

## **Staff Report**

PLANNING DIVISION DEPARTMENT of COMMUNITY and NEIGHBORHOODS

To: Salt Lake City Planning Commission

From: Aaron Barlow, Principal Planner, aaron.barlow@slcgov.com, 385-386-2764

Date: September 3, 2021

Re: PLNPCM202021-00653 – Baggett Accessory Dwelling Unit – 2274 S Green St

## **CONDITIONAL USE**

2274 South Green Street 16-19-279-025-0000 Sugar House – Low Density Residential R-1/7,000 Single-Family Residential District 7, Amy Fowler

## **REQUEST:**

Michael Lawlor of Branch Design, representing the property owner, has requested conditional use approval for a 17-foot tall, 650-square-foot accessory dwelling unit (ADU) that will be situated in the rear, southwest corner of the property located at 2274 South Green Street.

## **RECOMMENDATION:**

Based on the information in this staff report, Staff recommends that the Planning Commission approve the Conditional Use request as proposed, and subject to complying with the following conditions:

- 1. The applicant shall install a six-foot-tall fence made of solid material along the south property line from the adjacent alley to the existing fence, screening the proposed ADU from the adjacent property.
- 2. The owner-occupant shall not operate or allow the operation of a short-term rental (i.e., less than 30 days) in the single-family dwelling and the accessory dwelling unit as defined in the Salt Lake City Zoning Ordinance.

## **ATTACHMENTS:**

- A. Vicinity Map
- B. Plans
- C. <u>Site Visit Photographs</u>
- D. Analysis of Standards Accessory Dwelling Units
- E. Analysis of Standards Conditional Use
- F. <u>Public Process and Comments</u>
- G. <u>Department Review Comments</u>

## **PROJECT DESCRIPTION:**

This is a petition for Conditional Use approval to construct a 17-foot tall, 650-square-foot detached accessory dwelling unit (ADU) in the rear yard of the single-family dwelling located at approximately 2274 South Green Street. The subject parcel is located on Green Street between Simpson and Driggs Avenues. The applicant has also proposed a 675-square foot garage that does not require Planning Commission Approval as part of this project.

## Size, Coverage, and Height

The proposed ADU will have a gross floor area of 650 square feet—about 49% of the primary residence—with a singlebedroom layout. The proposed structure will be 17 feet at the peak of its gabled roof.

## **Building Entrance and Access**

The ADU entrance will face the alley behind the subject property. Occupants would be able to park a car in the space between the subject ADU and the adjacent alley.

## Windows

The applicant has proposed windows on all facades of the proposed structure. The south façade is seven feet from the side-yard lot line and faces the adjacent property. Per <u>21A.40.200.E.3.g.(2)</u>, the windows on this façade will require obscured glazing.

## **Applicable Review Processes and Standards**

## Review Process: Conditional Use

The property is zoned R-1/7,000 Single-Family Residential. Conditional Use approval by the Planning Commission is required for any detached accessory dwelling unit that is located in a single-family zoning district. For a complete analysis and findings for compliance with zoning standards for Accessory Dwelling Units and Conditional Use standards, please refer to <u>Attachment D</u> and <u>Attachment E</u>.

## **KEY CONSIDERATIONS:**

The key considerations and concerns below have been identified through the analysis of the project, neighbor & community input, and department reviews:

- 1. Parking Location
- 2. Housing Goals
- 3. Master Plan Considerations
- 4. Screening from Adjacent Property

## **Consideration 1: Parking Location**

Because the proposed ADU is located within a quarter mile of a transit stop, parking is not required. However, the applicant has proposed a 20' x 9' paved parking space between the subject ADU and the adjacent alley.

## **Consideration 2: Housing Goals**

The proposed ADU is consistent with the goals and policies outlined within The Growing SLC Housing Plan. One of the goals outlined in the Housing Plan includes increasing housing options. Accessory dwelling units provide and promote diverse housing stock by providing additional units while minimizing neighborhood impacts. The proposed ADU is in line with the goals established within the Housing Plan. Housing goals are also addressed under Standard 3 within <u>Attachment E</u>.

## **Consideration 3: Master Plan Considerations**

The proposed ADU is consistent with the following Residential Land Use Goals/Policies (<u>Attachment E</u>) included in the Sugar House Master Plan:

- Strengthen and support existing neighborhoods by:
  - Considering appropriate adjacent land uses;
- Design new developments with the following in mind:
  - Creating more affordable housing;
- Provide a diversity of housing types, sizes, and prices in the community as a whole.

The Sugar House Master Plan designates the subject property as Low Density Residential, which is compatible with the property's existing zoning.

Accessory dwelling units support the City's goals and policies by increasing housing options and providing a diverse housing stock through additional small dwelling units that only minimally impact the neighborhood.

## **Consideration 4: Screening from Adjacent Property**

Through the analysis of detrimental impacts (found in <u>Attachment E</u>), Planning Staff found that the proposed ADU's proximity to the adjacent property could be a potentially negative impact. The proposed ADU is roughly seven feet from the adjacent property to the south. Currently, there is only a partially constructed chain-link fence between the subject property and a garage on the adjacent property. For the benefit of both future residents and the adjacent property owners, Staff recommends the applicant install a six-foot fence made of solid material to screen the ADU from the adjacent property. In addition to the fence, the zoning standards for ADUs require obscure glazing of windows closer than 10 feet to an adjacent property. Planning Staff is confident that a fence and the obscure glazing will provide sufficient screening to mitigate any negative impacts on future tenants of the ADU and the occupants of the adjacent property.

## **DISCUSSION:**

The Accessory Dwelling Unit, as proposed, meets the standards necessary for approval by the Planning Commission. Specifically, the project meets all relevant zoning standards, all potential detrimental impacts can be mitigated through the recommended conditions and adopted City policies support the ADU as proposed.

## **NEXT STEPS:**

## **Approval of Conditional Use**

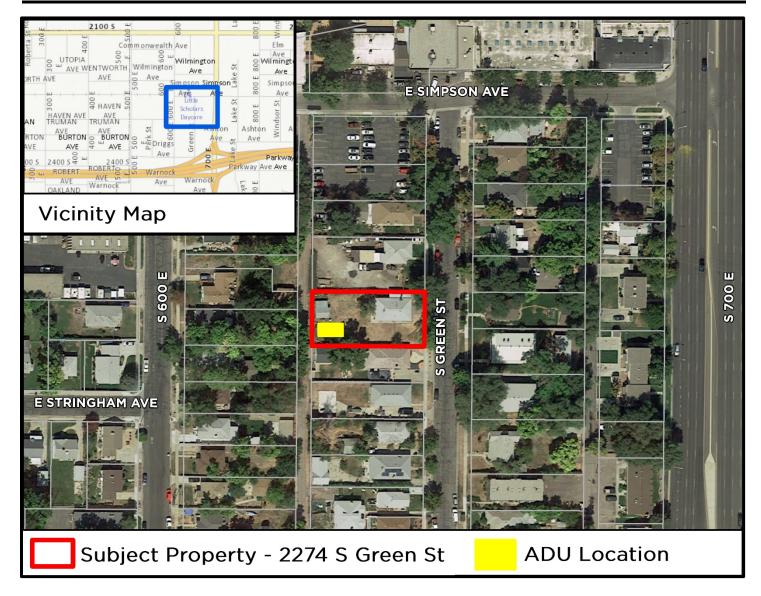
If approved, the applicant may proceed with the project, subject to all conditions imposed by City departments and/or the Planning Commission and will be required to obtain all necessary permits. Building permits and certificate of occupancy for the building would only be issued contingent upon all conditions of approval are met, including the registration process requirements outlined in 21A.40.200F of the zoning ordinance and any Department/Division comments/conditions noted in <u>Attachment G</u>.

## **Denial of Conditional Use**

State and City code requires that a Conditional Use be approved if reasonable conditions can be imposed on the use to mitigate any reasonably anticipated detrimental effects of the use. A Conditional Use can only be denied if the Planning Commission finds that reasonably anticipated detrimental effects cannot be mitigated with the imposition of reasonable conditions.

If denied, the applicant would not be permitted to construct an ADU. An accessory building would be permitted on the property subject to compliance with the development standards and requirements of the R-1/7,000 Single-Family Residential District; however, no portion of the building may be used as a dwelling unit.

## ATTACHMENT A: VICINITY MAP



## **BAGGETT ADU & GARAGE**

2274 SOUTH GREEN STREET SALT LAKE CITY, UT 84106

PROJECT TEA	AM	PROJECT RENDERING- ADU & GARAGE LOOKING SOUTH & WEST	SHEET INDEX
OWNER:	NICHOLAS BAGGETT		
	PHONE: 997-532-0371 EMAIL: nabaggett@gmail.com		PREFIX ID Name
ARCHITECT:	BRACH DESIGN LLC DAVE BRACH BA CPHC		0002 A0.1 COVER SHEET
	801-865-7648 dave@brachdesign.com		A0.2 ABBREVIATIONS & GRAPHICS A0.3 EXISTING SITE PLAN
STRUCTURAL ENGINEE			A0.4 NEW SITE PLAN
	801-684-2197 compasseng@hotmail.com		A0.5 PERSPECTIVES 3D VIEWS A0.6 INTERIOR 3D VIEWS
			A1.1 FIRST FLOOR PLAN ADU & GARAGE
			A2.1 EXTERIOR ELEVATIONS A2.2 EXTERIOR ELEVATIONS
	BUILDING THERMAL ENVELOPE		
AIR BARRIER AND THERMAL BARRIER	A CONTINUOUS AIR BARRIER SHALL BE INSTALLED IN THE BUILDING ENVELOPE EXTERIOR THERMAL ENVELOPE CONTAINS A CONTINUOUS AIR BARRIER BERKS OR JOINTS IN THE AIR BARRIER SHALL BE SFALED AIR-PERVEABLE INSULATION SHALL NOT BE USED AS A SEALING MATERIAL.		
	SEALED, AIR-PERMEABLE INSULATION SHALL NOT BE USED AS A SEALING MATERIAL.		
CEILING/ATTIC	THE AIR BARRIER IN ANY DROPPED CEILING/SOFFIT SHALL BE ALIGNED WITH THE INSULATION AND ANY GAPS IN THE AIR BARRIER SEALED. ACCESS OPENINGS, DROP DOWN STARI OR NORE WALL DOORS TO UNCONDITIONED ATTIC SPACES SHALL BE SEALED.		
WALLS	CORNERS AND HEADERS SHALL BE INSULATED AND THE JUNCTION OF THE FOUNDATION AND SILL PLATE SHALL BE STAFTD		
	CORRESS AND ILEADERES SHALL EE INSULATED AND THE JUNCTION OF THE CAUNDATION MON SLL PARTS INIAL DE STALT DE VINCTION OF THE CAUNDATION OF THE TOP PLATE AND TOP OF EXTERIOR WALLS SHALLE SEALED. EXTERIOR THERMAL EIVELOPE INSULATION FOR FRAVED WALLS SHALL ES INSTALEO IN USB'STATTAL CONTACT AND CONTINUOUS ALISMENT WITH THE AIR BARRIER, INSEE WALLS SHALL		
	FRAMED WALLS SHALL BE INSTALLED IN SUBSTANTIAL CONTINCT AND CONTINUOUS ALIGNMENT WITH THE AIR BARRIER. KNEE WALLS SHALL BE SEALED.		
VINDOWS, SKYLIGHTS & DOORS	THE SPACE BETWEEN WINDOW/DOOR JAMBS AND FRAMING AND SKYLIGHTS AND FRAMING SHALL BE SEALED.		
M JOISTS	RIM JOISTS SHALL BE INSULATED AND INCLUDE THE AIR BARRIER.		
LOORS (INCLUDING BOVE-GARAGE AND	INSULATION SHALL BE INSTALLED TO MAINTAIN PERMANENT CONTACT WITH UNDERSIDE OF SUBFLOOD DECKING, THE AIR BARRIER SHALL BE INSTALLED AT ANY EXPOSED EDGE OF INSULATION.		
ANTILEVERED) RAWL SPACE WALLS	INSTALLED AT ANY EXPOSED EDGE OF INSULATION. WHERE PROVIDED IN LIEU OF FLOOR INSULATION, INSULATION SHALL BE PERMANENTLY ATTACHED TO THE CRAWLSPACE WALLS. EXPOSED EARTH IN UNVENTED CRAWLSPACES SHALL BE COVERED WITH A CLASSI VAPOR RETARDER WITH OVERLAPPING JOINTS TAPED.		
			4
	DUCT SHAFTS, UTILITY PENETRATIONS, AND FLUE SHAFTS OPENING TO EXTERIOR OF UNCONDITIONED SPACE SHALL BE SEALED. BATTS IN NARDOW CANTIES SHALL BE OIT TO EIT OR NARDOW	VICINITY PLAN	GENERAL PROJECT INFO
	BATTS IN MARROW CAVITIES SHALL BE CUT TO FIT, OR MARROW CAVITIES SHALL BE FILLED BY INSULATION THAT ON INSTALLATION READLY CONFORMS TO THE AVAILABLE CAVITY SPACE.		
GARAGE SEPARATION	AIR SEALING SHALL BE PROVIDED BETWEEN THE GARAGE AND CONDITIONED SPACES.		
RECESSED LIGHTING	RECESSED LIGHT FIXTURES INSTALLED IN THE BUILDING THERMAL ENVELOPE SHALL BE AIR TIGHT. IC RATED, AND SEALED TO THE	Wilmington Ave	PROJECT ADDRESS: 2274 SOUTH GREEN STREET SALT LAKE CITY, UT 84106
	DRYWALL.	Bicycle Center Bicycle store	SCOPE OF WORK: NEW ADU + NEW GARAGE
	BATT INSULATION SHALL BE CUT NEATLY TO FIT AROUND WIRING AND PLUMING IN EXTERIOR WALLS OR INSULATION THAT ON INSTALLATION READLY CONFORMS TO AVAILABLE SPACE SHALL EXTEND BEHIND PIPING AND WIRING.	Brixton 🕐 of	Image:
		Wilmington Ave	GOVERNING BUILDING CODES: 2015 THC CONSTRUCTION: TYPE VB
	EXTERIOR WALLS ADJACENT TO SHOWERS AND TUBS SHALL BE INSULATED AND THE AIR BARRIER INSTALLED SEPARATING THEM FROM THE SHOWERS AND TUBS.	Z00-East	OCCUPANCY: GROUP R-3
	THE AIR BARRIER SHALL BE INSTALLED BEHIND ELECTRICAL OR COMMUNICATION BOXES OR AIR SEALED BOXES SHALL BE INSTALLED.	parterysTrail	ARCHITECT: BRACH DESIGN LLC DAVE BRACH RA, CPHC 801-885-748
VAC REGISTER BOOTS	HVAC REGISTER BOOTS THAT PENETRATE BUILDING THERMAL ENVELOPE SHALL BE SEALED TO THE SUBFLOOR OR DRYWALL.	U. West	duredbrackdesign.com dawedbrackdesign.com
IREPLACE	AN AIR BARRIER SHALL BE INSTALLED ON FIREPLACE WALLS. FIREPLACES SI VALL HAVE GASKETED DOORS.	Little Scholars Daycare en Sugar House	WAYNE STAKER, SE, PE 801-664-2197
	PE REQUIREMENTS - CLIMATE ZONE 5	Parleys-Trail	compassong@notmail.com PROJECT AREAS:
MINDOW U-FACTOR SKYLIGHT U-FACTOR MINDOW SHGC	0.32 0.55 NOT REQUIRED	Kingdom Hall of T         Variety store         Simpson Ave S	LOT AREA .27 ACRES 11,761 SQ. FT. TOTAL BUILT
INDOW D-FACTOR KYLIGHT U-FACTOR INDOW SHGC OOF R-VALUE OOD FRAME WALL R-VALUE	NOT REQUIRED R 40 UE R 20 OR R13 CAVITY + 5 CONTINUOUS B 45 CONTINUE CA D 40 CAVITY - 5 CONTINUOUS	Jehovan's Witnesses 🖤	UNFACE COVERAGE 22.67% (1316 + 650 + 675 + 25)
LOOR R-VALUE	R-30 B-10 2/ DEEP	s 60	
ASS WALL ASEMENT WALL DURCE: INC THELE HTTUS 1.2	R-13 OR R-17 WHEN MORE THAN HALF THE INSULATION IS ON THE INT. OF THE WALL R-15 CONTINUOUS OR R-19 CAVITY		EXISTING HOUSE 1316 NEW ADU 860 NEW GARAGE 8/5 NEW PORCH 25
DURCE: IRC TABLE HT192.1.2	UTAH ENERGY CODE	Dirt Disruptor O	NEW PORCH 25
ROJECT MUST BE IN COM	PLIANCE WITH ALL CRITERIA LISTED IN TABLE R402.4.1.1 - AIR BARRIER TION PROVIDED IN UTAH AMENDMENTS TO CHAPTER 4 OF THE 2012	Dirt Disruptor	
ECC.		2274 Green St E, Salt	
ROJECT MUST BE IN COM	AIR LEAKAGE PLIANCE WITH ALL CRITERIA LISTED IN IRC SECTION N1102.4 (IECC 1.1, AS WELLAS ALL UTAH STATE CODE AMENDMENTS TO IRC & IECC.	Lake City, UT 84106	
XCEEDING 3 AIR CHANGE	ESTED & VERIFIED AS HAVING AN AIR LEAKAGE RATE OF NOT S PER HOUR AT 50Pa (ACH50).		
		Stringham Ave co	Blue Stakes of
			UTAHAUI

ARCHITECTURE
 BRACH DESIGN ARCHITECTURE 801-865-7648 dave@brachdesign.com COPYRIGHT © 2021 BRACH DESIGN LLC THESE DOCUMENTS CONTAIN
THESE DOCUMENTS CONTAIN CONTREPTED NUTERIA, THAT S THE TED NUTERIA, THAT PROPERTY OF BRACH DESIGN LLC. ANY DISSEMINATION, DISTRIBUTION, OR COPYING OF THIS MATERIAL IN WHOLE OR IN DART IS PROVINED WITHOUT THE WRITTEN PERMISSION OF BRACH DESIGN.
BAGGETT ADU & GARAGE 2274 SOUTH GREEN STREET SALT LAKE CITY, UT 84106
REVISIONS:
PROJECT NO: DATE: 830/21 DRAWN DY: SCALE: AS NOTED IN DRAWING
COVER SHEET AO.1 SHEET 1 OF 27

DRAWING SYMBOLS	GRAPHIC SYMB	OLS	
ELEVATION A2.1 1- Detail NUMBER		CONCRETE	
		PLYWOOD	
BUILDING SECTION		STEEL	
DIRECTION OF VIEW		EARTH	
WALL/STAIR SECTION		EPS/XPS INSULATION	
		SPRAY FOAM INSULATION	
		RIGID INSULATION	
INTERIOR ELEVATION		STANDING SEAM METAL	
A6.1 V DIRECTION OF VIEW		STUCCO/EIFS FINISH	
DRAWING TITLE		GYPSUM BOARD	
TITLE DRAWING NAME		FIBERGLASS INSULATION	
DRAWING NUMBER		CONTINUOUS STUD/BEAM	
		BLOCKING	

ARCHITECTUR	E
BRACH DESIGN ARCHITECTURE 801-865-7648 dave@brachdesign.com COPYRIGHT @ 2021 BRACH DESIGN LLC THESE DOCUMENTS CONTA COPYRIGHT @ 2021 BRACH DESIGN LLC THESE DOCUMENTS CONTA COPYRIGHT @ DESIGN INTELLE CONTA DISTIBUTION, OR COPYING C HIS ANTERIAL WHOLC GN DISTIBUTION, OR COPYING C HIS ANTERIAL WHOLC GN DISTIBUTION, OR COPYING C BRACH DESIGN.	
BAGGETT ADU & GARAGE 2274 SOUTH GREEN STREET SALT LAKE CITY, UT 84106	
REVISIONS:	
PROJECT NO: DATE: 8/30/21 DRAWN BY: SCALE: AS NOTED IN DRAWIN	G
ABBREVIATION & GRAPHICS <b>A0.2</b> Sheet 2 of 27	S











7





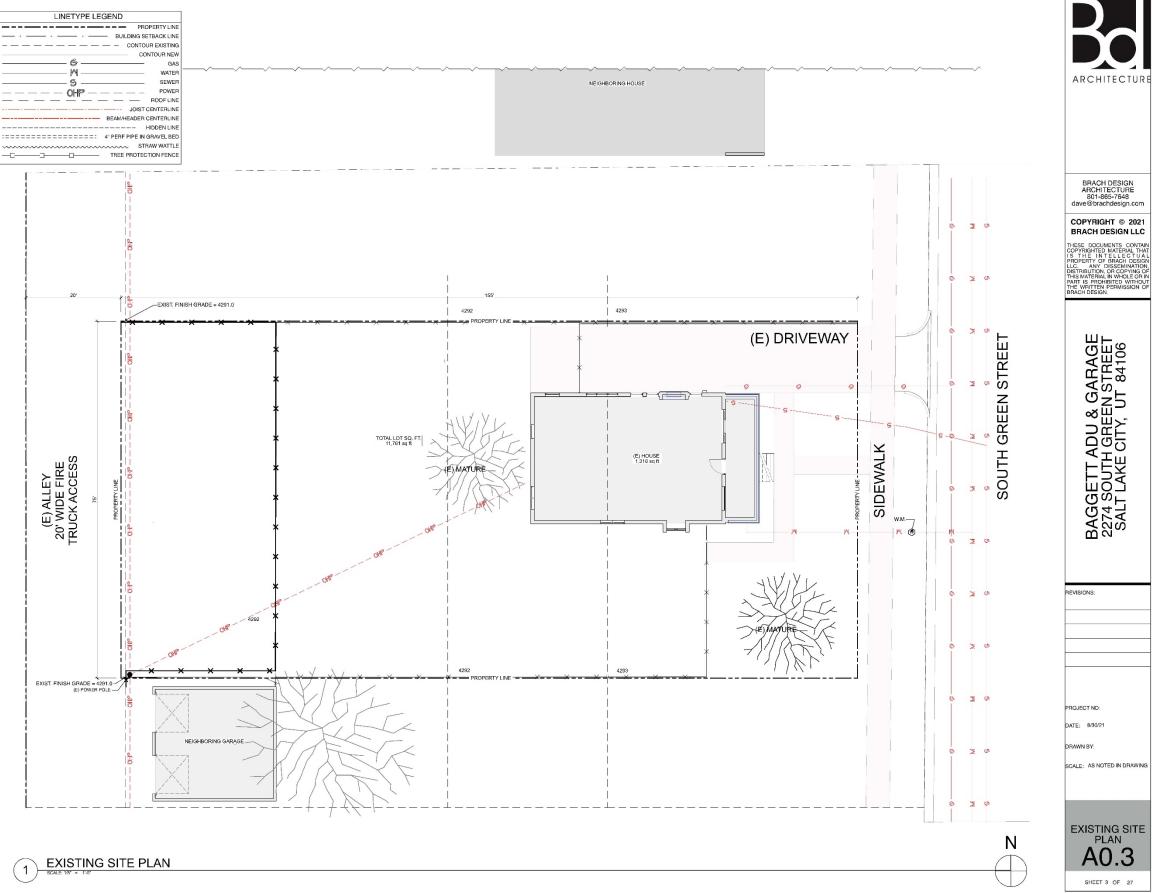
BRACH DESIGN ARCHITECTURE 801-865-7648 dave@brachdesign.com

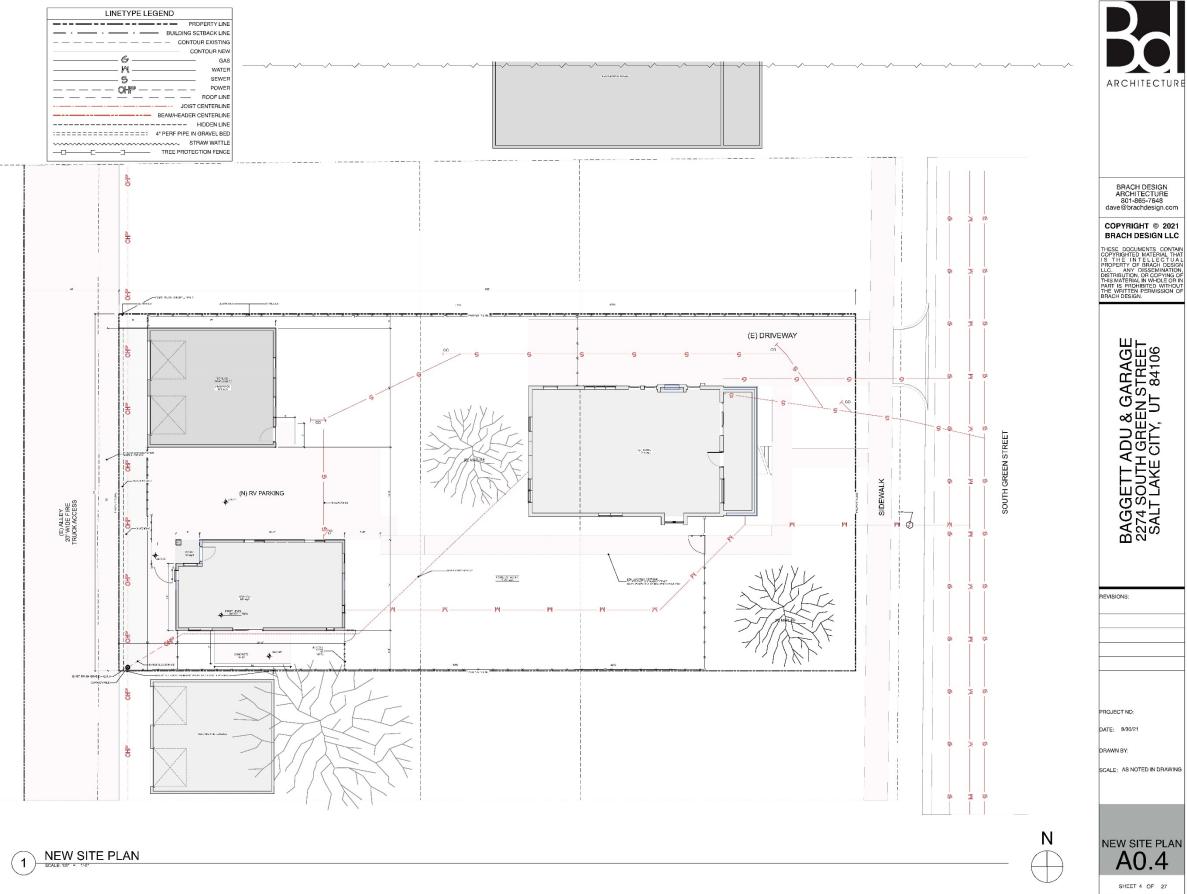
COPYRIGHT © 2021 BRACH DESIGN LLC

THESE DOCUMENTS CONTAIN COPYRIGHTED MATERIAL THAT IS THE IN TELLEC TUAI PROPERTY OF BRACH DESIGN LLC. ANY DISSEMINATION DISTRIBUTION, OR COPYING OT THIS MATERIAL IN WHOLE OR IN PART IS PROHIBITED WITHOUT THE WRITEN PERMISSION OF BRACH DESIGN.

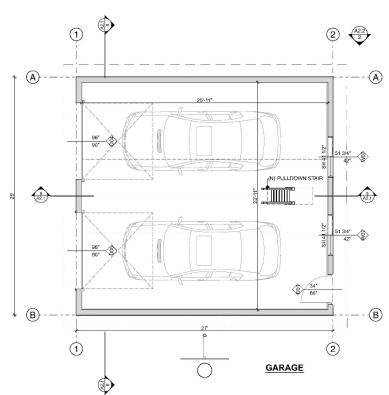
> BAGGETT ADU & GARAGE 2274 SOUTH GREEN STREET SALT LAKE CITY, UT 84106

REVISIONS:
PROJECT NO:
DATE: 8/30/21
DRAWN BY:
SCALE: AS NOTED IN DRAWING
PERSPECTIVES 3D VIEWS A0.5
SHEET 5 OF 27





NEW SITE PLAN A0.4 SHEET 4 OF 27

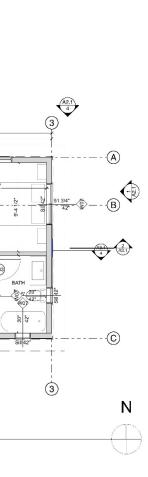


B B C C C C C C C C C C C C C	
1         2         2         35-6"           30-6         30-6         30-6           8         34         5         10           8         34         5         10         2           8         34         5         14         3-4           9         34         5         14         3-4           10         10         10         10         10           10         10         10         10         10         10           10         10         10         10         10         10         10           10         10         10         10         10         10         10         10           10         10         10         10         10         10         10         10         10           10         10         10         10         10         10         10         10           10         10         10         10         10         10         10         10         10         10           10         10         10         10         10         10         10         10         10         10         <	VV0 1 1 1 1 1 1 1 1 1 1 1 1 1

LINETYPE LEGEND
PROPERTY LINE
BUILDING SETBACK LINE
CONTOUR EXISTING
CONTOUR NEW
G GAS
W WATER
§ SEWER
OHP POWER
ROOF LINE
JOIST CENTERLINE
BEAM/HEADER CENTERLINE
HIDDEN LINE
:=====================================
STRAW WATTLE
TREE PROTECTION FENCE

FIRST FLOOR PLAN - ADU & GARAGE

 $\begin{pmatrix} 1 \end{pmatrix}$ 



ARCHITECTURE
BRACH DESIGN ARCHITECTURE 801-865-7843 dave@brachdesign.com COPYRIGHT @ 2021 BRACH DESIGN LLC THESE DOCUMENTS CONTAM OPPYRIGHTS CONTAM S THE IND TELEC TUAL S THE IND TELECTUAL S THE IND TELECTUAL S THE IND TELECTUAL S THE S THE S S S S S S S S S S S S S S S S S S S
BAGGETT ADU & GARAGE 2274 SOUTH GREEN STREET SALT LAKE CITY, UT 84106
REVISIONS:
PROJECT NO: DATE: 8/30/21 DRAWN BY: SCALE: AS NOTED IN DRAWING
FIRST FLOOR PLAN ADU & GARAGE A1.1



₿

5'

(A)

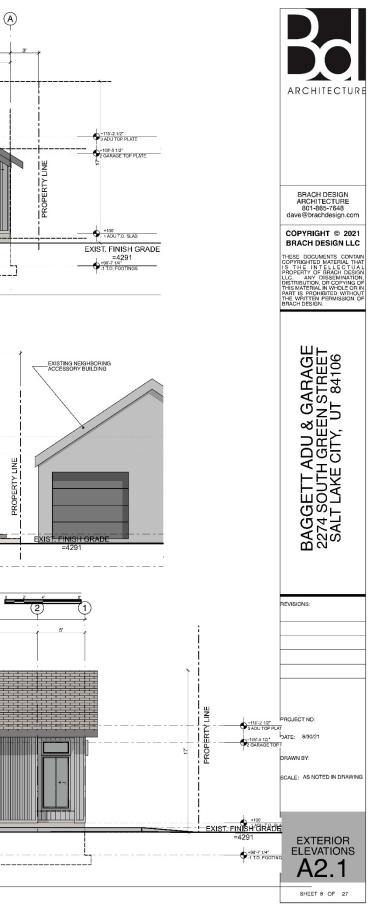
Ç

В

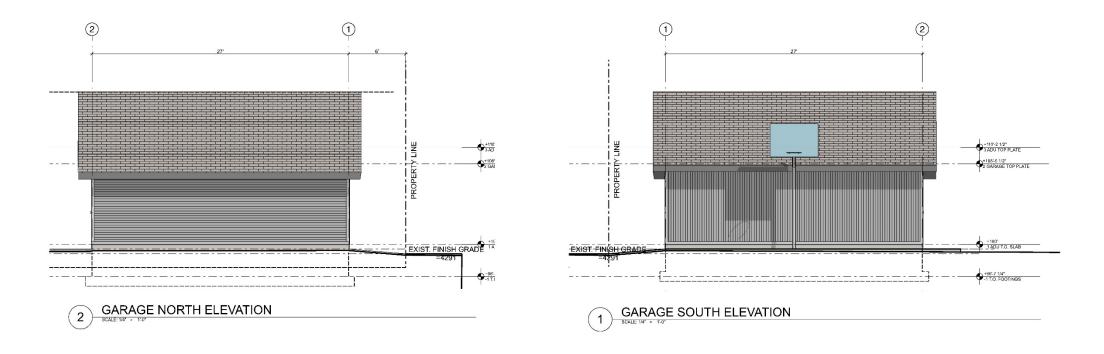
A

25'

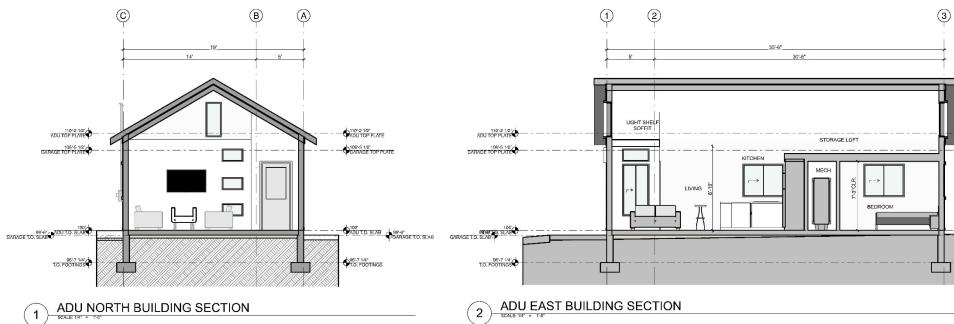
3'

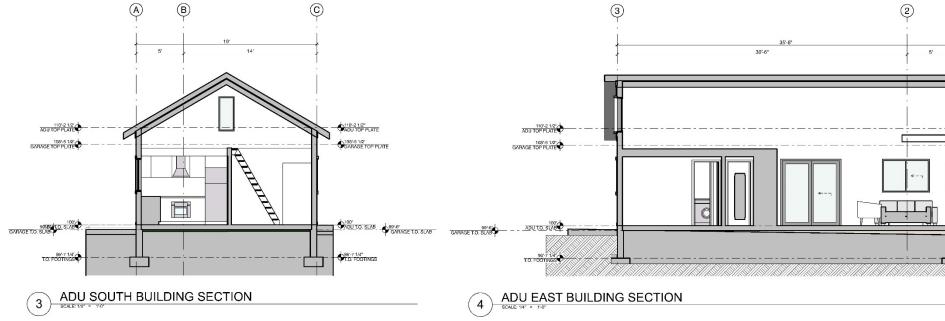


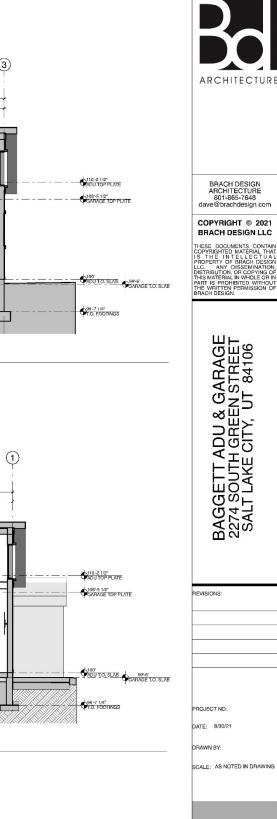
September 3, 2021



ARCHITECTURE
BRACH DESIGN ARCHITECTURE 801-865-7648 dave@brachdesign.com COPYRIGHT @ 2021 BRACH DESIGN LLC THESE DOCUMENTS CONTAN COPYRIGHTE MATERIAL THAT IS THE IN TELLECTUAL THE UNITED MATERIAL THAT IS THE IN TELLECTUAL PROPERTY OF DRACH DESIGN DISTIBUTION, OR COPYING OF THIS MATERIAL IN WHOLE OR IN PART IS PROHIBITED WITHOUT HE WRITEM PERMISSION OF BRACH DESIGN.
BAGGETT ADU & GARAGE 2274 SOUTH GREEN STREET SALT LAKE CITY, UT 84106
REVISIONS:
PROJECT NO: DATE: 8/30/21 DRAWN BY: SCALE: AS NOTED IN DRAWING
EXTERIOR ELEVATIONS A2.2









## ATTACHMENT C: SITE VISIT PHOTOGRAPHS





Top Left: Principal building from Green Street

Top Right: Rear yard from the ally

## **Bottom Left:**

Alley facing south onto Driggs Avenue

Bottom Right: Alley facing north toward Simpson Avenue









**<u>Top:</u>** View of north side-yard property line

# H

**Bottom:** View of south side-yard property line and existing utility pole

## ATTACHMENT D: ANALYSIS OF ZONING STANDARDS ACCESSORY DWELLING UNITS

21A.40.200: Accessory Dwelling Units		
Standard	Proposed	Findings
<b>Size</b> A [detached] ADU shall <b>not</b> have a footprint that is greater than fifty percent (50%) of the footprint of the principal dwelling, and shall <b>not</b> exceed six hundred fifty (650) square feet (SF).	Principal dwelling is approximately 1,316 SF. Fifty percent (50%) of principal dwelling equals approximately 658 SF. Proposed ADU is approximately <b>650</b> <b>SF</b> .	Complies
Maximum Coverage         The surface coverage of all principal and accessory         buildings shall not exceed forty percent (40%) of         the lot.         [Rear] Yard Coverage: In residential districts, any         portion of an accessory building, excluding hoop         houses, greenhouses, and cold frames associated         solely with growing food and/or plants, shall         occupy not more than fifty percent (50%) of the         total area located between the rear façade of the         principal building and the rear lot line.	Lot size is approximately 11,761 SF. Forty percent (40%) of the lot is approximately 4,704 SF. Primary Dwelling: 1,316 SF Proposed ADU: 650 SF Proposed Garage: 675 SF Total Coverage: 2,641 SF The surface coverage of all principal and proposed accessory buildings (including the proposed ADU and garage) will be approximately <b>22.5%</b> of the lot. Rear yard area: 6,522.3 SF Proposed ADU: 650 SF Proposed Garage: 675 SF Yard Coverage: <b>20%</b>	Complies
<b>Building Height</b> Exception: If the single family dwelling on the property is over seventeen feet (17') in height, an accessory building containing an accessory dwelling unit may be equal to the height of the single family dwelling up to a maximum building height of twenty four feet (24') for an accessory building with a pitched roof or twenty feet (20') for an accessory building with a flat roof provided the accessory building is set back a minimum of ten feet (10') from a side or rear property line. The setback for additional height may be reduced to four feet (4') if the side or rear lot line is adjacent to an alley.	The proposed structure containing the ADU has a pitched roof. Height of proposed ADU pitched roof is approximately <b>17 feet</b> .	Complies

Standard	Proposed	Findings
<b>Side or Rear Yard Setbacks</b> <i>New Accessory Buildings: Shall be located a</i> <i>minimum of four feet (4') from any side or rear lot</i> <i>line.</i>	Side [North] Lot Line:47 feetSide [South] Lot Line:7 feetRear (alley) [West] Lot Line:12 feet	Complies
<b>Separation</b> All ADUs [located in an accessory building] shall be located a minimum of ten feet (10') from the single family dwelling located on the same parcel and any single family dwelling on an adjacent property.	The proposed ADU is approximately <b>40 feet</b> from the principal dwelling on the same parcel. The nearest single-family dwelling on an adjacent property is approximately <b>50 feet</b> away.	Complies
<ul> <li>Entrance Locations</li> <li>The entrance to an ADU in an accessory building shall be located:</li> <li>(1) Facing an alley, public street or facing the rear facade of the single family dwelling on the same property.</li> </ul>	The entrance for the proposed ADU is oriented towards the adjacent alley.	Complies
<ul> <li>Requirement for Windows</li> <li>Windows on an accessory building containing an ADU shall comply with the following standards:</li> <li>(1) Windows shall be no larger than necessary to comply with the minimum Building Code requirements for egress where required.</li> <li>(2) Skylights, clerestory windows, or obscured glazing shall be used when facing a side or rear property line to comply with minimum Building Code requirements for air and light on building elevations that are within ten feet (10') of a side or rear property line is adjacent to an alley.</li> <li>(3) Except as required in subsection E3g(1) of this section, windows shall maintain a similar dimension and design as the windows found on the principal structure.</li> </ul>	There are several windows on all elevations. The proposed windows are similar in size and profile as the windows found on the principal structure. There are three sets of windows proposed on the south façade, within 10 feet of the adjacent property. side-yard property line. Staff recommends that, as a condition of approval, that the applicant use obscure glazing on these windows.	Complies, applican has proposed obscure glazing
<b>Parking</b> An ADU shall require a minimum of one on-site parking space.	The applicant has proposed a parking space between the west façade of the proposed ADU and the adjacent alley.	Complies

## ATTACHMENT E: ANALYSIS OF STANDARDS – CONDITIONAL USE

## 21A.54.080: Standards for Conditional Uses

A Conditional Use shall be approved unless the Planning Commission, or in the case of Administrative Conditional Uses, the Planning Director or designee, concludes that the following standards cannot be met:

1. The use complies with applicable provisions of this title;

**Analysis:** The proposed ADU use is located in the R-1/7,000 zoning district, which allows for an ADU to be approved through the conditional use process, subject to meeting the specific regulations for an ADU in section 21A.40.200 of the zoning ordinance. As analyzed in <u>Attachment D</u>, the ADU complies with the requirements of 21A.40.200.

Finding: The proposed use will comply with the applicable provisions of the Salt Lake City Zoning Ordinance.

2. The use is compatible, or with conditions of approval can be made compatible, with surrounding uses;

**Analysis:** The proposed ADU use is a small residential unit that should be readily compatible with surrounding uses, which include single-family houses and small apartment buildings. The proposed ADU meets all the requirements in terms of setbacks and separation requirements between adjacent houses and the principal dwelling on the property.

Finding: The proposed use is compatible with the surrounding uses.

3. The use is consistent with applicable adopted city planning policies, documents, and master plans; and

**Analysis:** The Sugar House Mast Plan designates the future land use of this area as low density residential, and the existing zoning on the property is R-1/7,000 Single-Family Residential.

## The purpose of the R-1/7,000 Single-Family Residential District is to provide for conventional single-family residential neighborhoods. Uses are intended to be compatible with the existing scale and intensity of the neighborhood. The standards for the district are intended to provide for safe and comfortable places to live and play, promote sustainable and compatible development patterns and to preserve the existing character of the neighborhood.

The purpose of accessory dwelling units are to:

- 1) Create new housing units while respecting the appearance and scale of single-family residential development;
- 2) Provide more housing choices in residential districts;
- 3) Allow more efficient use of existing housing stock, public infrastructure, and the embodied energy contained within existing structures;
- 4) Provide housing options for family caregivers, adult children, aging parents, and families seeking smaller households;
- 5) Offer a means for residents, particularly seniors, single parents, and families with grown children, to remain in their homes and neighborhoods, and obtain extra income, security, companionship, and services;
- 6) Broaden the range of affordable housing throughout the City;
- 7) Support sustainability objectives by increasing housing close to jobs, schools, and services, thereby reducing greenhouse gas emissions and fossil fuel consumption;
- 8) Support transit-oriented development and reduce auto usage by increasing density near transit; and
- 9) Support the economic viability of historic properties and the City's historic preservation goals by allowing accessory dwellings in historic structures.

The proposed ADU is consistent with the following Residential Land Use Goals/Policies included in the Sugar House Master Plan:

- Strengthen and support existing neighborhoods by:
  - Considering appropriate adjacent land uses;
- Design new developments with the following in mind:
  - Creating more affordable housing;
- Provide a diversity of housing types, sizes, and prices in the community as a whole.

The proposal is also consistent with the goals and policies outlined in *Growing SLC: A Five Year Housing Plan* which aims to increase housing options, promote diverse housing stock, and allow for additional units while minimizing neighborhood impacts.

Finding: The uses are consistent with applicable adopted city planning policies, documents, and master plans.

4. The anticipated detrimental effects of a proposed use can be mitigated by the imposition of reasonable conditions (refer to Detrimental Effects Determination analysis on the next page).

## 21A.54.080B: Detrimental Effects Determination

In analyzing the anticipated detrimental effects of a proposed use, the Planning Commission, or in the case of Administrative Conditional Uses, the Planning Director or designee, shall determine compliance with each of the following:

Standards	Finding	Rationale
1. This title specifically authorizes the use where it is located;	Complies	The proposed ADU is an accessory residential use and is allowed as a conditional use within the R-1/7,000 zoning district. The proposed ADU complies with all specific regulations for an ADU, including size, height, setbacks, distance to other houses, etc., as outlined in <u>Attachment D.</u>
2. The use is consistent with applicable policies set forth in adopted citywide, community, and small area master plans and future land use maps;	Complies	The uses are located in an area zoned and designated by the associated master plan for low-density residential. This land use designation allows moderate-sized lots (i.e., 3,000-10,000 square feet) where single-family detached homes are the dominant land use. Low- density includes single-family attached and detached dwellings as permissible on a single residential lot subject to zoning requirements.
3. The use is well suited to the character of the site, and adjacent uses as shown by an analysis of the intensity, size, and scale of the use compared to existing uses in the surrounding area;	Complies	Uses surrounding the subject property are generally single-family houses and small apartment buildings. The residential lots in this area are large enough to provide separation between the proposed ADU and the principal dwelling on the property and adjacent primary residences. The proposal complies with the size requirements for an ADU, which can be up to 50% of the footprint of the primary house up to 650 SF and is compatible with the scale of surrounding accessory buildings and adjacent uses.
4. The mass, scale, style, design, and architectural detailing of the surrounding structures as they relate to the proposed have been considered;	Complies	As discussed above, the scale of the proposal is compatible with the principal dwelling on the property and surrounding structures. The proposal also meets the building footprint and height requirements for an ADU.
5. Access points and driveways are designed to minimize grading of natural topography, direct vehicular traffic onto major streets, and not impede traffic flows;	Complies	Proposed driveways and access points will not impede any traffic flow.
6. The internal circulation system is designed to mitigate adverse impacts on adjacent property from motorized, nonmotorized, and pedestrian traffic;	Complies	The proposed ADU would be accessible from the alley. It is not anticipated that the proposed ADU would create any adverse impacts in terms of motorized, nonmotorized and pedestrian traffic.
7. The site is designed to enable access and circulation for pedestrian and bicycles;	Complies	The proposed plan includes a walkway that connects the ADU to Green Street, allowing future tenants and guests access to sidewalks and on-street parking.
8. Access to the site does not unreasonably impact the service level of any abutting or adjacent street;	Complies	There is vehicular access to the site. No unreasonable impacts to the service level of the adjacent streets or alleys are anticipated.
PLNPCM2021-00653	20	September 3, 2021

9. The location and design of off- street parking complies with applicable standards of this code;	Complies	One (1) 20' x 9' paved off-street parking space for the proposed ADU would be provided between the west façade of the proposed ADU and the adjacent alley.
10. Utility capacity is sufficient to support the use at normal service levels;	Complies	The Public Utilities Department has provided conditions that would need to be met before final occupancy of the proposed ADU; they are included in <u>Attachment G.</u>
11. The use is appropriately screened, buffered, or separated from adjoining dissimilar uses to mitigate potential use conflicts;	Complies	The proposed ADU may result in increased activity in the rear yard of the subject property. This must be taken into account for potential impacts to the abutting properties that appear to be single-family residences. AS a condition of approval, staff recommends that the existing 6-foot solid fence along the south property line is extended to the adjacent alley.
12. The use meets city sustainability plans, does not significantly impact the quality of surrounding air and water, encroach into a river or stream, or introduce any hazard or environmental damage to any adjacent property, including cigarette smoke;	Complies	The project supports sustainability objectives by increasing housing close to jobs, schools, and services, reducing greenhouse gas emissions and fossil fuel consumption.
13. The hours of operation and delivery of the use are compatible with surrounding uses;	Complies	The proposed use is an accessory residential structure and is compatible with the surrounding uses that are also residential.
14. Signs and lighting are compatible with, and do not negatively impact surrounding uses; and	Complies	Signs are not associated with this proposal. Any lighting on the accessory structure is not expected to have a negative impact on the surrounding uses or otherwise cause a nuisance.
15. The proposed use does not undermine preservation of historic resources and structures.	Complies	The property is not located within a Local Historic District, and the proposal does not involve the removal or destruction of any historic resources or structures.

**Finding:** In analyzing the anticipated detrimental effects of the proposed ADU, Staff finds that with the conditions identified in the analysis, the request complies with the criteria listed above.

## ATTACHMENT F: PUBLIC PROCESS AND COMMENTS

## **Public Meeting(s):**

• On July 12, 2021 – Notice of the project was provided to the Sugar House Community Organization as well as property owners and residents within 300 feet of the subject property. The applicant and Planning Staff presented the proposal to the Land Use and Zoning Board of the Sugar House Community Council on Monday, August 16, 2021. The official letter from the Sugar House Community Council is included with this attachment.

## **Public Notice:**

- Public hearing notice mailed on August 25, 2021
- Public hearing signs were posted on the property on September 3, 2021
- Agenda posted on the Planning Division and Utah Public Meeting Notice websites on September 3, 2021

## Public Comment(s):

As of the publication of this Staff Report, Staff has not received any comments regarding this request. Any public comments received between the publication of this report and the public hearing meeting will be forwarded to the Planning Commission and included in the public record.



August 7,2021

TO: Salt Lake City Planning Commission

FROM: Judi Short, First Vice Chair and Land Use Chair Sugar House Community Council

RE: PLNPCM2021-00653 Conditional Use – Baggett ADU – 2274 South Green Street

We received notification of this proposed Conditional Use, and it was put on our website and in the Sugar House Community Council Newsletter for August and September. We also made a flyer and it was distributed to a big section of the neighborhood surrounding this proposal. So far, I have received just a few comments, which are attached. We spoke with all three SHCC trustees who represent this area, and none of them have any objections. One of them spoke with the applicant, and came away convinced that the project will be an actual Accessory Dwelling Unit, and fits the intended purpose of the ordinance.

This is a neighborhood that has a very bad taste in their mouth about ADUs. One of the first ADUs that we approved was 2324 Green Street, which has turned into an illegal Air BnB with probably four separate units for short term rental. The neighborhood has tried in vain to get the city to enforce on this, and failed miserably. The city does not seem to care that this unit has been effectively taken out of the housing stock for the city and turned into a hotel room for visitors.

With that in mind, one of the trustees had a long talk with the petitioner for 2274, and came away convinced that they were going to use it for the true purpose of adding another unit of housing for our Salt Lake City community. And, none of the comments have anything negative to say. We ask that you approve this request.

Enclosure

Comments Flyer and Map

SHCC Letter to PC 738 E 1700 S ADU.docx www.sugarhousecouncil.org

## COMMENTS ADU 2274 GREEN STREET

From: **Ben Hagenhofer-Daniell** <<u>ben.hagenhofer.daniell@gmail.com</u>><768 E 1700 S> Subject: ADU 2274 Green Street Message Body: This is a good project that should be approved as drawn.

Ideally this would be permitted by right and not hung up in a pointless conditional use process. city council should amend the ADU ordinance to reflect that.

Hey Judi!

I had a talk with my neighbors. It does appear that they will be having an actual mother/mother-in-law stay in their ADU. If a family member is not using it, they would like to rent to students. They were really great at addressing potential concerns and I don't think there will be any issues with the unit.

Thank you! Dayna McKee

**Chris Sveiven** (a SHCC Trustee) lives next door to the project, and our flyer distributor asked him about it and he said that he had no concerns about the project.

## Liz Jackson

3:08 PM (1 hour ago)

Hi Judi,

Hope all is well. I support the land use amendment for water use restriction and don't see a concern with the ADU (it's in my neighborhood, actually) as long as City staff is fine with it meeting Code. Should blend in with the alley way structures and not be visually obstructive to the neighborhood.

From: Dayna McKee <dmckee3313@gmail.com ><2312 S Green St>

Subject: ADU 2274 Green Street

I believe this particular ADU will be used appropriately by the property owner and as a neighbor, I approve of its construction.

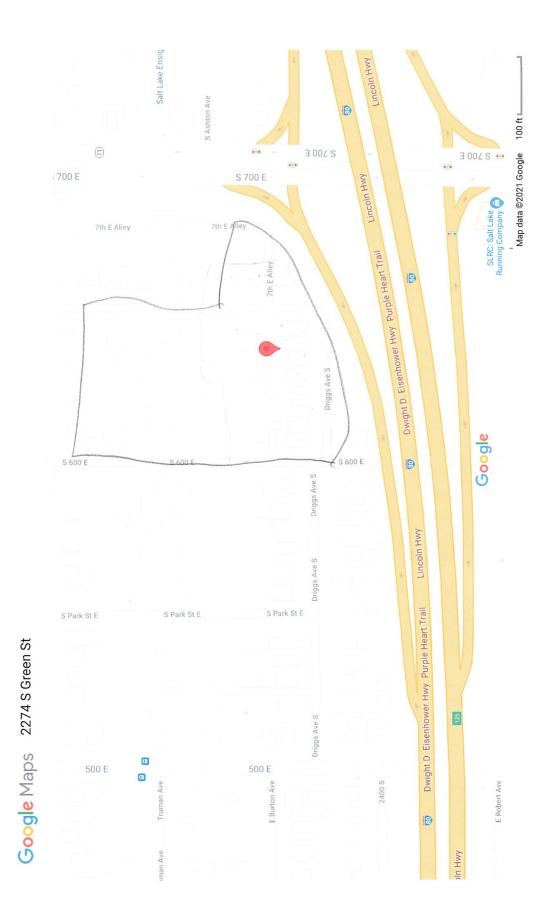
As will all ADUs, my general concern is enforcement that the property owner is residing in one part of the property and that they do not become short term, AirBNB type rentals.

I spoke with a few neighbors and they seem to be on board. The difference with this one is that we know these people, we know we can talk to them if concerns arise, and we know they will reside in the home on the property. It's the shady nature of the other one, coupled with the fact that it's basically a motel, that makes everyone so mad. I have never heard any more from the City on the 2324 S Green property. They are still Air BNBing the place, it is so frustrating!

Thank you. Dayna McKee

Kirk Huffaker – I am in favor of the 2274 Green Street ADU

Shane Stroud - told me he has no objections.



# 2274 S Green Street Accessory Dwelling Unit



The property owner is requesting conditional use approval for a 17 foot tall 674.5 square foot accessory dwelling unit (ADU) that will be located in the rear southwest corner of the property at 2274 Green Street. The parcel is coned R 1/7000 Single Family Residential. ADUs separate from the primary structure are processed as a conditional use.

## Please read the proposal on our website,

/our feedback using the comment form. We will send comments along with our letter to the Planning Commission. This proposal will be on the agenda https://www.sugarhousecouncil.org/adu-2274-green-street/ and give us of the Sugar House Community Council Land Use and Zoning Committee August 16 at about 6:10 p.m. This will be a Zoom meeting.

If you provide a comment, we will send you the link to join the meeting.



## 2274 S Green Street Accessory Dwelling Unit



Subject Property - 2274 S Green St

rear southwest corner of the property at 2274 Green Street. The parcel is The property owner is requesting conditional use approval for a 17 foot tall 674.5 square foot accessory dwelling unit (ADU) that will be located in the zoned R 1/7000 Single Family Residential. ADUs separate from the primary structure are processed as a conditional use.

## Please read the proposal on our website,

your feedback using the comment form. We will send comments along with our letter to the Planning Commission. This proposal will be on the agenda https://www.sugarhousecouncil.org/adu-2274-green-street/ and give us of the Sugar House Community Council Land Use and Zoning Committee August 16 at about 6:10 p.m. This will be a Zoom meeting.

If you provide a comment, we will send you the link to join the meeting.



www.sugarhousecouncil.org

## **ATTACHMENT G: DEPARTMENT REVIEW COMMENTS**

## Fire (Ted Itchon at <a href="mailto:Edward.itchon@slcgov.com">Edward.itchon@slcgov.com</a>)

No comments.

## Public Utilities (Jason Draper at jason.draper@slcgov.com or 801-483-6751)

- The existing sewer to the property is from 1935. This will need to have a video inspection done with a Public Utility Inspector present. This line may need to be lined or replaced.
- The depth of the sewer lateral at the point of connection they are proposing is about 5 feet deep. A sewer lateral profile will be required to make sure the sewer from the ADU can meet this grade.
- Minimum separation between utilities must be maintained. 10 feet between water and sewer is required.

## Building (Tim Burke at timothy.burke@slcgov.com or 801-535-7746)

Commercial use property Conforming to IBC/NEC2020 No issues at this time. Building Code Review Required.

## Transportation (Michael Barry at michael.barry@slcgov.com or 801-535-7147)

[Regarding the proposed parallel parking space between the proposed ADU and the rear property line] We would want to see a hard surfaced parking space of at least 20' x 9' because this would be a parallel parking situation and maneuverability comes into question with a power pole and fence in close proximity. And the parking space needs to be located entirely on their property.

The proposed RV pad will need to meet requirements for Recreational Vehicle parking in 21A.44.020.J.