

Staff Report

PLANNING DIVISION

DEPARTMENT of COMMUNITY and NEIGHBORHOODS

- To: Salt Lake City Historic Landmark Commission
- From: Lex Traughber Senior Planner (801) 535-6184 or <u>lex.traughber@slcgov.com</u>

Date: July 14, 2022

Re: Station 424 – Multifamily Residential Development Petition PLNHLC2022-00233

New Construction in a Local Historic District

PROPERTY ADDRESS: 424, 436, & 438 S. 700 East, and 445 S. Green Street
 PARCEL IDS: 16-05-306-002, 008 & 010, 16-05-307-008 and 16-06-435-001
 HISTORIC DISTRICT: Central City
 ZONING DISTRICT: TSA-UN-C (Transit Station Area District – Urban Neighborhood – Core)
 MASTER PLAN: Central Community Master Plan – High Density Transit Oriented Development

DESIGN GUIDELINES: Design Guidelines for Historic Apartments & Multifamily Buildings in Salt Lake City

REQUEST:

Kaleb Larsen of Envision Architectural Group, representing the property owner, WDG Seventh East, LLC, is proposing a 249-unit multi-family residential development. The proposed development will include multiple unit types (consisting of studio, 1, 2 and 3 bedroom units) within a single building on the site. The building is proposed to be approximately 80 feet tall at its highest point.

RECOMMENDATION:

Based on the information and findings listed in the staff report, it is the Planning Staff's opinion that the request generally meets the applicable standards for New Construction in a Local Historic District and therefore recommends the Historic Landmark Commission approve the request.

ATTACHMENTS:

- A. <u>ATTACHMENT A:</u> <u>Vicinity Maps</u>
- **B.** <u>ATTACHMENT B:</u> <u>Plan Set</u>
- C. ATTACHMENT C: Property and Vicinity Photos
- **D.** <u>ATTACHMENT D:</u> <u>TSA-UN-C Zoning Standards (21A.26.078)</u>
- E. ATTACHMENT E: Design Standards (21A.37.060(B))
- F. ATTACHMENT F: New Construction Standards (21A.34.020.H)
- G. ATTACHMENT G: Public Process & Comments

H. ATTACHMENT H: Department Review Comments

PROJECT DESCRIPTION

The proposed Station 424 will be a new multifamily project located on the parcels currently occupied by Modern Display, who is relocating in the summer of 2022. Station 424 has been designed to bring 249 new residences to the area. The proposed development will include multiple unit types (consisting of studio, 1, 2 and 3 bedroom units) within a single building on the site. The proposal includes demolition of the retail building and warehouse, both designated out-of-



period buildings in the Central City district. The project is designed as a 5 over 1 podium (six stories above grade), with an additional story of parking below-grade. The various building elevations vary in building height but in no case exceed 80'.

The site has frontage on three streets: 400 South, 700 East, and Green St. The project has been designed to present each street frontage with a mass typically seen in apartment projects

Quick Facts

Height: Varies by façade but does not exceed 80' anywhere (See plans)

Number of Residential Units: 249 units

Ground Floor Uses: Entrance lobby/leasing, parking on the interior of the block, and bicycle storage/repair.

Upper Floor Uses: Residential units & residential amenities (Fitness, open space, club room, co-working, pool)

Exterior Materials: Glass, brick, stucco (must be real stucco, no EIFS, fiber cement panels, aluminum storefront, glass & metal railings, fiberglass windows

Parking: 196 stalls

Review Process & Standards: Design Review, TSA zoning standards, and general zoning standards.

throughout the historic district and Salt Lake City. The longest frontage is 700 East, where the project presents a hotel court shape, as outlined in the *Design Guidelines for Historic Apartment and Multifamily Buildings*. The design presents an "Apartment Block C" shape with

vertical emphasis on 400 South and Green St. The frontage on 700 E has been treated with large amounts of glazing (as required in the TSA UN-C zone). The leasing, lobby and live work units front 700 East on the ground floor. Live work units with large amounts of glazing also front 400 South.

The project has two vehicular accesses, one on 700 East and one on Green Street. The 700 East access is currently a shared approach with the neighboring



office building, the McArthur House. The proposed design uses this shared access to preserve

the historic access pattern and the public parking for Station 424 is accessed on the side of the building through the shared drive (commonly known as Fuller Ave). The design of the façade adjacent to McArthur House (a contributing structure in the district) has been designed to be compatible and complimentary. The vertical emphasis and arcade relate to McArthur House, and the massing has been stepped down to relate more in scale to the surrounding buildings. The site slopes down to the west, which enables the access on Green Street to enter the sub-grade parking garage. There are two story loft units fronting the alley, and the façade has been treated with the same vertical emphasis and arcade.

Building materials include stucco (real stucco, no EIFS), brick, glass, fiber cement panel on secondary facades, glass & metal railings, aluminum storefront at the street level, fiberglass windows, and metal awnings.

In summary, Station 424 will provide much needed housing to Salt Lake City, while maintaining the character and integrity of the Central City Historic District.



APPROVAL PROCESS AND COMMISSION AUTHORITY

The applicant has submitted an application for New Construction in a Local Historic District. The Historic Landmark Commission has decision making authority in said matters. The applicant also submitted a TSA Development Review application that was approved administratively, having met the threshold for said review. The City also approved the demolition of the non-contributing structures on the property per process outlined in the City's Zoning Ordinance.

KEY CONSIDERATIONS

The key considerations listed below were identified through the analysis of the project:

- 1. Character of Surrounding Development
- 2. How the proposal helps implement city goals and policies identified in adopted plans.
- 3. Compliance with Zoning Requirements

Consideration 1: Character of Surrounding Development

The subject property and the surrounding properties, are zoned TSA. This particular zoning district promotes retail, high density housing and a variety of additional uses. The site is surrounded within a context of a variety of uses, ranging from large retail outlets, multifamily residential development (Liberty Square Apartments), a gas station, a parking structure and an office structure. The current proposal consists of multi-family housing.

The periods of construction and styles also vary greatly, leaving little reference and context for this development. Even though a great portion of the historic fabric of the surrounding area has been lost, this site and the design of the proposed structures will help to become the context for future redevelopment and construction for the surrounding properties. The proposal to incorporate a contemporary flare and palette will help establish the age and the setting of the proposed structure.

Consideration 2: How the proposal helps implements city goals and policies identified in adopted plans.

Plan Salt Lake (2015)

Plan Salt Lake outlines an overall vision of sustainable growth and development in the city. This includes the development of a diverse mix of uses which is essential to accommodate responsible growth. At the same time, compatibility, how new development fits into the scale and character of existing neighborhoods is an important consideration. New development should be sensitive to the context of surrounding development while also providing opportunities for new growth.

Guiding Principles specifically outlined in Plan Salt Lake include the following:

Growing responsibly while providing people with choices about where they live, how they live, and how they get around.

A beautiful city that is people focused.

A balanced economy that produces quality jobs and foster an environment for commerce, local business, and industry to thrive.

Staff Analysis:

The proposed multifamily development is aligned with the vision and guiding principles contained in Plan Salt Lake and is supported by the policies and strategies in the document.

<u>Central Community Master Plan (2005)</u>

Several goals and criteria in the *Central Community Master Plan* are applicable to this project. The plan's Vision for the Future identifies several applicable criteria among four goals:

Livable communities and neighborhoods

- A variety of residential land use supports all types of housing and the affordability of the housing stock.
- The appropriate transition of multi-family housing with mixed land uses in designated areas supports sustainable development within the community.

Vital and sustainable commerce

- Increased pedestrian accessibility and cultural activities encourage more housing that supports the employment center of the downtown area.
- An enhanced built environment encourages employees to work and live in the Central Community and supports the creation of smaller locally owned businesses.

Unique and active places

- New places where people can gather, meet, socialize, and recreate are created using design excellence and shared resources.
- Existing destination centers and gathering places are enhanced through urban design recommendations.

Pedestrian mobility and accessibility

- Children, senior adults, and those with disabilities can access destination points without being threatened by vehicular movement.
- Improved pedestrian movement along arterials and collectors ensures pedestrian safety.

21A.34.020 H- Historic Preservation Overlay District

Purpose Statement: In order to contribute to the welfare, prosperity and education of the people of Salt Lake City, the purpose of the H historic preservation overlay district is to:

- 1. Provide the means to protect and preserve areas of the city and individual structures and sites having historic, architectural or cultural significance;
- 2. Encourage new development, redevelopment and the subdivision of lots in historic districts that is compatible with the character of existing development of historic districts or individual landmarks;
- 3. Abate the destruction and demolition of historic structures;
- 4. Implement adopted plans of the city related to historic preservation;
- 5. Foster civic pride in the history of Salt Lake City;
- 6. Protect and enhance the attraction of the city's historic landmarks and districts for tourists and visitors;
- 7. Foster economic development consistent with historic preservation; and
- 8. Encourage social, economic and environmental sustainability.

Staff Analysis:

The purpose of the Historic Preservation Overlay District (21A.34.020A.2.) is to allow the development and redevelopment of historic properties with the caveat that any new development would need to be compatible with the existing development. An underlying goal of these provisions is to allow property owners to derive positive economic benefit and enjoyment from their property while balancing these actions and desires with protecting structures and sites that contribute to the unique cultural and historic fabric of the City. This purpose statement was intended to provide a balance between protection and development.

Consideration 3: Compliance with Zoning Requirements

The proposal substantially complies with all zoning requirements including standards outlined in the TSA Zone (21A.26.070), Design Standards (21A.37.050), and New Construction Standards in a Local Historic District (21A.34.020H).

STAFF RECOMMENDATION

Based on the information and findings listed in the staff report, it is the Planning Staff's opinion that the request generally meets the applicable standards for New Construction in a Local Historic District and therefore recommends the Historic Landmark Commission approve the request.

NEXT STEPS

Should the HLC approve the New Construction request, the applicant will need to submit an application to consolidate the subject lots prior to proceeding to the building permit stage.

ATTACHMENT A: Vicinity Maps







Streetscape on 400 South and surface parking lot.



Surface Parking Lot on 400 South.



Modern Display Building on 700 East.



Looking west down Fuller Ave from 700 East. McArthur House Office Building and Modern Display warehouse buildings are on the left.



Modern Display warehouse buildings on Fuller Avenue.



Looking south down Green Street toward Trolley Square.

ATTACHMENT D:

TSA-UN-C Zoning Standards (21A.26.078)

Existing Conditions:

The site currently consists of the Modern Display commercial use, associated warehouses, and surface parking.

TSA-UN-C (Transit Station Area-Urban Neighborhood-Core)

The purpose of the core area is to provide areas for comparatively intense land development with a mix of land uses incorporating the principles of sustainable, transit oriented development and to enhance the area closest to a transit station as a lively, people oriented place. The core area is generally within a (1/4) mile walk of a transit station platform. The core area may mix ground floor retail, office, commercial and residential space in order to activate the public realm. Buildings in this area should have minimal setbacks to encourage active outdoor use adjacent to the sidewalk, such as outdoor dining and patios that reflect the desired character of the area. Building facades should be varied and articulated, include storefronts adjacent to the street, windows on the street level and have clearly defined entrances to provide visual interest to pedestrians. Building should be a minimum of two (2) or three (3) stories in height, depending on location in order to define the street edge. Arcades, bays and balconies are encouraged. The configuration of buildings must balance the needs of all modes of circulation with the safety and comfort of pedestrians and bicyclists. A vertical mix of uses, with office and residential above ground floor commercial uses is encouraged. A minimum of (30) dwelling units per acre is encouraged within the core.

Zoning Ordinance Standards for APPLICABLE ZONING ORDINANCE STANDARDS (21A.26.078)

Standard	Proposed	Finding
Minimum Lot Area: 2,500 square feet	~69,000 square feet	Complies
Minimum Lot Width: 40 feet	140 feet at narrowest point facing 400 S	Complies
Maximum Building Height: 75 feet + an extra story with TSA score (±85 ft) Minimum Building Height: 25 feet	Without the top story, the building does not exceed 75 feet. The building's maximum height is ~79.5 feet	Complies
Front Yard Setback: 400 S: 10-ft minimum and at least 50% of street-facing façade built to minimum 700 E: 5-ft minimum and at least 50% of street-facing façade built to minimum	<i>400 S:</i> at least 50% of the building's façade is within 10 feet of the property line <i>700 E:</i> at least 50% of the building's façade is within 5 feet of the property line	Complies
Interior Side Setback: none	Varies from 5 to 20 feet	Complies
Rear Yard Setback: none	75 feet	Complies
Open Space: 1 sq-ft per 10 sq ft of lot area, up to 5,000 square feet in core areas	There is more than 20,000 square feet of qualifying open space proposed	Complies

Landscaping: At least 30% of the front or corner side yard is covered with live plant material (if patios or other outdoor public spaces are present)	At least 30% of the front and corner side yards will be covered with live plant material	Complies
Landscaping: At least 1 shade tree per 30 ft in yards deeper than 10 feet	Shade trees are present wherever the front yard setback is greater than 10 feet	Complies
Outdoor Public Space: At least 30% of the front or coner side yard has outdoor plaza, dining or patio	Area within the front and corner side yards appear to be designed as outdoor public space	Complies
Entries: Must have a design feature listed under <u>21A.26.078.F.2.c</u>	There is a 5-ft awning over all entrances	Complies

ATTACHMENT E:

Design Standards (21A.37.060(B))

Requirement	Standard	Proposed	Finding
Ground Floor Use (<u>21A.37.050.A</u>)	Option 1: Must occupy at least 60% of ground-floor façade length (excluding parking access)	100% of the ground floor is occupied by a permitted use with at least 25-foot depth	Complies
400 S Ground Floor Use (<u>21A.26.078.F.2.d</u>)	400 S: Uses must be commercial, institutional, or live/work units	Live/work units proposed at 400 S façade. Section 21A.26.078F.2.d has special requirements which the applicant indicates that they meet.	
Building Materials, ground floor (<u>21A.37.050.B.1</u>)	At least 90% of street-facing facades must be clad in durable materials (excluding doors and windows)	100% of the upper floor facades are proposed to be clad in either brick or fiber cement board (excluding doors and windows)	Complies
Building Materials, upper floors (<u>21A.37.050.B.2</u>)	At least 60% of street-facing facades must be clad in durable materials (excluding doors and windows)	100% of the ground floor will be clad in either brick or fiber cement board (excluding doors and windows)	Complies
Glass: ground floor (<u>21A.37.050.C.1</u>)	60% of street-facing façades must have transparent glass	~ 60% of both the 700 E- and 400 S-facing façades are covered in transparent glass	Complies
Building Entrances (<u>21A.37.050.D</u>)	Required every 40 feet	Present	Complies
Blank wall: maximum length (<u>21A.37.050.E</u>)	15 feet	The longest blank wall is 7 feet	Complies
Max Length of Street-facing Façade (21A.37.050.F)	200 ft	The 400 S façade is ~85 feet wide and the 700 E façade is ~185 feet wide.	Complies
Lighting: exterior (<u>21A.37.050.H</u>)	All proposed exterior lighting must be directed downward.	No lighting plan has been submitted. Materials submitted by the applicant indicate that the proposed project will comply with this standard.	This standard will be reviewed during the building permit application stage
Lighting: parking lot (<u>21A.37.050.I</u>)	All lighting for parking lots cannot exceed 16 feet in height and must be directed downward when adjacent to a residential zoning district	There is no residential district adjacent to the subject property.	Complies

Screening of mechanical equipment (<u>21A.37.050.J</u>)	All mechanical equipment must be screened from view	All mechanical equipment will either be located on the roof or within the building	Complies
Screening of service areas (<u>21A.37.050.K</u>)	Screened from public view	All services areas are located within the proposed building	Complies
Ground-floor Residential Entrances (<u>21A.37.050.L</u>)	Not required. This is not a single- family dwelling	n/a	n/a

H Historic Preservation Overlay District – Standards for Certificate of Appropriateness for New Construction

In considering an application for a Certificate of Appropriateness for new construction in a historic district, the Historic Landmark Commission shall find that the project substantially complies with all of the general standards that pertain to the application and that the decision is in the best interest of the City.

Design Guidelines for Historic Apartment & Multifamily Buildings in Salt Lake City, Chapter 12 New Construction, are the relevant historic design guidelines for this design review. The Design Objectives and related design guidelines are referenced in the following review where they relate to the corresponding Historic Design Standards for New Construction (21A.34.020.H).

STANDARDS & DESIGN GUIDELINES FOR NEW CONSTRUCTION IN A HISTORIC DISTRICT

H Historic Preservation Overlay District – Standards for Certificate of Appropriateness for New Construction (21A.34.020.H) In considering an application for a Certificate of Appropriateness involving new construction, or alterations of noncontributing structures, the Historic Landmark Commission, or Planning Director when the application involves the alteration of a noncontributing structure shall, using the adopted design guidelines as a key basis for evaluation, determine whether the project substantially complies with each of the following standards that pertain to the application to ensure that the proposed project fits into the established context in ways that respect and contribute to the evolution of Salt Lake City's architectural and cultural traditions:

Design Guidelines for Historic Apartment & Multifamily Buildings in Salt Lake City, Chapter 12 New Construction, are the relevant historic design guidelines for this design review. The Design Objectives and related design guidelines are referenced in the following review where they relate to the corresponding Historic Design Standards for New Construction (21A.34.020.H), and can be accessed directly via the links below. <u>Historic Apartment & Multifamily Buildings in Salt Lake City</u> <u>Historic Apartment & Multifamily Buildings in Salt Lake City</u>. <u>Historic Apartment & Multifamily Buildings in Salt Lake City. Chapter 12 New Construction</u>

Design Standards for New Construction Design Guidelines for New Construction Analysis - Complies/Does Not Comply

1. Settlement Patterns & Neighborhood Character

a. Block and Street Patterns

The design of the project preserves and reflects the historic block, street, and alley patterns that give the district its unique character. Changes to the block and street pattern may be considered when advocated by an adopted city plan.

Settlement Patterns & Neighborhood Character

Block, Street & Site Patterns - Design Objective

The urban residential patterns created by the street and alley network, lot and building scale and orientation, are a unique characteristic of every historic setting in the city, and should provide the primary design framework for planning any new multifamily building.

12.1 The historic plan of streets and alleys, essential to the historic character of a district and setting, should be preserved and promoted. Consider the following:

- Retain the historic pattern of smaller streets and alleys as a particular characteristic of the street block.
- Reinstate sections of secondary street and/or alleys where these have been lost.
- Design for the particular street patterns of e.g. Capitol Hill.
- Respect and retain the distinctive tighter pattern of streets and alleys in The Avenues.
- Refer to the specific design guidelines for the historic district for additional details and considerations.

12.2 The historic street pattern, as the unifying framework for a varied range of lot sizes and buildings, should be preserved and reinforced.

- Retain historic alignments and widths wherever possible.
- Plan the site to avoid adversely affecting the historic integrity of this pattern.

12.3 The historic street pattern, including the network of public and private ways within the street block, should be retained and reinforced.

- Secondary streets and alleys maintain the historic permeability within the street block as a means of access and a historic setting for:
- Direct and quieter street frontage for smaller buildings.
- Rear access to the property and to accessory buildings.

Staff Analysis: Complies

Block, street, and alley patterns have been preserved. Fuller Avenue, a private drive, private property, exists on the site. The drive has been used as a delivery route for Modern Display and an access for parking at the neighboring office building, the McArthur House.

In the proposed design, the common vehicular access point on 700 East has been preserved and emphasized. The access for public and private parking for Station 424 has been located on the side of the common access away from public view. This creates a functional parking area for McArthur House and a pleasing break in massing along the street, consistent with the historic pattern.

Pedestrian and vehicular accesses have also been incorporated into the frontage on Green Street. This provides a secondary entrance to the parking area. The loft units on this street frontage will compliment the townhomes across the Green Street.

	 An attractive focus for community social interaction. An alternative and more intimate choice of routes, helping to reinforce a walkable and livable neighborhood. 	
1. Settlement Patterns & Neighborhood Character b. Lot and Site Patterns The design of the project preserves the pattern of lot and building site sizes that create the urban character of the historic context and the block face. Changes to the lot and site pattern may be considered when advocated by an adopted city plan.	 12.4 The pattern and scale of lots in a historic district should be maintained, as the basis of the historic integrity of the intricate 'fine grain' of the neighborhood. Avoid assembling or subdividing lots where this would adversely affect the integrity of the historic settlement pattern. 12.5 A new apartment or multifamily building should be situated and designed to reinforce and enhance the established character, or master plan vision, of the context, recognizing its situation and role in the street block and building patterns. Respect and reflect the scale of lots and buildings associated with both primary and secondary street frontages. Site a taller building away from nearby small scale buildings. A corner site traditionally might support a larger site and building. A mid-block location may require careful design consideration to integrate a larger building with an established lower building scale. Respect and reflect a lower scale where this is characteristic of the inner block. 	 Staff Analysis: Complies The lots being combined for the project all have the same current use (Modern Display), and the assembly of these lots will not adversely affect the historic pattern of the block. The project has been situated and designed to compliment the existing buildings on the block. While the proposed building is taller than the existing Modern Display buildings, the proposed design moves the buildings farther away from the McArthur House office building and the relationship between the buildings has been thoughtfully incorporated into the design and site layout of the project. City master plan visions for the TSA-UN-C zone support development of the area with an emphasis on housing and access to transit. The project has been designed to comply with all zoning requirements and master plans, while being sensitive to the historic character of the block.

1. Settlement Patterns & Neighborhood	The Public Realm - Design Objective	
<u>Character</u>	A new multifamily building should respect the	Staff Analysis: Complies
c. The Public Realm	characteristic placement, setbacks, massing and	
The project relates to adjacent streets and engages	landscape character of the public realm in the	As demonstrated on sheet 004 & 006 of the
with sidewalks in a manner that reflects the	immediate context and the surrounding district.	submitted drawings, the proposed building
character of the historic context and the block		footprint is situated to enhance the frontage along
face. Projects should maintain the depth of yard	12.6 A new building should contribute in a	700 E, 400 S, and Green St. The setbacks are
and height of principal elevation of those existing	creative and compatible way to the public and the	consistent with all buildings along each street,
on the block face in order to support consistency	civic realm.	except for 400 S, which has very little historic
in the definition of public and semi-public spaces.		character and specific zoning and landscape
	12.7 A building should engage with the street	requirements. Along each street frontage, the
	through a sequence of public to semi-private	building setback meets the city required
	spaces.	maximums, framing each street. On the longest
		frontage, 700 E, the building is articulated to
	12.8 A new multifamily building should be	create smaller courts at the entrances to live/work
	situated and designed to define and frame	units, creating an inviting semi-private space
	adjacent streets, and public and common spaces,	which interacts with the sidewalk and provides a
	in ways that are characteristic of the setting.	buffer between the street and more private
	 Reflect and/or strengthen adjacent building 	residential uses on the upper levels.
	quality, setbacks, heights and massing.	TTT1 - 1 - 1 - 1 - 1 - 4 - 9
	Reinforce the historic streetscape patterns of	While the building doesn't have a "corner"
	the facing primary and secondary streets	property, the massing and material changes
	and/ or alleys.	visible from the corner of 400 S and 700 E have
		been carefully designed to appear less massive.
	12.9 A building on a corner lot should be	The north wing, facing 400 S, is one story shorter
	designed to define, frame and contribute to the	than the rest of the project, which helps break up
	historic character of the public realm of both	the mass of the project.
	adjacent streets.	
	• The street character will also depend on the	
	adjacent street blocks and frontage.	
	Building setbacks may be different.	
	• The building scale may also vary between the	
	streets.	

1. Settlement Patterns & Neighborhood	Building Placement, Orientation & Use -	Staff Analysis: Complies
Character d. Building Placement Buildings are placed such that the project maintains and reflects the historic pattern of setbacks and building depth established within the historic context and the block face. Buildings should maintain the setback demonstrated by existing buildings of that type constructed in the district or site's period of significance.	 Design Objective A new multifamily building should reflect the established development patterns, directly address and engage with the street, and include well planned common and private spaces, and access arrangements. 12.10 The established historic patterns of setbacks and building depth should be respected in the siting of a new multifamily building.	The main public entrance to the project is located on 700 E, at the south end of the project. This opens to the leasing/lounge area and provides circulation for residents of the building. The other entrances along 700 E, 400 S, and Green St. are mostly live/work units. All entrances have been designed with porches and awnings consistent with zoning requirements. These entry features help the building engage with the street.
	 12.11 The front and the entrance of the building should orient to and engage with the street. A new building should be oriented parallel to lot lines, maintaining the traditional, established development pattern of the block. An exception might be where early settlement has introduced irregular street patterns and building configurations, e.g. parts of Capitol Hill. 	The setbacks have been varied to create courts at ground level and reduce the bulk and massing of the building. The accesses to the project have been placed carefully to maximize convenience for pedestrians and minimize the visibility of vehicular traffic and parking.
	 12.12 Access arrangements to the site and the building should be an integral part of the planning and design process at the earliest stage. 12.13 The situation, orientation, configuration and design of a new multifamily building should include provision for common exterior open spaces at ground level. Site and design such space/s to address the following: Reducing the bulk and the scale of the building. Configuration for residential amenity and casual social interaction. Shelter from traffic and traffic noise. Plan for solar access and seasonal shade. Landscape and light to enhance residential relaxation, enjoyment and neighboring environmental quality. 12.14 Consider additional common open space on higher terrace or roof levels to enhance residential amenity and city views. Locate and design to preserve neighboring privacy. 	Two elevated common amenity decks have been provided for the residents, both facing 700 E. One is provided on top of the podium at level 2 for outdoor gathering and activities. The other is provided on level 6 and contains the pool area. Most units have been designed with private decks, or larger patios at ground level. The ground floor patios on the north wing open into a common, secured outdoor space for semi-private gathering.

 Plan and design for landscape amenity and best practices in sustainable design. (PART IV) 	
 12.15 Private open space for each unit, whether ground level, terrace or balcony space, should be designed to create attractive outdoor space, and to help articulate the design of the building to reduce its bulk and scale. Private space should be contiguous with the unit. Private space should be clearly distinguished from common open space. 	
 12.16 Common internal and external social space should be planned and designed to take advantage of solar aspect and energy efficient design. See Guidelines for Sustainable Design (PART IV) 	

1. Settlement Patterns & Neighborhood	12.10 The established historic patterns of	Staff Analysis: Complies
<u>Character</u>	setbacks and building depth should be respected	
e. Building Orientation	in the siting of a new multifamily building.	Building entrances along all street fronts are
The building is designed such that principal		oriented such that they address the street and
entrances and pathways are oriented such that	12.11 The front and the entrance of the building	respect what little historic pattern/context that
they address the street in the pattern established	should orient to and engage with the street.	exists along said street fronts. The setbacks of the
in the historic context and the block face	 A new building should be oriented parallel to lot lines, maintaining the traditional, established development pattern of the block. An exception might be where early settlement has introduced irregular street patterns and building configurations, e.g. parts of Capitol Hill. 	building are consistent with adjacent land uses.
	 12.15 Private open space for each unit, whether ground level, terrace or balcony space, should be designed to create attractive outdoor space, and to help articulate the design of the building to reduce its bulk and scale. Private space should be contiguous with the unit. Private space should be clearly distinguished from common open space. 12.16 Common internal and external social space should be planned and designed to take advantage of solar aspect and energy efficient design. See Guidelines for Sustainable Design (PART IV) 	

2. Site Access, Parking & Services	Site Access, Parking & Services - Design	Staff Analysis: Complies
a. Site Access	Objective	
The design of the project allows for site access	The site planning and situation of a new multi-	Pedestrian accesses are provided at each street
that is similar, in form and function, with patterns	and building for podestrians and cuclists	racing facade in a similar manner to other large
(1) Podostrian	and building for pedestrians and cyclists,	with the TSA zoning requirements
Safe pedestrian access is provided through	discreetly situated and designed and building	with the 15A zoning requirements.
architecturally highlighted entrances and	services and utilities should not detract from the	The project contains vehicular access on 700 E
walkways, consistent with patterns common in	character and appearance of the building, the site	and Green Street. The 700 East access is located
the historic context and the block face.	and the context.	on the side of the building, and will not be visible
(2) Vehicular		from the street. It is accessed from a shared drive
Vehicular access is located in the least	12.12 Access arrangements to the site and the	between the project and the McArthur house,
obtrusive manner possible. Where possible,	building should be an integral part of the planning	which is encouraged by the guidelines. The access
garage doors and parking should be located to	and design process at the earliest stage.	on Green Street is incorporated into the arcade of
the rear or to the side of the building.	19 17 The primary public entrance to the building	columns on the street facing façade.
	should be afforded priority and prominence in	These two vehicular accesses are the least
	access from the street, and appropriately scaled in	intrusive possible options and shield vehicular
	the design of the street façade/s.	circulation from public view. There are only (2)
	• Avoid combining with any vehicular access or	curb cuts for the project, one of which is combined
	drive.	with the access for the McArthur House.
	 Provide direct access to the sidewalk and 	
	street.	Bicycle storage has been centrally provided inside
	Landscape design should reinforce the	the building, closest to the north wing. Bike racks
	importance of the public entrance.	court on the east side of the north wing Residents
	19 19 Where the secondary street on allow	entering from 700 E or Green St. can access the
	12.18 where the secondary street or alley network is available, rear public access should be	storage through the pedestrian entrances and
	retained and used.	through the parking area.
	Residential access options to the site and	0 1 0
	building should be retained and/or	All parking is located inside the building, below
	maximized.	the residential units. No surface parking is
	Alternative vehicular access from secondary	proposed.
	streets and alleys should be retained and	
	reused.	
	19 10 Diavala nonlying about the stars to devide the	
	12.19 Bicycle parking should be situated so that it is convenient and readily accessible within or	
	immediately adjacent to the building including	
	design for secure storage.	
	0	
	12.20 Convenient storage space for each	
	residential unit should be included to obviate the	
	use of personal outdoor balcony space for bicycle	
	and other storage	
	19 91 A vahicular access and drive should not be	
	combined with a pedestrian access and entrance.	
	 12.20 Convenient storage space for each residential unit should be included to obviate the use of personal outdoor balcony space for bicycle and other storage 12.21 A vehicular access and drive should not be combined with a pedestrian access and entrance. 	

• Place vehicle access away from commercial uses such as cafe, restaurant or retail.	
 12.22 A vehicular access and driveway should be discreetly placed to the side or to the rear of the building. A vehicular entrance which incorporates a ramp should be screened from street views. Landscape should be designed to minimize visual impact of the access and driveway. 	
12.23 A single curb cut or driveway should not exceed the minimum width required.Avoid curb cuts and driveways close to street corners.	
 12.24 Driveways serving groups of similar uses should be consolidated to minimize visual intrusion, and to provide less interruption to the sidewalk, pedestrian character and flow. Curb cuts should be shared between groups of buildings and uses where possible. Joint driveway access is encouraged. 	
 12.25 Wherever possible, vehicular parking should be situated below the building, or alternatively behind the building in a manner that does not conflict with pedestrian access from the street. Surface parking areas should be screened from views from the street and adjacent residential properties. 	

2. Site Access, Parking & Services	Site & Building Services & Utilities - Design	Staff Analysis: Complies
b. Site and Building Services and Utilities.	Objective	
Utilities and site/building services (such as HVAC	The visual impact of common and individual	Site utilities and building services are still in
systems, venting fans, and dumpsters) are located	building services and utilities, as perceived from	design, but will be shielded from public view as
such that they are to the rear of the building or on	the public realm and nearby buildings, should be	much as possible.
the roof and screened from public spaces and	avoided or completely integrated into the design	
public properties.	of the building.	Trash and loading areas will take place on the
		southwest corner of the project, between the
	12.26 Utility areas and other ground level	building and the adjacent parking garage.
	building services should be situated away from the	Electrical equipment is also anticipated in this
	frontage of the building.	area. This is the least visible and most convenient
	 Screen from street views and adjacent 	location on the site.
	buildings.	
	Integrate these facilities with the architecture	All service areas will be screened per zoning
	of the building through design, color and the	requirements.
	choice of materials.	
		Rooftop mechanical units will be centered on the
	12.27 Rooftop and other higher level mechanical	percents
	services and utilities should be situated away	parapets.
	from, and also screened from, street views.	Venting of each unit will be routed up through the
	• Locate the utility equipment within an	roof and screened by paramete wherever possible
	architectural screen or dedicated housing.	Vents that must penetrate the facade will be
	• Enclose the facility within a roof that is an	grouped coordinated and treated with naint or
	integral part of the building.	screening to match the facade
	• Select and locate the utility equipment so that	sereening to match the façade.
	It is not seen from adjacent primary and	No plans exist for common satellite or TV
	secondary streets.	equipment at this time.
	• Finish to match the building where visibility	
	might occur.	
	12.28 Mechanical services should be acoustically	
	screened from nearby residential properties.	
	Screening should be compatible with and also	
	integrated into the design of the building.	
	12.29 Small utilities, such as air conditioning	
	units, should be located away from primary and	
	secondary facades of the building, unless	
	integrated and fully concealed as part of the	
	building design.	
	Avoid placing AC or other equipment in	
	balcony spaces.	
	12.30 Exhaust and intake vents and pipes on	
	facades and rootscapes should be avoided	
	through early and coordinated planning of	
	facilities for common utility systems.	

 Coordinate, group and screen from view where any might penetrate the facade. Finish to match the facade color unless specifically designed as a detailed architectural embellishment. 	
 12.31 Cellular phone and other antennae, and associated equipment, should not be visible from the public way. Plan for common satellite TV equipment, with positioning to avoid or minimize any visual impact. 	

3. Landscape and Lighting	Front Yard Landscape - Design Objective	Staff Analysis: Complies
a. Grading of Land	The design of residential and commercial front	
The site's landscape, such as grading and	yard landscapes should contribute to a coherent	Most streets in the Central City Historic District
retaining walls, addresses the public way in a	and creative public realm.	have a running slope, which is the case with 700 E
manner that reflects the character of the historic		and 400 S. Many larger buildings have historically
context and the block face.	12.32 The front yard landscaping for a new	treated the slope with raised porches or plinths,
	multifamily building should coordinate with	and others have used sunken patios created with
	historic and/or established patterns.	retaining walls.
	 Evaluate existing historic patterns and 	
	character.	The 700 E façade of Station 424 employs both
	Design a creative complement to the	strategies, while providing continuous
	established historic character.	engagement with the public way. The ground floor
		elevation has been carefully placed to achieve a
	12.33 Landscape walls and fences perpendicular	raised plinth in front of the main public entry on
	to the street, which could separate front yards,	the south end of the project. The grade rises to the
	should be minimized or avoided where this	north. Where the building steps back to form a
	separation is not an inherent part of the	courtyard, the grade is even with the sidewalk,
	established topographic or historic character.	making for easier and more inviting access. As the
	 Retaining walls provide significant 	grade rises even farther to the north, the entries to
	opportunity for creative design and natural	the live/work units become slightly sunken, which
	materials, when they are a characteristic of	creates a more semi-private entry.
	the setting.	
	 Where retaining walls are a part of 	The 400 S facade is almost entirely at grade, or
	established historic character, avoid excessive	slightly sunken to create a more semi-private
	retaining wall height by terracing a change in	entry to the live/work units facing the street.
	grade.	
	 Design any fencing to be low and transparent 	
	in form.	
	12.34 Where it is a characteristic of the street, a	
	front yard should be designed and graded to	
	reflect this pattern, retaining the relationship and	
	continuity of open space, and the sense of	
	progression from public to private space.	
	Reflect the historic grading and landscaping	
	of the area between the street pavement and	
	the building.	
	• The building should readily engage with the	
	street and public realm.	

3. Landscape and Lighting	Front Yard Landscape - Design Objective	Staff Analysis: Complies
b. Landscape Structures Landscape	The design of residential and commercial front	
structures, such as arbors, walls, fences, address	yard landscapes should contribute to a coherent	The raised and sunken yards fronting public
the public way in a manner that reflects the	and creative public realm.	streets are treated with steps using a mix of
character of the historic context and the block		patterned concrete and pavers.
face.	12.35 Where a new multifamily building includes	
	another use/s, such as restaurant or café, seating	As the building façade steps back from the street,
	should be considered as part of the landscape	small courts are created with planting and small
	design for front yard area and/or sidewalk.	retaining walls.
	Design any seating as a creative element of	
	the landscape design.	
	Low walls in the landscape design can	
	provide the opportunity for integrated	
	informal seating.	
	• Use ergonomic and durable materials in the	
	design and choice of seating, e.g. wood &	
	metal.	

3. Landscape and Lighting	Lighting - Design Objective	Staff Analysis: Must comply at the time of
c. Lighting	External lighting of the building and site should	building permit approval.
Where appropriate lighting is used to enhance	be carefully considered for architectural accent,	-
significant elements of the design and reflects the	for basic lighting of access and service areas, and	Building lighting has not been fully designed, but
character of the historic context and the block	to avoid light trespass.	there will be no building lighting that trespasses
face.	Ŭ Î	onto neighboring properties, or excessively
	12.36 Exterior lighting should be discreetly	illuminates balconies, terraces, or other design
	designed to illuminate entrances and exterior	features.
	spaces such as balconies, terraces or common	
	spaces.	
	• Design to avoid light trespass beyond the area	
	to be lit.	
	• Design for creative and discrete task lighting.	
	12.37 Where architectural lighting is appropriate,	
	it should be designed to strengthen the historic	
	context, providing selective visual accent to	
	specific elements of the primary facades, using	
	discreet and creatively designed light fittings.	
	 Avoid general illumination of a façade or 	
	undue prominence of an individual building,	
	since this will detract from the nighttime	
	character of the historic setting.	
	Design building light fixtures for architectural	
	quality and durability.	
	 Shield architectural illumination at higher 	
	levels to avoid a view of any exposed light	
	source from the street or adjacent occupied	
	space.	
	12 38 Building lighting should be discreatly	
	designed to integrate in design location and	
	choice of fittings with the architecture of the	
	huilding	
	Summe.	
	12.39 Landscape lighting should be designed	
	discreetly and creatively to enhance pathways and	
	entrances, while accentuating planting design.	
	 Light specific design features. 	
	 Avoid light trespass and glare. 	
	12 40 Conduit and electrical supply equipment	
	for both architectural and utility light fittings	
	should be concealed from view from all streets	
	and adjacent properties	
	 Plan and design supply runs at an early stage 	
	to avoid external surface conduit and	
	equipment.	

• Conceal within, or integrate with, the design of the building.	
12.41 Utilitarian building lighting for service	
areas should be concealed from view from	
properties.	
• Use effective 'cut-off' shields to confine light spread.	
 Position light fittings to reduce public visibility. 	
• Choose fittings and finishes that complement the design of the building.	

4. Building Form and Scale	Building Form & Scale - Design Objective	Staff Analysis: Complies
a. Character of the Street Block	The form, scale and design of a new multifamily	
The design of the building reflects the historic	building in a historic district should equate with	The building has been subdivided horizontally
character of the street facade in terms of scale,	and complement the established patterns of	and vertically to create smaller modules that
composition, and modeling.	human scale characteristics of the immediate	relate in scale to other buildings in the area. On
(1) Height	setting and/or broader context.	the southeast corner of the project, the building
The height of the project reflects the character of		presents a 3-story brick base, which then steps
the historic context and the block face. Projects	12.42 A new multifamily building should appear	back and changes material for the next two
taller than those existing on the block face step	similar in scale to the scale established by the	stories. This area has been treated with lower
back their upper floors to present a base that is	buildings comprising the current street block	modules to relate more closely to the smaller two-
in scale with the historic context and the block	facade.	story historic properties to the south. Toward the
face.	 Subdivide a larger mass into smaller 	middle of the block, the modules are taller, but are
(2) Width	"modules" which are similar in size to	still in scale with apartment and office buildings
The width of the project reflects the character of	buildings seen traditionally.	found in the district.
the historic context and the block face. Projects	 The scale of principal elements, such as 	
wider than those existing on the block face	entrances, porches, balconies and window	The massing presents forms seen in traditional
modulate the facade to express a series of	bays, are critical to creating and maintaining	apartment buildings. 700 E is treated by a
volumes in scale with the historic context and	a compatible building scale.	traditional U-Court mass, with two wings framing
the block face.		a ground floor courtyard, and amenity deck at
(3) Massing	12.43 A new multifamily building should be	podium level. Green Street and 400 S are fronted
The shape, form, and proportion of buildings,	designed to create and reinforce a sense of human	by a single wing of double-loaded residential
reflects the character of the historic context and	scale. In doing so consider the following:	units, which is a very common shape for
the block face.	 Design building massing and modulation to 	apartments in the district. No single plane or wing
(4) Roof Forms	reflect traditional forms, e.g. projecting wings	exceeds a traditional width for apartments in the
The building incorporates roof shapes that	and balcony bays.	district.
reflect forms found in the historic context and	 Design a solid-to-void (wall to window/door 	
the block face.	ratio that is similar to that seen traditionally.	These masses, as well as the window sizes,
	• Design window openings that are similar in	balconies, and entrances reinforce a human scale.
	scale to those seen traditionally.	
	 Articulate and design balconies that reflect 	Architectural symmetry has been evaluated and
	traditional form and scale.	used to create a cohesive design that reflects
	• Design an entrance porch or stoop that	traditional shapes and massing. The ground floor
	reflects the scale characteristic of similar	is designed with an arcade of columns (in most
	traditional building types	cases symmetrically spaced) to reinforce the
	 Use building materials of traditional 	feeling of a solid "base". The spacing varies based
	dimensions e g brick stone terracotta	on the use of the space. More public spaces and
	 Choose materials that express a variation in 	prominent mixed-use spaces are treated with
	color and/or texture either individually or	wider column spacing to open up more glazing
	communally	and create a more semi-public commercial feeling.
	communany.	In the other live/work units or more private areas,
	12 44 A new multifamily building should be	the columns are more closely spaced to give the
	designed to respect the access to light and the	feeling of a more private entrance.
	nrivacy of adjacent buildings	
	privacy of aujacent bundings.	These columns continue to the upper stories to
	12.45 The principal elements of the front facado	give a vertical emphasis to the façade. On the
	should reflect the scale of the buildings	southeast wing, metal I-beam columns continue
	comprising the block face and historic context	this pattern to the rooftop deck, which is a nod to
	comprising the block face and historic context.	the mid-century architecture of the McArthur
		house.

• Evaluation of historic apartment façade symmetry, or asymmetry, will provide valuable direction and inspiration.	
Height - Design Objective The maximum height of a new multifamily building should not exceed the general height and scale of its historic context, or be designed to reduce the perceived height where a taller building might be appropriate to the context.	
 12.48 The building height should be compatible with the historic setting and context. The immediate and wider historic contexts are both of importance. The impact upon adjacent historic buildings will be paramount in terms of scale and form. 	
12.49 Characteristic of traditional buildings types and context, the first two floors should be designed with greater stature.	
 12.50 Where there is a significant difference in scale with the immediate context, the building height should vary across the primary façade, and/or the maximum height should be limited to part of the plan footprint of the building. Step back the upper floor/s of a taller building to achieve a height similar to that historically characteristic of the district. Restrict maximum building height to particular sections of the depth and length of the building. 	
12.51 The upper floor/s should step back where a taller building will approach established neighborhoods, streets or adjacent buildings of typically lower height.	
 12.52 The primary and secondary facades should be articulated and modulated to reduce an impression of greater height and scale, and to enhance a sense of human scale. Design a distinctive and a taller first floor for 	
 Design a distinctive and a tanef first floor for the primary and secondary facades. Design a distinct top floor to help terminate the façade, and to complement the architectural hierarchy and visual interest. 	

 Design a hierarchy of window height and/or width, when defining the fenestration pattern. Consider designing for a distinctive projecting balcony arrangement and hierarchy. Use materials and color creatively to reduce apparent height and scale, and maximize visual interest. 	
Width - Design Objective The design of a new multifamily building should articulate the patterns established by the buildings in the historic context to reduce the perceived width of a wider building and maintain a sense of human scale.	
 12.53 A new multifamily building should appear similar to the width established by the combination of single and multifamily historic buildings in the context. Reflect the modulation width of larger historic apartment buildings. If a building would be wider overall than structures seen historically, the facade should be subdivided into significantly subordinate planes which are similar in width to the building facades of the context. Step back sections of the wall plane to create the impression of similar façade widths to those of the historic setting. 	
 Massing 12.54 The overall massing of a new multifamily building should respect and reflect the established scale, form and footprint of buildings comprising the street block and historic context. Modulate the building where height and scale are greater than the context. Arrange the massing to step down adjacent to a smaller scale building. Respect, and/or equate with the more modest scale of center block buildings and residences where they provide the immediate context. 	
Roof Forms 12.55 The proportions and roof forms of a new multifamily building should be designed to	

respect and reflect the range of building forms	
and massing which characterize the district.	
• Focus on maintaining a sense of human scale.	
• The variety often inherent in the context can	
provide a range of design options for	
compatible new roof forms.	
• Vary the massing across the street façade/s	
and along the length of the building on the	
side facades.	
Respect adjacent lower buildings by stepping	
down additional height in the design of a new	
building.	

5. Building Character	Facade Articulation, Proportion & Visual	Staff Analysis: Complies
a. Facade Articulation and Proportion	Emphasis - Design Objective	
The design of the project reflects patterns of	The design of a new multifamily building should	The facade design has been influenced by various
articulation and proportion established in the	relate sensitively to the established historic	historic anartment buildings in the district as well
historic context and the block face. As	context through a thorough evaluation of the	as commercial buildings including Trolley Square
annronriate facade articulations reflect those	scale modulation and emphasis and attention to	A variety of design elements have been
typical of other buildings on the block face. These	these characteristics in the composition of the	incorporated in facades that reflect themes
articulations are of similar dimension to those	facades	commonly seen in the district such as vertical
found algowhere in the context, but have a denth	lacaues.	omphasis arcados columns and wide glass
of not loss than 12 inches	19 56 Doof forms should reflect these seen	emphasis, arcades, columns, and wide glass
(1) Phythm of Openings	traditionally in the block and within the historic	expanses at street facing facades.
The facedes are designed to reflect the rhythm	district	The rhythm properties and scale of openings on
of openings (doors windows recessed		the regidential faceder have been designed to be
balaaniag, ata) astablished in the historia	• Flat roof forms, with or without parapet, are	the residential facades have been designed to be
parconnes, etc.) established in the historic	an architectural characteristic of particular	the district
(2) Properties and Scale of Openings	bunding types and styles, including many	
(2) Froportion and scale of Openings	nistoric apartment buildings.	On streat facing facedos, more glaging has been
vindous recorded balancias at a of similar	• Gable and hip roofs are characteristic of the	designed (as required by TSA gening) and a more
willdows, recessed balcomes, etc.) of similar	roof forms of smaller scale buildings in most	designed (as required by TSA zonnig) and a more
historic context and the block face	residential historic areas, and in specific	have been influenced by Trolley Square and other
(2) Datio of Wall to Openings	styles of historic apartment buildings.	nave been innuenced by froney Square and other
(5) Ratio of Wall to Openings Eacodos are designed to reflect the ratio of wall	• Where it is expressed, roof pitch and form	commercial bundings in the district.
to openings (doors windows recessed	should be designed to relate to the context.	
balconies, etc.) established in the historic	In commercial areas, a wider variety of roof	
context and the block face	forms and building profiles may be evident,	
(4) Palaaniaa Danahaa and Eutannal Staina	providing a more eclectic architectural	
(4) Dalconnes, Porches, and External Stans	context, and wider range of potential design	
antrances belooping norshes stairways and	solutions.	
entrances, balcomes, porches, starways, and other projections that reflect patterns	 Consider roof profiles when planning the 	
other projections that reflect patterns	location and screening of rooftop utilities.	
face		
late.	12.57 Overall facade proportions should be	
	designed to reflect those of historic buildings in	
	the context and neighborhood.	
	• The "overall proportion" is the ratio of the	
	width to the height of the building, especially	
	the front facade.	
	• The modulation and articulation of principal	
	elements of a facade, e.g. projecting wings,	
	balcony sequence and porches, can provide	
	an alternative and a balancing visual	
	emphasis.	
	• With townhouse development, the individual	
	houses should be articulated to identify the	
	individual unit sequence and rhythm.	
	See the discussion of individual historic	
	districts (PART III) and the review of typical	
	historic building styles (PART I) for more	

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	information on district character and façade proportions.	
	12.58 To reduce the perceived width and scale of a larger primary or secondary façade, a vertical proportion and emphasis should be employed. Consider the following:	
	 Vary the planes of the façade for all or part of the height of the building. Subdivide the primary façade into projecting wings with recessed central entrance section in character with the architectural composition of many early apartment buildings. Modulate the height down toward the street, and/or the interior of the block if this is the 	
	 and of the interior of the brock, it this is the pattern established by the immediate context and the neighborhood. Modulate the façade through the articulation of balcony form, pattern and design, either as 	
	 Vary the planes of the primary and secondary facades to articulate further modeling of the composition. 	
	 Design for a distinctive form and stature of primary entrance. Compose the fenestration in the form of vertically proportioned windows. Subdivide horizontally proportioned windows using strong mullion elements to enhance a sense of vertical proportion and emphasis. 	
	12.59 A horizontal proportion and emphasis should be designed to reduce the perceived height and scale of a larger primary or secondary façade. Consider the following:	
	 The interplay of horizontal and vertical emphasis can create an effective visual balance, helping to reduce the sense of building scale. Step back the top or upper floors where a building might be bicker than the contact 	
	 During high be higher than the context along primary and/or secondary facades as appropriate. Design for a distinctive stature and expression of the first floor of the primary, and if important in public views the 	
	secondary facades.	

 Design a distinct foundation course. Employ architectural detailing and/or a change in materials and plane to emphasize individual levels in the composition of the facade. Design the fenestration to create and/or reflect the hierarchy of the façade composition. Change the materials and/or color to distinguish the design of specific levels. Solid to Void Ratio, Window Scale & Proportion - Design Objective The design of a new multifamily building in a historic context should reflect the scale established by the solid to void ratio traditionally associated with the setting and with a sense of human scale. 	
 12.60 The ratio of solid to void (wall to window) should reflect that found across the established character created by the historic structures in the district. Consider the following: Achieve a balance, avoiding areas of too much wall or too much window. Large surfaces of glass can be inappropriate in a context of smaller residential buildings. Design a larger window area with framing profiles and subdivision which reflect the scale of the windows in the established context. Window mullions can reduce the apparent scale of a larger window. Window frame and mullion scale and profiles should be designed to equate with the composition. 	
 12.61 Window scale and proportion should be designed to reflect those characteristic of this traditional building type and setting. Fenestration - Design Objective The window pattern, the window proportion and the proportion of the wall spaces between, should be a central consideration in the architectural composition of the facades, to achieve a coherence and an affinity with the established historic context. 	

19 69 Dublic and more immentant interior spaces	
12.02 Public and more important interior spaces	
Their fenestration pattern consequently	
becomes a significant design element of the	
nrimary facade/s	
• Avoid the need to fenestrate small private	
functional spaces on primary facades e g	
bathrooms, kitchens, bedrooms,	
12.63 The fenestration pattern, including the	
proportions of window and door openings,	
should reflect the range associated with the	
buildings creating the established character of the	
historic context and area.	
Design for a similar scale of window and	
window spacing.	
Reflect characteristic window proportions,	
spacing and patterns.	
• Design for a hierarchy within the fenestration	
pattern to relieve the apparent scale of a	
larger facade, and especially if this is a	
Arrange and (on group windows to	
• Arrange and/or group windows to complement the symmetry or propertiens of	
the architectural composition	
 Emphasize the fenestration pattern by 	
distinct windows reveals	
Consider providing emphasis through the	
detailing of window casing, trim, materials,	
and subdivision, using mullions and	
transoms, as well as the profiles provided by	
operable/ opening windows. See also	
guideline 12.71-74 on window detailing.	
Balconies & Entrance - Design Objective	
The design of a new multifamily building in a	
historic context should recognize the importance	
of balcony and primary entrance features in	
achieving a compatible scale and character.	
12.64 Balconies, encouraged as individual	
semipublic outdoor spaces. should be designed as	
an integral part of the architectural composition	
and language of the building.	
• Use projecting and/or recessed balcony forms	
to complement and embellish the design	
composition of the facades, and to establish	
visual emphasis and architectural accent.	

positioned at or towards the rear of the building.
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Detailing The design of a new multifamily building should
 a 4.b. Materials Building facades, other than windows and doors, incorporate no less than 80% durable material such as, but not limited to, wood, brick, masoury, textured or patterned concrete and/or cut stone. These materials reflect those found elsewhere in the district and/or setting in terms of scale and character. b. Materials on Street-facing Facades The following materials are not considered to be appropriate and are prohibited for use on facades of the historic setting and aluminum siding. I. 6.7 Building materials that contribute to the traditional sense of human scale and the visual interest of the historic setting and neighborhood should be used. This helps to complement and reinforce the palett of obland the sense of visual continuity in the district. The choice of materials of the neighborhood should be used. Creative design, based on analysis of the context, will be invaluable in these respects. I. 2.68 Building materials of the quality, durability and continuity between old and new in the historic setting. The bistoric setting. The bond pattern is a traditional affinity and continuity between old and new in the historic setting. Use external materials of the quality, durability and continuity between old and new in the historic setting and neighborhood setting should be used. Use external materials of the quality, durability and continuity between old and new in the historic setting and provide a modern compliment to the masonry on the floars below. No vinyl or aluminum siding is proposed as an exterior material.

	 12.70 Materials should have a proven durability for the regional climate, as well as the situation and aspect of the building. Avoid materials which merely create the superficial appearance of authentic, durable materials. The weathering characteristics of materials become important as the building ages, in that they should compliment rather than detract from the building and historic setting as they weather and mature. New materials, which have a proven track record of durability in the regional climatic conditions, may be considered. 	
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6. Building Materials, Elements and	Windows - Design Objective	Staff Analysis: Complies
Detailing c. Windows Windows and other openings are incorporated in a manner that reflects patterns, materials, and detailing established in the district and/or setting.	The design of a new multifamily building should include window design subdivision, profiles, materials, finishes and details which ensure that the windows play their characteristic positive role in defining the proportion and character of the building and its contribution to the historic context.	The windows have been carefully designed to be in scale with those characteristic of the building type and the historic setting. Windows are proposed to be Pella Impervia Fiberglass windows, either sing-hung or casement, and will need to be recessed a minimum 3-4" into the wall.
	 12.71 Windows should be designed to be in scale with those characteristic of the building and the historic setting. Excessive window scale in a new building, whether vertical or horizontal, will adversely affect the sense of human scale and affinity with buildings in the district. Subdivide a larger window area to form a group or pattern of windows creating more appropriate proportions, dimensions and scale. 12.72 Windows with vertical proportion and emphasis are encouraged. A vertical proportion is likely to have greater design affinity with the historic context. It helps to create a stronger vertical emphasis which can be valuable integrating the design of a larger scale building within its context. 	On more prominent public facades, the windows are much larger, in scale with commercial developments (Trolley Square). And the proportions give an almost "warehouse" appearance. On other residential facades, the windows in size, pattern, and arrangement, are characteristic of apartment buildings in the district, and surrounding area. Where the vertical brick columns terminate and the upper levels change to paneling, the colors of the panels continue the vertical emphasis by connecting the windows together vertically with a band of colored paneling. This creates some variety in the façade and enhances the vertical emphasis already established in the project. Reveals in the window detailing are more prominent on the brick areas of the building,
	 See also the discussion of the character of the relevant historic district and architectural styles. (PART I) 12.73 Window reveals should be a characteristic of masonry and most public facades 	where the brick protrudes from the face of the wall, creating a reveal common in the historic context. The window sills and heads are treated with a soldier course, which is traditional in brick detailing.
	 These help to express the character of the facade modeling and materials. Window reveals will enhance the degree to which the building integrates with its historic setting. 	On the paneled facades, the windows are framed by reveals in the paneling system, and not by applying material to the outside of the wall. This contributes to a more simple façade in the paneled areas, and won't distract from the more
	 A reveal should be recessed into the primary plane of the wall, and not achieved by applying window trim to the façade. This helps to avoid the impression of superficiality which can be inherent in some more recent construction, e.g. with applied details like window trim and surrounds. 	prominent detailing in the masonry facades.

 complement the composition of the fenestration and facades. 12.74 Windows and doors should be framed in materials that appear similar in scale, proportion and character to those used traditionally in the neighborhood. Frame profiles should project from the plane of the glass creating a distinct hierarchy of secondary modeling and detail for the window opening and the composition of the facade. Durable frame construction and materials should be used. Frame finish should be of durable architectural quality, chosen to compliment the building design. Vinyl should be avoided as a non-durable material in the regional climate. Dark or reflective glass should be avoided. See also the rehabilitation section on windows (PART III, Ch.3) as well as the discussions of specific historic districts (PART III) and relevant architectural styles (PART III)
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<u>or Duntaing Matter hais, Elements una</u>	Staff Analysis: Complies
 Detailing d. Architectural Elements and Details The design of the building features architectural elements and details that reflect those characteristic of the district and/or setting. The design of a new multifamily building reflect the rich architectural character and qualities of buildings of this type within the district. 12.75 Building elements and details shou the scale, size, depth and profiles of those historically within the district. These include windows, doors, porch balconies, eaves, and their associated decorative composition, supports and details. 12.76 Where used, ornamental elements, from brackets to porches, should be in scassimilar historic features. The scale, proportion and profiles of tradition details are encouraged. New designs for window moldings ar surrounds, for example, can create vi interest and affinity with the context, conveying the relative age of the built The traditional and characteristic use awnings and canopies should be cons as an opportunity for creative design can reinforce the fenestration pattern architectural detail, while being a sus shading asset in reducing energy consumption. See also PAPT IV on 	Staff Analysis: Complexi should id visual heTraditional building elements have been incorporated in the building design. Brick detailing (soldier courses, accent courses, etc.) have been designed in for the lower levels and window sill/heads. These will reflect common detailing seen in brick buildings in the historic district. The large windows facing the street have been detailed in a similar manner to the storefronts at Trolley Square. The brick columns will be placed at the street, and the storefronts will be recessed 2', creating a deep reveal.i, ranging ale withAt entry features, metal awnings are proposed to comply with the 5' covered porch requirement. These are traditional awnings which occur in many historic properties.malThe vertical metal beam details on the southeast wing of the project relate in scale and proportion to the McArthur House to the south.nd door risual t, while lding, ee of nsidered n which m and lstainable

7. Signage Location	Signs - Design Objective	Staff Analysis: Complies
Locations for signage are provided such that they	Signs for a new multifamily building, and for any	
are an integral part of the site and architectural	non-residential use associated with it, should	Signa have been constally placed on the building
design and are complimentary to the principal	compliment the building and setting in a subtle	signs have been carefully placed on the building
structure.	and creative way, as a further architectural detail.	to identify the project, leasing areas, and parking
		complimentary to the principal structure and
	12.78 Signs should be placed on the building or	they have been designed to respect traditional
	the site where they are traditionally located in the	sign scales and forms
	historic context.	sign scales and forms.
	12.79 Identify a non-residential use with a sign	
	location, placement, form and design, which	
	relates directly to the 'storefront' and window	
	design.	
	See also the Design Guidelines for Signs in	
	Historic Districts in Salt Lake City.	
	See the Design Guidelines for Historic	
	Commercial Buildings and Districts in Salt	
	Lake City.	
	19 80 Signs and lattering should be creatively	
	designed to respect traditional sign scales and	
	forms	
	1011113.	
	12.81 Signs for the primary and any secondary	
	use should be designed as an integral part of the	
	architecture of the facade.	
	Lettering or graphic motif dimensions should	
	be limited to the maximum required to	
	identify the building and any other use/s.	
	Creativity and subtlety are objectives of the	
	design of any sign for a new multifamily	
	building in a historic setting.	
	12.82 Signs should take the form of individual	
	lettering or graphic motif with no, or minimal,	
	illumination.	
	12.83 Any form of illumination should relate	
	discretely to the sign lettering, and avoid any	
	over-stated visual impact upon any residential use	
	or mistoric setting.	
	Ine light source should not be visible.	
	Internally illuminated lettering and sign hoves should be avoided	
	Doxes should be avoided.	
	Internally infinitiated lettering using a transparent of translucent letter face or	
	returns should be avoided	
	returns snould be avoided.	

 Where illumination might be appropriate, it should be external and concealed, or in 'halo' form. Banner or canopy signs are not characteristic and will not be appropriate. 	
12.84 Sign materials should be durable and of architectural quality to integrate with the building design.	
 12.85 Power supply services and associated fittings should be concealed and not be readily visible on the exterior of the building. 18.86 Defor to the Citrie Design Cycidelines for 	
Signs in Historic Districts for more detailed and extensive advice.	

Public Notice, Meetings, Comments

The following is a list of public meetings that have been held, and other public input opportunities, related to the proposed project since the applications were submitted:

- <u>April 20, 2022</u> The Central City Neighborhood Council and the East Central Community Council were sent the 45 day required notice for recognized community organizations. The Councils did not provide comments.
- <u>April 22, 2022</u> Property owners and residents within 300 feet of the development were provided early notification of the proposal.
- <u>April 22 June 6, 2022</u> The project was posted to the Online Open House webpage.

Notice of the public hearing for the proposal included:

- June 29, 2022
 - Public hearing notice sign posted on the property
- June 30, 2022
 - Public hearing notice mailed
 - Public notice posted on City and State websites and Planning Division list serve

Public Input:

As of the writing and distribution of the staff report, two written comment documents were received and are included for HLC review.

From:	Suzanne Stensaas
To:	Traughber, Lex
Cc:	Judi Short
Subject:	(EXTERNAL) Station 424 – Multifamily Residential Development -
Date:	Monday, May 2, 2022 3:36:41 PM

The property is zoned TSA-UN-C, Transit Station Area – Urban Neighborhood – Core.

I don't understand the bit about transit station. Does UTA own it and is selling or leasing? We have tall and big apartments like this on 400 South but lets not start going down side streets. This will change the character of the area. I oppose from the little see posted. The lot arrangements look like a jigsaw puzzle. On the other hand adjacent area is not very residential, so maybe 4 stories is ok. Need to see adjacent area which is not large enough to see the character of the region.

re:

Station 424 – Multifamily Residential Development - The Salt Lake City Planning Division has received a development application for New Construction in a Local Historic District for a new multi-family development at approximately 424, 436, & 438 S 700 East, and 445 S Green Street. The property is zoned TSA-UN-C, Transit Station Area – Urban Neighborhood – Core. The petitioner, Kaleb Larsen of Envision Architectural Group, representing the property owner, WDG Seventh East, LLC, is proposing a 249-unit multi-family residential development. The proposed development will include multiple unit types (Studio, 1, 2, and 3 bedroom units) within a single building on the site. The building is proposed to be approximately 80 feet tall at its highest point.

Petition Number: PLNHLC2022-00233 Zoning District: TSA-UN-C, Transit Station Area – Urban Neighborhood Council District: District 4 represented by Ana Valdemoros Staff Planner: Lex Traughber Email: <u>lex.traughber@slcgov.com</u> Phone Number: 801.535.6184

End of the Public Comment Period: June 6, 2022 Join the Online Open House at: <u>https://bit.ly/slc-openhouse-00233</u>

Suzanne S. Stensaas 2460 Lynwood Drive Salt Lake City, Utah 84109, USA Home Telephone 801 466 9050; Skype: suzannestensaas email: Suzanne.Stensaas@hsc.utah.edu

Dear Mr. Traughber,

I am writing as a representative of the Liberty Square Community and its 53 homes located at 639 East 500 South, on the corner of 500 South and Green Street and including almost all of the frontage on the west side of Green Street up to the project.

The project as currently designed directs much of its adverse impact to the area with the least capacity to bear it. It seems that more than half of the project's residents will access and exit parking through a Green Street entrance. Green Street is a small mid-block laneway, 32 feet at its widest and generally narrower. For several hours each morning and afternoon it is partially blocked/constricted by trucks unloading at the Trader Joe's loading dock – literally across from the entrance to the project's parking, which is sure to cause issues and accidents. As it is, Green Street is already one of Salt Lake City's busier mid-block streets, as it bears the brunt of access to Trader Joe's and the shopping center at the end of the street. Forcing all of this additional demand to Green Street will make the situation untenable.

Meanwhile, the project site enjoys hundreds of feet of access to 400 South and 700 East, two streets with large capacities for traffic and wide right of ways bordered by commercial uses such that the additional demand will not present an undue burden. The project even has its own private street (Fuller) with access to both levels – an entrance to the upper level of the garage is already planned here. This is the correct location for garage access; internal ramping to access the ground level is the best and responsible urban approach to allow the residents to access parking, rather than making the residents circle the neighborhood in their cars.

When the homes of Liberty Square were constructed, we redesigned the site plan – with the support and encouragement of Planning staff and the Historic Landmark Commission – such that many of our homes would front and embrace Green Street. Many residents have entrances, living rooms, and bedrooms mere feet from Green Street. These rowhomes are low-scaled, street-oriented homes intended to make Green Street feel like a street and not a driveway. We made improvements to the curb and gutter and some surface areas of Green Street (mainly the west side and existing potholes), and introduced a sidewalk to encourage pedestrian access. We are asking the Planning Commission and Historic Landmark Commission to protect the quality of life and safety of the Green Street residents (and the future residents of Station 424). A design team deals with many issues all at once in creating an initial concept for a project; sometimes important impacts get missed. Please help communicate the dimensional, physical, and situational challenges of forcing demand to the public Green Street rather than the private Fuller Street and internal circulation.

Lastly, I would also ask the Historic Landmark Commission to ask for changes to the mass and height of the building at the Green Street frontage. 80' in height is beyond the height limit of the zone, and far beyond the appropriate height for frontage along a 32' wide lane at the interior of a block. The building will loom over the street, its residences, and the terminal vista to Trolley Square. The current and historic massing along this interior street has been 25' to 35'. The width of the street would suggest no more than four stories at the Green Street side for people-focused urban design. Again, the project has hundreds of feet of frontage along roadways with 132' wide right of ways. These are the places where height is not just suitable but helpful to urban form. The project seems to have made the decision to step back and have its open courtyard along the primary street frontages, while having its primary massing and vertical wall at the interior side of the site where it is fronting narrow streets and low-scaled buildings (and presenting fire access challenges). I would ask that the developers and designers reconsider the massing of the building to place its primary height at the primary roads, and step down to the interior of the site and the neighborhood streets. If the Planning Commission is to consider additional height, please direct it to 400 South and 700 East and their wide, wide intersection – perhaps in exchange for low density at the SW corner of the site.

Housing and density near transit stations and in areas with neighborhood amenities and mixed uses is critical to addressing our City's housing needs and urban form. We have no objection to additional housing and density in this location and at this site. We are merely asking the Historic Landmark Commission to guide the applicant in refining the approach to the project to protect and enhance the neighborhood as a whole.

Thank you, Best – Chris

Chris Zarek | Development Partner COWBOY PARTNERS 6440 South Wasatch Blvd. Ste. 100 | Salt Lake City, Utah 84121 Direct Dial 801.424.4413 | Cell 617.984.9886 czarek@cowboypartners.com | www.cowboypartners.com

ATTACHMENT H: Department Review Comments

This proposal was reviewed by the following departments. Any requirement identified by a City Department is required to be complied with.

Engineering:

No objections.

Zoning:

See above analysis.

Fire:

*Approved fire apparatus access roads shall be provided for every facility, building or portion of a building hereafter constructed or moved into; and shall extend to within 150 feet of all portions of the facility and all portions of the exterior walls of the first story of the building as measured by an approved route around the exterior of the building or facility. This project will require AMM's for fire access to be submitted for additional fire protection systems.

*Fire apparatus access roads shall have an unobstructed width of not less than 20 feet for buildings 30-feet an less, exclusive of shoulders, except for approved security gates in accordance with Section 503.6, and an unobstructed vertical clearance of not less than 13 feet 6 inches. Buildings greater than 30 feet shall have a road width of not less than 26 feet. Fire apparatus access roads with fire hydrants on them shall be 26-feet in width; at a minimum of 20-feet to each side of the hydrant in the direction or road travel.

*Fire apparatus access roads shall be designed and maintained to support the imposed loads of fire apparatus (80,000 pounds) and shall be surfaced to provide all-weather driving capabilities.

*The required turning radius of a fire apparatus access road shall be the following: Inside radius is 20 feet, outside is 45-feet.

*Buildings or portions of buildings constructed or moved into or within the jurisdiction is more than 400 feet from a hydrant on a fire apparatus access road, as measured by an approved route around the exterior of the facility or building, on-site fire hydrants and mains shall be provided where required by the fire code official.

*Fire department connections shall be located on the street address side of buildings, fully visible and recognizable from the street, and have a fire hydrant within 100-feet on the same side of the street. *Where a fire hydrant is located on a fire apparatus access road, the minimum road width shall be 26 feet, exclusive of shoulders.

*Aerial fire apparatus access roads shall be provided where the highest roof surface exceeds 30 feet measured from grade plane. For purposes of this section, the highest roof surface shall be determined by measurement to the eave of a pitched roof, the intersection of the roof to the exterior wall, or the

top of parapet walls, whichever is greater. Some exceptions have been added by SLC; those can be obtained from this office.

*Aerial fire apparatus access roads shall have a minimum unobstructed width of 26 feet, exclusive of shoulders. Aerial access routes shall be located not less than 15 feet and not greater than 30 feet from the building and shall be positioned parallel to one entire side of the building.

*Overhead utility and power lines shall not be located over the aerial fire apparatus access road or between the aerial fire apparatus road and the building.

Transportation:

- This development, as proposed, would close off the through access provide by Fuller Avenue (private) between 700 E and Green Street. Doing so causes an issue with the existing parking on Fuller Avenue for the McArthur House. Without being able to exit this parking by traveling on Fuller Avenue to Green Street, there is no means for a vehicle using this parking to turn around and exit onto 700 E without having to enter the Station 424 parking structure and turn around or back out onto 700 E, which is not allowed. This situation needs to be addressed.
- The applicant needs to provide, as applicable to project, updated parking calculations indicating the following:
 - Each type of use and associated parking ratio per 21A.44.030
 - Minimum number of ADA parking spaces required (21A.44.020.D)
 - Minimum number of passenger vehicle parking spaces required (21A.44.030.G)
 - Maximum number of passenger vehicles parking spaces required (21A.44.030.H)
 - Minimum number of electric vehicle parking spaces required (21A.44.050.B.2)
 - Minimum number of bicycle parking spaces required (21A.44.050.B.3)
 - Minimum number of loading berths required (21A.44.080)
 - Any modifications to parking requirements (21A.44.040)
 - Number of parking spaces provided (include both existing and proposed quantities)
 - The applicant needs to provide, as applicable to project, the following details:
 - ADA parking stall dimensions, signage, pavement markings, and ramps.
 - · Parking stall dimensions and aisle width dimensions
 - Signage and/or pavement markings for electric vehicle parking spaces indicating exclusive availability for electric vehicles (see 21A.44.050.B.2)
 - Loading berth location and dimensions
 - Bike rack installation (See SLC Transportation Standard Detail, F1.f2, "Bicycle Parking"
 - @ http://www.slcdocs.com/transportation/design/pdf/F1.f2.pdf.

Police:

No comments received.

Public Utilities:

The following comments are provided for information only and do not provide official project review or approval. Comments are provided to assist in design and development by providing guidance for project requirements.

- Plat review and acceptance does not provide building or utility permits.
- A separate demolition permit will be required for each building demolished as part of this project.

- Public Utility permit, connection, survey, and inspection fees will apply.
- Water, Sewer, Street Light and Storm Drain infrastructure will be required for this proposed development. All improvements will be the responsibility of the developers.
- All utility design and construction must comply with APWA Standards and SLCPU Standard Practices, Policies and Ordinances..
- All utilities must meet horizontal and vertical clearance requirements. Water and sewer lines require 10 ft minimum horizontal separation and 18" minimum vertical separation. Sewer must maintain 5 ft minimum horizontal separation and 12" vertical separation from any non-water utilities. Water must maintain 3 ft minimum horizontal separation and 12" vertical separation and 12" vertical separation from any non-water utilities.
- Contact SLCPU Street Light Program Manager, Dave Pearson (801-483-6738), for information regarding street lights.
- Utilities cannot cross property lines without appropriate easements and agreements between property owners. This includes public utilities on private property and easements between the new lots for utility services.
- Site utility and grading plans will be required for building permit review. Other plans such as erosion control plans and plumbing plans may also be required, depending on the scope of work. Submit supporting documents and calculations along with the plans.
- One culinary water meter is permitted per parcel. If the parcel is larger than 0.5 acres, a separate irrigation meter is also permitted. Fire lines will be permitted, as necessary. Each service must have a separate tap to the main.
- Site stormwater must be collected on site and routed to the public storm drain system. Stormwater cannot discharge across property lines or public sidewalks.
- Stormwater Retention is required. Retention of the 80th percentile storm is required. Stormwater detention is required for this project. The allowable release rate is 0.2 cfs per acre. Detention must be sized using the 100-year 3-hour design storm using the farmer Fletcher rainfall distribution. Provide a complete Technical Drainage Study including all calculations, figures, model output, certification, summary and discussion.
- Projects larger than one acre require that a Stormwater Pollution Prevention Plan (SWPPP) and Technical Drainage Study are submitted for review.
- LID and stormwater quality treatment is required for this project.
- Additional offsite improvements to the sewer and storm drain system may be required.