449, 1450, 1458 and 465 E Princeton Ave. He built 1 house in the proposed Yalecrest-Laird Heights LHD at 1332 E Laird Ave.

The proposed boundaries of the Yalecrest-Laird Heights LHD are outlined in red (APPENDIX A-1). It will join 6 other LHDs created in Yalecrest: Harvard Park, Laird Park, Yale Plat A/Upper Harvard, Harvard Heights, Normandie Circle and Douglas Park-I, outlined in blue. It will join another proposed Princeton Heights LHD previously submitted for local historic designation which is located immediately North of the currently proposed Laird Heights LHD.

Properties Recommended for National Register Level Research

1308 E Laird Ave (built 1939) a brick 2 story Art Modern style.

1227 S 1300 East (built 1940) is a Spanish Colonial Revival type duplex.

1362 S Laird Ave (built 1927) Spanish Colonial Revival

1374 S Laird Ave (built 1927) French Norman style with two turrets

1465 E Laird Ave (Built 1929) the long-term residence of builder/Investor Thomas E Gaddis. This property is listed as 1465 E Uintah Circle in the 2005 RLS, but as 1465 E Laired Ave by the Salt Lake County Assessor.

1451 E Uintah Circle (built 1939) representative of several Colonial Revival architecture style houses In Yalecrest-Laird Heights LHD.

Significant Persons in the Area The Naming of Laird Ave

The name "Laird Ave first appears in 1908 in the Polk directory and is associated with development of Laird Ave near 900 and 1000 East by Edward Laird (1852-1925), who migrated at the age of 4 into Utah as part of the infamous Willie Handcart Company of 1856. As an adult he homesteaded in Mountain Dell of Parley's Canyon. After selling water rights to Salt Lake City in 1900, he relocated to Salt Lake City bought a lot of land and developed a number of lumber and real estate and development companies in Salt Lake City.

Originally, Laird Ave was listed as Edith Ave. Land records and personal history accounts lend credence to Edward Laird (1852-1925) as the source of the current street name, Laird Avenue.

According to the local paper, he was involved in a number of real estate transfers in 1907 and 1908 in a subdivision named, "Laird". Those lots were located at what is

now Laird Avenue between 9th and 10th East. All these land transfers occurred immediately before the street named "Laird Avenue" first appeared in the city directory in 1908. Therefore, there is credence that the street was named after Edward Laird. A relative, William Naylor, was likely also invested in that land, as the name of one of the dead-end courts that runs north off of 13th South just east of 9th East is named "Naylor Court."

Edward Laird was born in Scotland in 1852 and died in Salt Lake in 1925. Edward was a child of four when his family immigrated as handcart pioneers in the infamous Willie Handcart Company of 1856 where more than a hundred of the pioneers perished in frigid Wyoming. Edward Laird's family however arrived unscathed. Living first in Spanish Fork, then Heber City, Edward grew up accustomed to hard work on his father's farm but never attended school. While camping in Park City, Edward found some silver ore. Edward and his brother had their camp ground assayed and sold their claim (which is now Silver King) for \$1500. With this money, Edward purchased land in Parley's Canyon (now Mountain Dell), began raising sheep and hauling silver ore from Park City to Salt Lake. A little farther down the canyon was the Hardy Station, a halfway house run by the Hardy family. It was in the Hardy home that Edward met Valeria Ann Flint.

When grown, Laird homesteaded land in Parley's Canyon at Mountain Dell and became a successful sheep farmer. He owned water rights of Parley's Canyon Creek and sold some of them to Salt Lake City in 1900 during a severe water drought. Thereafter, he relocated to Salt Lake City and started buying real estate in Salt Lake City. He bought a property near 1st South and 5th West and eventually started Rio Grande Lumber Company there. He also had ownership in Sugarhouse Lumber Company, which was located on 21st South near 12th East. Later, he joined with Misters Ashton and Jenkins of the Ashton-Jenkins Company, who developed much of Yalecrest. He later became a vice-president of the Ashton-Jenkins Company.

The family moved to 840 East Twelfth South (later becoming 840 East 2100 South), after selling their property in Mountain Dell in Parley's Canyon. He and his wife, Valeria Ann Flint Laird had eight children, five daughters and three sons. The sons continued with the sheep farming part of the family business and moved to Dubois, Idaho. Edward also owned much of the block around his house and that's why there are other family members showing in the Polk directories living at the other addresses, 817 and 820 East Twelfth South. (compiled by Kim Childs, KEEPYalecrest)

Edward Laird (1852-1925)

1922 50th Wedding Anniversary of Edward Laird and Valeria Laird with their children.





Back row left is Fidella Laird Snelgrove, wife of Charles Rich Snelgrove

Laird and Snelgrove Families

Edward's youngest daughter, Fidella married Charles Rich Snelgrove, who in 1929 created Snelgrove's Ice Cream Company. After the deaths of Edward and Valeria in 1925 and 1930 respectively, Charles and Fidella lived in his parents' house at 840 E. 1200 South (changed later to 840 E 2100 South) in Sugarhouse. The year before Valeria died, she allowed Charles and Fidella to open their ice cream business up the street at one of their properties at 1055 E. 2100 South. Eventually, sometime after 1940, the houses at 820 and 840 E. 2100 South were razed to make room for the Snelgrove factory and main store with the iconic giant spinning ice-cream cone sign at 850 E. 2100 South. The oldest son of Charles Rich Snelgrove (husband to Fidella Laird, the youngest daughter of Edward Laird) was Charles Laird Snelgrove. He worked with his father and later ultimately took over ownership and expanded the business throughout Salt Lake City (compiled by Kim Childs, KEEPYalecrest)

Distinctive Characteristics of the Type/Period/Method Of Construction

Houses within the proposed Yalecrest-Laird Heights LHD are primarily English Cottages (50.8%) and English Tudors (14.4%) constructed mainly in brick; either striated (50.8%) or regular (30.8%) over the time period 1920-30. These houses contain unique exterior and interior architectural attributes built by notable City builders and serve as outstanding historical examples of great domiciles for future generations.

Importance to Salt Lake City History

Yalecrest and specifically the proposed Laird Heights LHD contains many fine examples of English Cottages and English Tudors (Historically, Yalecrest has been home to many professional residents who have shaped the city's development and economic base. There has been a diversity of professional occupations amongst past and current property owners in Yalecrest-Laird Heights LHD; business persons, lawyers, physicians, and builders. A number of notable professional people lived in Yalecrest-Laird Heights, who advanced the economic base of Salt Lake City. Those individuals are listed as a function of the street address at which they reside in the Notable Persons section below.

2. Physical Integrity

The proposed Laird Height LHD is located on the southwest side of the greater Yalecrest neighborhood on a mature tree-line rolling hill. It contains notable examples of English Cottages English Tudors, Spanish Colonial Revival and Colonial Revival architecture by many famous builders in 1920-30's of Salt Lake City.

Contributing Status of houses in Yalecrest-Laird Heights

The proposed Yalecrest-Laird Heights LHD retains a very high degree of historic and physical integrity. The vast majority of houses (%) are eligible/significant (39/65= 60%) and eligible contributing (26/65= 40%)¹. There were no "C" nor D" structures in Yalecrest-Laird Heights LHD boundaries listed in the 2005 Reconnaissance Level Survey.

To our knowledge, 1 house in the Yalecrest-Laird Heights LHD was demolished with new construction replacement, 1451 E Uintah Circle. Two other houses may have been altered sufficiently becoming noncontributing (1453 and 1455 E Uintah Circle). The number of contributing and noncontributing houses and their eligibility status on each street in the Yalecrest-Laird Heights LHD is tabulated below.

Contributing Structure Status of Single-Family Residential Properties in Yalecrest-Laird Heights LHD^{a,c}

Street	A b	B b	C p	D b	Χþ	Total
Laird Ave	29	13	0	0	0	42
Laird Circle	4	3	0	0	0	7
Uintah Circle	0	5	0	1	0	6
1300 East	4	0	0	0	0	4
1500 East	2	4	0	0	0	6
TOTAL	39	25	0	1	0	65 ^a
% Total	(60.0%)	(38.5%)	(0.0%)	(1.5%)	(0.0%)	(100%)

^aaccording to the 2005 RLS, there are 65 single family residential structures included in this analysis. The contributing status listed reflects assessment in 2005, except 1 house in Uintah Circle that was demolished in 2009 and replaced with new construction (D)

The number of currently (2023) eligible significant (A) plus eligible contributing structures (B) **may have changed** due to remodeling projects that alter the street face including; windows, porches, dormers, stories, roofing materials and/or exterior materials. The number of contributing structures in 2023 remain to be verified by the City Planning Department / Preservation Office and Historic Landmarks Commission.

It is interesting to note that Yalecrest in general, and Normandie Heights subdivision in particular, attracts home buyers that stay in residence for extended periods of time. Many property owners have lived in the same residence for more than 20 years. This continuity lends consistency, character and stewardship to the area. The mature (75 yr old) and Ash, Elm, Sycamore, Norwegian Maple and other newer specie tree-lined streets with streetlights provide shade, shelter and safety in the neighborhood. Driving access to major interstates I-15 and I-80, and walkability to integrated infrastructure necessary for successful residential living: commercial neighborhood zoning districts (grocery, pharmacy, restaurants, library and public parks and schools) and contributes to making Yalecrest in general, and Yalecrest-Laird Heights LHD specifically, one of the safest neighborhoods and most sought real estate property in Salt Lake City. Houses are well-maintained, and appropriately updated for modern living, while maintaining their original architectural charm.

^bA= eligible significant, B= eligible/contributing, C= ineligible/noncontributing, D=out of period, X=demolished

^c1926 plat of Normandie Heights lists 104 properties. Yalecrest-Laird Heights LHD contains 65 of those 104 parcels.

Building dates

Houses in the proposed Yalecrest-Laird Heights LHD were built from 1919 through 1953 in the current historic era. The majority of single-family residences in Yalecrest-Laird Heights LHD according to the Salt Lake County Assessor website were built in the late 1920's (67.4%) and 1930's (25.6%). The distribution of houses built in different decades from 1910 to 1950's as a function of street with the proposed LHD are shown in the table below.

Construction Years^a of Original Single-Family Residences in Yalecrest-Laird Heights LHD^a

Street	1920's	1930's	1940's	1950's	>2005	Total
Laird Ave	22	20	0	0	0	42
Laird Circle	3	4	0	0	0	7
Uintah Circle	0	4	0	0	2	6
1300 East	0	3	0	1	0	4
1500 East	6	0	0	0	0	6
TOTAL	31	31	0	1	2	65
% Total	47.7%	47.7%	0.%	1.5%	3.1%	100%

^aaccording to Salt Lake County Assessor website (www.slco.org/assessor)

Architectural Types

Houses of the Laird Heights LHD contain a variety of architectural style types including English Cottage (50.8%), English Tudor (15.4%), Colonial Revival (9.2%), French Bungalow (7.7%), French Norman (6.2%), Spanish Colonial Revival (4.6%), Minimal Traditional/Ranch (4.6%), Art Moderne (1.5%) Tabulation of the house styles as a function of street within the Yalecrest-Laird Heights LHD is shown below.

Architectural Types in Yalecrest-Laird Heights LHD Residential Structures^a

	Laird	Laird	Uintah	1300	1500		
Туре	Ave	Circle	Circle	East	East	TOTAL	%TOTAL
English Cottage /	28	2	0	0	3	33	50.8%
Period Revival							
English Tudor	4	2	2	2	0	10	15.4%
Colonial Revival	0	2	4	0	0	6	9.2%
Bungalow	2	0	0	0	3	5	7.7%
French Norman	4	0	0	0	0	4	6.2%
Spanish Colonial	2	0	0	1	0	3	4.6%
Revival							
Minimal Tradition/	1	1	0	1	0	3	4.6%
Early Ranch							
Art Moderne	1	0	0	0	0	1	1.5%
TOTAL	42	7	6	4	6	65	100%

^aaccording to RLS 2005.

Exterior House Materials

Exterior construction materials of houses in Yalecrest-Laird Heights LHD are primarily striated brick (50.8%), regular brick (30.8%), stucco/paster (10.8%) and stone (4.6%), Terra Cotta (1.5%), aluminum/vinyl siding (1.5%) with various accompanying materials including half timbering, clapboard, stucco/paster, wood and aluminum/vinyl siding. The distribution of the various exterior construction materials is tabulated below.

Exterior Construction Materials of Residential Structures in Yalecrest-Laird Heights LHD^a

	Laird	Laird	Uintah	1300	1500		
Туре	Ave	Circle	Circle	East	East	Total	%Total
Striated Brick	8	2	2	0	0	12	
+Half Timbering	5	2	1	1	0	9	
+ Stucco/plaster	3	0	0	0	3	6	
+Alum/vinyl/wood	2	0	0	0	0	2	
+stone	1	0	0	0	0	1	
+shiplap/stone	1	0	0	0	0	1	
+shingles	1	0	1	0	0	2	
subtotal	21	4	4	1	3	33	50.8%
Regular Brick	8	0	0	1	0	9	
+Half timber	2	1	1	2	0	6	
+stone or plaster	3	0	0	0	1	4	
+wood	0	1	0	0	0	1	
subtotal	13	2	1	3	1	20	30.8%
Stucco/Plaster	3	0	0	0	1	4	
+Half timbering	2	0	0	0	1	3	
subtotal	5	0	0	0	2	7	10.8%
Stone	0	1	0	0	0	1	
+Plaster	1	0	0	0	0	1	
+alum siding	1	0	0	0	0	1	
subtotal	2	1	0	0	0	3	4.6%
Terra Cotta	0	0	1	0	0	1	1.5%
Aluminum/vinyl	0	0	1	0	0	1	1.5%
TOTAL	42	7	6	4	6	65	100%

^a2005 RLS assessment

3. Eligibility Listing on the National Register of Historic Places

As previously stated, the proposed Yalecrest-Laird Heights LHD is located within the boundary of the existing Yalecrest National Register Historic District established in 2007 (#07001168) and thus is eligible for Local Historic District designation.

4. Notable Examples of Elements in Salt Lake City's History

The proposed area described by the proposed Yalecrest-Laird Heights LHD contains a diverse collection of historically contributing architecture styles; English Cottage, English Tudor, Colonial Revival, Spanish Colonial Revival, Minimal Tradition and Early Ranch,

French Norman and Bungalow. In addition, these homes were developed, designed, built and owned by renowned individuals who contributed to the cultural, defense, business, medical, education and legal aspects of the city, state and country. An Intensive Level Survey was completed of Yalecrest by Beatrice Lufkin, of the Utah State Historic Office (SHPO) in 2005. Exterior and interior photographs, a title search, genealogical and other information are on file at the Utah State Preservation Office.

Notable Houses and Their Owners in Yalecrest-Laird Heights LHD

(from The State Historic Preservation Office files)

1227-1229 S 1300 East (16-09-483-003)

This masonry/stucco Spanish Colonial Revival house built in 1930 is considered architecturally significant example of Spanish Colonial Revival style in the form of a duplex. It was originally owned by William O Carbis. William O Carbis was president of K & A Heating. After his death in 1938, his son Wayne inherited the property. It is a 1 ½ story stucco house with a T-shaped form with a gable roof with a single ridge parallel to the street. It also other unique attributes including a red ceramic tile roof with narrow eaves, a low relief ornamentation, a wall chimney, a front wall dormer with shed roof, an entry at intersection of stem and cross wings, wrought iron balconet on gable end of the stem wing. Is believed to have been a duplex rental property throughout the Historic period.

1308 E Laird Ave (16-08-453-001)

Built in 1937, this Art Moderne striated brick house is thought to have been built and owned by Dal A Siegel, co-owner of the Salt Lake Loan Office in 1939. He resided here until 1941 then sold it to Henry and Helen Pullman, who resided here through the end of the historic period.

1319 E Laird Avenue (16-08-182-008)

The 1929 English Cottage was built and owned by Edward F Richards, who was an attorney with the firm Richards & Richards. He resided here through the end of the historic period. It's a 1 ½ story stucco Tudor cottage with a steep gable wing protruding from the gable roof. Important features include half-timbering in the apex of the gable, framing 3 square "flower petal windows. Half-timbering is repeated in the gable dormer directly above a shed dormer entry.

1328 E Laird Ave (16-09-354-001)

This masonry English Cottage was built in 1926 for the first owned by Milton and Florence Beckman. Milton Beckman practiced with the law firm GH Backman & sons. The Backman's resided here through 1936. After renting the house out in 1937, the

Beckmans sold it later to Leslie Kidman, a county supervisor, who lived here through the end of the historic period. This "T-shaped" 1 ½ story house has a pent gable end to the street. The right side of the pent gable roof extends down and out to include the offcenter door framed by a round brick area. A Palladian window pierces the upper wall surface of the pent gable.

1361 E Laird Ave (16-09-353-033)

This French Norman house was designed and built on speculation by architect/builder J A Shaffer in 1927-8. JA Shaffer built a number of houses on Laird Ave. The first owner was Ray H and Frances Petersen, Officer Manager for Pacific National Life Insurance Co. The Petersens resided here from 1930 through the end of the historic period.

1362 E Laird Ave (16-09-354-007)

This masonry 1 story stucco Spanish Colonial Revival house was built by JA Shaffer and the original owner in 1927. It has a parapet-roofed central projection with joins the asymmetrical façade. Important features include a rounded opening, unusual massing and curvilinear gable. The house was a rental property through 1939 when the Builders Finance Corporation sold it to Ray Done and his wife. Soon after the Dones sold it to Cecil and Donna Cooly, an engineer with Safeway Stores. The Cooly's resided here though the end of the historic period.

1373 E Laird Ave (16-09-353-005)

The house is a significant example of English Tudor Revival Style built in 1927 by JA Shaffer. It was purchased in 1929 by Charles W Child a contractor and his wife, Alvarette. In 1934, they sold the house to Antoine and Vilate Ivins. Mr Ivins was the Director of Layton Sugar Company and the Hotel Utah. Ivins and his wife operated a livestock ranch near Enterprise for several year. From 1921-31 Mr Ivins managed an LDS-owned sugar plantation in Hawaii. IN 1931, he was named to the LDS First Council of 70, then headed the Mexican Mission until 1934. In 1940, the Ivins sold the house to Homer S Tucker, a Division Manager for Safeway Stores. Tucker and his wife, Ruby resided in the house resided there from 1940 through the end of the historic period. The English Tudor has a 1 ½ story brick English Tudor having a half-timbered gable facing the street and an overlapping gabled entry porch of half-timbering with brick basket weave patterned infill. The porch roof is supported by square and turned posts on brick piers. The major gable is preceded by a patio wit wrought iron railing. Alterations to the historic house include metal awnings and possible window replacement with plate glass windows

1374 E Laird Ave (16-09-354-009)

This 1927 built masonry French Norman styled house was built and owned by builder JA Shaffer. It is considered to be an architecturally significant example of a small house in the French Norman style. In 1928 Shaffer deeded the property to Sugar House Lumbar and Hardwood Company, which then sold 1 week later to Walter Hamilton (a salesman) and his wife Kathryn. The Hamilton's resided here until 1944 when they sold to Samuel Bernstein, lawyer and partner in the law firm Metos, Bernstein and Cramer. The Bernstein's resided here from 1944 through the end of the historic period.

1413 E Laird Circle (16-09-353-xxx)

Originally owned by Construction Securities Company, this brick English Tudor was a rental property from 1931-38 and vacant until 1934 before being sold to dentist Dr William S Paine and his wife Minnie. The Paines resided here until the Death of Dr. Paines after which widow Minnie Paines rented out the house 1942-43 then sold the property to Arnold E Burgeners and wife. Burgener was co-owner of the Transportation Insurance Agency. They rented out the property through the end of the historic period. This 2-story brick and stucco Tudor house with wide overlapping half-timbered gables set against a pent abled roof. On the right side, there is a steeply-pitched entry gable with a painter brick, arched opening, resembling a lancet window which proceeds the front door. The shed dormer windows with leaded and stained glass that project from the first-floor façade may be alteration of the original. Other alterations include a brick addition to the left of the front façade supporting a 2nd story balcony and a 2nd story window of façade.

1417 E Laird Circle (16-09-353-023)

Built in 1931, Siegfried P Harter was the first owner of this Colonial Revival with a gambrel roof and a full width second story dormer has a symmetrical façade is highlighted by a shallow central Pavillion with a front door framed by two classical columns. The exterior is masonry with a terracotta appearance. The house is considered architecturally significant. It was built by Carl Buehner on speculation. The first owner was Siegfried and Helen Harter in 1932. Harter was president of Clover Leaf-Harris Dairy and the Colville Ice Cream Company. They sold the house in 1936 to Helen A Taylor for 3 mos. Thereafter, it was sold to Leon D and Lois Cuddeback, Leon D was a division superintendent with United Airlines. The Cuddebacks resided there until 1938. Henry C and Mary Boonstra were occupants until 1942. Boonstra was Vice President of WG Goodart, bond brokers. From 1943 till the end of the historic period, Otto and Ruth Buehner, resided here. Buehner was president of Otto Buehner and Company, building products and influential in Salt Lake City building activity.

1428 E Laird Ave (16-09-354-07)

This 1 ½ story English Tudor was built in 1937 by the by the Gaddis Investment Company. The brick and half-timber construction with stone or concrete surround at front entry is especially lovely. Edwin Jacob 'Jake' Garn grew up at 1626 E Yale Ave in Yalecrest, attending Uintah Elementary, Clayton Middles School and East High School. He graduated from the University of Utah in 1955 with a BS in Business and Finance, and served as a Navy pilot stationed at Whitby Island, WA. He married Hazel Rhae in 1957. The Garns lived at 1428 E Laird Ave from 1963-1974. He was employed in the insurance industry until becoming a Salt Lake Commissioner in 1970, Salt Lake Mayor in 1972, and Utah Senator in Congress 1976-1993. He flew a mission with NASA as an astronaut in 1985.

1436 E Laird Ave (16-09-354-018)

The one-story brick English Tudor with a gable roof parallel to the street and a gable half-timbered cross wind and overlapping gabled bay with stone chimney on the left façade is considered to be architecturally significant of the English Tudor style with an exposed rock chimney. It is believed to have been built by Gaddis Investment Company in 1935-7. Pannell and Myrtle Black purchase the house in 1939. MR Black was an attorney and partner with the Firm Rawlings, Wallace and Black. Black was active in Democratic party politics. The Blacks resided at 1436 E Liard Ave throughout the end of the historic period.

1458 E Laird Ave (16-09-354-022)

Built in 1934, this brick 1½ story English Cottage with a main gable roof parallel to the street with two steeply pitched cross gables. The left gable contains a round arch entry and the right gable contains two arch windows with accentuated keystones. The Brick masonry of each gable is ornamented with rubble masonry near the apex. The house was built for Stanley and Myrtle Gamette. Gamette was a salesman for General Foods. They resided here through the end of the historic period. The house is considered an architecturally significant example of the English Cottage style Period Revival house combining brick masonry with stone highlights.

1465 E Laird Ave (16-09-353-046)

The 1½ story brick architecturally significant example of the French Norman style house originally owned by Thomas Eugene Gaddis, a prominent real estate and investment executive. He and his wife Lucille were residents through the end of the historic period Mr Gaddis was born in Texas 1886 and moved to Salt Lake City in 1909 and was involved in real estate. He married Lucile Laughler in 1921 and died in Salt Lake City in 1967. He was president of Gaddis Investment Company, a real estate, investment and insurance firm he founded with NC Herrick in 1922. Mr. Gaddis was also emeritus

member of the Board of Directors of American Savings and Loan Association. He was a member of the First Congregational Church on 1300 E and active in various civic and fraternal organizations. The house is constructed with a steeply pitched, wood shingle gable roof, with a ridge parallel to the street and has a hip roofed front bay window and an overlapping gable bay on the left façade was built in 1925 Additional features include a round arched doorway, floor to ceiling French leaded glass windows, gabled half-timbered dormer, french doors recessed into round arched openings on the front gable with a bracketed iron balconet.

1474-78 E Laird Ave (16-09-354-024)

This 1 story symmetrical brick English Cottage is a duplex. Created by joining two identical L-shaped English Cottage designs. Notable features include the round arched windows in the façade of each cross wind and the arched opening leading to a small porch. It was probably built for John E Davis, assistant superintendent of the Oregon Short Line Railroad and his wife Sarah. The Davis's were residents from 1930-37. In late 1937, Westminster College president Rev Herbert W Reherd and wife, Louise bought the house and were owner occupants through the end of the historic period. Both the Davis' and Reherds' rented out 1 side of the duplex.

1413 E Laird Circle (16-09-352-021)

This 1 ½ story brick and stucco English Tudor was built in 1930 by Construction Securities Company and is considered architecturally significant with its wide, overlapping half covered gables set against a pint gabled roof. On the right is a steeply-pitched entry gable with a pointed brick, arched opening resembling a lancet window, which precedes the front door. Shed dormer windows with leaded and stained-glass windows project from the first-floor façade. Alterations include: brick addition to the left of front façade supporting a 2nd story balcony, 2nd story window of façade.

The house built by Construction Securities Company seems to have been a rental from 1931-1933 and vacant in 1934 before being purchased later that year by Dr William S and Minnie Paine. They resided here until 1940 upon the death of Dr. Paines. They rented house from 1942-43, then sold to Arnold E and Margaret Burgener in 1943. Mr Burgener was co-owner of the Transportation Insurance Agency. The Burgeners rented out the property through the end of the historic period.

1417 E Laird Circle (16-09-353-023)

The 2-story terra-cotta/stone exterior Colonial Revival house a gambrel roof and a full-width second story dormer built by Carl Buchner in 1931 on speculation is considered architecturally significant by SHPO. The symmetrical facade is highlighted by a shallow central pavilion framed by two classical columns and containing the front door. The door

is surrounded by sidelights and a fan light.

The house was purchased by Siegfried P and Helen Harter House in 1932. Harter was president of the Clover Leaf - Harris Dairy and of the Colville Ice Cream Company. They resided here until June, 1936. Helen A. Taylor owned the house for three months in the summer of 1936 before selling in September to Leon D. Cuddeback, a division superintendent with United Air Lines and wife, Lois. The Cubbebacks' were occupants through 1938. They sold the house in 1938 to Henry G. and Mary Boonstra. Vice President of W. G. Goodart, bond brokers. The Boonstra's through 1942. From 1943 through the end of the historic period, the house was owned by Otto and Ruth Buehner. Otto Buehner, was president of Otto Buehner Company and Building Products and was influential in Salt Lake City building activity.

1449 E Uintah Circle (16-09-353-025)

A 2-story brick Georgian Colonial Revival built 1936 for John S and Orpha S Boyden. It has a steeply pitched hip roof with a two-story front supported by classical columns. The entry is framed by wooden pilasters supporting a segmental pediment. On the left of the façade is an attached one-story room covered by a flat roof. The concrete tile roof is an alteration.

John Boyden served as Assistant District Attorney 1933-46. Later he continued as a private attorney, rancher and Chairman of the Ideal National Life Insurance Company. The Boydens were residents until the end of the historic period, 1936-2005, 69 years.

1453 E Uintah Circle (16-09-353-066)

This 2-story clapboard exterior, Colonial Revival-styled house was built in 1936 was originally owned by John O Simonsen. It has a notable Central portico of classical columns and pediment framing a fan top window with sidelights at the front door entry. John O Simonsen was vice president of Intermountain Lumbee. He and wife Velma were residents through the historic period of research (1936-2005).

1457 E Uintah Circle (16-09-353-029)

This 2-story colonial revival house built under a gable with a center ridge parallel to the street was built in 1931/32 by Carl Buhner for George and Myrna Bisbee. It is considered an architecturally significant colonial revival style with an unusual exterior material of terra cotta tile block. The exterior is claimed to be made by Cast-Stone & Concrete Products Manufacturing Company in a 1936 Shipler photo (Univeristy of Utah digital Collections). The house has a balconet overhang projecting above the central entry which is surrounded by lovely transom and side lights. Alterations to the original house include a concrete tile roof.

Carl Bisbee was an agent for the Union Pacific Railroad, and wife were residents sold to D. W. Nielson and wife Vena. Little can be found about the Nielson's, other than that they were residents in 1934 and 1935. In August, 1935, they sold the house to David Abbot 'Ab" & Evelyn Jenkins. 'Ab' Jenkins (1883-1956) was an auto designer and racer and house building contractor (for more information, also see SHPO case file1540 Westmoreland). Ab Jenkins, as well as the 24th Mayor of Salt Lake City (1940-1944) a home building contractor, and notable race car driver is the "father of Bonneville Salt Flats'. He is often referred to as "the world's safest speedster' and noted for setting of a 24-hour average land speed record of 135 mile per hour in 1935 driving the Duesenberg SJ 'Mormon Meteor' on the Bonneville Salt Flats (Wikipedia). Later, in 1940 he set a new 24-hour average land speed record of 161.18 miles per hour that lasted 50 years. In 1960, the mountain north of Bonneville Speedway was named 'Jenkins Peak' in his honor. The Mormon Meteor III can be seen at the Price Museum of Speed, 165 E 600 South in Salt Lake City, UT.

The Dusendorf SJ 'Mormon Meteor'



(Wikipedia)

1957 Pontiac Bonneville sedan



named in earned honor of Ab Jenkins achievements (Wikipedia)

The Jenkins were resident in 1936 after which they sold the house to Prudential Insurance Company, which treated it as a rental property through the end of the historic period.

5. Consistent Designation Of The Proposed LHD Designation With Adopted Planning City Policies and Master Plans

Historic Preservation Overlay

21A.34.020.A (click here for a link to the Historic Preservation Overay zoning provisions)

A. Purpose Statement: In order to contribute to the welfare, prosperity and education of the people of Salt Lake City, the purpose of the H historic preservation overlay district is to:

- 1. Provide the means to protect and preserve areas of the city and individual structures and sites having historic, architectural or cultural significance;
- Encourage new development, redevelopment and the subdivision of lots in historic districts that is compatible with the character of existing development of historic districts or individual landmarks;
- 3. Abate the destruction and demolition of historic structures;
- 4. Implement adopted plans of the city related to historic preservation;
- 5. Foster civic pride in the history of Salt Lake City;
- 6. Protect and enhance the attraction of the city's historic landmarks and districts for tourists and visitors;
- 7. Foster economic development consistent with historic preservation; and
- 8. Encourage social, economic and environmental sustainability.

Adopted Master Plans and City Policies

Community Preservation Plan: The City Council adopted the Community Preservation Plan in October 2012. The Plan is the key strategic document that will guide Salt Lake City's preservation efforts into the future. The purpose of the plan is to address the important goals of historic preservation and community character preservation to ensure the continued preservation of the City's neighborhoods. The Plan provides vision and established policies that will help preserve those areas of the City that are uniquely historic and tell the story of the City's historic past. (Click this link to view the Community Preservation Plan)

Relevant Community Preservation Plan Policies

- **Policy 3.1a:** Identify historic resources in the City through the use of surveys that are consistent with the adopted State Historic Preservation Office survey criteria.
- **Policy 3.2a**: Local designation of historic resources should occur where the primary purpose is to protect the historic resources for the public interest and not where the primary purpose is something other than that such as to stabilize a neighborhood or preserve neighborhood character.
- **Policy 3.2b**: The pursuance of new locally designated historic resources should focus on protecting the best examples of an element of the City's history, development patterns and architecture. Local historic districts should have logical boundaries based on subdivision plats, physical and / or cultural features and significant character defining features where possible.
- **Policy 3.2c:** Protect exemplary groupings of historic properties as local historic districts.
- **Policy 3.2d**: Local designation should only occur after the City has an understanding of the degree of property owner and public support for the proposed designation.
- **Policy 3.2e:** Local designation of historic properties should only occur, after the City expends resources to inform property owners of the reasons for the proposed designation and what regulations will be included and the incentives offered for local designation.
- **Policy 3.2h**: Prior to local designation, national designation should be pursued to ensure financial incentives are in place for those historic resources that are regulated locally.
- **Policy 3.2i:** Professional reconnaissance level survey work should be completed prior to designating a local historic district because it identifies the number and type of

historic resources in an area and provides the information needed when determining the appropriateness for change to a specific historic resource.

Other Adopted City Policy documents addressing the role of Historic Preservation

East Bench Community Master Plan (2017): (click this link to view the East Bench Master Plan)

The proposed Yalecrest –Laird Height Local Historic District is located within the area covered by the East Bench Community Master Plan. A stated goal of the Urban Design section of the plan is to "enhance the visual and aesthetic qualities and create a sense of visual unity within the community."

The Plan identifies the following elements which detract from the residential character:

- Building remodeling or additions that are not compatible with the design of the original structure or neighboring homes, and
- New structures that are not compatible with the design of surrounding homes.

In the 1987 East Bench Master Plan, Yalecrest is specifically identified for preservation. "The older Harvard-Yale area contains many buildings of architectural and historic significance. Conditions may warrant creating a conservation or historic district in this area where the city would review all new buildings, additions, or alterations for compatibility with established neighborhood character. The city is in the process of conducting a survey of the community to document sites of architectural and historic significance and to evaluate the potential for establishing a historic district." IN the 2017 version of the East Bench Master Plan, Yalecrest is noted for being the oldest historically contributing neighborhood on the East Bench and encourages residents to find a common voice to preserve it using either Local Historic Districts or Conservation Districts.

Urban Design Element (1990): The Urban Design Element includes statements that emphasize preserving the City's image, neighborhood character and maintaining livability while being sensitive to social and economic realities. The Plan includes the following concepts:

- -Allow individual districts to develop in response to their unique characteristics within the overall urban design scheme for the City.
- Ensure that land uses make a positive contribution to neighborhood improvements and stability.
- Ensure that building restoration and new construction enhance district character.
- Require private development efforts to be compatible with urban design policies of the city, regardless of whether city financial assistance is provided.
- Treat building height, scale and character as significant features of a district's image.
- Ensure that features of building design such as color, detail, materials and scale are responsive to district character, neighboring buildings and the pedestrian.

Salt Lake City Community Housing Plan (2000):

Provide historic preservation education to developers and property owners, including information on technical and financial assistance and incentives.

City Vision and Strategic Plan (1993)

- Restore and adaptively reuse historic resources.
- Develop programs to enhance and preserve the City's cultural history and character as expressed in the built environment.
- Offer strong economic incentives to stop housing unit deterioration.

Together: Final Report of the Salt Lake City Futures Commission (1998)

- Enforce preservation strategies for buildings and neighborhoods.
- Rehabilitate historic buildings for cultural uses wherever possible.

The proposed Yalecrest-Laird Heights LHD is currently zoned under the Yalecrest Compatible Infill Overlay (YCIO) zoning ordinance adopted by the City in 2007³. The purpose of the ordinance is to "encourage compatibility between new construction, additions or alterations and the existing character and scale of the surrounding neighborhood". The YCIO regulates building height, minimum front yard size, and several aspects of garages or accessory structures, but does not protect against demolitions or out-of-mass, scale and architecture character of additions or new structures.

The City's Preservation Policy was adopted in 2011⁴. The Salt Lake City Community Preservation Plan was adopted Oct. 23, 2012. Yalecrest was suggested for protection in both plans. The proposed boundaries of Yalecrest-Laird Heights LHD (**Appendix A**) represents the South East corner in Normandie Heights subdivision and the greater Yalecrest neighborhood that is nationally recognized for its historic value (National Register of Historic Places 2007).

Recognizing this resource and protecting it via a Local Historic District designation is consistent with the City's preservation goals.

6. Public Interest in the Proposed LHD Designation

The Yalecrest-Laird Heights LHD is part of the large Normandie subdivision. It is located in the South East corner of Yalecrest neighborhood. It contains 43 single-family property parcels generally zoned R1-7000. The attractive neighborhood of Yalecrest have mature street trees, single-family owner-occupied well-maintained houses with landscaped yards and continue to be a desirable residential area. No major roads have been built through the general Yalecrest neighborhood, although traffic has increased on the border streets of 1300 South, 1300 East and Sunnyside Ave (840 S).

To date, **44/65 or 67.7%** of the single-family and duplex home owners within the proposed area of Yalecrest-Laird Heights LHD have signed an application petition in support of opening the process to create a Local History District. The overall support on the application is **67.7%**, which greatly exceeds the minimum support of 33% required by the LHD designation ordinance guidelines.

Property Owner Petition Signature to Open the Local Historic District Designation in Yalecrest-Laird Heights LHD

Street	# Property	# Petition	
	Parcels	Signatures ^a	% Support
Laird Ave	42 ^a	29	69.0%
Laird Circle	7	5	71.4%
Uintah Circle	6	4	66.7%
1300 East	4	4	100.0%
1500 East	6	4	66.7%
TOTAL	65	44	67.7%

^aone signature was collected on the application signature form for property parcels that have Joint tenants (JT) and the appropriate trustee signature was obtained for Trusts on associated property parcels.

Designating the Yalecrest-Laird Heights as Local Historic District (LHD) zoning overlay would minimize the frequent teardowns and demolitions (56 permit filings over the past 27 years) that have plagued Yalecrest in recent years. In addition, the recent Affordable Housing Overlay/Incentive (AHO) which allows demolition of historic houses for new multi-family housing installation within ¼ mile of high frequency bus transportation on 1300 East) has concerned this quiet street. Designation of Yalecrest-Laird Heights LHD would maintain the historic character, mass and scale of the street face architecture by while providing homeowners and district residents the only legal method to minimize demolition and dismantling of intact historic structures that result in loss of neighborhood character. These services are not offered from Salt Lake City to the National Register of Historic Place designation, nor the local City Yalecrest Compatible Infill Overlay (YCIO) zoning ordinance.

A Yalecrest-Laird Heights LHD designation will also provide the citizens of Salt Lake City and the state of Utah with an additional protected heritage resource for future generations from which to learn and appreciate the cultural and City History of notable residents and fine, well-maintained, diverse architectural examples of English Cottage, English Tudor, and French Norman, Spanish Colonial architectural styles. In addition,

the area will teach future urban developers/builders the value and sustainability of smaller well-built homes with quality materials that have stood the test of time (100 yrs), the successful layout design of new neighborhoods that include different housing options for singles, empty-nesters, couples and families that include both small and medium sized single family and multi-family duplexes at various prices. It will aid in the education of designing new successful neighborhoods that include such elements as sidewalks, green space, streetlights, mature shade trees and proximity to infrastructure necessities such as libraries, grocery stores, restaurants, schools, child care that encourage walkability and enhance safety from crime. These are the elements that have made Yalecrest a successful and highly desirable neighborhood.

B. Photographs

Original and current photographs of the individual homes in the proposed Yalecrest-Laird Heights LHD are listed with addresses and listed separately in **APPENDIX C**. The original photographs were downloaded from the Salt Lake County Tax Assessor site. Current photographs were collected by the street property owners, residing on Laird Ave and Uintah Circle, using an iPhone camera.

C. Research Material

The Reconnaissance Level Survey was completed by Salt Lake City in 2005 in preparation for the Yalecrest National Register of Historic Places designation, which was awarded in 2007. Much of the information in this document about the area's architecture, history, builders and building dates comes from that survey and the Salt Lake County Assessor website. Additional information is on file at the Utah State Historic Preservation Office, Family Search website, Polk Directories, Wikipedia, and newspaper archives (Salt Lake Tribune and Deseret News) and the KEEPYalecrest website blog (keepyalecrest.org). Research material used to prepare this application are listed in **APPENDIX C**. See (http://utahhistory.sdlhost.com/#/item/000000011019963/view/146

D. Landmark Sites Not applicable

E. Boundary Adjustment:

Yalecrest-Laird Heights LHD is located to the immediate south of Yalecrest-Harvard Heights LHD. The new Yalecrest-Laird Heights LHD is parallel to Yalecrest-Harvard Heights LHD and both traverse the 1300-1500 blocks of their respective streets, while also including 4 properties along 1300 E (1185, 1193, 122123, 1227-29 E) and 6 properties on 1500 East (1174, 1180, 1184, 1188, 1194 and 1200 E) that lie between the 1300-1500 Princeton Ave and Laird Ave streets.

The **boundaries** of the Yalecrest-Laird Heights LHD containing 65 property parcels are listed below:

West boundary is 1300 East

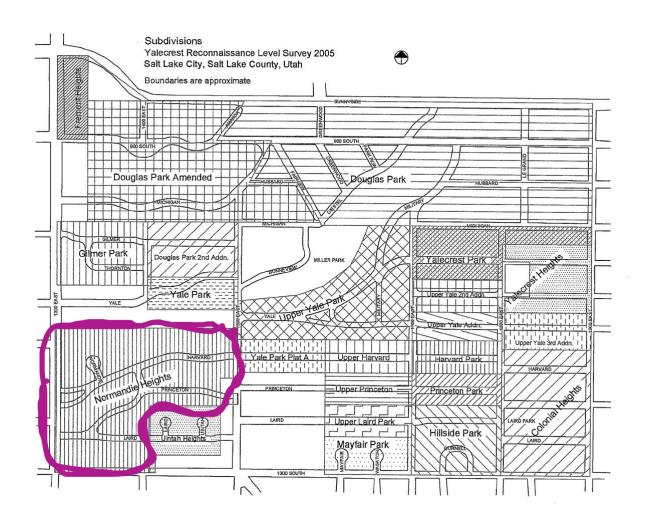
East boundary is 1480 E Laird Ave and 1174 S, 1180 S, 1184 S, 1188 S, 1194 S, 1200 S 1500 East.

North boundary contains the north side of Laird Ave containing the odd numbered houses (1305 E to 1465 E Laird Ave) and Laird and Uintah Circles.

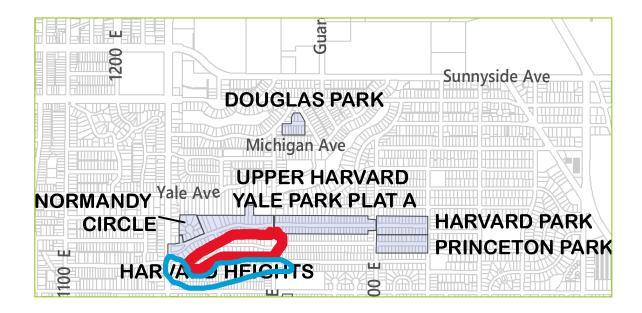
South Boundary contains the south side of Laird Ave with the even numbered houses from 1308-1480 E Laird Ave.

APPENDIX A-1
Original plat of Normandie Heights Subdivision
July 1, 1926, Pr. Lots 2-3, Block 28
Bowers Investment Company

The Normandie Subdivision lies in the southwestern most corner of. The Normandie subdivision is outlined in purple.



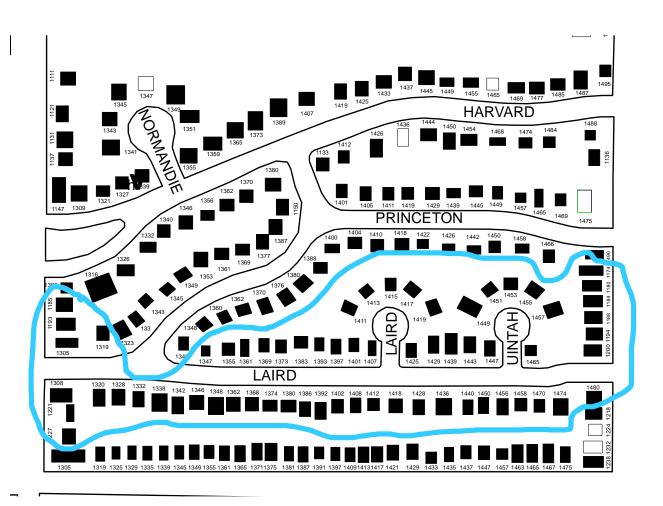
APPENDIX A-2 All LHDs in Yalecrest



Existing Yalecrest LHDs

Douglas Park-I
Normandie Circle
Harvard Heights
Upper Harvard Yale Park Plat A
Harvard Park
Princeton Park
Princeton Heights (pending) outlined in red
Laird Heights (proposed) outlined in blue

APPENDIX A-3
Expanded street map view of the proposed Yalecrest-Laird Heights LHD boundary adjustment (red outline) within the East Bench Yalecrest Neighborhood



Yalecrest-Laird Heights LHD (65 parcels) includes the following property addresses

Laird Ave (42 parcels): 1305-1480 E Laird Circle (7 parcels): 1407-1425 E Uintah Circle (6 parcels): 1447-1457 E 1300 East (4 parcels): 1185-1227/29 S 1500 East (6 parcels): 1174-1200 S

APPENDIX B

Contrary documentation between RLS 2005 text and existing house photographs

- Missing photographs: Original house photographs were not available from the State Historic Preservation Office, nor the SLCounty Assessor website (www.slco.org/assessor)
 - 1. 1332 E Laird Ave
 - 2. 1368 E Laird Ave
 - 3. 1373 E Laird Ave
 - 4. 1374 E Laird Ave
 - 5. 1386 E Laird Ave
 - 6. 1393 E Laird Ave
 - 7. 1412 E Laird Ave
 - 8. 1418 E Laird Ave
 - 9. 1411 E Laird Circle
 - 10.1413 E Larid Circle
 - 11.1451 E Uintah Circle
 - 12.1453 E Uintah Circle
 - 13.1188 S 1500 East
 - 14.1200 S 1500 East
- 2. Possible changes in house contributing status
 - 1418 E Laird Ave
 - 1451 E Uintah Circle
 - 1453 E Uintah Circle
 - 1455 E Uintah Circle

Yalecrest-Laird Heights LHD Page 33 of 34

APPENDIX C
Photographs of Laird Heights LHD
See separate attached document

1305-1480 E Laird Ave 1185-1227/28 S 1300 East 1407-1425 E Laird Circle 1447-1457 E Uintah Circle 1174-1200 S 1500 East

APPENDIX D Research Materials (References)

- 1. Lufkin, Beatrice. *Yalecrest Reconnaissance Level Survey 2005*. Utah State Historic Preservation Office.
- 2. Yalecrest Compatible Infill Overlay. Sterling Codifier 21A.34.120. December 2005. http://www.sterlingcodifiers.com/codebook/getBookData.php?id=&chapter_id=49078&keywords=#s928586
- 3. Salt Lake City Community Preservation Plan. October 2012
- 4. Polk directories 1925-1976, State Historic Preservation Office, www.ushpo.utah.gov
- 5. Family Search app online
- 6. Salt Lake County Assessor: House information: parcel number, build date, exterior materials, original house photos, www.slco.org/assessor.

Yalecrest-Laird Heights Local Historic District embodies 65 houses from contiguous areas

42 houses: E Laird Ave 4 houses: 1300 East 6 houses: 1500 East

NOTE: Code for each house: address, (contributing status): property parcel number, original date and

style description.

¹NA= original photo not available on SLCounty Assessor nor Salt Lake County Archives

1300 EAST (4)

1185 South 1300 East (A) 16-08-482-002 1950 Early Ranch/Minimal Traditional



2023



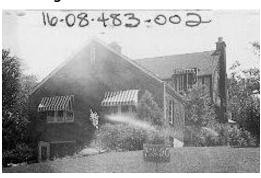
1193 South 1300 East (A) 16-08-482-003 1930 English Tudor



2023



1221-23 South 1300 East (A) 16-09-483-002 1931 English Tudor



2023



1277-29 South 1300 East (A) 16-09-483-003 1930 Spanish Revival



1500 East (6) 1174 S 1500 E (B):16-09-353-050 1927 English Cottage



1180 S 1500 East (B): 16-09-353-051 1929 Bungalow



1184 S 1500 East (A): 16-09-353-052 1926 Bungalow



2023



2023



2023



2023



1188 S 1300 East (A): 16-09-353-030

1928 English Cottage

No original photo available

2023



1194 S 1500 East (B): 16-09-353-054 1925 English Cottage



2023



1200 S 1500 East (B): 16-09-353-061 1926 Bungalow

No original photo available

2023



Yalecrest: Laird Heights LHD House Photographs

Yalecrest-Laird Heights Local Historic District embodies 65 houses from contiguous areas

7 houses: E Laird Circle 6 houses: E Uintah Circle

NOTE: Code for each house: address, (contributing status): property parcel number, original date and style description.

¹NA= original photo not available on SLCounty Assessor nor Salt Lake County Archives

Laird Circle (7)

1407 E Laird Circle (A): 16-09-353-040
1935 Minimal Traditional



1411 E Laird Circle (B): 16-09-353-034 1929/35 English Tudor

No original photo available





2023



1413 E Laird Circle (A): 16-09-353-021

1931/30 English Tudor

No original photo available

2023



1415 E Laird Circle (B): 16-09-353-022 1929/30 English Cottage



1417 E Laird Circle (B): 16-09-353-023 1931 Colonial Revival



1419 E Laird Circle (A): 16-09-353-024 1925/26 English Cottage



1425 E Laird Circle (A): 16-09-353-041 1939/35 Colonial Revival



2023



2023



2023



2023



Uintah Circle (7)

1447 E Uintah Circle (B): 16-09-353-045 1930 English Tudor



1449 E Uintah Circle (B): 16-09-353-025 1936 Colonial Revival



1451 E Uintah Circle (B): 16-09-353-026 1939 Colonial Revival No original photo available

new construction 2009





2023



2023



1453 E Uintah Circle (B): 16-09-353-027 1936 Colonial Revival

No original photo available





1455 E Uintah Circle (B): 16-09-353-028 1931 English Tudor



1457 E Uintah Circle (B): 16-09-353-029 1931 Colonial Revival



2023



2023



Yalecrest-Laird Heights Local Historic District embodies 65 houses from contiguous areas 42 houses: E Laird Ave

NOTE: Code for each house: address, (contributing status): property parcel number, original date and style description.

¹NA= original photo not available on SLCounty Assessor nor Salt Lake County Archives

Laird Ave (42) 1305 E Laird Ave (B) 16-09-482-004



1308 E Laird Ave (A) 16-09-483-001 1939 Art Moderne



1319 E Laird Ave (B) 16-09-482-006 1929 English Cottage/Tudor



2023



2023



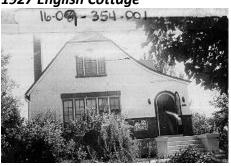
2023



1320 E Laird Ave (B) 16-09-483-005 1937 English Cottage



1328 E Laird Ave (A) 16-09-354-001 1927 English Cottage



1332 E Laird Ave (A) 16-09-354-002 1927 Bungalow/English Cottage Original photo not available



2023



2023



2023



1338 E Laird Ave (B) 16-09-354-003 1927 English Cottage



2023



1342 E Laird Ave (A) 16-09-354-004 1927 Period Revival Other



1346 E Laird Ave (B) 16-09-354-005 1927 Spanish Revival



1347 E Laird Ave (B) 16-09-353-031 1926 English Cottage



1348 E Laird Ave (B) 16-09-354-006 1927 English Cottage



2023



2023



2023



2023



1355 E Laird Ave (A): 16-09-353-032 1933 English Cottage



1361 E Laird Ave (A): 16-09-353-033 1927/28 French Norman



1362 E Laird Ave (A): 16-09-354-007 1927 Spanish Colonial Revival



1368 E Laird Ave (A): 16-09-354-008 1927 Period Revival Cottage No original photo available

2023



2023



2023



2023



1369 E Laird Ave (A): 16-09-353-034 1930 English Cottage



1373 E Laird Ave (A): 16-09-353-035 1929 English Tudor No original photo available





2023



1374 E Laird Ave (A): 16-09-354-009 1927 French Norman No original photo available

2023



1380 E Laird Ave (B): 16-09-354-010 1927 Period Revival Cottage



2023



1383 E Laird Ave (A): 16-09-353-036 1930/31 English Cottage



1386 E Laird Ave (B): 16-09-353-011 1927 French Norman No original photo available

2023



2023



1392 E Laird Ave (B): 16-09-354-012 1925/27 Neoclassical English Cottage



1393 E Laird Ave (A): 16-09-354-016 1929 English Cottage No original photo available

2023



2023



1397 E Laird Ave (A): 16-09-353-008 1930/27 English Cottage



1401 E Laird Ave (A): 16-09-353-039 1930 English Cottage



1402 E Laird Ave (A): 16-09-354-013 1936/29 English Cottage



1408 E Laird Ave (A): 16-09-354-014 1932/33 English Cottage



2023



2023



2023



2023



1412 E Laird Ave (A): 16-09-354-062 1931/37 English Cottage



1418 E Laird Ave (B): 16-09- 354-016 1926/55 Minimal Traditional

No original photo available

1428 E Laird Ave (A): 16-09-354-017 1937 English Tudor



1429 E Laird Ave (A): 16-09-353-042 1929 English Cottage



2023



2023



2023



2023



1436 E Laird Ave (A): 16-09-354-018 1937 English Tudor



1437-39 E Laird Ave (A): 16-09-353-043 1932 English Cottage



1440 E Laird Ave (B): 16-09-354-019 1935 English Cottage



1443 E Laird Ave (A): 16-9-353-044 1929 English Tudor



2023



2023



2023



2023



1450 E Laird Ave (A): 16-09-354-020 1935 English Cottage



1456 E Laird Ave (A): 16-09-354-021 1936 English Cottage



1458 E Laird Ave (A): 16-09-354-022 1934 English Cottage



1465 E Laird Ave (16-09-353) 1929 French Norman



2023



2023



2023



2023



1470 E Laird Ave (A): 16-09-354-022 1931/30 English Cottage



1474-78 E Laird Ave (A): 16-09-354-024 1930 English Cottage



1480 E Laird Ave (B): 16-09-354-055 1923 Bungalow Original photo house side facing 1500 East



2023



2023



2023



ATTACHMENT C: Zoning Ordinance Review

The proposed Yalecrest – Laird Heights local historic district is zoned R-1/7,000 which is a low density single-family residential zoning district. The area is also regulated by the Yalecrest Compatible Residential Infill Overlay District which was adopted in 2007.

The purpose of the R-1/7,000 single-family residential district is to provide for conventional single-family residential neighborhoods on lots not less than 7,000 square feet in size. This district is appropriate in areas of the city as identified in the applicable community master plan. Uses are intended to be compatible with the existing scale and intensity of the neighborhood. The standards for the district are intended to provide for safe and comfortable places to live and play, promote sustainable and compatible development patterns and to preserve the existing character of the neighborhood.

The purpose of the Yalecrest Compatible Infill (YCI) overlay district is to establish zoning standards for new construction, additions and alterations of principal and accessory residential structures within the Yalecrest community. The goal is to encourage compatibility between new construction, additions or alterations and the existing character and scale of the surrounding neighborhood. The YCI Overlay district promotes a desirable residential neighborhood by maintaining aesthetically pleasing environments, safety, privacy, and neighborhood character. The standards allow for flexibility of building design while providing compatibility with existing development patterns within the Yalecrest community. There are no design standards included in the YCI Overlay which address appropriate exterior alterations in the context of maintaining the integrity of historic structures.

The designation of a local historic district, as an H Historic Preservation Overlay, would introduce a more detailed level of design review. In that event, the stricter level of design review for the local historic district would prevail.

ATTACHMENT D: Designation Standards (21A.50.050(B))

21A.50.050 Standards for General Amendments

Approval Standards: A decision to amend the Zoning Map by general amendment is a matter committed to the legislative discretion of the City Council and is not controlled by any one standard. However, in making its decision concerning a proposed amendment, the City Council should consider the following standards:

1. Whether the proposed amendment is consistent with the purposes, goals, objectives, and policies of the City as stated through its various adopted planning documents;

Analysis: The City Council adopted the Community Preservation Plan in October 2012. The Plan is the key strategic document that will guide Salt Lake City's preservation efforts into the future. The purpose of the plan is to address the important goals of historic preservation and community character preservation to ensure the continued preservation of the City's neighborhoods. The Plan provides vision and established policies that will help preserve those areas of the City that are uniquely historic and tell the story of the City's historic past. The Community Preservation Plan assigned a high priority to develop stronger regulations to protect against demolitions and tear-downs in the Yalecrest neighborhood.

In addition, the Community Preservation plan includes policies on focusing historic preservation efforts on protecting the best examples of elements of the City's History, development patterns and architecture. Yalecrest has the highest concentration of Period Revival style homes in Utah. The homes in the proposed Yalecrest – Laird Heights local historic district were built between 1924-55 and include Period Revival Cottages; English Cottage, English Tudor, and Colonial Revival, Spanish Colonial Revival, Dutch Colonial, French Norman, Bungalows, and Early Ranch. The Yalecrest Reconnaissance Level Survey (RLS) conducted in 2005 indicates that 63 of 66 homes are rated as contributing and only 3 homes are rated as non-contributing. The HLC made the decision to rate 3 additional homes as non-contributing for a final count of 63 homes rated as contributing and 3 homes rated as non-contributing.

The East Bench Master Plan acknowledges the architectural and historic significance of the older Harvard – Yale area of Yalecrest and recommends designating a local historic district in this area to require the review all new buildings, additions, or alterations for compatibility with established neighborhood character.

Finding: The designation of the proposed the proposed Yalecrest – Laird Heights local historic district is generally consistent with purposes, goals, objectives, and policies of the City adopted planning documents. Specifically, the Community Preservation Plan and the East Bench Master Plan are supportive of the creation of new local historic districts in the Yalecrest neighborhood.

2. Whether a proposed map amendment furthers the specific purpose statements of the zoning ordinance.

Analysis: The purpose of the H Historic Preservation Overlay district is to:

1. Provide the means to protect and preserve areas of the city and individual structures and sites having historic, architectural or cultural significance;

- 2. Encourage new development, redevelopment and the subdivision of lots in historic districts that is compatible with the character of existing development of historic districts or individual landmarks:
- 3. Abate the destruction and demolition of historic structures;
- 4. Implement adopted plans of the city related to historic preservation;
- 5. Foster civic pride in the history of Salt Lake City;
- 6. Protect and enhance the attraction of the city's historic landmarks and districts for tourists and visitors;
- 7. Foster economic development consistent with historic preservation; and
- 8. Encourage social, economic and environmental sustainability.

Local historic district designation generally requires that all exterior modifications to buildings, new construction, and demolition to be consistent with the provisions of the Historic Preservation Overlay standards. This type of design review ensures that future changes to properties within local historic districts will not detract from the historic integrity of the district. Designation of the proposed local historic district is consistent with the stated purpose of the Historic Preservation Overlay district.

Finding: Designating the proposed Yalecrest – Laird Heights local historic district by applying the Historic Preservation Overlay district helps to ensure the preservation of the neighborhood, and thus furthers the purpose statements of the zoning ordinance.

3. The extent to which a proposed map amendment will affect adjacent properties.

Analysis: Approving the proposed Zoning Map amendment will have no direct impact on adjacent property. The Historic Preservation Overlay district does not change the type of land use allowed by the underlying R-1/7,000 zoning district. The proposed local historic district will remain a single-family residential district but exterior alteration of the homes will be subject to the additional standards of the Historic Preservation Overlay district.

Finding: The proposed Zoning Map amendment will not have any additional affect on adjacent properties.

4. Whether a proposed map amendment is consistent with the purposes and provisions of any applicable overlay zoning districts which may impose additional standards; and

Analysis: The proposed Yalecrest – Laird Heights local historic district has two existing overlay zoning districts. The Groundwater Source Protection Overlay seeks to ensure that the quality of groundwater is protected. The Yalecrest Compatible Infill Overlay is designed to provide additional requirements to encourage compatible new development in relation to the existing character and scale of the neighborhood.

The proposed map amendment would most likely not conflict with the purposes and provisions of either overlay district. The Historic Preservation Overlay district would introduce a more detailed level of review to ensure that development within the area would be compatible with character and scale of the homes in the proposed local historic district.

If there is a conflict between the provisions of the H Historic Preservation overlay district and the provisions of the Yalecrest Compatible Infill overlay district, the Historic Landmark Commission has the authority to allow changes in height and setback requirements to ensure compatibility with the historic district standards and compatible development with the district ensuring that the purpose of the overlay district is met.

Finding: The proposed map amendment would not be in conflict with the purposes and provisions of the Groundwater Source Protection Overlay, and the Historic Landmark Commission would ensure that the purpose of the Yalecrest Compatible Infill Overlay district is met in the event that the specific provisions of the H Historic Preservation Overlay and Yalecrest Compatible Infill Overlay conflict.

5. The adequacy of public facilities and services intended to serve the subject property, including, but not limited to, roadways, parks and recreational facilities, police and fire protection, schools, stormwater drainage systems, water supplies, and wastewater and refuse collection.

Finding: All public facilities and services are available.

ZONING MAP AMENDMENTS

21A.50.050: A decision to amend the text of this title or the Zoning Map by general amendment is a matter committed to the legislative discretion of the City Council and is not controlled by any one standard. In making a decision to amend the Zoning Map, the City Council should consider the following:

Factor	Finding	Rationale
1. Whether a proposed map amendment is consistent with the purposes, goals, objectives, and policies of the city as stated through its various adopted planning documents;	Complies	The proposal is consistent with the stated purposes, goals, objectives, and policies of the City as identified in the Community Preservation Plan, East Bench Master Plan and the other plans discussed in this staff report.
2. Whether a proposed map amendment furthers the specific purpose statements of the zoning ordinance.	Complies	The Zoning Map amendment is consistent with the purposes of the H Historic Preservation Overlay district.
3. The extent to which a proposed map amendment will affect adjacent properties;	Complies	The proposed Zoning Map amendment will not have any additional effects on the adjacent properties.
4. Whether a proposed map amendment is consistent with the purposes and provisions of any applicable overlay zoning districts which may impose additional standards	Complies	The proposed Zoning Map amendment will not affect the administration of the Groundwater Source Protection Overlay and will be complimentary to the provisions of the Yalecrest Compatible Overlay.
5. The adequacy of public facilities and services intended to serve the subject property, including, but not limited to, roadways, parks and recreational facilities, police and fire protection, schools, stormwater drainage systems, water supplies, and wastewater and refuse collection.	Complies	The proposed amendment has all utility and public services necessary to serve the properties and is consistent with this standard.

ATTACHMENT E: Public Process & Comments

Public Notice, Meetings, Comments

The following is a list of public meetings that have been held, and other public input opportunities, related to the proposed project since the application was submitted:

- January 5, 2023 Initial Notification Property owners were sent a notice and Local Historic District Pros and Cons informational letter indicating that the Planning Division had been notified by a property owner of interest in creating a new local historic district.
- February 9, 2023 Application Notification Property owners were sent a notice of application and "Local Historic District Pros and Cons" informational letter indicating that the Planning Division had received an application, including the required number of signatures to initiate the designation, of a new local historic district.
- May 10, 2023 Property Owner Meeting Notification Property owners were sent a notice for the required "Neighborhood Information" meeting to be held on June 20, 2023.
- June 20, 2023 Property Owner Meeting held at the Carmen B. Pingree School. Owners of approximately 16 properties attended the meeting.
- June 27, 2023 Open House Notification to Recognized Organizations An email was sent out to the Yalecrest Neighborhood Council, East Liberty Park Community Organization, Wasatch Hollow Community Council, and KEEPYalecrest with notification of the on-line open house.
- June 29, 2023 Open House Notification Property owners and residents within 300 feet of the proposed local historic district boundaries were mailed notification of an online open house.
- June 29 August 9, 2023 On-line Open House The project was posted to the on-line Open House webpage for comment.
- September 7, 2023 The Historic Landmark Commission heard the proposal in a public hearing and voted to forward a positive recommendation on to the City Council for consideration.

Notice of the Planning Commission public hearing for the proposal included:

• August 30, 2023

- Public hearing notice mailed to all property owners and residents within 300 feet of the proposed local historic district boundaries.
- o Public notice posted on City and State websites and Planning Division list serve.

Public Input:

As of the writing and distribution of the staff report, several written comment documents were received and are included for review. See the comments in the HLC Staff Report 9/7/2023.

From: Katharine Biele
To: Traughber, Lex
Subject: (EXTERNAL) Laird LHD

Date: Sunday, July 30, 2023 3:50:31 PM

Caution: This is an external email. Please be cautious when clicking links or opening

attachments.

Petition Number: PLNHLC2023-00074 Laird Heights LHD

I am thrilled to be able to voice support for the Laird Heights LHD. I am a member of the Yalecrest CC, and also helped create the Normandie Heights LHD, which preceded the Harvard LHD.

Our historic districts are much more lenient than many in the country, allowing residents to renovate the interiors as necessary. Still, the beauty and structural integrity of the houses in the Yalecrest area should be preserved as part of the historic fabric of Salt Lake City.

When neighborhoods indicate their appreciation of history in this way, Salt Lake City should respond favorably.

--

Katharine Biele

_andie Circle

From: Jan Ellen Burton
To: Traughber, Lex

Subject: (EXTERNAL) In support of Laird Park LHD

Date: Monday, July 24, 2023 3:51:22 PM

Caution: This is an external email. Please be cautious when clicking links or opening attachments.

I live in Yalecrest, and I am writing to support the implementation of the proposed Laird Park Local Historic District. I often walk in the neighborhood. I am familiar with most of the houses along this tree-lined section, and would hate to see uncharacteristic structures and 4-plexes pop up to change the ambience of the neighborhood. There are rental properties available in Yalecrest. My street (Gilmer Drive) has quite a number of houses which are rented to students, and I do not know how many of the homes in the proposed Laird Park LHD already contain rental units. My motivation to support this proposal is primarily based on the importance of preserving small islands of history for future generations. Salt Lake City is losing its history very quickly.

From:
To: Traughber, Lex

Subject: (EXTERNAL) PLNHLC2023-00074 Yalecrest LHD Petition

Date: Saturday, August 12, 2023 1:47:40 PM

Caution: This is an external email. Please be cautious when clicking links or opening attachments.

Hi Lex.

I hope you are doing well and have survived the dog days of summer.

Per PLNHLC2023-00074 Laird Heights LHD petition, I whole-heartedly support another Local Historic District in our Yalecrest neighborhood. Some years ago, I helped with the Normandie Heights petition which passed overwhelmingly. Since then, four homes in our LHD have undergone complete interior remodels while maintaining the integrity and the visual and the historic nature of the exterior of the original homes.

As a transplant to Utah, I was fascinated to learn the history of the homes and of their previous owners.

I understand the permitting process has allowed for more flexibility and options as the years have progressed and as more LHDs have been approved.

When I drive into Yalecrest LHD neighborhoods, I feel a sense of calmness and pride.

Let's protect our beautiful historic homes and engender the same feelings in others in our City by approving this petition.

Thank you for your efforts as a liaison in this project.

Best, Patricia Callahan 1349 Normandie Circle Salt Lake City, Utah 84105 From: JON DEWEY
To: Traughber, Lex

Subject: (EXTERNAL) Comment on Petition Number: PLNHLC2023-00074 Yalecrest-Laird Heights

Date: Sunday, July 30, 2023 2:46:58 PM

Caution: This is an external email. Please be cautious when clicking links or opening attachments.

Greetings Lex,

Commenting on the **Petition Number:** PLNHLC2023-00074 Laird Heights LHD.

I am in favor of creating additional LHD's within the Yalecrest neighborhood.

I live in a Yalecrest LHD that was designated early in 2015.

There have been 3 major and successful remodels and a full garage replacement in this LHD, that is one block in size.

The visual and historic integrity as well as the scale in size of homes on the block remains preserved while residents continue to make changes/upgrades/adaptations within the broad and flexible guidelines.

Adopting more LHD's in Yalecrest is a win/win for everyone.

Thank you, Jon Dewey
 From:
 Traughber, Lex

 Cc:
 Dugan, Dan

Subject: (EXTERNAL) I Support the Laird Heights LDH, PLNHLC2023-00074

Date: Wednesday, July 19, 2023 10:26:18 AM

Caution: This is an external email. Please be cautious when clicking links or opening attachments.

I am writing to express my strong support in favor of the designation of the <u>Laird Heights Local Historic District</u>. This block and the adjoining circles are an important part of the history, build character and charm of the Yalecrest neighborhood. This area deserves as much protection as it can get.

The residents have voted in favor – please honor their wishes and approve this district.

Sincerely, Lisette Gibson Yalecrest resident

<u>Yalecrest – Laird Heights Local Historic District</u> - The Salt Lake City Planning Division is reviewing a request to create a new local historic district known as Yalecrest – Laird Heights. The proposed boundaries of the Yalecrest-Laird Heights Local Historic District are generally along both sides of Laird Avenue from 1300 East to 1500 East including all the homes on Laird Circle and Uintah Circle. The subject properties are zoned R-1/7,000 (Single-family Residential District) and located within City Council District 6 represented by Dan Dugan.

Petition Number: PLNHLC2023-00074 Council District: District 6 – Dan Dugan

Staff Planner: Lex Traughber Email: lex.traughber@slcgov.com Phone Number: 801.535.6184

End of the Public Comment Period: August 9, 2023

Join the Online Open House at: https://www.slc.gov/planning/openhouse-00074

From: Patricia Goede
To: Traughber, Lex

Subject: (EXTERNAL) Yalecrest – Laird Heights Local Historic District - PLNHLC2023-00074

Date: Tuesday, July 18, 2023 4:58:45 PM

Caution: This is an external email. Please be cautious when clicking links or opening attachments.

Dear Mr. Traughber:

I strongly support the designation of Laird Heights as a local history district in Yalecrest.

Thank you for your stewardship throughout the process.

Patricia Goede 1869 E. Yale From: Jill Greenwood
To: Traughber, Lex
Subject: (EXTERNAL) Laird /LHD

Date: Monday, July 31, 2023 11:54:01 AM

Caution: This is an external email. Please be cautious when clicking links or opening attachments.

Hi Lex,

Im a resident in the proposed Laird/LHD. My husband and I are in favor of this designation and will definitely be voting yes.

Thank you to you and your team in providing the support and guidance in this process.

Ken and Jill Greenwood 1193 S. 1300 E. SLC 84105

Sent from my iPhone

From: <u>Jan Hemming</u>
To: <u>Traughber, Lex</u>

Subject: (EXTERNAL) Support for the Laird Heights LHD in Yalecrest

Date: Tuesday, July 18, 2023 9:08:45 PM

Caution: This is an external email. Please be cautious when clicking links or opening attachments.

Lex: I enthusiastically support the Laird Heights LHD in Yalecrest. The LHD designation would honor the rich architectural history that dates back to 1926-1935. Preserving the legacy of this era means future generations will come to know the work of early visionaries like builders O.S. Herrick and Thomas Gaddis, the latter who lived on Laird. The style of the two-story Art Brick Moderne at 1308 Laird is an example of the exceptional craftsmanship of the neighborhood. It's so exceptional, it was designed a candidate for the National Register of Historic Places. So many styles flourished in Yalecrest during the turn-of-the-century building period including English and Period Revival cottages and bungalows as well as English Tudors and French Norman. Salt Lake's heritage is reflected in these unique homes and their architecture contributes an abundant sense character — not only to the neighborhood, but the city and state.

Best,

Janet (Jan) Hemming Chair, Yalecrest Neighborhood Council From: <u>Debbie Hough</u>
To: <u>Traughber, Lex</u>

Subject: (EXTERNAL) Yalecrest - Laird Heights Local HIstoric District

Date: Tuesday, July 4, 2023 7:39:15 PM

Caution: This is an external email. Please be cautious when clicking links or opening attachments.

I am a resident at 1528 Princeton Avenue, within 300 feet of the proposed historic district. If this designation prevents tear downs and rebuilds, or add- ons to these historic homes I am absolutely in favor of the designation. I want to maintain the original beauty of the neighborhood. By the way, if you could pass this on, please maintain the original types of trees throughout the local neighborhoods if possible, instead of allowing everyone to choose different trees for a patchwork, instead of unified visual effect.

Thank you,

Debbie Hough

From: WILLIAM G
To: Traughber, Lex

Subject: (EXTERNAL) Laird Heights Historic District **Date:** Wednesday, July 19, 2023 9:51:41 AM

Caution: This is an external email. Please be cautious when clicking links or opening attachments.

I strongly support the creation of the Laird Heights Historic District. We need more protections from Salt Lake City destroying classic architecture neighborhoods, not more developers building McMansions. Call me if you want to hear these words "live" at William G Lapsley

Sent from my iPhone

From: <u>kelly marinan</u>
To: <u>Traughber, Lex</u>

Subject: (EXTERNAL) PLNHLC2023-00074 Laird Heights LHD

Date: Monday, August 7, 2023 9:24:20 AM

Caution: This is an external email. Please be cautious when clicking links or opening attachments.

I am writing in support of the proposed "Laird Heights - Yalecrest" Local Historic District.

I feel very fortunate to live in the "Harvard Park - Yalecrest" Local Historic District. It's becoming harder to find neighborhoods in the City that can maintain their original look-and-feel. I believe the LHD regulations are not onerous, but appreciated for that reason. LHDs help preserve our City's historic fabric. It'd be a mistake to allow all of SLC to devolve into Anywhere, USA and it would be nice to see more of Yalecrest protected. I support my neighbors hoping to join us in our Yalecrest LHD zoning.

Thanks,

-Kelly Marinan

From: LYNN Pershing
To: Traughber, Lex

Subject: (EXTERNAL) Petition PLNHLC2023-00074 Designation of Laird Heights LHD

Date: Wednesday, June 28, 2023 10:43:45 PM

Caution: This is an external email. Please be cautious when clicking links or opening attachments.

I strongly support the designation of Laird Heights containing 65 houses as a local historic district. This area of Yalecrest contains a myriad of remarkable and distinctive architecture as well as notable owners who shaped local, state and regional politics, business, land speed records, and real estate over the last 100 years.

It is important to provide protection to these unique treasures by designating the area as a Local Historic District for future generations

Lynn K Pershing 1715 E Laird Ave Yalecrest From: Tony Romney
To: Traughber, Lex

Subject: (EXTERNAL) Public comments

Date: Wednesday, July 26, 2023 5:19:07 PM

Caution: This is an external email. Please be cautious when clicking links or opening attachments.

Lex,

Tony Romney here. I live at 1368 E. Laird Ave. In tapping the links, it has not taking me to a site where I can leave public comments. If the public comment should be directed to you, Cleone and I are very much in favor of the historic district for Laird Heights. If there is a site that we can go to, to leave our comments, please send me an email with the link. Thanks in advance.

Tony & Cleone Romney.

Sent from my iPhone

From: Janine Sheldon
To: Traughber, Lex
Cc: KEEPYalecrest

Subject: (EXTERNAL) New Laird historic district **Date:** Wednesday, June 28, 2023 8:34:13 PM

Caution: This is an external email. Please be cautious when clicking links or opening attachments.

All for it! Absolutely in favor of preserving the architectural character and integrity of our historic streetscapes while we simultaneously investigate solutions to the affordable housing crisis in Salt Lake.

Sent from my iPhone

From: <u>Katharine Biele</u>
To: <u>Traughber, Lex</u>

Subject: (EXTERNAL) Laird Heights

Date: Tuesday, September 5, 2023 4:50:10 PM

Caution: This is an external email. Please be cautious when clicking links or opening attachments.

Mr. Traughber,

I am writing to express total support for the Laird Heights local historic district.

I currently reside in the Normandie Heights district, whose approval process was both exhaustive and instructive. We have been happy with the results, and continue to support LHDs.

Salt Lake City's process is quite flexible and allows homeowners to renovate and upgrade their existing properties, while retaining the historic nature of the neighborhoods.

If I may add to my support, I just received a notice of the proposed Yalecrest-Princeton Heights LHD. I am fully supportive and believe these approvals will help prevent further tear-downs of historic structures.

Thank you for your time.

Katharine Biele

From: LYNN Pershing
To: Traughber, Lex

Subject: (EXTERNAL) PLNHLC2023-00074 Laird Heights LHD

Date: Sunday, September 3, 2023 1:58:32 PM

Caution: This is an external email. Please be cautious when clicking links or opening attachments.

Dear Mr Traughber

I strongly support the designation of Laird Heights as a Local Historic District. It is listed on the National Register of Historic Places and contiguous to other current LHDs established in the Normandie Heights subdivision within Yalecrest; Normandie Circle and Harvard Heights and lies immediately south of the proposed Princeton Heights LHD.

While Yalecrest as a whole has lost 59 original houses to demolitions and replaced by new construction, it is notable that the proposed Laird Heights LHD has **lost only one house to demolition**, thus leaving it largely intact- 95.45% of its 66 principal structures are historically contributing. Designation as a LHD will insure protection and preservation of those exquisite structures for future generations.

It contains notable fine examples of a variety of architectural styles including English Cottages English Tudors, Spanish Colonial Revival, Colonial Revival, Dutch Colonial, French Norman, Bungalows, and Early Ranch built by many highly known and admired builders of the 1920-30's in Salt Lake City. Most are constructed in brick with half-timbering.

Those varied architectural style houses were built by highly admired City builders including, JA Shaffer, Louis J Bowers, Carl Buehner, Gaddis Investment Co, Layton Construction Co, George L Biesinger and Gaskell Romney, grandfather of our current State Senator Mitt Romney.

The long term residency of property owners within Yalecrest in general, and Laird Heights LHD in in particular, attracts home buyers that stay in residence for extended periods of time. Many property owners have lived in the same residence for more than 20 years. This continuity lends consistency, character and stewardship to the area.

Designation of the proposed Laird Heights as an LDH is consistent with the City's Historic Preservation Overlay, and the adopted The East Bench Master Plan (1987, 2017), the Community Preservation Plan (2012) and other City policies to preserve historic, cultural and community character to ensure the continued preservation of the City's neighborhoods.

Respectfully, Lynn K. Pershing, Ph.D. President K.E.E.P.Yalecrest tel:

ATTACHMENT F: HLC Staff Report 9/13/2023

(CLICK HERE)