

Staff Report

To: Salt Lake City Planning Commission

From: Katherine Maus, Public Lands Planner, Katherine.maus@slcgov.com, 801-657-2223

Date: November 9, 2022

Re: Glendale Regional Park Plan

PROPERTY ADDRESS: 1205 W 1700 S

PARCEL ID(S): 15143010040000 (Primary Parcel); 15143260010000; 15143020010000

Public Lands staff is working on a boundary line adjustment and parcel consolidation concurrent with this Plan adoption to combine the current Glendale Neighborhood Park and the relevant parcels on the Glendale Regional Park site.

MASTER PLANS: Plan Salt Lake, Westside Master Plan, Reimagine Nature Public Lands Master Plan,

Salt Lake County Parks and Recreation Master Plan **ZONING DISTRICT:** Public Lands, Open Space

REQUEST:

Salt Lake City Public Lands Department and Engineering Division are proposing a park plan for the 17-acre open space located at 1200 West 1700 South in Salt Lake City, previously home to Raging Waters waterpark. The project team has been working with the community since 2021 to develop a vision for a regional park at this site. The Plan is intended to set a framework to guide development future development. The goals, objectives concept plan, amenities and contents of the plan are based upon community engagement and input. The Planning commission is being asked to make a recommendation to the City Council regarding adoption of the proposed plan.

RECOMMENDATION:

Based on the information and findings in this staff report, staff recommends that the Planning Commission accept public comment and make a positive recommendation to the City Council to adopt the Glendale Regional Park Plan.

ATTACHMENTS:

Attachment A: PNUT Board Review Session Minutes

Attachment B: Transportation Advisory Board Work Session Minutes

Attachment C: City Council Work Session Briefing Summary

Attachment D: Glendale Neighborhood Council Briefing Comments

Attachment E: Public Process and Engagement Review

Attachment F: Glendale Regional Park Plan Draft

Attachment G: Glendale Regional Park Appendix Draft

BACKGROUND/DISCUSSION:

Salt Lake has been working with a consultant, Design Workshop, to develop a plan to guide development of the 17-acre Glendale Regional Park site, formerly known as Raging Waters. Demolition is substantially complete, and a portion of the park must be open to public recreation by April 2024 to meet the requirements of the Land and Water Conservation Fund (https://www.nps.gov/subjects/lwcf/index.html). The project team has been working to develop the Glendale Regional Park Plan since Summer of 2021, which will provide the guiding vision and design for the future of the old water park site and establish a framework to guide development and programming of the site into the future. The plan relies heavily on Glendale community input and is aimed at representing the unique and diverse culture of the Glendale Community while also including amenities that will create a regional draw for residents of Salt Lake City. The project team has worked closely with project stakeholders, neighborhood residents, community partners and students at Glendale Middle and Mountain View Elementary Schools to create a goals and objectives for the site, and a community-supported vision that reflects the Glendale neighborhood's rich heritage and identity. Over 1,300 people responded to an online city-wide survey, bringing the total participant count for the project to nearly 1,700.

Key elements of the plan were informed by public input and at full build out include:

- Community Gathering and Event Spaces a promenade/community plaza spanning the north central gateway, an event stage and lawn, smaller pavilions and picnic lawns and a riverside beach and boardwalk.
- Play Places for Everyone hiking, walking and paved trails, an all-ages and abilities playground, climbing features, multi-use sport courts, dog park, and sledding hill.
- Places to Enjoy the Water a splash pad, kayak rental, access to the Jordan River for recreation, boat dock and ramp, and an outdoor pool.
- Places to Wheel Around an ice/roller skating ribbon, skateboarding area, and bike trails.

GOALS and METRICS:

The draft plan establishes goals and objectives for the new park space, including creating a safe, active, and communal space that embodies natural elements of the Jordan River and provides new opportunities for recreation, activities, and events. It also looks at specific metrics, based on the original park goals, that measure the plan's success in addressing improvements in ecological function of the site, improvements in access to and within the site, and in creating community spaces for gathering and events. Gauging elements of the final concept plan through performance-based evaluation provides a measure to determine if goals set during the beginning of the park planning process are being attained.

PREFERRED SITE PLAN:



- Park Features

 Trail Connection
- 2 Picnic Lawn
- All Ages & Abilities Playground
- Pavilion/Shade Structure
- 5 Full-Court Basketball
- Kid's Climbing Feature Ice & Roller Skating Ribbon

all Ages Climbing Feature

- Pavilion
- Community Plaza / Promendade

- n Parking Lot
 p Hiking & Sledding Hill
 ADA Accessible, Multi-Use Trail
 ADA Hillitop Overlook
 Skateboarding Area
 Water Feature/Plaza
 Outdoor Pool
 Flex Llawn & Performance Space
 Flex Stage/Plaza
 Bridge Connection to Jordan River Bridge Connection to Jordan River Parkway
- 21 Dog Park
 22 Picnic Areas
 23 Riparian Restoration
 24 Riverside Boardwalk
 25 Riverside Beach & Sand Volleyball
 26 Kayak Rental Station
 27 Boat Dock
 28 Boat Ramp
 29 Boat Drop-off
- Pickleball Courts

CONSIDERATIONS:

Four key considerations listed below were identified through the analysis of the project:

Consideration 1: How the Glendale Regional Park Plan Furthers Goals and Policies Identified in Adopted Plans:

PLAN SALT LAKE:

Plan Salt Lake is a City-wide plan that was adopted by the City Council in 2015. Plan Salt Lakes creates a vision for the City through 2040 and institutes guiding principles as the City continues to develop and redevelop. The Glendale Regional Park Plan supports and furthers the initiatives in Plan Salt Lake listed below.

Neighborhoods:

- Support neighborhood identity and diversity: The Glendale Regional Park Plan incorporates engagement first and foremost from the Glendale neighborhood to incorporate community identity into the park design
- Incorporate artistic elements and support cultural events on a neighborhood scale to reinforce neighborhood character and identity: The plan provides a number of different event and gathering spaces, offering opportunities for the community to gather and celebrate. It includes community recommendations for bright, colorful art and amenities with references to the park's past through incorporation of salvaged slides and other pre-existing site features.
- Promote accessible neighborhood services and amenities, including parks, natural lands and schools: The plan makes recommendations to increase ease of access to this park from a neighborhood and regional scale, and also offers added level of service to park space in an underserved community.
- Improve green infrastructure (including parks, natural lands, greenways and urban forestry) in neighborhoods by incorporating best management practices for our parks and streetscapes: The plan recommends SITES certification of the park throughout the construction process to ensure best management and sustainability practices are adhered to throughout development and beyond. It additionally makes recommendations for the integration of green infrastructure, such as bioswales, for stormwater management.

Growth:

- Preserve open space and critical environmental areas: The development of Glendale Regional Park highlights the Jordan River as an asset of the City and this community through restoration proposals and elements that focus on interactions with nature and the river.
- Reduce consumption of natural resources, including water: With SITES certification, the City will be required to reduce water consumption by 70% from baseline of current water use in parks, and will be held to sustainable construction practices, managing resource waste, and creating a more sustainable and resilient maintenance strategy.
- Provide access to opportunities for a healthy lifestyle (including parks, trails, recreation, and healthy food): three of the goals outlined in the plan for the park are rooted in environmental and community health, ensuring the park provides a high level of environmental quality to improve community quality and promote healthy lifestyles, environmental justice and overall access to nature and recreation within a densely populated capital city.

Air Quality:

- Protect and enhance the existing urban forest, including street trees: The plan outlines the intent to preserve in place a large majority of mature trees, including street trees, on the park site.

 Additionally, the plan outlines additional trees to be added to the site to improve air quality the park experience. Tree selection will be sensitive to our arid climate.
- Incorporate climate adaptation strategies into City planning processes: the landscape restoration strategies and recommendations in the plan are all sensitive to increasing heat and drought conditions and will improve biodiversity in the area.
- Ensure local industries meet stringent environmental standards: SITES certification is the leading industry standard for sustainable and environmentally conscious landscape planning and design.

Natural Environment:

- Preserve natural open space and sensitive areas to sustain biodiversity and ecosystem functions: The Glendale Regional Park Plan proposes a significant reduction of impervious surface on the site and replacement with native, biodiverse plantings including swales in parking areas as green stormwater solutions.
- *Protect water quality and supply:* Restoration along the Jordan River corridor to improve water quality and increasing the site's natural lands are also priorities of the plan.
- Practice responsible waste management: During demolition of the site, the project team salvaged pieces of the old waterpark infrastructure and will be reusing these materials in the development of the new site, reducing contribution to the landfill. The slide pieces that are not utilized in the design of the new park have been sold for refurbishment and reuse. The team has also retained material during demolition that may be used as fill for future development of the site.

Parks and Recreation:

- Balance protection and management of natural lands with access to recreational opportunities: The plan proposes management of the park site into the future by both Parks maintenance staff and Trails and Natural Lands to encourage both enhancement of natural lands with active recreation on the City's westside, which has significantly fewer acres of natural lands per resident.
- Provide accessible parks and recreation spaces within ½ mile of all residents'; Enhance trail and open space connectivity through improved visual and physical connections: Glendale Regional Park will increase level of service in the Glendale community and the City by completing a final connection in a contiguous 150-acre greenway along the Jordan River, connecting parks and public lands from 900 South to the Glendale Golf Course.
- Integrate artistic elements into parks, urban trails, and other urban public spaces: The preferred plan and cost estimates within the plan account for artistic elements and art integration throughout the park site.

Beautiful City:

- *Identify, preserve and enhance view corridors and vistas, including views of natural lands around and within the City:* The plan highlights a central location for an "overlook" highlighting 360 degree views of the nearby neighborhoods, open spaces, the Wasatch and Oquirrh mountain ranges.
- Use art to create and reinforce a sense of place, including embedded art in infrastructure of all sizes: Elements of art and community character are integrated into the elements of the preferred plan.
- Protect, maintain and expand the City's urban forest, including the provision of adequate space and infrastructure for street trees to thrive: The plan proposes the addition of a significant number of

- new trees and recommends a plan to promote protecting the existing trees in place.
- Create opportunities to connect with nature in urban areas: The plan highlights recreational and interpretive elements and amenities that celebrate the Jordan River, an asset that has not been recognized at this site with past uses.
- Reinforce the development of a connected green network of urban open spaces and forest that accommodates active transportation and provides contact with nature: The plan proposes a new bridge connection from the Regional Park site to the Jordan River Parkway trail, increasing access to the trail and the park, and encouraging active transportation. This is also a final piece of the green network of parks along the Jordan River to create a contiguous park experience from 900 South to the Glendale Golf Course.

Arts and Culture:

- Promote and support Salt Lake City as a regional entertainment, artistic and cultural center and destination: The Park Plan and preferred plan include a stage/event space that will be appropriate for events between 500-5,000 people. In addition, Glendale Regional Park boat ramp is the recipient of an Art's Council art installation in 2022.
- Seek partnerships to enhance the arts: The consultant team for the Glendale Regional Park Plan included Agora Partners, who lead partnership and programming research to make recommendations for partnerships to enhance the arts, as well as other industries on the site.

Equity:

- Ensure access to all City amenities and services: This park will increase the level of service of the Glendale community and beyond for parks, natural lands and will provide access to community events and programming.

WESTSIDE MASTER PLAN:

The Westside Master Plan is a visioning document for the Glendale and Poplar Grove neighborhoods. It explores the community's history, assets issues and opportunities that contribute to the City's Westside. The Glendale Regional Park site is located within this planning area. The Glendale Regional Park Plan supports and furthers specific goals and recommendations identified in the Westside Master Plan, listed below.

Overall Plan Goals:

- Make the Westside a destination synonymous with recreation, trails, open space and the outdoors by celebrating and spotlighting the Jordan River, the Jordan River Parkway, the 9Line and the community's parks and open spaces

Nodes:

- Infrastructure Maintenance and Improvement: Funding for ongoing maintenance and improvement of its recreational infrastructure should be one of the priorities of the city. These intersections between trails and streets should be considered an opportunity for creating public spaces and highlighting the city's ongoing emphasis on recreation and public art:

The Jordan River:

- Salt Lake City should continue its efforts to maintain existing native plant species throughout the Jordan River corridor while looking for new opportunities to expand the reach of the species' habitats:
- New canoe and kayak access facilities should be added to the river and opportunities for more river recreation activities should be pursued. Boating on the river should be considered a fundamental

means of raising awareness of the river's educational, ecological and cultural importance to the community, city and region

Public Spaces:

- The Salt Lake City Transportation and Parks and Public Lands divisions should coordinate efforts to ensure that the Jordan River and Jordan River Parkway are safe public spaces for all residents.
- Public spaces that are not used or used inappropriately should be improved through the establishment of new public spaces or reconfiguration of existing spaces. Marginal spaces include vacant public properties, secluded sections of parks and dark and poorly designed streets. The city should actively work with the community to identify and reclaim these spaces to avoid ongoing problems with them.
- Salt Lake City should consider allowing more direct community involvement in the programming, design and maintenance of parks to encourage stewardship among residents and potentially defray the labor costs of park maintenance.

REIMAGINE NATURE PUBLIC LANDS MASTER PLAN:

The Reimagine Nature Public Lands Master Plan is a city-wide plan adopted in 2022 by City Council for the City's natural lands, urban forest, parks, and golf courses. It establishes a framework to guide how the City's Public Lands Department will care for, grow, and prioritize investments over the next 20 years. While there are many elements, goals, objectives, and strategies in the plan that the Glendale Regional Park Plan supports, it's development and this park plan are specifically listed as a priority strategy under several overarching goals:

- *Welcome; Active, Authentic and Inclusive Spaces:* "Creating the Glendale Regional Park, a destination park with event area and other unique recreational opportunities" (page 99).
- Protect; A Commitment to Stewardship: "Redevelop Glendale Regional Park and make improvements to Jordan Park and International Peace Gardens to create regional attractions and event space with characteristics that celebrate and preserve community culture and diversity" (page 124).
- Grow: Expand our Public Lands System: "Invest in Glendale Regional Park" (page 152).

SALT LAKE COUNTY PARKS AND RECREATION MASTER PLAN:

This master plan was adopted in 2015 and is the guiding document for developing parks, trails, open space, and recreation facilities in the Salt Lake Valley. During the development of the Glendale Regional Park Plan, the planning team referenced the SL County Parks and Rec Master Plan to ensure the plan was consistent with goals and objectives of the County. The following are recommendations included in the County Master Plan that are satisfied with the Glendale Regional Park Plan.

- Recommendations for Class One Regional Parks: Acquire land, through purchase or partnerships, for new class one regional parks in the southwest and west planning areas, and if possible in the north planning area, particularly where a service gap exists in the residential areas west of I-15.
 - Class One Regional Parks are defined as: Generally programmed or rented amenities; Variable park amenities such as open-space, trails, playgrounds, group pavilions, sports fields and courts, unprogrammed lawn, outdoor basketball, recreation centers, swimming pools, water playgrounds, disc golf, skate parks, restrooms. The Glendale Regional Park Plan fulfills this County need and incorporates many of the desired elements listed in this plan.

The City has been coordinating with Salt Lake County on how to best provide proposed features that would require staffing and management oversight from the County, such as the pool, skating ribbon, kayak rental station and others that were considered community priorities.

Consideration 2: Operations, Management and Programming of the Future Site

Demolition is ongoing to remove the remaining obsolete infrastructure. Due to cost increases and unforeseen site conditions, demolition timeline and costs are increasing. Upon completion of the demolition, Public Lands will take over site security and the SWPP plan, site hazards will be secured, and restoration will begin while Phase 1 is being constructed throughout 2023 and into 2024, including addressing and managing the noxious weeds and invasive vegetation on site. The Glendale Regional Park Plan draft provides recommendations for site management and restoration during construction, and after. In addition, Public Lands will strive to preserve the health of the existing trees and canopy on site as an ecological and environmental asset. While the former water park site remains an attractive nuisance, Public Lands has contracted with CBI security during demolition, prior to and during construction on Phase 1.

Recommendations for future management of the site, including programming and partnership needs, are also included in the plan draft document. Programming and management will be key to fulfill the park goal of creating a safe community asset. Potential opportunities for addressing management needs include expanding internal Public Lands staff, continuing to create and build upon key community partners and stakeholders, engaging with community organizations that promote inclusivity, equity, and partnerships, and working with local and minority-owned businesses to program elements of the site.

Consideration 3: SITES Certification for Sustainable Development

The project team is pursuing certification through the Sustainable Sites Initiative (SITES) for the future Glendale Regional Park. SITES (<u>sustainablesites.org</u>) is a sustainability-focused program based on the understanding that any project has the ability to protect, improve and even regenerate healthy ecosystems by reducing water use, filtering stormwater runoff, providing wildlife habitat, and improving air quality and human health. The SITES certification is managed by the United States Green Building Council (USGBC), the same agency that manages the LEED rating system for buildings. Where LEED addresses buildings and vertical construction, the SITES rating system is used for everything related to the landscape.

The Glendale Regional Park site has been pre-scored by our consultant to assess the feasibility of creating a SITES certified landscape, which determined the site could certify on the Platinum level if all measures are considered. The project team is moving forward with pre-certifying the entire park plan for the 17-acre site as a tangible commitment to environmental quality and justice. Each phase of the project would be certified during construction.

Projects pursuing certification often show increased upfront costs, however, they consistently return significant long term tangible and intangible benefits. SITES certification demonstrates a high level of commitment to stewardship, health, and sustainability of the site, advancing two goals of the Reimagine Nature Public Lands Master Plan, Sustain and Grow. As certification is pursued, Glendale Regional Park will be the first SITES certified landscape in Utah. With historic underinvestment, lower levels of service and evidence of environmental injustices present in this community in the past, having a SITES certified landscape in the Glendale neighborhood will not only show the City's investment in restorative landscapes and climate resiliency but will also set a standard for site development in the future and begin to show tangible effort towards equitable environmental investment across the city.

Consideration 4: Parks, Natural Lands, Urban Forestry and Trails Advisory (PNUT) Board Work Session Review and Response

The PNUT Board discussed the final draft Glendale Regional Park Plan initially on September 8th during a formal meeting. The items and possible modifications to the draft plan are included in Attachment C. The PNUT Board members also requested a joint endorsement with the Transportation Advisory Board. Items discussed at the TAB meeting are also included in Attachment D. Some of the comments resulted in

modifications to the Glendale Regional Park Plan, and other comments were addressed through previously-adopted master plans, such as the Pedestrian and Bicycle Master Plan adopted in 2015, or through responses and explanation of why certain modifications were not made.

The PNUT Board and TAB requested additional time for collaboration and drafting of a joint-support letter. This letter will be available after the PNUT and TAB Board meetings in November.

NEXT STEPS:

The Planning Commission may make a positive or negative recommendation to the City Council based on the proposed Glendale Regional Park Plan. Upon the Planning Commission's recommendation to City Council, the Glendale Regional Park Plan will continue to the City Council for final determination on the adoption of the plan. Upon transmittal or the recommendation to City Council, Council will then hold a briefing and an additional public hearing on the Glendale Regional Park Plan. The City Council may make additional modifications to the proposed park plan and/or make a final decision on the adoption of the plan.

STAFF RECOMMENDATION:

Planning staff recommends that the Planning Commission accept public comments and make a positive recommendation to the City Council to adopt the Glendale Regional Park Plan.

ATTACHMENT A: PNUT Board Work Session Minutes: September 2022

Staff Discussion and Agenda Items 5:25 PM

Glendale Regional Park Master Plan Update - Action Item

Kat Maus introduced the presentation as the final concept plan and Master Plan document. This has been released to the public for review on the SLC Public Lands website in an interactive version as well as a downloadable PDF format (link: https://www.slc.gov/parks/parks-division/glendale-waterpark/).

Ms. Maus shared her screen and explained the mission statement and park goals for the Glendale Regional Park Master Plan and emphasized the community engagement pieces that guided the direction of the new park's vision. These included Glendale Neighborhood Community Council, youth engagement among Glendale Middle School and Mountain View Elementary, and citywide engagement via online surveys and in person open houses. Ms. Maus presented the demographic breakdown from the online survey, which demonstrated that 81% of survey respondents live or work nearby the Glendale Park.

The community feedback received translated into key park features for the development of Glendale Park; Ms. Maus stated that water features were at the top of the list of desirable park amenities. She also displayed the SLC Public Lands webpage that contains the interactive map of the site, showing the board how to navigate it. Phil Carroll inquired about the walking path. Ms. Maus showed the Board members the areas of walking paths and showed how they connect to various amenities throughout the park.

Ms. Maus explained that year-round use of the site had been carefully thought through, from sledding and ice-skating rinks in the winter to hiking and roller-skating in the summer.

Ms. Maus switched to speaking only about Phase 1 Park Features, which will be developed by April 2024. Phase 1 consists of park elements 1-12. She mentioned that community and event programming was included in Phase 1.

Ms. Cannon asked if any of the programming was done by full-time SLC staff since there is no recreation programming arm of the City; Ms. Maus replied that this was true, and that there is a policy section that goes into programming within the Master Plan that contains a menu-type formatting that provides options for hiring staff and/or partnering with other existing entities that already have the programming.

Ms. Finch inquired about the cost of Phase 1; Ms. Maus replied that the City currently has \$3.2 million allocated for Phase 1 but would like to expand it to include about \$7 million in work, potentially exploring bond funding to supplement the project cost. If the General Obligation bond does not pass on the November ballot, then Public Lands has a plan to request additional money from City Council.

Ms. Maus then touched on regional access to the site, including exploring partnerships and conversations with UTA and other transit organizations to provided equitable and regional access to the site. This is on pages 13 and 14 of the plan.

Ms. Maus also demonstrated to the Board environmental and community metrics for the plan.

Ms. Hart asked if the native plantings they're going to do now will be in place for the future or if they will just be dug up later. Ms. Maus responded that they will be mostly focusing on ornamental plantings for now and not native restoration due to the active construction that will continue.

Melanie Pehrson asked Ms. Maus about the existing tree maintenance on the site; Ms. Maus replied that the native trees are doing well without any irrigation most likely due to being well-rooted within the water table. Ms. Maus also added that there are quite a few invasive tree species on site as well. Either way, tree protection is tightly built into the plan, Ms. Maus stated.

Ms. Maus continued that, with the Glendale Park site, Public Lands is pursuing Sustainable Sites Initiative (SITES) certification, which would be the first time for the City. This is akin to LEED certification for buildings, but for landscaping during and after the site build.

Ms. Cannon mentioned that this is one of the most exciting things to her in the Master Plan and that she is happy to see how it works out for other future city sites.

Ms. Maus touched on the Policies, Operations, and Maintenance section of the Plan, which covers the day-to-day operations of the site once it is constructed, such as janitorial. The next steps for the plan are:

- Presentation to the Community Advisory Committee and the Glendale Community Council:
 September 21, 2022, in-person/virtual
- Brief to City Council: October 4, 2022
- Tentative presentation to Planning Commission to recommend adoption: October 2022
- Tentative Adoption by City Council: Winter 2022

In terms of action requested of the PNUT Board, Ms. Maus explained that nothing is needed from the Board until early October, whereupon a letter or even a motion would be welcome to signal the Board's support of the Plan to the City Council.

Mr. Carroll asked if there is transit near that property; Ms. Maus stated that currently, there is neither transit nor off-street parking in the space. However, the Transportation Division would be amenable to removing the "no parking" signs once the Park is up and running and there is also another lot across 1700 S at the 17_{th} South River Park asset.

Ms. Cannon asked whether, after the 45-day period of public notice, Ms. Maus will come back to the PNUT Board with the final draft of incorporated public comments so that the PNUT Board may procure a joint letter of support with the Transportation Advisory Committee (TAB) or vote on a motion to support. Ms. Cannon then asked Ms. Maus if she could get onto the TAB's agenda to present the plan to them in effort to advocate for transportation improvements for the site's build-out. Ms. Maus replied that most likely she could do that, but would need to check with the TAB.

Mr. Millar stated that TAB's next meeting is on September 12, so Ms. Maus would need to coordinate this with TAB staff in time for the TAB's agenda's public posting

requirements per the Open and Public Meetings Act.

Ms. Maus also offered an alternative option where the PNUT Board could submit a letter of support and Ms. Maus could present the letter of support at the TAB's October meeting and request a letter from TAB at that point, too.

The PNUT Board informally agreed that this was another viable option in case Ms. Maus could not get onto TAB's September agenda in time. Ms. Hart asked if Ms. Cannon would be fine with heading up the communications and letter-writing between PNUT and TAB; Ms. Cannon accepted.

Ms. Finch asked the purpose for having TAB's explicit support; Ms. Cannon replied that part of the reasoning has to do with what the Plan is trying to promote. For instance, with pedestrian crossings, pulling their attention to the Master Plan to see the implications to transportation – which is in the PNUT Board's bylaws – will invite their support to advocate for future public transportation or other infrastructure improvements in the 1700 South area.

Ms. Finch and Ms. Cannon clarified their vision for support of the Plan between both departments. Ms. Cannon stated that she believes City Council will also pay more attention to a joint letter from two advisory boards.

Mr. Carroll stated that residents in the area will need to have access to safe crossing points along 1700 South.

Ms. Cannon asked if the street in question was UDOT-owned; Mr. Millar stated that it is a City-owned street East and West of Redwood Road. Ms. Hart clarified that it would be the City who the Board would be advocating for a tunnel or bridge crossing, and Mr. Carroll stated a street-level crossing is what he envisioned. Ms. Hart replied that she did not believe that that would work in that area, safety-wise.

Kristin Riker, Director of Public Lands, asked if Mr. Millar had any knowledge of the Streets Division's plans for 1700 South. Mr. Millar responded that Streets was going to resurface 1700 S, which adds an opportunity to redesign the street. He also added that reducing lanes on streets and redesigning it in other ways often decreases the amount of traffic, perhaps eliminating the need for bridges over the street and so forth. Mr. Millar added that it does have the opportunity to change some of Transportation's conversations about this area. Ms. Maus seconded Mr. Millar's points made about Transportation and re-affirmed that she had been working with Transportation and neighborhoods throughout the development of the Plan.

Mr. Carroll stated that he would prefer the PNUT Board not be slowed down by waiting for the TAB's response and support, as he is supportive of the Plan. Board discussion on the Plan and timeline continued. Ms. Maus clarified that the Department is targeting an October 26 Planning Commission date; therefore, any time prior to that would be ideal for obtaining advisory board support from PNUT and TAB.

Ms. Hart re-stated the reasons for her nervousness regarding 1700 S and safe pedestrian crossings; Ms. Cannon responded that this is exactly why it is a good idea to work closely with TAB so that these safety concerns are addressed. Ms. Riker also stated that this was a similar concern when the water park was first built in this

original area.

Ms. Finch asked if there are other pools managed under Salt Lake City, and what the plan was for recreational management; Ms. Maus replied that Sorenson, which is an indoor pool, is one that is technically City-owned the City has been in conversations with Salt Lake County about this. Ms. Riker stated that the County had been looking at this site in their own master plan but had initially encouraged a splash pad over a pool; however, public opinion favored a pool over a splash pad. There is also currently no outdoor pool on the City's Westside.

Ms. Finch clarified that if they followed the plan, they should be able to attain the stated goals; Ms. Maus replied yes, this is true. Ms. Finch then asked if there were any lessons learned from Liberty Park, the City's current popular regional park, that were applied to the Glendale Regional Park's Plan. Ms. Maus replied that parking was a big one, and then Tracy Aviary and the concessionaire are successful public-private partnerships that they also considered.

Mr. Carroll and Ms. Maus also discussed the running and walking aspects planned for the Glendale Regional Park.

Ms. Cannon asked if there were any goals directly connected to the goals in the Reimagine Nature Master Plan. Ms. Maus replied that many of the goals overlap, but that the Glendale Regional Park Plan did not explicitly refer to the Reimagine Nature Master Plan.

Mr. Carroll asked if adding a bridge or a tunnel came up on public comment; Ms. Maus replied that crossing at 1700 South was probably one of the top issues that people voiced. Mr. Carroll stated that he would like to see a bridge incorporated into the Plan.

Ms. Maus stated that she wasn't certain if Public Lands can make a formal recommendation for a Transportation-related project, such as a bridge, which is outside of Public Lands' jurisdiction; she would have to investigate this further. Luke Allen mentioned that member Aaron Wiley had added a few questions and one comment to the Webex chat feature during the Board's discussion:

- "Access to outdoor pools on the westside is important to the community."
- "Does that mean that this master plan needs to be updated to show safer access at one of stages?"
- "Within the plan how will you address lighting?"

Ms. Maus replied that this vision plan does not go into the details of lighting specifically, but as they move forward with more detailed designs in Phase 1, they will be reaching out to the public for comments and feedback on what they'd like to see with lighting. Tyler Murdock, Deputy Director of Public Lands, replied in the Webex chat, that page 15 of the Vision Plan does discuss pedestrian crossings and need.

Mr. Allen shared more member comments from the Chat from Board members and staff.

Ms. Maus stated that next steps will be for her to work with Luke to prepare for returning to the Board's October meeting to update members with anything further; she will also see if she can get on a TAB agenda in either September or October.

Ms. Pehrson asked Ms. Maus how Public Lands was currently accepting public comment; Ms. Maus replied that they have an email address dedicated to this along with the community engagement touch points allowing for robust public comment.

Ms. Cannon asked if there was anything that Board members could do to promote the public comment period, and Ms. Maus replied that if the Board would like to share the webpage, that would be great. She also added that folks can attend the September 21st Glendale Community Council meeting to receive an overview of the Vision Plan like today's and could also ask questions on that day.

Ms. Pehrson and Ms. Maus discussed budget considerations and the hired consultant for the Vision Plan.

Board members commended Ms. Maus on her work and dedication to the Glendale Park Regional Park Vision Plan. Ms. Maus responded with gratitude for the Board's feedback throughout the process as well.

**Please note, the PNUT Board made a motion to move forward with an endorsement letter for the Glendale Regional Park Plan, and to work with TAB on a joint endorsement during the October 2022 PNUT board meeting (minutes available upon request). Letter will be available after the November PNUT and TAB meetings.

ATTACHMENT B: DRAFT Transportation Advisory Board Work Session Minutes

SALT LAKE CITY

TRANSPORTATION ADVISORY BOARD

Minutes of the October 3, 2022 Meeting

Present from the Transportation Advisory Board were Courtney Reeser, Dave Alderman, Jim Espeland, and Jon Larsen.

Electronically present from the Transportation Advisory Board were Daniel Mendoza, Danny Houpt, Ellen Reddick, Greg Sanchez, Myron Willson, Reid Ewing, Suzanne Stensaas, and Tyler Schmidt.

Absent from the Transportation Advisory Board were Jenn Diederich, Johnnae Nardone, Leo Masic, and Paul Schulte.

Present was Amy Lyons.

Electronically present were Katherine Maus, Ginger Cannon, Dan Dugan, Dave Iltis, Cindy Lou Trishman, and Julianne Sabula.

The meeting was held both electronically and in person and was called to order at 4:06 p.m. by Courtney Reeser.

Glendale Master Plan Kat Maus/SLC Public Lands

Kat introduced herself as a Planner with Public Lands who is the project manager on the Glendale Regional Park Master Plan which is the plan is for development of the old Raging Waters site. This plan makes quite a few recommendations that include transportation improvements, particularly to 1700 South and a few to the Jordan River Corridor. The City PNUT Board recommended sharing this plan to TAB for their feedback and potential support. The final draft has been shared with the public and is online. Kat gave the history of the plan and details of the final recommendations to make this 17-acre site into a regional park. She went through the public outreach and results as well as the mission statement for the park. She shared some transportation issues and what they are considering to address those issues. Public Lands is asking for endorsement of this plan by TAB in conjunction with the PNUT Board, showing support for the recommendations made in the plan and commitment to addressing the safety issues and concerns presented with the development of this new park. Jim asked if there was a bond election coming up that will supplement this funding and Kat said there is a general obligations bond on the ballot in November. He also asked if there will be street parking in the plan and Kat said right now, they are concerned about unsafe parking on the street but with activation of the park site, they are hopeful to open that back up for street parking in the future. Jim said the Glendale Community Council was talking about doing some sort of archway identifying their community and asked if the entrance to the park would be a good location. Kat said that is something they can explore. He said it would also be important to add lights at the crosswalks and he's read through the entire plan and said they did a really good job. Suzanne has watched the development online and it is a well thought out plan with a lot of input. She asked what the current speed limit is on 1700 South where they are putting those three crosswalks and was told it is 35mph. She feels it is important to decrease the speed at least for a distance on either side of the park and at the same time, have pedestrian activated crossing signs or whatever is most appropriate. Regarding parking, she thinks it is just as important to not have parking on that street and to have a nice bike lane so people without cars bringing their children to the park will be coming on their bicycles, scooters, green bikes, etc. can do it safely. The connection to the Jordan River is very important and she asked

about funding between the city and county and if impact fees from development in the area can be used. Kat said this is just a city park, but they are asking the county to operate some of their amenities just as they do at Liberty Park and she said this project is nearly fully impact fee eligible so if they don't have significant funding, they will explore using impact fees. Suzanne asked if they spoke with UTA about enhancing accessibility by bus. Kat said the recommendations this plan makes will constitute having conversations with UTA in the future. Greg thinks the plan is great and said there are currently bike lanes on 1700 South and his concern with not having parking on the road is that some people are going to drive, and his concern would be that parking on the road would be maintained until a solution has been provided. Suzanne asked if the parking provided in the park would provide adequate parking because otherwise the street would have to be redesigned for parking and bicycling. Greg agrees that people trying to cross the street is an issue, but people are going to drive and not having enough parking is going to disincentivize people from going there especially with no good transit nearby. Suzanne asked if he thinks the parking plan is inadequate and he said that is correct. He doesn't know what the parking stall prediction is but even in Liberty Park where there are more parking spots, it's sometimes hard to find parking. Suzanne said if they make it bike friendly, pedestrian friendly, public transit friendly, and scooter friendly, then maybe they can change the behavior. Jim said that didn't happen at Liberty Park. Myron loved the proposed crosswalks and agrees with all of Suzanne's comments. He would like to see more detail in the master plan with how those crosswalks will be designed. A median or areas of refuge in between were mentioned and if a full redesign of 1700 South can't be done to lower the speeds through design, those sections where the crosswalks are located should be narrowed down and have some added lights. There will be millions of dollars spent on this park and it should include the connections that are necessary to integrate it with the neighborhood. He's still not clear on the bike lane recommendation so he would like a little clarification on what TAB is being asked to support. Kat said it's a bit out of Public Lands purview to do detailed design on streets and transportation projects with the current funding they have. A recommendation to collaborate with divisions like Transportation and Streets to do parking protected plans and things like that would be her suggestion for specific street design for that project. Reid said lowering the speed limit from 35mph makes sense to him. Unless they are going to do some traffic calming on 1700 South, he would urge them be cognizant of the most fundamental principle that people go the design speed regardless of what is posted. Kat said they can propose further study of certain elements like parking, additional parking capacity that includes street parking and the same with the speed limits. Reid said you can also recommend traffic calming. Jon said as far as the master plan for the park, they want a good interface between the street and the park but it's not the only place where policy decisions can be made regarding the street in front of the park. He said Transportation has a project manager assigned to look at 1700 South and some funds to start a low-cost project. They will be looking at some design options and addressing these concerns. Kat said the PNUT Board will discuss moving forward with an endorsement and it sounds like they will be writing a letter to support this plan. They are hoping for a joint letter to be written to the Planning Commission and the City Council in support of this plan by the end of October. TAB is considering writing a letter of support for the park plan with commitment to addressing the safety issues and concerns.

ATTACHMENT C: City Council Work Session Briefing Summary

Minutes and Summary:

Allison Rowland provided a briefing the presentation.

Kat Maus presented information regarding:

Glendale Regional Park Master Plan

Master Plan elements: transportation and access, site context, site ecology, etc.

Community Engagement overview

Preferred Conceptual Site Plan: features and amenities, programming, partnerships, and activation

Plan Goals and Metric: connectivity, community space, and environmental metrics

Implementation and Phasing Strategy: cost estimates, restoration strategy, amenities and features, programming, etc.

Park mission statement and Park goals

Site plan options; "The Great Outdoors" and "The Glendale Green" – both presented to the public for feedback on elements, amenities, etc.

Park features based on public engagement: places to gather, amenities associated with water/Jordan River, safe and vibrant space, etc.

Final Park Design including outdoor pool, climbing features, skate park, flex spaces for a variety of events, areas for food trucks and a community plaza, etc.

Phase I Park Features: Next steps: Planning Commission Public Noticing Period: Ends October 10, 2022, shared plan information online, Tentative: Planning Commission hearing and presentation: November

Council Member Fowler inquired about future maintenance of the site

Response: There is a high-level proposal in the Master Plan for maintenance and operations with cost estimates as well. At this point the Administration's plan is to use Funding our Future dollars for maintenance of new bond-funded facilities, particularly for Phase 1, and then when the time comes for us to add more staff for site maintenance we'll work with the Administration and City Council to allocate and fund those positions.

Council Member Fowler said it was also important to consider the programming.

Response: Programming has been at the forefront of our minds and the community's minds as we have been going through engagement. In order for this site to be successful, it has to be programmed. We engaged Agora Partners, a programming-focused sub-consultant throughout the planning process that specifically focuses on community partnerships in the City that would be feasible in the future. There is a section of the plan that outlines programming opportunities and proposals and infrastructures that the City could pursue to make this a successful site. We recognize capacity limitations within Public Lands to successfully program this site so we leaned on the subconsultant to propose how external community partners could make this successful.

Council Member Puy offered gratitude for the engagement work with the Westside and surrounding communities and said.

ATTACHMENT D: Glendale Community Council Briefing Comments

Full meeting recording can be found here: https://www.youtube.com/watch?v=ry0JCKN_OPU
Below are meeting minutes of questions and verbal responses from the project team during the Glendale Community Council meeting on September 21, 2022/

- What effect will it have on surrounding businesses? Does 1700 South have to be reconstructed at all? Will there be property tax increases?
 - Response: "I can only imagine there will be an economic impact, so we had a representative from the Suazo Business Center on our Community Advisory Committee weighing in throughout the process of the creation of this plan. We also had a representative from the Transportation Division within SLC who is currently working on a project to improve 1700 South, so their project team did public engagement alongside our project team in conjunction, to look at what improvements could be made in the short term on 1700 south to improve that access, and we are going to continue conversations with the Transportation Division to work on long term solutions for access between 1700 South River Park and the Glendale Park site, and the Jordan River Parkway Trail. There are a lot of concerns with the 1700 South crossing, it is wide, busy and we are taking that into consideration as we develop. That also went into how we decided on Phase 1, there is a safe crossing at the current Glendale Park, so we can utilize that as access while we continue to imagine what 1700 South could be. In terms of property tax increases, we currently are funded for Phase 1 so that will have no impact on the surrounding community tax wise. The GO Bond will be on the ballot on November 8th and that will have implications. I believe more information will be coming on the GO Bond and specifically what that looks like during the meeting in October, and sign up for our newsletter and you can get updates on that. If the bond passes, there will be tax implications for the Parks and Public Lands projects that are on the GO Bond which include Glendale Regional Park.
 - O The Transportation Division does not have funds to completely reconstruct 1700 South, so if you are talking about large-scale impacts to businesses like we've seen elsewhere in the City, that is not currently on the table. That doesn't mean it won't come in the future, but that is not something that will happen with development of the park site or with Phase 1 of this construction. There is also some information about the GO bond in the chat, that is on the ballot. There is early information including \$85 million that could be utilized for multiple projects throughout the City and the average home value tax burden would be about \$5 a month. More information coming, but at the link you can see what Council approved for voters.
- Lighting Improvement Strategies:
 - Response: This is definitely something we're considering in Phase 1. Where we are at with Design right now, we are one level higher level than specific site furnishings and lighting but we will definitely be looking at potentially lighting the playground. The park hours do technical extend to 11pm, so we're working with our operations manager and design team to come up with strategic implementation of lighting to make it safe and active, and also during events as well. We haven't fully designed to that level but are definitely taking that into consideration.
- What phase is the pool?
 - Response: To be fully frank, it depends on what happens with the bond, and what happens, in the event of the bond not passing, depends on how successful Public Lands is in soliciting public donations and getting funds from the City, so we can't fully answer that now, though we are having conversations with the County who operates all Salt Lake City pools, and waterplay in Glendale specifically is listed as a priority area in their master plan, so they are motivated to see this done as well. We do not have more tangible on a date of that phase but will know more after the election.
- The price that was told to me to fix the water park was \$24 million, and the price you just told me to make a regional park was \$27 million, is that correct?
 - o Response: The project team is unaware of where the \$24 million figure came from, but I

think we were looking at many more millions to resurrect the water park site. Another number thrown around was nearer to \$30 million, and we are unsure what was included in that. We do understand that it was more than just the funding that was problematic for the City, it was also liability and operations of a site like that which is really identified more as a private enterprise scenario, so it was more than just the \$30 million. I think as we did the planning process, we really wanted to see what the community wanted, and what the community wanted was something like Raging Waters, something really fun and engaging that had a lot of activity, so that is how we arrived at this plan and cost.

- Could you tell me how much money that is appropriated now that is available now, not including the bond funding?
 - O Response: We had funding separately to do demolition of the current site, and to do this Glendale Regional Park Plan, but the money we have left for construction is about \$3.2 currently, so we're having our consultants design to that amount which is what you see in Phase 1. We're also exploring some additions, like sustainable certification for park sites to ensure we're having a positive impact on the environment with this park, improving the quality of life and environment, so that will be additional money that we will be requesting in a Budget Amendment to City Council if the bond does not pass, and that will happen in October.
- It seems there is a significant amount of open land south of the park and east of the river. What is going to happen with that land?
 - Response: To the south of the park is the current Glendale Golf Course so that will remain, that is not part of the Glendale Regional Park Plan, and to the east of the river is land that is not owned by SLC, so we can only plan for and develop land that is owned by SLC. We're kind of exploring opportunities to look at the area east of the river, but that is not currently in the plan.
- When are you going to put a pickleball court in the plan, where you're going to put it and how many courts?
 - Response: We will be putting in pickleball courts. Because of space in the park, we felt that it made sense to incorporate pickleball into the current Glendale Park, so we will be putting the pickleball more west of the current Glendale Park, and the full court basketball will go in the new park site, and we are currently looking at 6 pickleball courts on the Glendale Park site.
- *Is there a Plan B if the bond doesn't pass?*
 - O Public Lands is pursuing external funding sources, state, federal and private funding sources, and we would also continue to apply through the Capital Improvement Program to continue to get additional money from the City. It wouldn't likely be in as big as a pot as coming from the bond, but we are looking at other sources in the event the bond doesn't pass.

ATTACHMENT E: Public Process and Engagement Review

Community engagement for the plan process and for the development of the preferred plan used a multi-pronged approach including youth and stakeholder engagement, development of a community advisory committee, online survey and public open house, along with in-person engagement events. The public process began with robust engagement with the Glendale Community and then broadened to a citywide engagement effort. A detailed description of the public engagement efforts can be found at https://www.slc.gov/parks/parks-division/glendale-waterpark/.

In brief, the engagement process consisted of three engagement windows:

Public Engagement Window 1:

The first public engagement window prioritized neighborhood and community stakeholder engagement to ensure the community voice was the guide in establishing the initial vision. Considering the predominately younger population in this area, the project team focused on Glendale Middle School and Mountain View Elementary School students and families, while also engaging community leaders and the Glendale Neighborhood Council. The project team met multiple times with the students, engaged in design charettes and used the direction we received from these 130 students to guide initial plan alternative design. The project team also attended and held several in-person events with the Glendale community and created a Community Advisory Committee (CAC) specifically for this plan creation. The CAC was comprised of members who are considered leaders in the Glendale community and represented a variety of community organizations, businesses and affiliations specifically in the Glendale community. The members of the CAC provided key feedback on the project mission, goals, engagement process and vision for the park and shared information about the planning process with their community. The engagement from Window 1 drove the development of two concept alternatives.

Public Engagement Window 2:

The two concept alternatives were shared with the public and with City Council. The project team kicked-off broad, citywide public engagement with an open house hosted at the Glendale and Parkview Community Learning Center to open a survey. Residents of Glendale, members of the CAC and the city at large attended the event to orient themselves to the plans. Over 1360 people citywide participated in the survey which informed the development of the final preferred plan for the site. The preferred plan includes community-prioritized features from each of the two concept plans. The project team met again with the CAC to review engagement results and get feedback before moving forward with the final preferred plan.

Public Engagement Window 3:

The third and final window included sharing out of the final preferred plan and final draft plan for the site with the Parks, Natural Lands, Urban Forestry and Trails Advisory Board (PNUT Board), the CAC and Glendale Neighborhood Council. The final preferred plan was available to the public in July 2022, with the draft plan document becoming available in August 25, 2022, initiating the 45 day public noticing period required for Planning Commission.

Please see below for additional details on engagement events, descriptions, and participation.

Updated Public Engagement Calendar

Public Engagement Events	Notes	Time Period
Community and Neighborhood Department Survey	3,500 Respondents Public Survey through the department of Community and Neighborhoods to gauge public interest in the future of the park https://www.slc.gov/can/cares/waterpark/	2020
SLC Waterpark Commemoration Survey Report	3841 Respondents—Public Survey to gauge interest in demolition and re-development of the park. https://www.slc.gov/wp-content/uploads/2021/01/Water-Park-Survey-Report-Nov-2020.pdf	2020
Glendale Community Council Visioning Exercise	11 Participants and 3 Community Council Members visioning a potential future for the site	2021
Initiation of Formal Planning Process by Public Lands department	Public Lands initiates a formal city engagement and planning process for the Glendale Regional Park Master Plan supported by Design Workshop as project consultant.	Spring/ Summer 2021
External Stakeholder Engagement: Community Events	Parents and students were asked at three community events which elements from past surveys should be included in the park. Events included: Morning Coffee with 20 respondents; Glendale Scare Fair with around 50 respondents; Hartland 4 Youth and Family Event with 40 respondents	Fall 2021
External Stakeholder Engagement: Glendale Middle School and Mountain View Elementary	Design exercises were led with 88 middle school and 40 fifth grade students to gather feedback and input on the future design of the site. The process included on-site meetings with 88 Glendale Middle School, "Place-It" activity with University Neighborhood Partners, and collage creation. https://multicultural.utah.gov/glendale-youth-as-placemakers/	Fall 2021
Community Advisory Committee Meeting 1	A CAC was created to ensure neighborhood representation in the preferred plan and final master plan documents. These stakeholder meetings ensured engagement with westside communities. The first meeting oriented participants to the project and asked for general impressions on the project.	January 2022
Community Advisory Committee Engagement Meeting 2	This meeting presented two conceptual ideas for the park and sought specific feedback on the ideas and amenities for the future site.	February 2022
"Plan Your Park" in-person Open House and engagement event at Community Learning Center	Project team worked with Glendale Community Council to host an event with over 100 attendees to share with the community the concepts that have been generated so far and to launch a public survey.	March 16, 2022
Online Survey	Public survey to gather broader feedback on amenities and concept alternatives receiving 1361 responses.	March 16, 2022- April 16, 2022
Community Advisory Committee Engagement Meeting 3	This meeting shared the results of the broader survey with the Committee and solicit feedback and impressions on the data.	April 12, 2022
Community Advisory Committee Engagement Meeting 4	Final preferred plan sharing and feedback from the CAC, as well as explanation of Phase 1	May 31, 2022
Presentation to Glendale Neighborhood Council	Sharing of public process and phase 1 implementation projects, timeline, and budget	Jun 15, 2022
Preferred Plan Confirmation	Confirm final preferred plan and share with the public.	August-October 2022
Presentation of final plan draft to PNUT Board	Share final plan document and phasing plan to PNUT Board and request endorsement	September 1, 2022
Presentation of final plan to Glendale Neighborhood Council and public	Share final plan document, preferred plan and phasing strategy to the Glendale Community Council and Public; solicit public comment and question	September 21, 2022
Presentation of final plan to Transportation Advisory Board	Share final plan document and phasing plan to TAB and request endorsement	October 1, 2022
City Council Plan Briefing and Process Summary	Share final plan document, preferred plan and phasing strategy to City Council as a briefing, and to address comments or questions	October 4, 2022
FUTURE ENGAGEMENT: Public Hearing and Planning Commission Presentation	Presentation to Planning Commission for plan recommendation to City Council for formal adoption	Projected: November/December 2022
FUTURE ENGAGEMENT: Master	Presentation of preferred plan and Master Plan document to City	Projected: Late