

MEMORANDUM

PLANNING DIVISION COMMUNITY & ECONOMIC DEVELOPMENT

To: Salt Lake City Planning Commission

From: John Anderson, Principal Planner

Date: August 12, 2105

Re: 21st and 21st Small Area Master Plan

The purpose of this memo is to provide the Planning Commission an outline of the goals of the 21st and 21st Small Area Master Plan, to provide information regarding the public outreach efforts thus far and to describe the next steps in the master plan process.

Background

The Salt Lake City Planning Division, working in conjunction with local consulting firm CRSA, have commenced work on the creation of a small area master plan for the 21st and 21st neighborhood. The project will study an area stretching along 2100 South from approximately 2000 East to 2300 East. The small area master plan will address the characteristics of the future development of this neighborhood. The goal of this plan is to create an improved and beautified business district that is a unique destination but still remains compatible in scale with nearby existing, well established neighborhoods.

This plan will identify not only the types of uses that are appropriate but will also establish guidelines for building and site design as well as improvements to public spaces. Aesthetic improvements such as landscaping, lighting, art and furnishings such as benches will also be identified.

Timeline

The project has been divided into three separate phases: Initial Data Gathering, Scenario Development and Preferred Plan. The project is currently completing the data gathering phase, processing and analyzing the information received and moving forward creating specific scenarios based on the results of the study. These scenarios will be presented to the community at a second open house held in early-Fall. Following the open house, the information received will be analyzed and a draft plan will be completed. It is the goal of staff to have a draft plan completed and presented to the Planning Commission by the end of 2015.

Data Gathering Phase

Staff began gathering data with site visits in and around the neighborhood, mapping the area and identifying existing conditions of the neighborhood. The next step was to begin to meet with local business owners and community leaders and stakeholders. After these meetings, staff held a community open house on June 17, 2015 at Dilworth Elementary School. Over 3,200 flyers were mailed to community members in the surrounding neighborhoods. Several hundred attended the open house and participated throughout the evening.

During the event, staff asked participants to help share their vision of the future by identifying community assets and discussing the neighborhood's identity and values. Later we asked attendees to explain their vision for improvements to public areas such as the street, park strips and sidewalk, and finally to describe what future development in the neighborhood's commercial areas should look like. This would include bulk, scale, design features, how development interacts with public areas, etc.

Key Findings

Listed below are some of the key findings from the open house and previously held stakeholder meetings. A report attached to this memorandum provides more specific information about each activity that occurred during the open house and a description of community response. The comments received from the community that were not directed to a specific activity are also attached to this report.

- There is a strong community preference for 1 to 2 story development in the business district.
- There is also a strong preference and support for restaurants, retail stores and locally owned businesses.
- The commercial areas of the neighborhood are important and should be improved but the overall community identity is as a single-family residential neighborhood and that use should be protected.
- Future development should not include multi-story buildings or multi-family housing.
- Strong preference for upgraded streetscape amenities such as lighting, art, seating, signage and improved sidewalks.
- Safety is a high priority and a concern especially regarding the travel of children to and from Dilworth Elementary School.
- Improvement to the walkability of the neighborhood is a high priority.
- Attendees expressed a preference for additional bike lanes.

Next Steps

Staff is moving forward with the next phase of the project which is Scenario Development. In this phase we will generate potential development scenarios and create proposed guidelines for review. These will be created based on the community feedback received thus far as well as reviewing existing city policy documents such as Plan Salt Lake and the city's housing plan, etc. In doing so, there may be some conflicts with existing City policies such

as providing affordable housing in all parts of the City. Limiting buildings to 2 stories and prohibiting multi-family housing makes it more difficult to achieve this goal.

The scenarios will be presented to the community for their review at a second open house that will be held in early-Fall. At this event, we will be seeking feedback from the community to help staff determine whether or not the scenarios accurately capture the desires for the future of the community.

Following the second open house, staff will begin to summarize all findings from outreach processes and we will return to the Planning Commission to discuss the reaction to the proposed scenario. Staff will begin writing a draft plan which will be presented to the community for further review and comment through Open City Hall. Once a draft plan has been finalized it will be presented to the Planning Commission and City Council for their review and ultimately an approval.

ATTACHMENT A: VISUALS PRESENTED AT OPEN HOUSE

21st & 21st SMALL AREA PLAN OVERVIEW



WHAT IS THE PURPOSE OF THIS SMALL AREA PLAN?

The Salt Lake City Planning Division, working in conjunction with local consulting firm CRSA, have commenced work on the creation of a small area master plan for the 21st and 21st neighborhood. The project will study an area stretching along 2100 South from approximately 2000 East to 2300 East. The plan will address the characteristics of the future development of this neighborhood.

The goal of this plan is to create an improved and beautified business district that is a unique destination but still remains compatible in scale with nearby existing, well-established neighborhoods.

In order to achieve this goal, the 21st and 21st Small Area Plan will develop strategies that address the following topics:

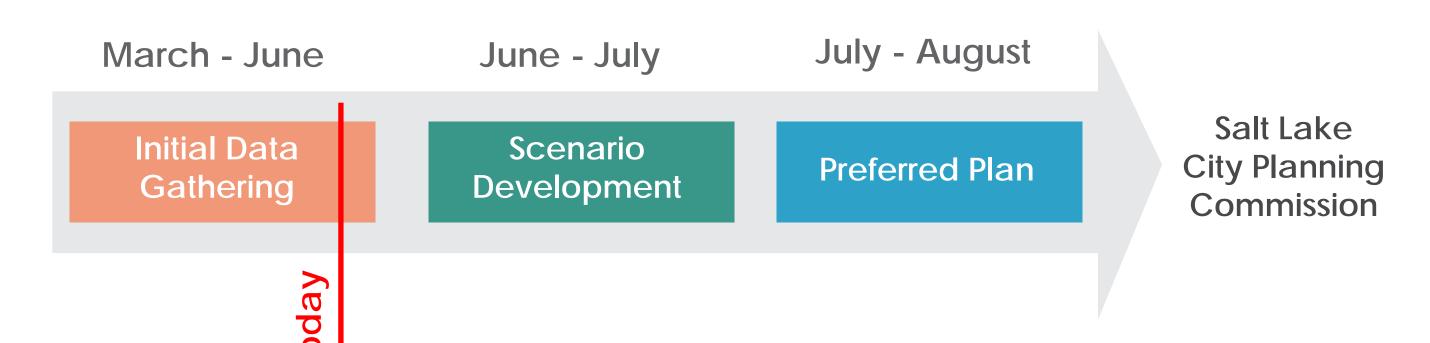
Safety Pedestrian Experience
Private Development Standards Public Space Guidelines

Aesthetic Improvements Building & Site Design Requirements

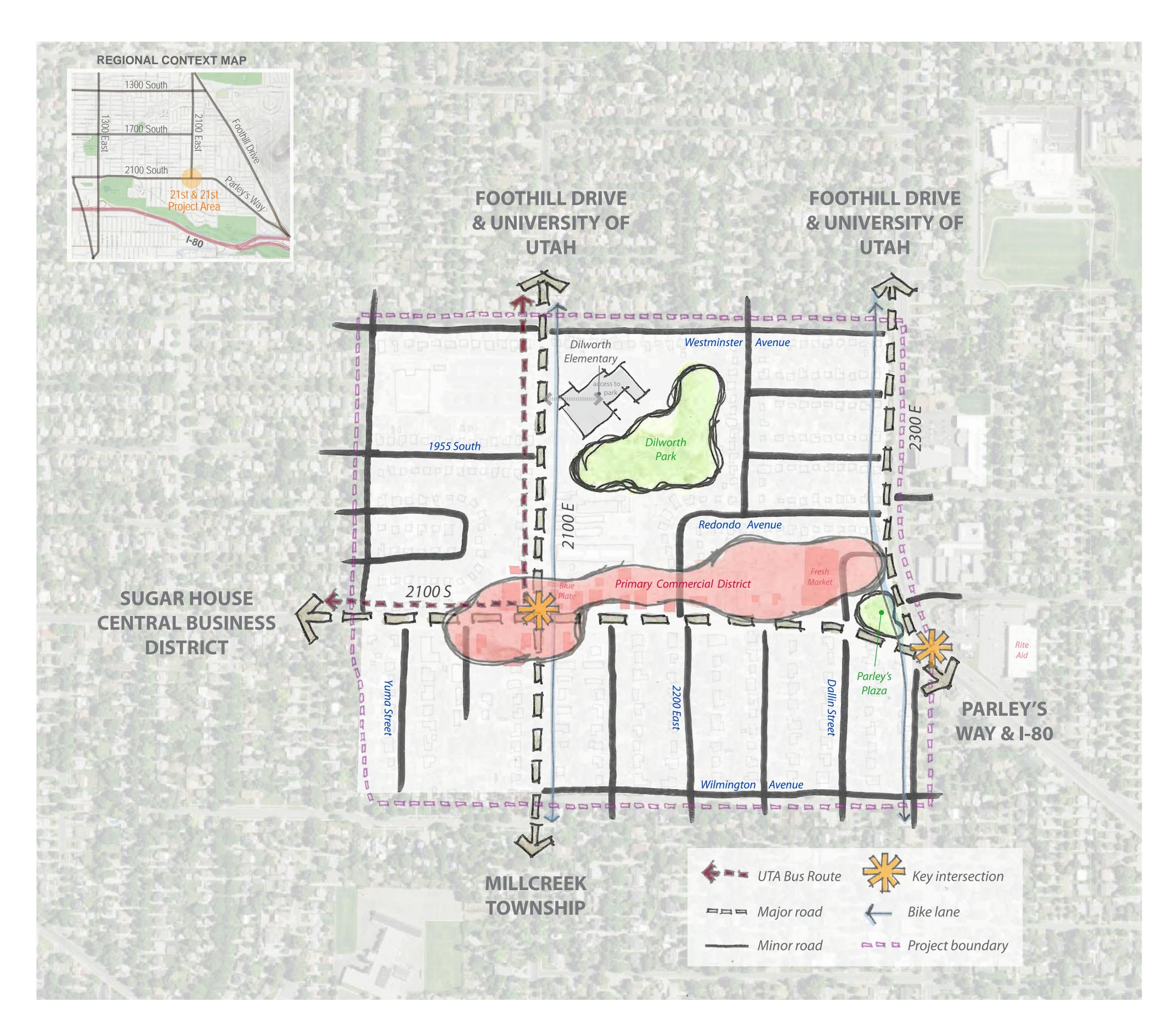
PROJECT TIMELINE

The tentative schedule for completing the aforementioned goals of the 21st & 21st Small Area Plan are intended to be accomplished in approximately 5-6 months. Beginning in March, the plan will be completed in three phases of roughly similar duration, with the goal of consideration by the Planning Commission in August 2015.

We are currently in the data gathering phase of the planning process. During this process we will study existing conditions and identify existing barriers or significant site issues. Tonight if the first open house for the project to gather public feedback regarding the future of the 21st and 21st neighborhood.



PLAN AREA ANALYSIS



21st & 21st SMALL AREA PLAN COMMUNITY IDENTITY & ASSETS



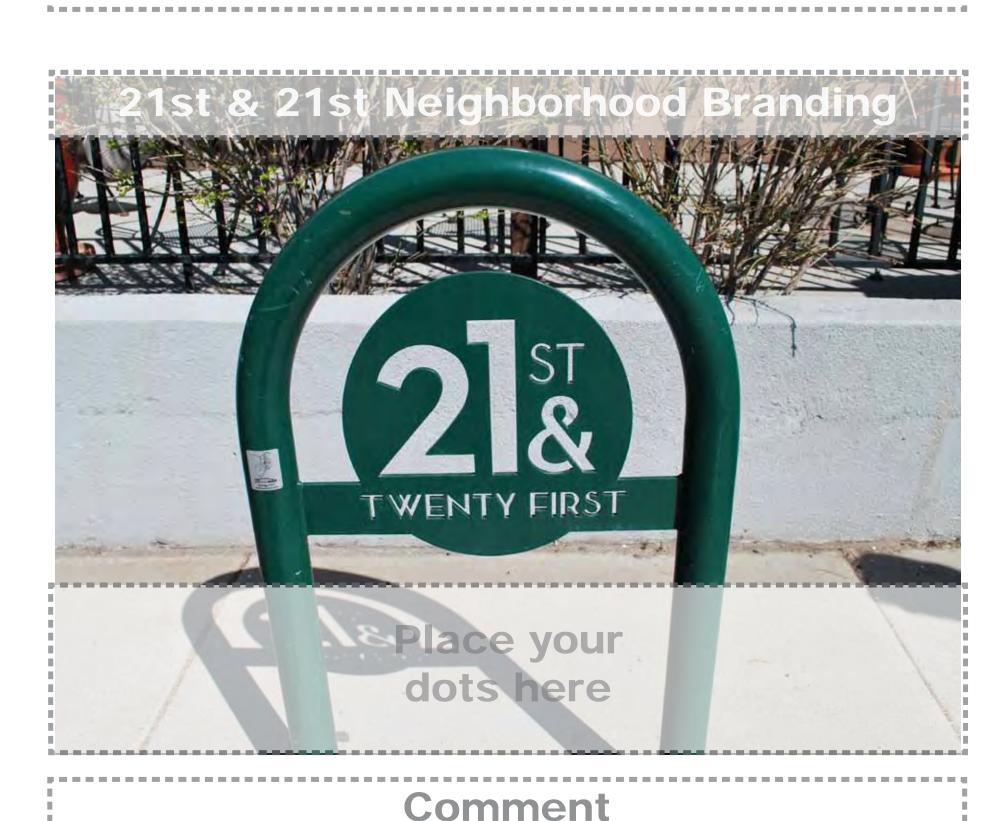
TELL US ABOUT YOUR COMMUNITY'S IDENTITY

Thank you for attending this open house! We want to hear from you about your community's identifying characteristics.

Please place your dot in the box on the image which depicts the community asset in 21st and 21st neighborhood which you value most.

If you don't see an option you would like to include, please write your thoughts in the box below.

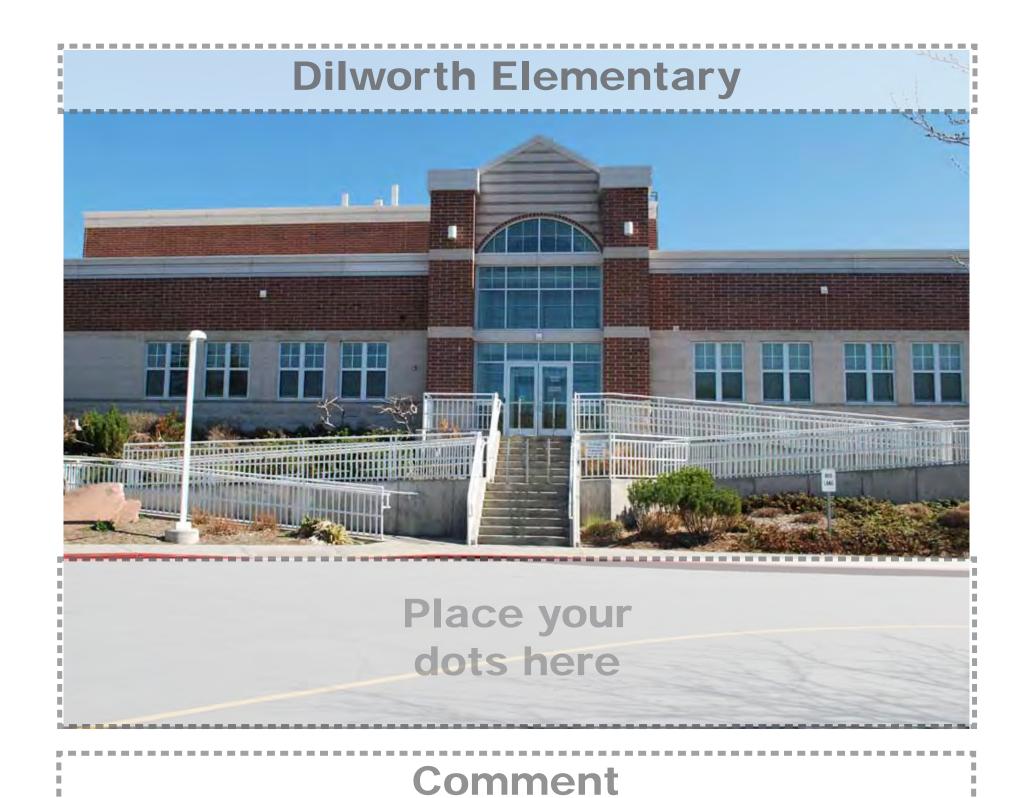
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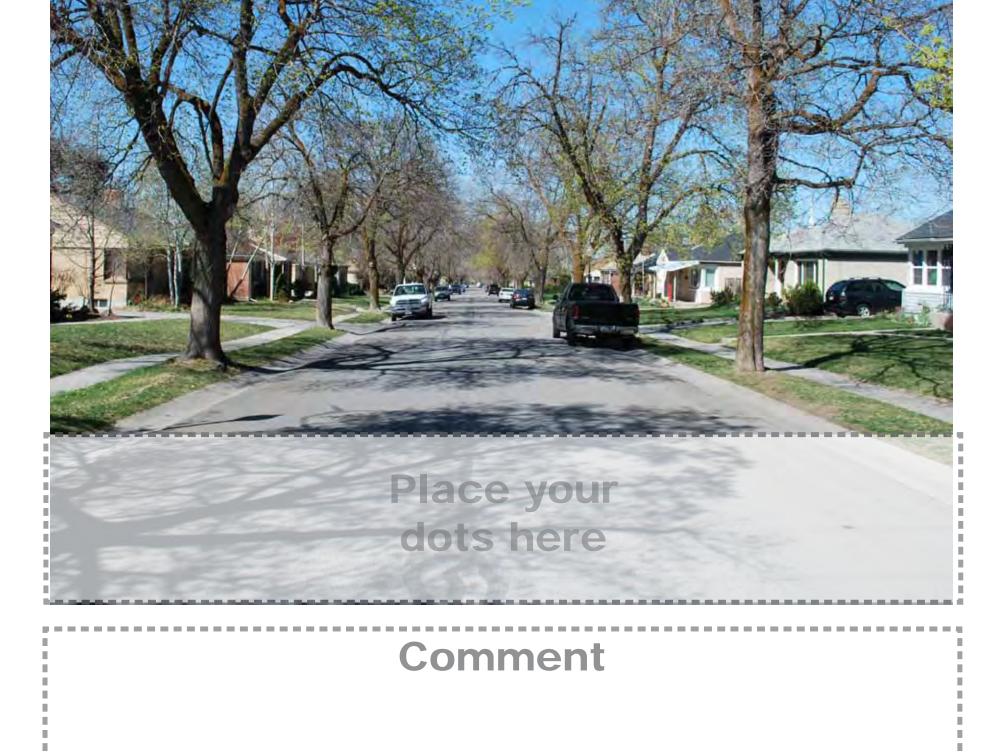




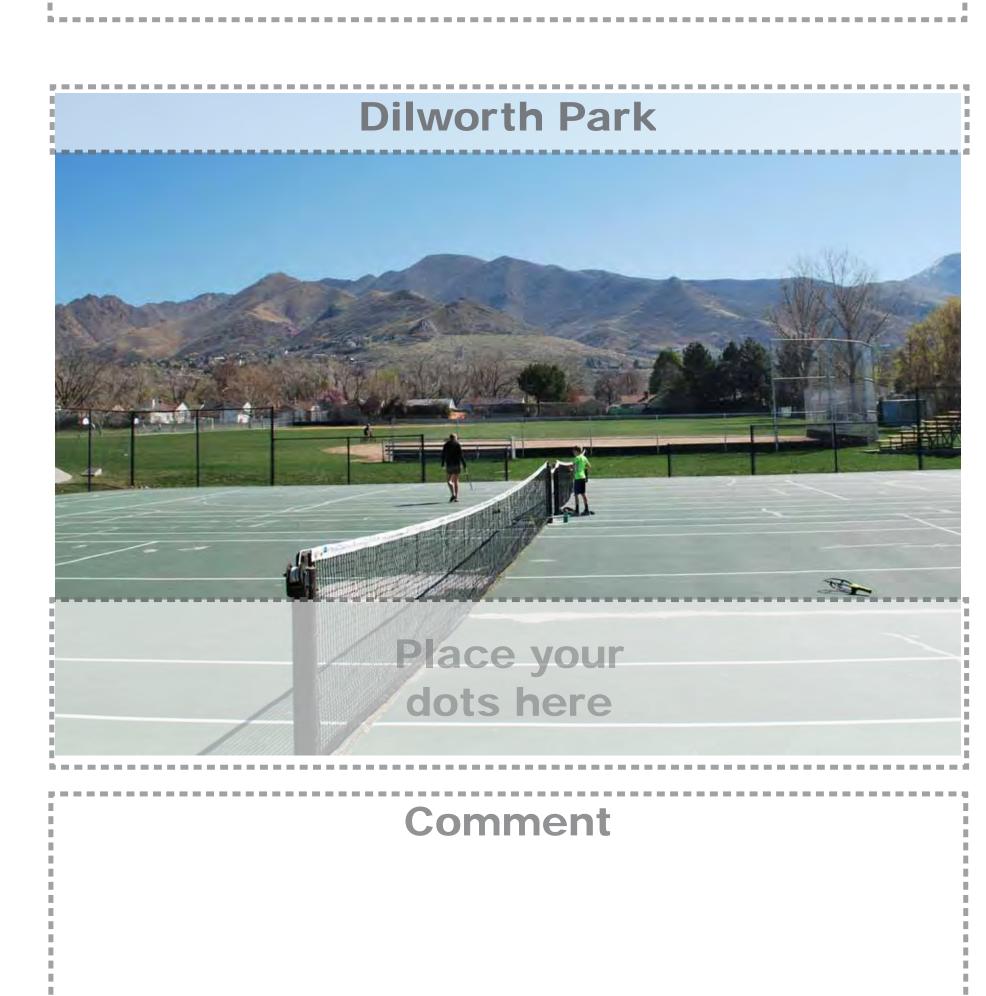
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Single-Family Neighborhoods



COMMUNITY IDENTITY & ASSETS

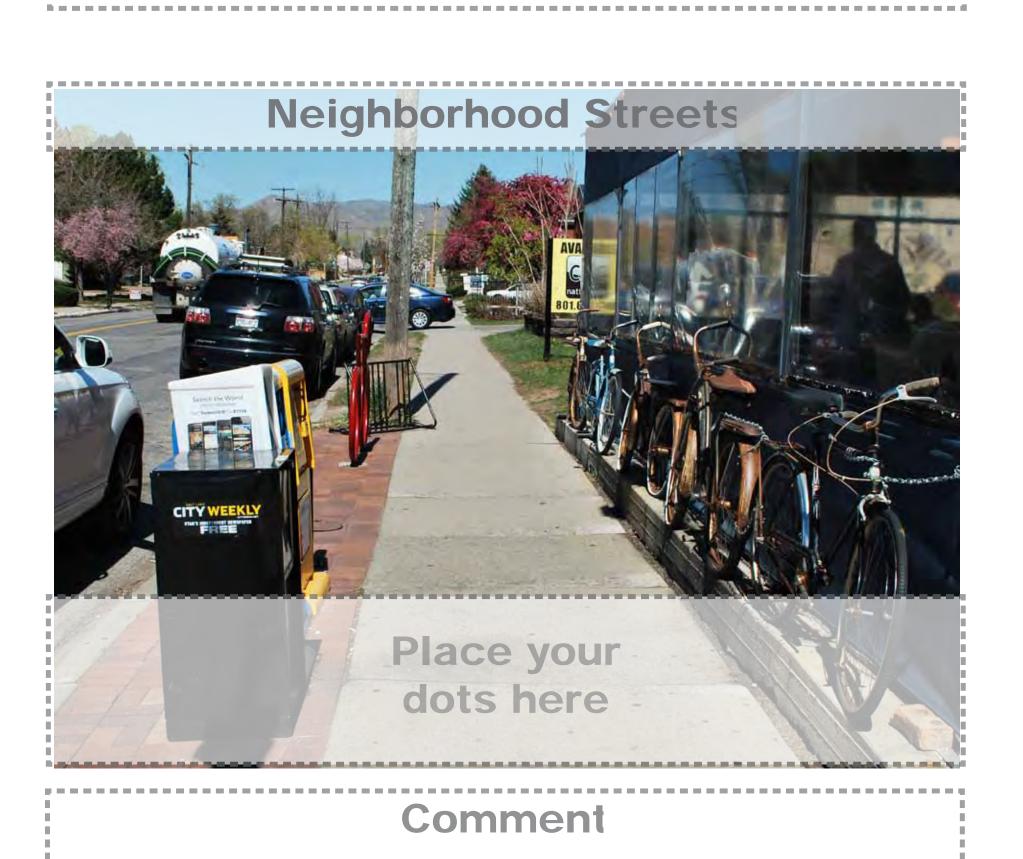
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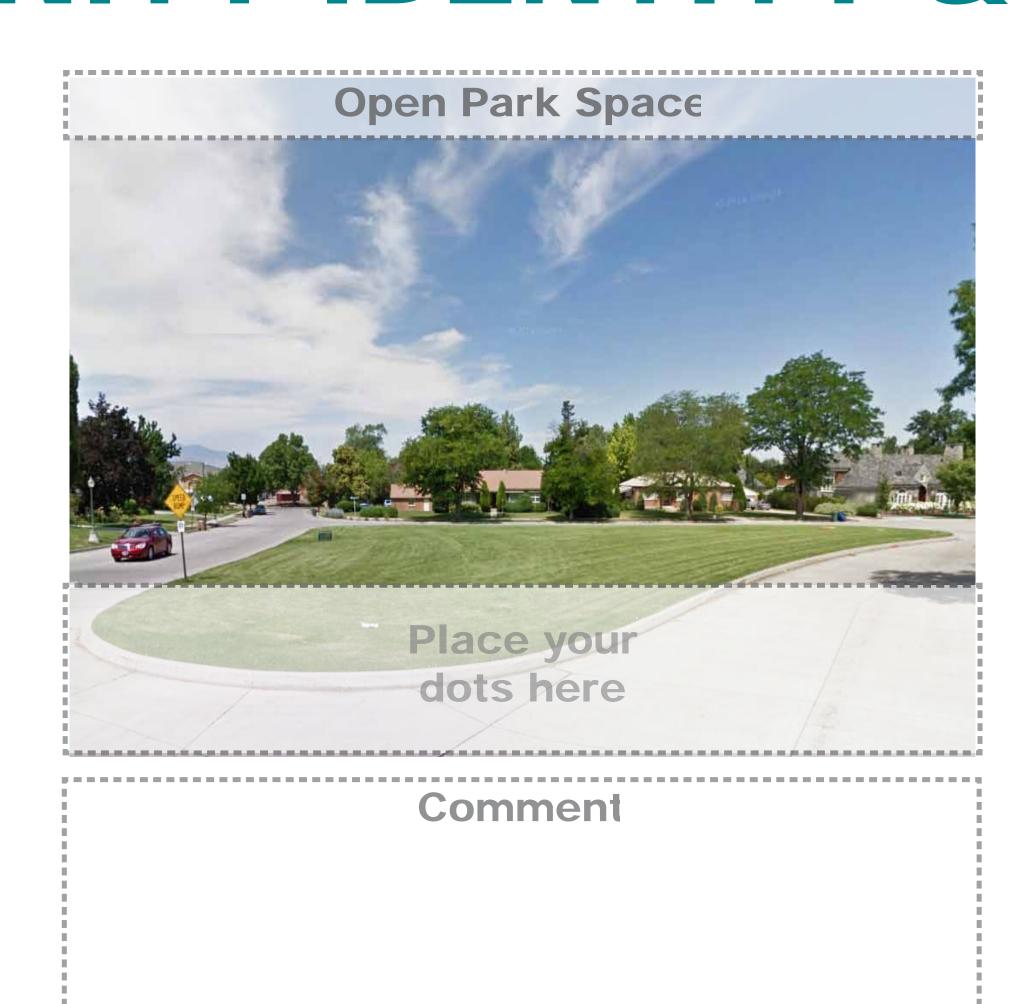
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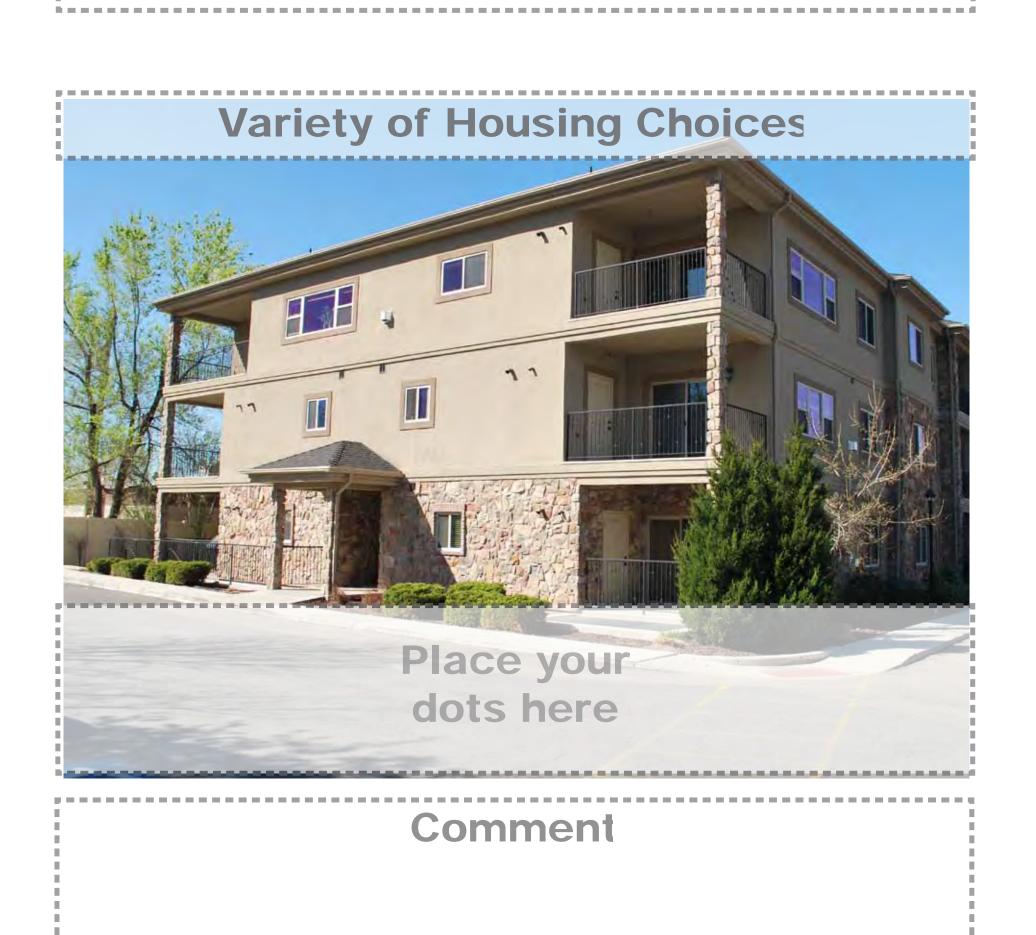
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If you don't see an option you would like to include, please write your thoughts in the box below.

Comment





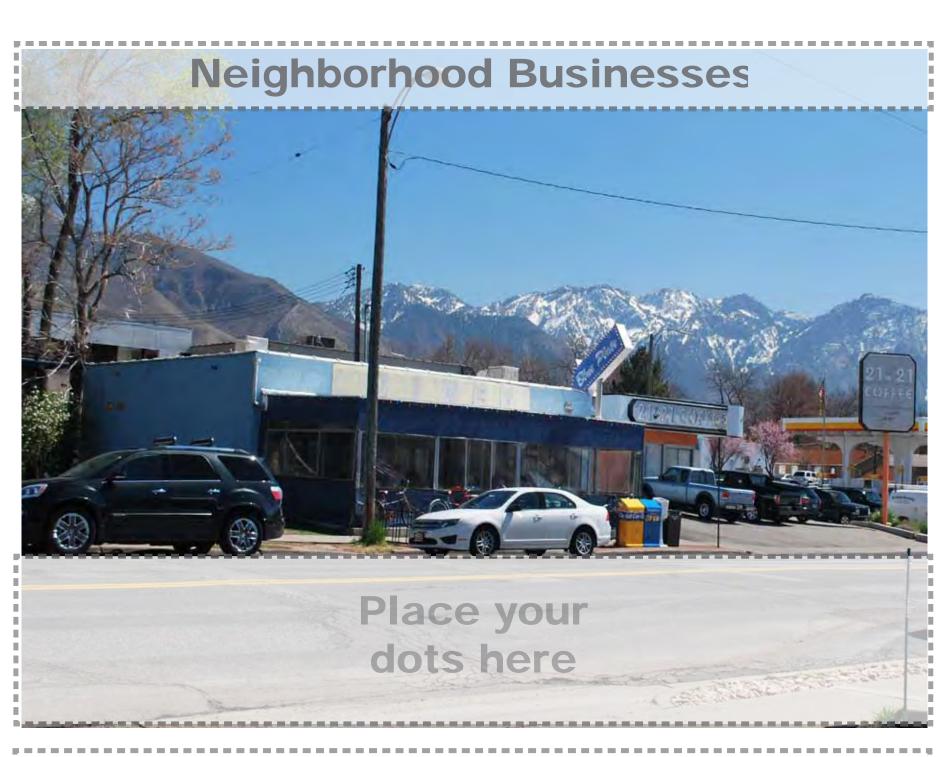


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Comment

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Comment

March - June

21st & 21st SMALL AREA PLAN COMMUNITY IDENTITY



TELL US ABOUT YOUR COMMUNITY'S IDENTITY

Thank you for attending this open house! We want to hear from you about your community's identifying characteristics.

Please place your dot adjacent to the word or idea which you feel best describes the identity of the 21st and 21st neighborhood.

If you don't see a word that you feel should be included, please feel free to write it in one of the blanks provided.

DIVERSE

Fill in your word here

active

neighborhood schools

Fill in your word here

Fill in your word here

organic

safe

Fill in your word here

eclectic

NEIGHBORHOOD

walkable

historic

Fill in your word here

CONNECTED

center of activity

INVITING

RESIDENTIAL

commercial

quiet

beautiful

friendly

UNIQUE

equitable

Fill in your word here

Fill in your word here

March - June July July - August

Initial Data
Gathering Scenario
Development Preferred Plan

Salt Lake
City Planning
Commission

Fill in your word here

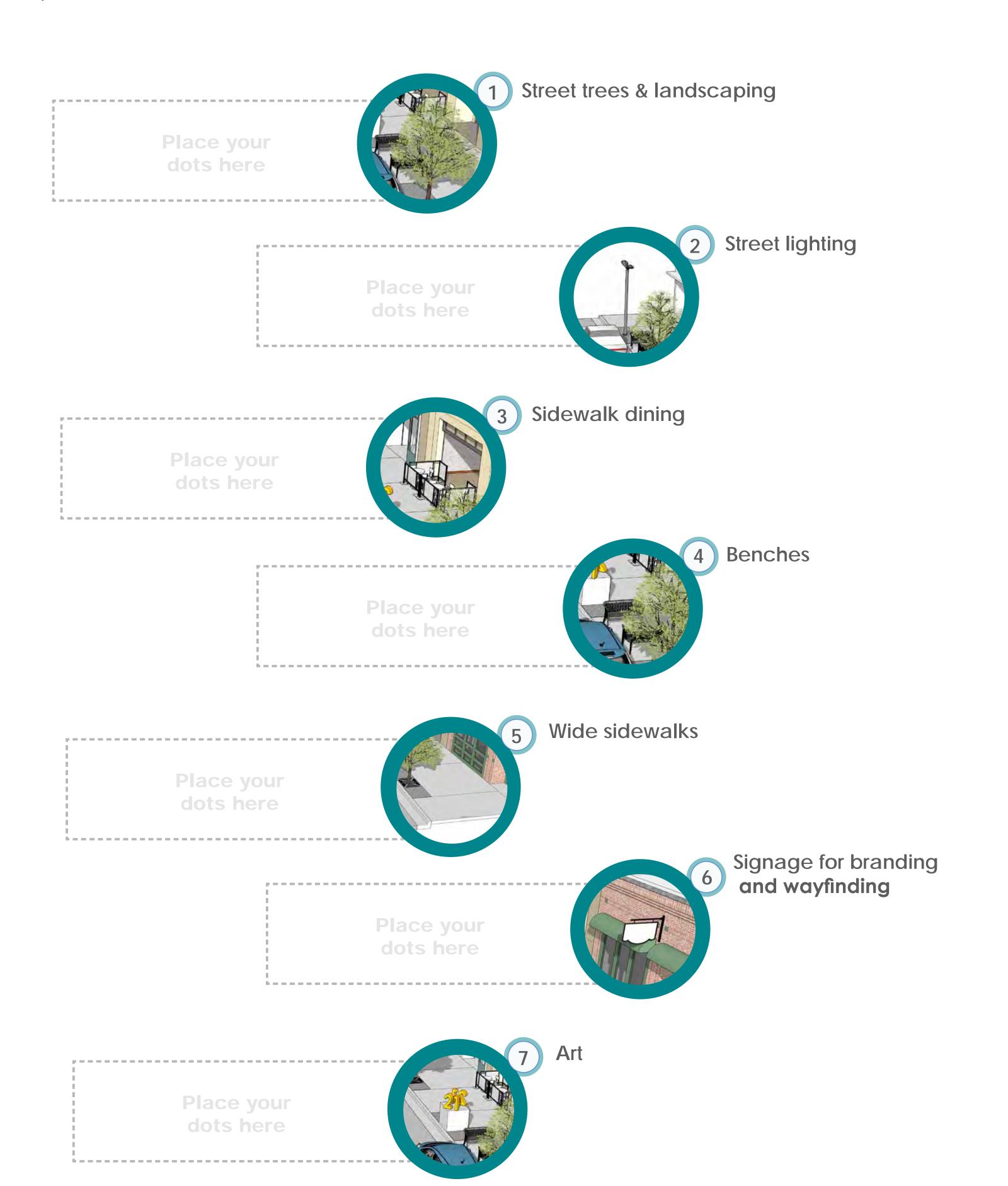
21st & 21st SMALL AREA PLAN
Public Open House # 1





HOW SHOULD THE STREET LOOK IN THE FUTURE?

Please place your dot in the box adjacent to the image or illustration which best describes the sidewalk amenity you desire most for 21st and 21st in the future.









WHAT SHOULD DEVELOPMENT LOOK LIKE HERE IN THE FUTURE?

Please place your dot in the box adjacent to the image or illustration which best describes the type of building or use you would like to see at 21st and 21st in the future.

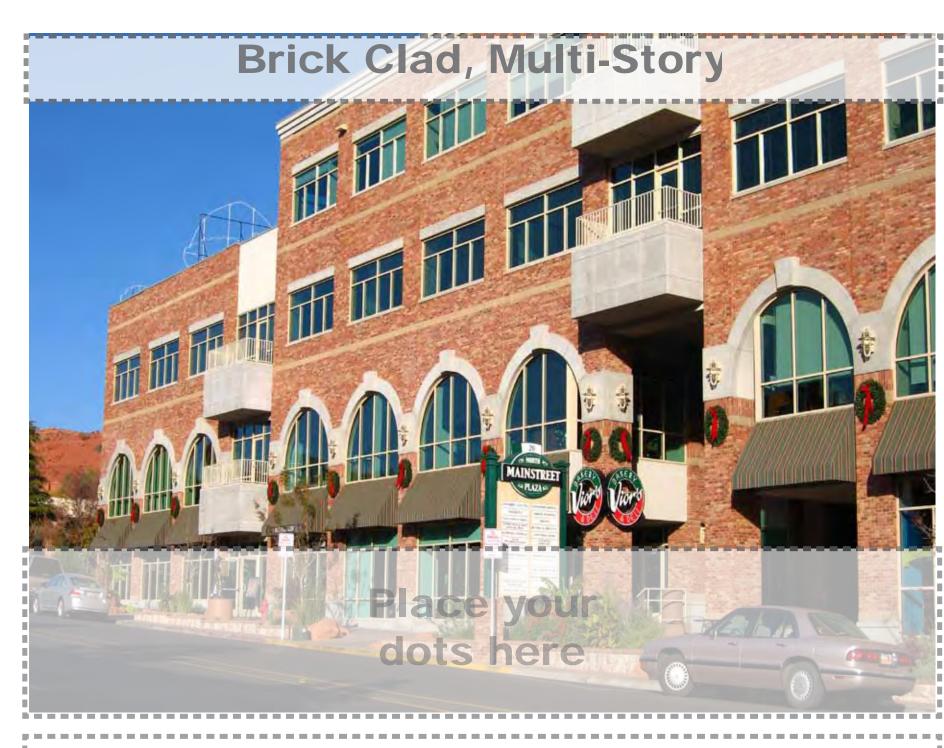
If you don't see the kind of development you would like to see here, please share your thoughts in the box below.

Comment

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Comment

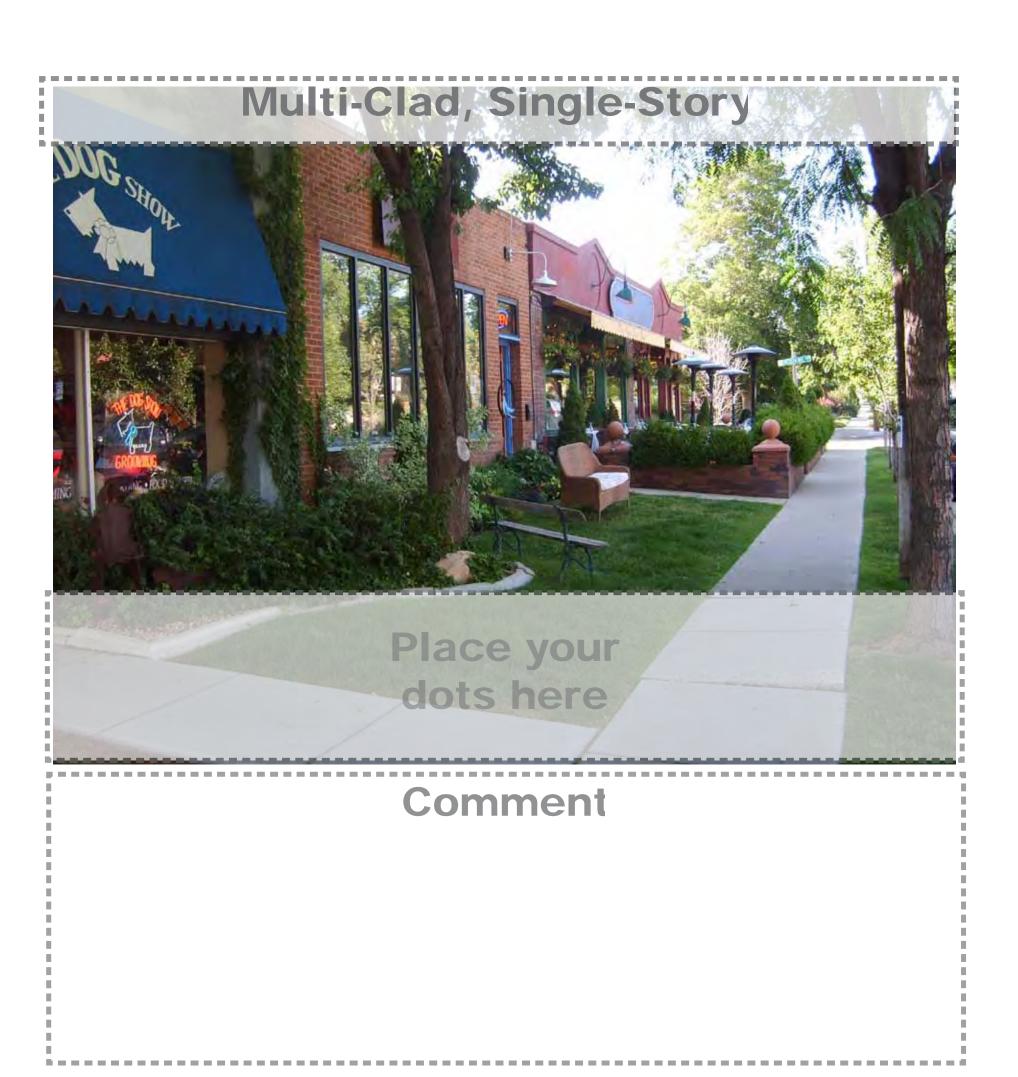
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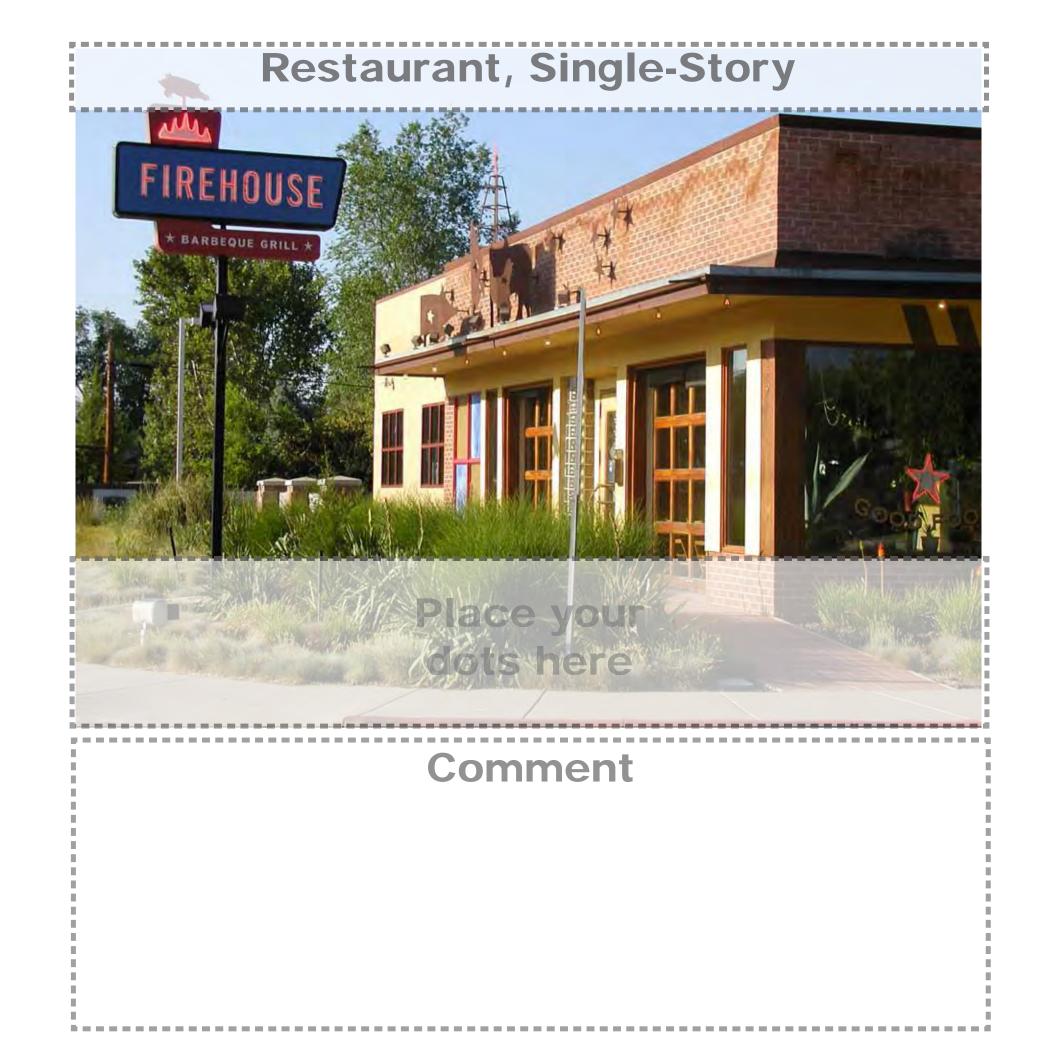
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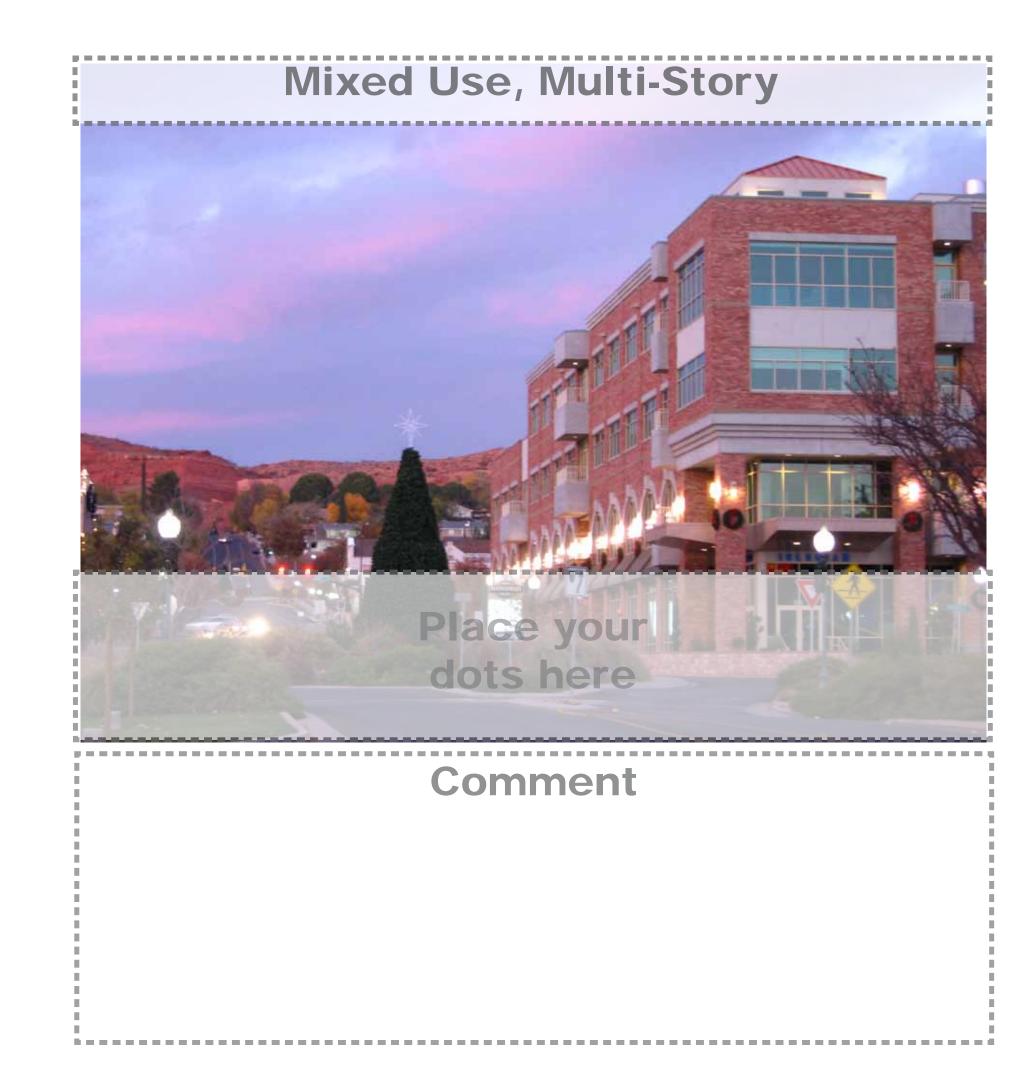
WHAT SHOULD DEVELOPMENT LOOK LIKE HERE IN THE FUTURE?

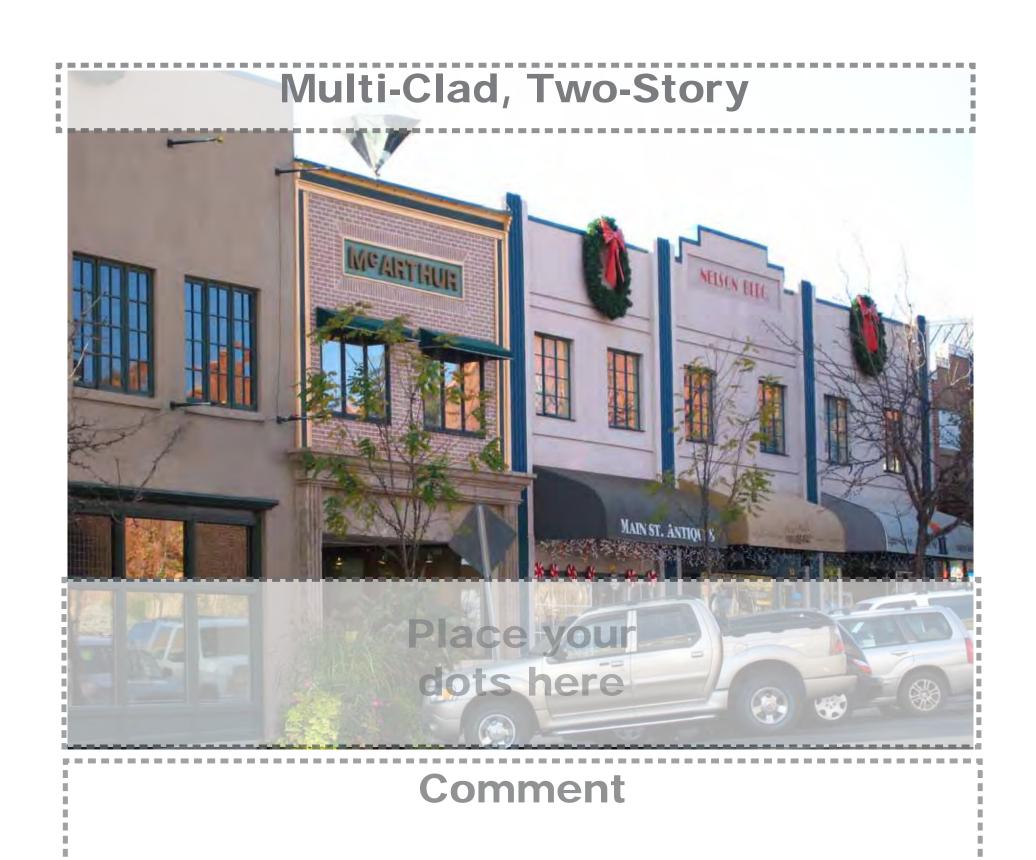
Please place your dot in the box adjacent to the image or illustration which best describes the type of building or use you would like to see at 21st and 21st in the future.

If you don't see the kind of development you would like to see here, please share your thoughts in the box below.

Comment

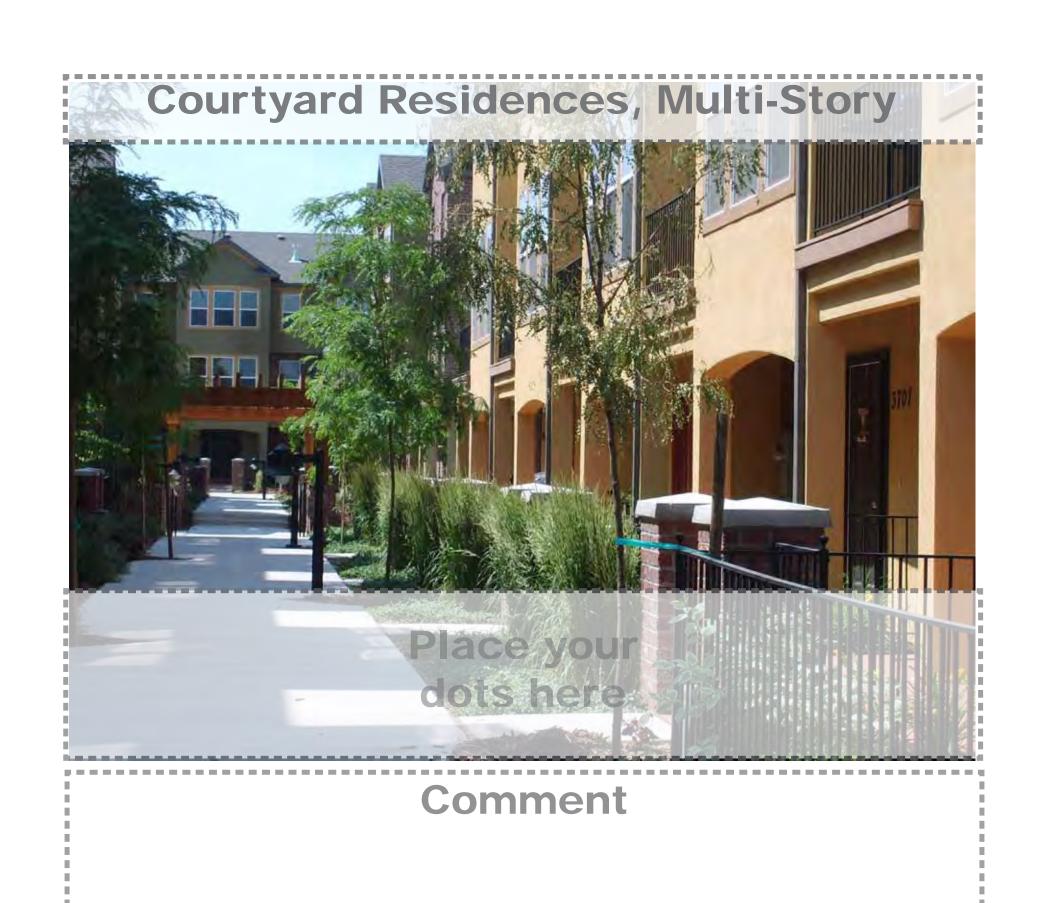


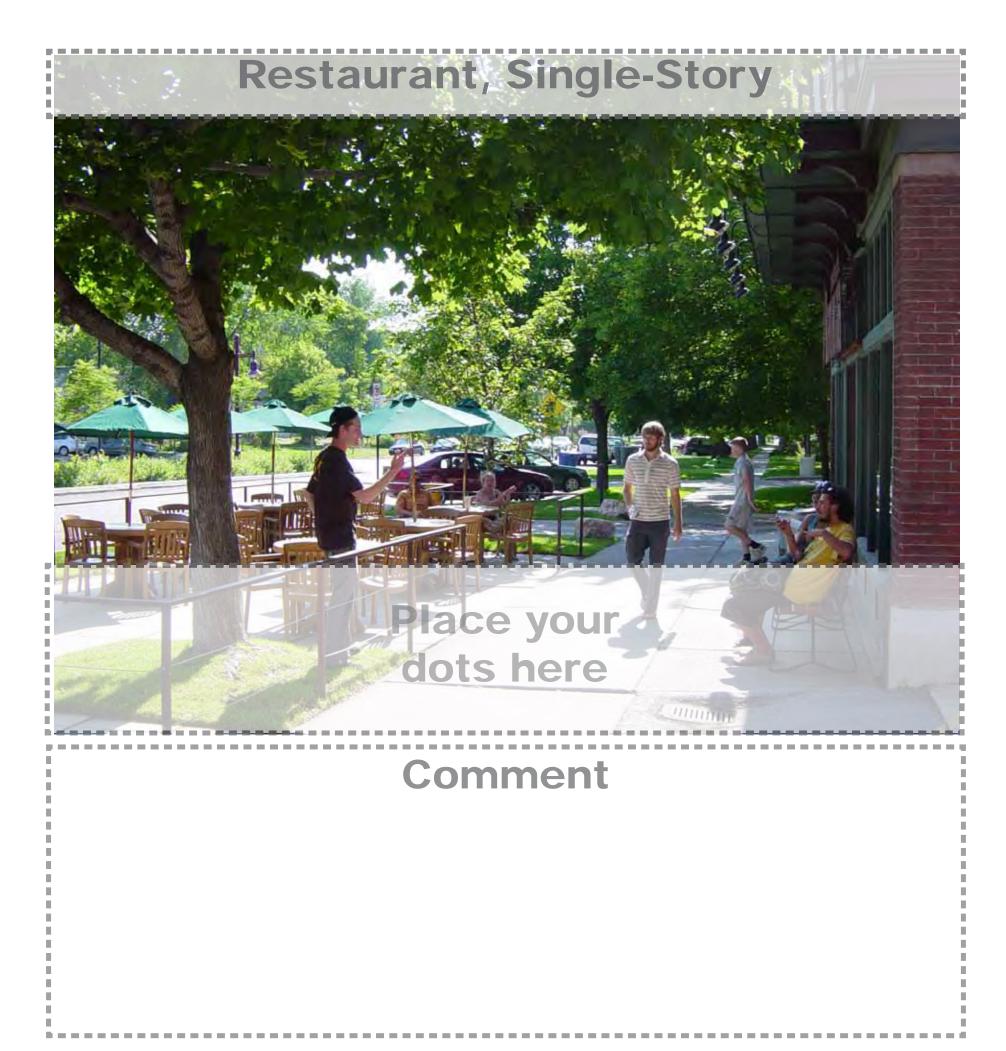




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ATTACHMENT B: COMMUNITY RESPONSE

21ST & 21ST SMALL AREA PLAN - PUBLIC OPEN HOUSE COMMENT REVIEW

Key Findings

- · Strong preference for 1-2 story development
- Strong preference for restaurants and shops
- Strong preference for locally owned businesses
- Strong community identity as single-family residential neighborhood
- Strong preference against multi-story, multifamily housing
- Strong preference for upgraded streetscape amenities including lighting, art, seating, signage, and wider sidewalk
- Safety is high priority
- Walkability of neighborhood a high priority
- Strong preference for bike lanes

Community Identity & Assets 1

Neighborhood Branding Image	
For (green dot)	Against (red dots)
29	3

Comments:

[&]quot;Lots of things are close enough to walk to, but not designed with pedestrians in mind."

Community Heritage Image	
For (green dot)	Against (red dots)
17	2

Single-Family Neighborhoods Image	
For (green dot)	Against (red dots)
128	0

Comments:

Dilworth Elementary Image	
For (green dot)	Against (red dots)
38	0

Dilworth Park Image	
For (green dot)	Against (red dots)
65	0

Comments:

Community Identity & Assets 2

Open Park Space	
For (green dot)	Against (red dots)
72	0

Comments:

Neighbork	nood Streets
For (green dot)	Against (red dots)
49	4

Comments:

[&]quot;Are these really necessary?"

[&]quot;Need more creature comforts for pedestrians and bicycles"

[&]quot;Multi-story adds diversity and interest"

[&]quot;No multi-level buildings/residence"

[&]quot;Need better maintenance"

[&]quot;Fix Tennis courts and baseball fields [yes please!]"

[&]quot;Public space for meetings: Amphitheater"

[&]quot;Add Trees"

[&]quot;Keep people quiet after 10pm"

[&]quot;Leave along, no swing sets"

[&]quot;Fix the sidewalks, they are dangerous"

Variety of Housing Choices	
For (green dot)	Against (red dots)
17	130

Comments:

"Good idea, poor execution. We need housing choices for all types of households but this is a really bad example of multi-family housing"

"Combine with business area"

"No buildings over 1-2 stories"

"Mixed use only"

Bike Lanes	
For (green dot)	Against (red dots)
71	16

Comments:

"We need bike lanes on 2100 South"

"More safe bike lanes"

"Enough bike lanes, fix the broken, pitted sidewalks"

Neighborhood Businesses	
For (green dot)	Against (red dots)
96	2

Comments:

"1 story only"

"1 story only please"

"Story maximum"

What is the Future of This Business Node? Streetscape Board

General Comments:

"change places [meaning switch the street parking area and bike lane]"

"to make 21st look like this, you would be demolishing the existing businesses – keep our local businesses"

Street Trees & Landscaping	
For (green dot)	Against (red dots)
78	0

Sidewalk Dining	
For (green dot)	Against (red dots)
53	0

Wide Sidewalks	
For (green dot)	Against (red dots)
37	0

Street Lighting	
For (green dot)	Against (red dots)
37	0

Benches	
For (green dot)	Against (red dots)
16	1

Signage for Branding & Wayfinding	
For (green dot)	Against (red dots)
17	0

Art	
For (green dot)	Against (red dots)
30	0

On Street Parking	
For (green dot)	Against (red dots)
19	45

Comments:

Bike Lanes	
For (green dot)	Against (red dots)
40	30

Comments:

"Yes, please! Need better bicycle networks [to 2100 south]."

What is the Future of This Business Node? (Building Finishes Board)

General Comments:

[&]quot;We need more housing choices for full life cycle"

Brick Clad, Single-Story	
For (green dot)	Against (red dots)
109	2

Live-Work, Multi-Story	
For (green dot)	Against (red dots)
23	82

Comments:

[&]quot;two story maximum"

Multi Clad, Single-Story	
For (green dot)	Against (red dots)
90	3

Brick & Siding Clad, Two-Story	
For (green dot)	Against (red dots)
5	88

Brick Clad, Multi-Story	
For (green dot)	Against (red dots)
9	133

Comments:

[&]quot;Consider adding more angled parking in more places."

[&]quot;There is plenty of space for off road parking behind restaurants."

[&]quot;Force the owner of ugly Chinese to sell, demolish, or restore to make it fit into a cute neighborhood"

[&]quot;Fix up existing businesses"

[&]quot;Refurbish and remodel existing businesses to fit the updated look – example: Kuong Jou's updated turned into Mexican"

[&]quot;Single-story only. No Condos"

[&]quot;No light rail or 'trolley car'"

[&]quot;Calm the traffic"

[&]quot;Keep in mind the traffic - children walk to schools along these streets"

[&]quot;No light rail or trolley on trax. Improve bus system!"

[&]quot;nothing taller than 2-story"

[&]quot;multi-story adds diversity and interest!"

[&]quot;love the brick"

What is the Future of This Business Node? (Building Use Board)

Multi Clad	, Two-Story		
For (green dot)	Against (red dots)		
45	37		

Comments

[&]quot;Two story is preferred over 3+ story"

Courtyard Residences, Multi-Story					
For (green dot)	Against (red dots)				
7	119				

Restaurant	, Single-Story
For (green dot)	Against (red dots)
46	1

Mixed Use	, Multi-Story
For (green dot)	Against (red dots)
11	140

Multi Clad, Two-Story				
For (green dot)	Against (red dots)			
36	9			

Comments

[&]quot;We could move downtown or into Sugar House if we wanted multi-story – please keep our area residential"

Restaurant	, Single-Story
For (green dot)	Against (red dots)
97	2

Comments

Community Identity - words only

Word	For (green dot)	Against (red dots)		
Diverse	15	0		
Walkable	43	1		
Center of Activity	3	0		
Inviting	15	0		
Beautiful	10	1		
Equitable	3	0		
Friendly	11	0		
Quiet	29	0		
Commercial	6	40		
Connected	7	0		
Residential	45	0		
Historic	10	0		
Small, Local Businesses	24	0		
Neighborhood	45	0		
Organic	5	0		
High Density Development	3	47		
Safe	33	0		
Eclectic	8	2		
Active	9	1		
Neighborhood Schools	29	0		
Unique	3	0		

[&]quot;Yes to sidewalk dining"

Comments:

- "Keep it walkable"
- "Enforce snow-removal on sidewalks"
- "Eliminate any thoughts of high-density housing"
- "Friendly, fun and safe"
- "If we wanted tall buildings and commercial development we would move downtown"
- "No more high-rises, support small local businesses"
- "Most of the businesses have been around for many years and have very loyal clients. If they are an eyesore, just fix them but don't replace them"
- "Businesses must be held to the same standard as residential properties if I let my house fall into disrepair like a business I would be fined"
- "No commercial"
- "Small local businesses please"
- "Shopping location for eating"
- "More shopping and restaurants"
- "Make it like 15th and 15th"
- "Local, eclectic shops in 2 stories"
- "Need full life-cycle housing choices"
- "This area should be single-family residential"
- "More local business opportunities"
- "Safety of school children is very important don't make traffic increase"
- "Keep students safe walking to school"
- "There is plenty to walk to, but not with pedestrians in mind"
- "Locally-owned businesses are best"

ATTACHMENT C: OTHER COMMENTS RECEIVED

PARLEY'S WAY CORRIDOR PLAI	"S WAY CORRIDOR PLAN: OPEN HOUSE COMMENT CARD
Name:	
Email:	
ase write your comments and suggest	
	For more information contact: Wayne Mills, Salt Lake City
Thank You	or Ryan Wallace, Project Consultant, CRSA, 801.355.5915, <u>ryan@crsa-us.com</u> .

For more information contact: John Anderson, Salt Lake City Planning Division: 801.535.7282, john.anderson@slcgov.com or Ryan Wallace, Project Consultant, CRSA, 801.355.5915, <u>Oyan@crsa-us.com</u>. 21st & 21st SMALL AREA PLAN: OPEN HOUSE COMMENT CARD Jeve lopments 2/8/ Please write your comments and suggestions in the space below: TRACY SCORE Thank You ORNER ш В В Name: 0

For more information contact: John Anderson, Salt Lake City Planning Division: 801.535.7282, john.anderson@slcgov.com or Ryan Wallace, Project Consultant, CRSA, 801.355.5915, 21st & 21st SMALL AREA PLAN; OPEN HOUSE COMMENT CARD Pondos and MUDITIONS COM // TUDS 115 abtrous to have 7,000 Please write your comments and suggestions SONON Anne Hamil arra Mousaha Thank You W13F Conolos in the space below: MANIS mig ar hwe T Wind Name: m S S <u>..</u>

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Name: Lynda Geddes

Tel: XOI-

Please write your comments and suggestions in the space below:

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For more information contact: John Anderson, Salt Lake City Planning Division: 801.535.7282, john.anderson@slcgov.com or Ryan Wallace, Project Consultant, CRSA, 801.355.5915, Iyan@crsa-us.com.

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Please write your comments and suggestions in the space below:

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Thank You

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Please write your comments and suggestions

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Name: Email: Please write your comments and suggestions in the space below: Tel: Please write your comments and suggestions in the space below: Teas No Park Or Laffer Park For more information contact: John Anderson, Salt Lake City Planning Division: 801:533.7282, John Anderson, Salt Lake City Planning Division: 801:533.7282, John Anderson, Salt Lake City Planning Division: 801:533.7282, John Anderson, Salt Lake City Planning Division: 801:553.7282, John Anderson, Salt Lake City Planning Division: 801:55.5915, Planning Division: 801:55.5915,

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