

Staff Report

PLANNING DIVISION COMMUNITY & NEIGHBORHOODS

To: Salt Lake City Historic Landmark Commission

From: Lex Traughber – Senior Planner

(801) 535-6184 or lex.traughber@slcgov.com

Date: October 1, 2020

Re: Bishop Place (Formerly named "The Quince") - New Construction & Special Exceptions

Petitions PLNHLC2019-01157 & 01158

BISHOP PLACE – NEW CONSTRUCTION & SPECIAL EXCEPTIONS

Property Address: 432 N. 300 West (Bishop Place)

Parcel IDs: 087-36-254-009, 017, 018, 022, 023, 024, 025, 026, 027, 061, 062

Historic District: Capitol Hill

Zoning District: SR-3 – Special Development Pattern Residential District **Master Plan:** Low Density Residential (5-15 Dwelling Units Per Acre)

Design Guidelines: Design Guidelines for Historic Apartments & Multifamily Buildings in Salt Lake City

REQUEST: Paul Garbett, representing Garbett Homes, has submitted applications for new construction in an historic district for a single-family attached residential development of twenty-four (24) dwelling units, in a configuration of five separate buildings, and three (3) associated special exception requests located at approximately 432 N. 300 West (Bishop Place – a private street). Currently, the properties associated with the proposed development are occupied by abandoned structures that have been approved for demolition.

RECOMMENDATION: As outlined in the analysis and findings in this staff report, it is Planning Staff's opinion that the proposed new construction request substantially meets the applicable standards of approval and the associated multifamily design guidelines and therefore, recommends that the Historic Landmark Commission approve the request for a Certificate of Appropriateness (COA) with the following condition:

1. Vinyl windows shall be avoided as they are not a durable material and therefore inappropriate for new construction in the City's local historic districts. The applicant will work with Planning Staff to identify a type of window that meets *New Construction Standard 21.34.020(H)(6)(c) - Windows* and the associated design guidelines highlighted in this staff report prior to the issuance of a Certificate of Appropriateness.

In addition, it is Planning Staff's opinion that the three (3) proposed special exception requests meet the applicable standards and should therefore be approved.

ATTACHMENTS:

- A Vicinity Map
- B Historic District Map
- <u>C Applicant Information Project Narratives</u>
- D Development Plan Set (8/28/20)
- E HLC Work Session Minutes (2/6/20 & 8/6/20)
- F Zoning Ordinance Standards
- G Analysis of Standards for New Construction/Applicable Design Guidelines
- <u>H Analysis of Standards for Special Exceptions</u>
- I Public Process and Comments
- J City Department/Division Comments

PROJECT DESCRIPTION:

New Construction

The project is composed of twenty-four (24) single-family units configured in six (6) separate buildings. The overall proposed design is a modern interpretation of traditional attached single-family structures. The units are all two bedroom, with a two car garage in the units in buildings 1 & 2, and a one car garage in the units in buildings 3, 4, 5 & 6. Four guest parking spaces are proposed in the development.

The units themselves are designed in three different floor plans and five different color schemes. The applicant is requesting a Special Exception for the building and wall height for eight of the units, located internally to the project, in order to realize further unit variation. Variation in front yard setback for buildings 3-6 provides for resident amenities and gathering areas to create a pedestrian friendly, walkable, neighborhood feel. The street itself is proposed with variation in paving pattern, including rolled curbs, to also enhance a cohesive neighborhood setting. Each unit will have a small, fenced, semi-private rear yard patio area. All air-condition compressor units and utility installations (electric/gas meters) will be located behind each unit so as not to be visible from the street.

Proposed building materials include cedar siding, fiber cement lap siding, fiber cement board & batten siding, brick veneer, cement stucco (no EIFS), asphalt shingle roofs, vinyl single-hung windows with 8" mullions, vinyl fixed windows, small horizontal slider windows on the rear of buildings 3-6, fiberglass/glass front entry doors, French doors and aluminum railings on second story balconies, aluminum and glass garage doors, and rear sliding glass doors.

The applicant has submitted a narrative for consideration that outlines how the proposed development meets standards and the associated design guidelines (Attachment C). Revised site plan, elevation drawings, and renderings have been submitted for review (Attachment D). In addition, streetscape and massing drawings have been submitted to provide a sense of scale between the proposed new construction and surrounding development.



Bishop Place



Site Plan

Special Exceptions

- 1. The applicant requests a modification to the minimum lot width requirement for each lot is Buildings 3, 4, 5 and 6. The applicant is requesting a minimum lot width of nineteen feet (19'). The minimum lot width in the SR-3 Zone for single-family attached dwellings is twenty-two feet (22').
- 2. The applicant requests a modification of the rear yard setback. The applicant is requesting a ten foot (10') rear yard setback. The rear yard setback in the SR-3 Zone is 20% of the lot depth but not less than fifteen feet (15') and not to exceed thirty feet (30').



3. The applicant is requesting modification to maximum building and wall height for certain units. The maximum building height in the SR-3 zone is twenty-eight feet (28'). The maximum wall height is twenty feet (20') in this case. The applicant is requesting a building height of thirty-six (36') and a wall height of

approximately twenty-eight feet (28') for the units in the interior of the development and block as shown in red:



BACKGROUND INFORMATION:

The plans included for consideration in this staff report are a result of a long series of discussions between the applicant, planning staff, and the HLC. These discussions have resulted in several design iterations from the applicant to address concerns of both Planning Staff and the HLC. Two work sessions were held with the HLC, the first occurred on February 6, 2020 and the second on August 6, 2020. Memorandums, including proposed plans and staff concerns, were provided for each of these work sessions to the HLC Commissioners for consideration and discussion. The minutes from each of these work sessions are included for review (Attachment E).

To summarize, the first work session resulted in a majority of negative comments regarding the proposed design at that time. The issues included but were not limited to the repetitive and monolithic nature of the design, the problematic design of the 300 West unit, mass, volume, height, color, lack of "quirkiness", lack of green space, lack of cohesive neighborhood feel, and lack of compatibility with the historic district. The applicant took these comments into consideration and modified the design to address concerns. The second work session resulted in a majority of positive comments and positive discussion regarding the design. The applicant was asked specifically to reconsider the "Scandinavian" style architecture that was prominent in the front gables, and was asked to incorporate existing large trees on the site to the extent possible. The plans included in this staff report reflect the applicant's willingness and ability to address the majority of concerns discussed during both work sessions.

KEY ISSUES/SPECIAL EXCEPTIONS:

Historic Context

Bishop Place is a dead-end, private, courtyard street off of 300 West. The street is somewhat unusual in and of itself, although several of these old courtyard type streets exist in the City. All of the existing, vacant, residential structures along this street have been approved for demolition. Because of this, the redevelopment of this street is unique. It is highly unusual to have an entire street proposed for redevelopment in a local historic district, and certainly unusual for the Historic Landmark Commission to review a project that encompasses an entire street. More typically, in recent history, large multifamily

developments in the local historic districts have been on large vacant parcels, sometimes along a stretch of a given block face, but rarely if ever, both sides of an entire street.

Because of these unusual circumstances, there has been discussion regarding "Historic Context". In the past, we as Planning Staff have looked at historic context in terms of adjacent development to a given proposal, the block face, surrounding area, and a given district. We have not considered the historic context to be what is existing on a given parcel(s) proposed for redevelopment, as quite often the parcel(s) are vacant. Simply put, historic context is considered the existing, surrounding development to a given parcel(s).

In the case of Bishop Place, to remain consistent with how projects have been reviewed in the past, the analysis of the Bishop Place development is based on the context provided by the immediate adjacent parcels, the wider block face, and the Capitol Hill District. As we have seen and discussed, the immediate development surrounding the proposed project is commercial (along 300 West), single and multifamily residential, a church, and a sea of associated surface parking lots (for the church and adjacent multifamily development). The immediate historic context consists of a wide range of adjacent land uses. Based on the variety of adjacent uses, the proposed single-family attached development seems a reasonable land use for the Bishop Place property. Further, the City is in desperate need of additional housing of all types. An increase in the residential density over the existing units is supported in multiple City policy documents including Plan Salt Lake and the Five-Year City Housing Plan.

It is Planning Staff's opinion that the unit that fronts on 300 West has been designed to be compatible with surrounding development along the block face in terms of mass and scale, and certainly is a clear nod to the existing home that is slated for demolition. The remainder of the development has been designed and redesigned to take into account the quirky and unique nature of the Capitol Hill Historic District. In short, through the many iterations of plans, internal discussions, as well as discussions with the HLC, it is Planning Staff opinion that the proposed development plans meet the standards for new construction.

Special Exception for Reduction in Lot Width

The applicant has requested a reduced lot width for the proposed individual lots in building 3, 4, 5 and 6. The minimum lot width in the SR-3 Zone for single-family attached development is twenty-two feet (22'). The applicant is requesting a lot width of nineteen feet (19'). The applicant requests this special exception to allow more open space between the buildings. Open space and neighbor gathering locations have been discussed by the HLC and deemed essential to the overall project design. Planning Staff notes that the reduced lot width does not result in an increase in density and therefore has no issue with the request.

Special Exception for Rear Yard Setback

The applicant has submitted a Special Exception request for a reduction in the rear yard setback. To be clear, the rear yard in this case is that area to the east of Building 4 as shown in red above. The area east of Building 6 is considered an interior side yard and they meet the development standard for this portion of the property. The rear yard setback requirement in the SR-3 Zone reads, "Twenty percent (20%) of the lot depth but not less than fifteen feet (15') and need not exceed thirty feet (30')". The applicant is requesting that the required minimum fifteen foot (15') rear yard setback be reduced ten feet (10'). Planning Staff notes for HLC consideration that the rear yard area of concern abuts an adjacent surface parking lot for a multifamily residential development. Planning Staff would assert that granting the reduced rear yard setback would have little to no impact on the adjacent property given the proximity of the nearest structure on said parcel, and would again allow for more usable open space throughout the development.

Special Exception for Additional Building and Wall Height

Following the 2/6/2020 work session, in light of the comments from the Commission concerning "monolithic building design", front yard area for the individual units and buildings, lack of neighborhood variety and feel, it was suggested by Planning Staff that perhaps the applicant could attempt to address these

concerns by requesting additional building height for units located on the interior of the block. By doing so, the front yard setbacks are more varied giving the individual buildings greater façade articulation, additional parking is realized in driveways to the units that are setback, and additional public/neighborhood amenity space is created, all the while maintaining the square footage measurements of the units. Square footage lost at grade is thus realized in additional building height. Given the location of the units with increased building and wall height on the interior of the block, and the fact that the increased building and wall height accounts for greater variation between the residential units, Planning Staff supports the increased building and wall height request.

PHOTOS OF SUBJECT SITE:



View of Bishop Place from 300 West.



View of Bishop Place from 300 West.



View of Bishop Place looking toward 300 West.



NEXT STEPS:

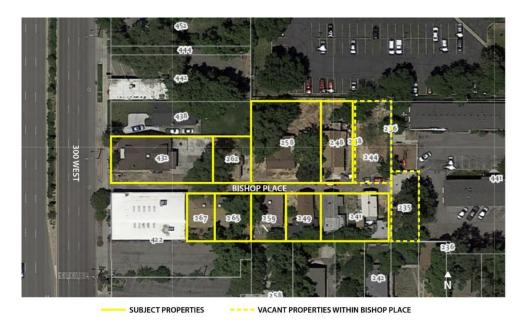
The project requires approval from the Planning Commission. The proposal will be reviewed by the Planning Commission following any positive decision by the HLC. The following are the applications that have been submitted for Planning Commission action:

a. Planned Development – The proposed project requires Planned Development approval for the creation of lots without public street frontage (Bishop Place is a private street) and the averaging of lots sizes. The applicant proposes individual lot sizes that are less that the 1,500 square feet required in the SR-3 zone, however the overall average of the lots created, along with common area, will exceed the required 1,500 square foot minimum. Case Number PLNSUB2019-01159

b. Subdivision – The applicant has submitted a preliminary plat request to subdivide the property so that each individual single-family attached dwelling unit is located on its own lot. Case Number PLNSUB2019-01160

ATTACHMENT A: VICINITY MAPS





ATTACHMENT B: HISTORIC DISTRICT MAP



*Approximate Project Location



Bishop Place

A Residential Development by Garbett Homes

In Historic Capitol Hill, from 1891, 12 residential courts were developed. Of those 12 only 6 remain. Bishop Place is one of those unique remaining courtyards. In our development we have sought to preserve the original courtyard feel. The 300 West corridor's proximity to the railroad created an opportunity for the original developers to build homes that could house the local working population. The structures within Bishop Place were meant for that exact purpose. They were homes for working residents of Salt Lake City. They lived and worked in their communities. It is within this context that we present to you our town home development; Bishop Place. Our goal is to provide the most energy efficient Townhomes to our buyers for the lowest cost. We want Bishop Place to return to its former purpose of providing housing for people who live, work and play in Salt Lake City.

- 1. Settlement Patterns and Neighborhood Character:
- a. Block and Street Patterns: The layout of Bishop Place follows the original unique courtyard concept. Our current layout preserves Bishop Place as one of the last remaining courtyards from the early 1900s. With direct access from 300 West our residents will drive down the historic Bishop Place to enter their homes. The current site plan retains the original size of the street of Bishop Place, in its original location within the block face for a tighter more neighborhood-oriented feeling. The homes are largely oriented towards Bishop Place. Within the greater context of this portion of the block, Bishop Place will be located in the commercial section of the block face. To the immediate north is a single-family home, however that home neighbors a commercial dry cleaner. To the south are two commercial buildings. Bishop Place would continue this historic mixing of residential alongside commercial. The new building that will be on the block face will follow closely the original height, setback and width of the existing structure.
- b. Lot and Site patterns: The proposed project on the block face of 300 West closely follows the current setback, height and scale of the original building. The front door along with the windows will be oriented to 300 West thus continuing the pedestrian oriented pattern that is found within this block. Within the courtyard the new buildings will continue their orientation to Bishop Place, maintaining the unique courtyard feel that has been established along Bishop Place. The courtyard feel will be furthered through the use of stamped concrete and other methods and material besides standard street blacktop to signify the pedestrian and vehicular entrance into a courtyard. This will help to create more of an intimate feel within Bishop Place as well as a calming effect on vehicular traffic and will open up the space to other uses.
- c. The public realm: In conformity with the public realm goals of the ordinance, Bishop Place will be replacing the existing structure with a twin home building that follows the same orientation and maintains the same scale as the previous building. We have accomplished this by maintaining the same set back as the current structure. For the building along the

block face we have also kept the height and roof shape similar to the existing apartment home. Our new town homes at the critical entrance to bishop place will sit on the same general footprint as the existing apartment home. The setback, width and height of the new structure will largely remain the same. With the front door and windows facing to the street along 300 West we feel that the historic block face will remain true to its origins. Within the courtyard we are maintaining the forward, street facing orientation of the buildings while also preserving the courtyard feeling. These homes will be oriented towards the courtyard with their front doors and windows facing bishop place. Variations in the elevations such as balconies and pop outs will help to create an appropriate scale for the interior courtyard of the project.

- d. Building Placement: The principle building at the entrance of Bishops place will maintain and reflect the setbacks, height and footprint patterns of the original building. It will continue the historical mixed uses that are unique to this portion of the 300 West block face. The original multi-unit apartment building will be converted to a multifamily townhome building. At the entrance of Bishop place the end unit will be oriented towards 300 West in order to preserve the pedestrian focused orientation of this block. The front door, with a porch and windows all oriented towards the pedestrian will help to accomplish this. As you continue into Bishop place the new homes will be oriented towards the Bishop Place street. The front doors, windows and garages will be oriented towards the courtyard. The different use of materials, front porches and balconies all oriented toward the pedestrian help to reduce the bulk and scale of the homes and create a more intimate community feel. These homes will follow the general placement pattern of the existing structures that are currently found within the courtyard. All homes will be landscaped using Localscape principles. This includes native drought resistant plants that are indigenous to the area.
- e. Building Orientation: As previously stated the principle building at the entrance to Bishop place will maintain its orientation to 300 West, we want to ensure that the block face as well as the historic use remains consistent within this part of the Historic District. Within the courtyard the homes will maintain the traditional orientation to Bishop Place. Another goal was to preserve and highlight the unique courtyard that is found is Bishop place. Through the orientation of the buildings, their setbacks and height we have sought to create an intimate, calming, community feeling within the courtyard of Bishop Place.

2. Site access parking and services:

a. Site Access: access to Bishop Place will remain unchanged. The original curb cut and street will remain in its current location requiring no change to the block face. The access for pedestrians as well as vehicles will remain the same as it has been historically. Garages and front door entrances will be oriented towards the Bishop Place street.

b. Site and Building Services: Building services and utilities will be located to the rear of the buildings, or out of sight from the main street. Air conditioning units will be placed at the rear of the homes. Where façade placement is unavoidable effective screening will be integrated.

3. Landscape and Lighting

- a. Grading of Land: no grading and retaining walls are anticipated in this development.
- b. Landscape structures: All Landscaping will be professionally done with an adherence to local scape principles of design and use. This includes a mixture of indigenous local plants that help conserve water, as well as more traditional elements (such as grass) to tie the project in effectively with the neighboring properties and create landscape consistency within the block face. The site will also feature a community garden for residents that has been designed in conjunction with Wasatch Gardens.
- c. Lighting: Each home will be individually lighted, with discrete modern fixtures that highlight and compliment the modern design of each home. They will be set to a light sensing photocell that automatically turns them on each night.

4. Building Form and Scale:

a. Character of the street Block: Currently at the main entrance to Bishop Place and the main focus along the block face is a large two-story home that was converted into an apartment building. Our new Town Home building will follow the current setback, it will be placed back in order to best maintain the historic block face. The height will be the similar as well to preserve the current scale along this block. It will sit on the same footprint as the existing building but will extend deeper into the block. The front door of this first building at the entrance to Bishop Place will be oriented towards 300 West. The front door, porch and windows (that are consistently featured along this historic block face) has been implemented into the design in order to maintain greater continuity within the block face along 300 West. In our design of the roof line we wanted to reflect common designs found within this neighborhood. The goal of the Gable roofline pattern found within Bishop Place is to better tie it into the rest of the neighborhood. The home at the entrance will feature a covered front door entrance, common within the block face. The brick façade and wood siding is consistent with other homes in this district combining brick and wood materials. The brick on the lower levels of the homes help to distinguish between ground and second levels while providing variation and relief to the pedestrian viewers. The different use of materials, doors, windows and even balconies will help to clearly delineate the different homes within each building. The placement of windows helps to further break down the scale of the home facing 300 West and long Bishop Place. An opaque garage door provides another layer of interest and relief for the pedestrian. Within the courtyard we wanted to

continue the historic feel of worker housing by taking design cues from the existing structures and incorporating them in a modern way for our buyers. The new homes will reflect existing structures features such as brick and wood siding on a gabled style roofline. This feel will be continued with the new townhomes. By mixing traditional brick and siding we will provide continuity between the new homes and the buildings that they are replacing will also continuing common design themes found throughout the historic district.

4. Building Character

a. Façade Articulation and Proportion: Bishop Place was designed with gabled architectural elements in order to more appropriately reflect the existing patterns found within the block face along 300 West. At the main entrance to Bishop place the building will be of similar height, width and placement to the existing structure. The pedestrian entrance to the initial building will be directly facing 300 West. The materials incorporated in the new building are meant to reflect not only the existing structure which it is replacing, but the other homes found within the block face. This is consistent with both the commercial and residential buildings that compose this block of 300 West. Within the project the articulation of the second floor pop out with the balcony helps to soften and reduce the scale of the townhomes. The additional height adds variation to the building while not overwhelming as it is contained between two smaller units. It creates variation and interest between the street level and second level. The smaller garages featured in the majority of the townhomes helps to soften and create relief within the Bishop Place portion of the project. Additionally, the materials chosen for the front façade help to create the feeling of a solid base through the use of brick on the base level and wood and siding on the second levels. This design incorporates materials commonly found within the historic neighborhoods. The variation of materials used helped to create a significant distinction between each home within each building. Helping to visually distinguish each home from its neighbor while providing relief and reduced scale to the pedestrian. Placement of the windows, doors and garages has been carefully considered in order to create a visually appealing ratio of solid to void. The opaque garage serves as an effective relief to the garages being placed in the front of the home.

5. Building materials, Elements and Detailing

a. Materials: Bishop Place homes will feature more than 80% durable materials including cedar siding, fiber cement lap siding, and brick veneer. These materials will be used in a contemporary design but will be complimentary to surrounding historic facades within the block face. Care has been made in the placement of these materials to introduce a distinct

visual separation between ground floor and second level. The use of brick creates the impression of a masonry foundation upon which the rest of the home is built. The masonry foundation is common within this historical district. The use of different materials and architectural features also helps to distinguish between each individual home, despite being physically connected. Colors found within the existing structures as well as those within the neighborhood have been incorporated to provide continuity within the block. Through these means we hope to incorporate common themes of architectural distinction that are commonly found in the historic district.

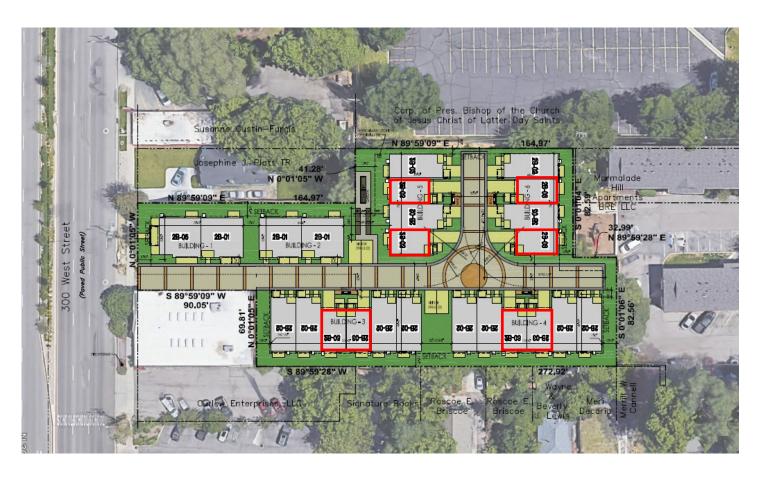
- b. Windows: The new homes will feature energy efficient windows orientated towards the street in an arrangement that is cohesive with the traditional placement of windows within the Historic district. Effort has been made to ensure that there is a visually pleasing and historically balanced solid to void ratio throughout the project. This has been accomplished through not only the main windows, but also the main entrance doors as well as utilizing opaque garage door windows.
- c. Architectural elements and Details: A modern gabled roofline is one of the prominent features found within our project. This feature is commonly found within the current structures on Bishop Place and within the neighborhood. Architectural support beams at the recessed entrance of the home provides additional details of interest. The varied use of masonry, wood, windows, doors and balconies all create a visually interesting and varied façade.
- d. Signage Location: All signage for Bishop Place will be temporary and only last the duration of the construction and sales periods.

Bishop Place Special exceptions

1. Due to restraints in the site plan we are requesting a 10' setback for the rear yard. We feel that there is sufficient buffer between Building 5 and the north Marmalade Hill Apartment building (approximately 35') that the reduction in setback by 5' will not have a significant negative impact on either development. This exception will allow for the current turnaround to accommodate fire and safety vehicles as well as maintain a more open feeling through out the site by maintaining greater separation between the buildings. This exception will help to further the goal of providing more breathing space between buildings and more open space for residents within the community.



2. We are seeking a Building Height and Wall exception of 36' from the current maximum set at 28'. The units that would require this exception are highlighted in red. This exception allows us to create a more open site plan with greater building form variety. It allows more variation in form and scale and will allow more units to be set further back from the street, which in turn will allow for more guest parking. The taller units will be contained to the interior of the community so as to not introduce the extra height near to 300 West. This will lessen the interruption of the increased scale to the pedestrian.



3. We are seeking an exception from the required 22' lot width to allow for a width of 19' for each lot in building 3, 4, 5 and 6. This exception will allow for more open space between the units as well as more open space within the project. Each unit will still comply with the requirement that the garage cannot comprise greater than 50% of the width of the home.



ATTACHMENT D: DEVELOPMENT PLAN SET (8/28/20)							



PROJECT DEVELOPMENT PLAN

D000	COVER PAGE
D001	SITE PLAN
D002	CAPITOL HILL HISTORIC DISTRICT AREA
D003	CONTRIBUTING STRUCTURES EXHIBIT
D004	CONTRIBUTING STRUCTURES PHOTOS
D005	NEIGHBORHOOD PHOTOS
D006	TREE EXHIBIT
D101	STREET COMPOSITE
D102	VIEW FROM 300 WEST & STREET ELEVATION
D103	VIEW OF 300 WEST ELEVATION
D104	VIEW OF BUILDING 1
D105	VIEW OF BUILDING 3 (1)
D106	VIEW OF BUILDING 3 (2)
D107	VIEW OF BUILDING 6
D108	WOONERF (WALK STREET) VIEW
D109	AERIAL VIEW
D110	BACKYARD VIEW
D111	CONTEXT VIEW SW

D112	CONTEXT VIEW SE
D113	CONTEXT VIEW NE
D114	CONTEXT VIEW NW
D301	BUILDING 1 EXTERIOR ELEVATIONS
D302	BUILDING 1 EXTERIOR ELEVATIONS
D303	BUILDING 2 EXTERIOR ELEVATIONS
D304	BUILDING 2 EXTERIOR ELEVATIONS
D305	BUILDING 3 EXTERIOR ELEVATIONS (BLDG 4 SIMILAR)
D306	BUILDING 3 EXTERIOR ELEVATIONS (BLDG 4 SIMILAR)
D307	BUILDING 5 EXTERIOR ELEVATIONS (BUILDING 6 SIMILAR)
D308	BUILDING 5 EXTERIOR ELEVATIONS (BUILDING 6 SIMILAR)
D401	2 BEDROOM - 01 FLOOR PLANS
D402	2 BEDROOM - 02 FLOOR PLANS
D403	2 BEDROOM - 03 FLOOR PLANS
D405	2 BEDROOM - 05 FLOOR PLANS
D501	MATERIAL/COLOR BOARD
D502	COLOR SCHEME LOCATIONS
D503	TYPICAL WALL SECTIONS
D504	WINDOW DETAILS



BISHOP PLACE

LOTS 3 & 8, BLOCK 121, PLAT "A" \sim 432 N. 300 W. SALT LAKE CITY, UTAH

COVER PAGE

D000





REQUIRED PARKING 21A.44.30 Tuble G-2: 1 space per dwelling unit.

LAND USE SUMMARY

			ACRES (SQ. FT.)				SITE COVER %		
SITE AREA			1.0	1.04 (45,197)			100%		
UNITS PER ACR	E						24		
OPEN SPACE &	LANDSCA	ŀΡΕ	0.3	7 (16,400	1)		36.3	
PARKING/ROADS				0.22 (9,392)			20.8%		
BUILDING FOOTPRINTS			0.45 (19,405)			42.9%			
UNIT TYPE	SF gross	S	Fnet	T	JATC		%	REQ. PKG	
2 BEDROOM-01	1418	TE	TBD		3 1		2%	3	
2 BEDROOM-02	1459	TE	TBD		12		18%	12	
2 BEDROOM-03	1420	TBD		8		32%		8	
2 BEDROOM-05	1381	TE	3D	1		8%		- 1	
		Г		Г		Г			
TOTAL RESIDENTIAL 24 100%					00%	24			
				_					
PARKING PROVIDED # STALL						LLS			
PRIVATE GARAGES				26					
VISITOR STALLS					4				
TOTAL		_		_		20	_		



Architecture

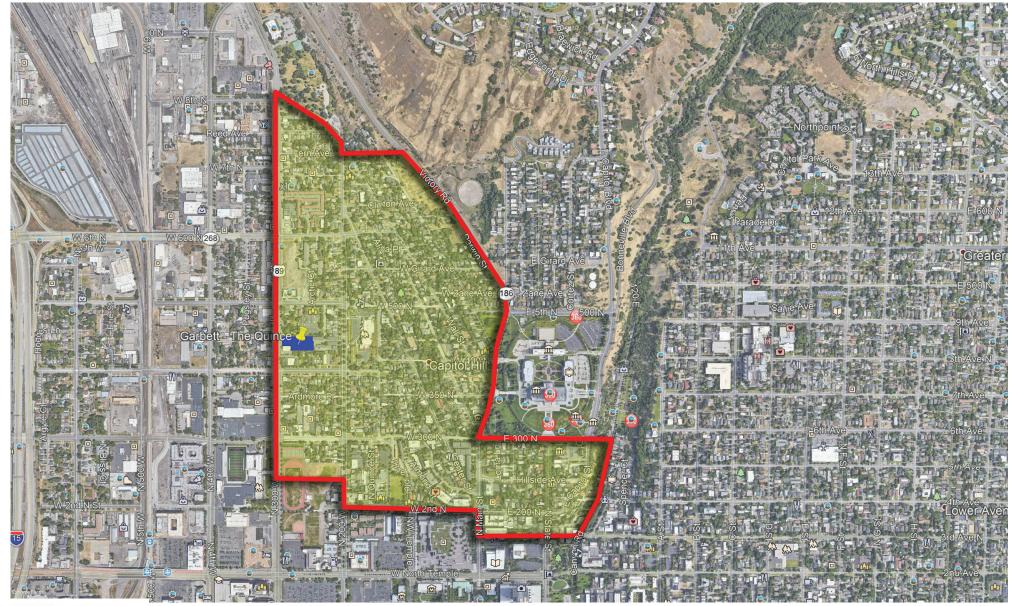
Architecture Interior Design Landscape Architecture Land Planning Construction Management

BISHOP PLACE Garbett Homes LOTS 3 & 8, BLOCK 121, PLAT "A" SALT LAKE CITY, UTAH

PROJECT NO. 19058
O DATE: 28 AUG. 2020
PREVISIONS:
SHEET TITLE
O BISHOP PLACE
SHEET TITLE
O BISHOP PLACE PROJECT NO. 19058

AS SHEET MONBES: D001

SITE PLAN

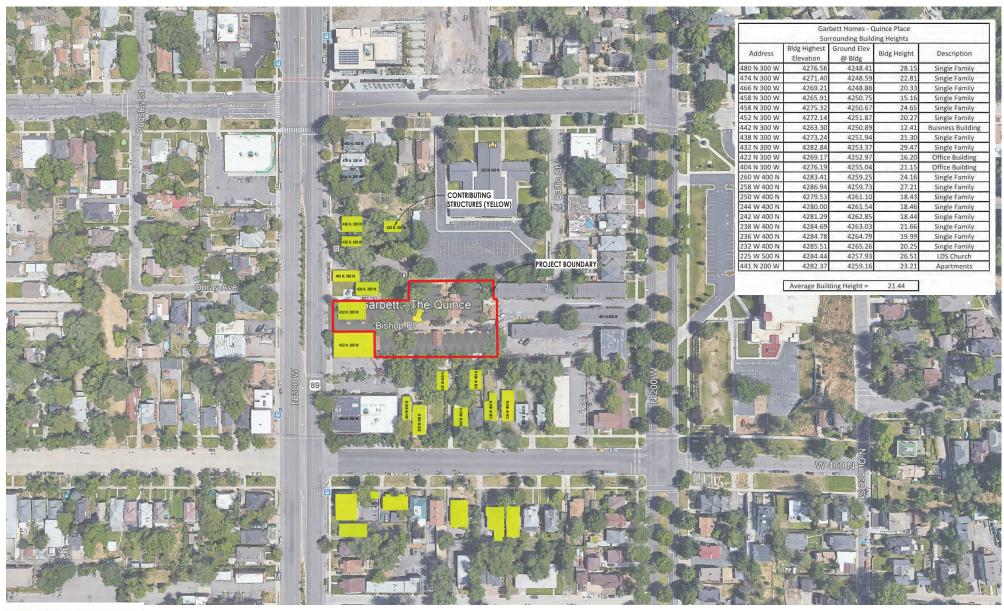




LOTS 3 & 8, BLOCK 121, PLAT "A" \sim 432 N. 300 W. SALT LAKE CITY, UTAH

CAPITOL HILL HISTORIC DISTRICT AREA

D002

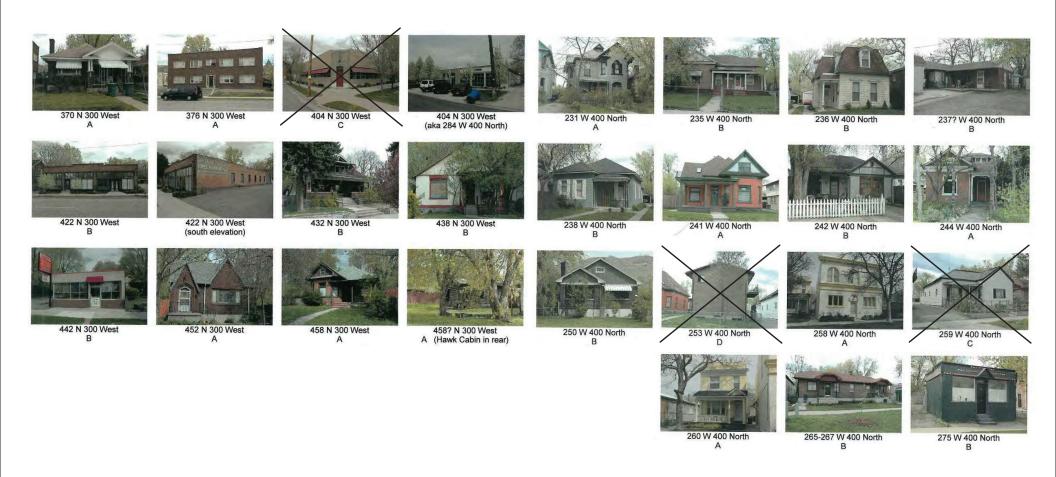




LOTS 3 & 8, BLOCK 121, PLAT "A" ~ 432 N. 300 W. SALT LAKE CITY, UTAH

CONTRIBUTING STRUCTURES EXHIBIT

D003







404 N. 300 W. BUILDING ON SOUTH END OF BLOCK



422 N. 300 W. BUILDING SOUTH OF AND IN FRONT OF PROPOSED PROJECT



432 N. 300 W. EXISTING HOME ON PROPOSED PROJECT SITE



438 N. 300 W. HOME NORTH OF PROJECT SITE



442 N. 300 W. BUILDING 2 NORTH OF PROJECT SITE



458 AND 452 N 300 W. HOMES 4 AND 3 NORTH OF PROJECT SITE



EXISTING STREET SCAPE



LOTS 3 & 8, BLOCK 121, PLAT "A" ~ 432 N. 300 W. SALT LAKE CITY, UTAH NEIGHBORHOOD PHOTOS

D005



Think
Architecture

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BISHOP PLACE

LOTS 3 & 8, BLOCK 121, PLAT "A" \sim 432 N. 300 W. SALT LAKE CITY, UTAH

TREE EXHIBIT

D006



CURRENT STREET VIEW

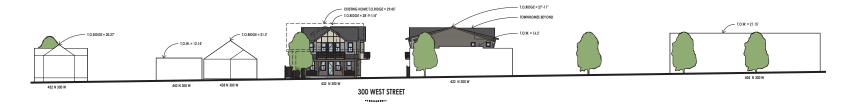


PROPOSED STREET VIEW



LOTS 3 & 8, BLOCK 121, PLAT "A" ~ 432 N. 300 W. SALT LAKE CITY, UTAH STREET COMPOSITE

D101







LOTS 3 & 8, BLOCK 121, PLAT "A" ~ 432 N. 300 W. SALT LAKE CITY, UTAH VIEW FROM 300 WEST & STREET ELEVATION

D102





LOTS 3 & 8, BLOCK 121, PLAT "A" \sim 432 N. 300 W. SALT LAKE CITY, UTAH

VIEW OF 300 WEST ELEVATION

D103





LOTS 3 & 8, BLOCK 121, PLAT "A" ~ 432 N. 300 W. SALT LAKE CITY, UTAH VIEW OF BUILDING 1

D104





LOTS 3 & 8, BLOCK 121, PLAT "A" \sim 432 N. 300 W. SALT LAKE CITY, UTAH

VIEW OF BUILDING 3 (1)

D105





LOTS 3 & 8, BLOCK 121, PLAT "A" ~ 432 N. 300 W. SALT LAKE CITY, UTAH VIEW OF BUILDING 3 (2)

D106





LOTS 3 & 8, BLOCK 121, PLAT "A" ~ 432 N. 300 W. SALT LAKE CITY, UTAH VIEW OF BUILDING 6

D107





LOTS 3 & 8, BLOCK 121, PLAT "A" ~ 432 N. 300 W. SALT LAKE CITY, UTAH WOONERF (WALK STREET) VIEW

D108

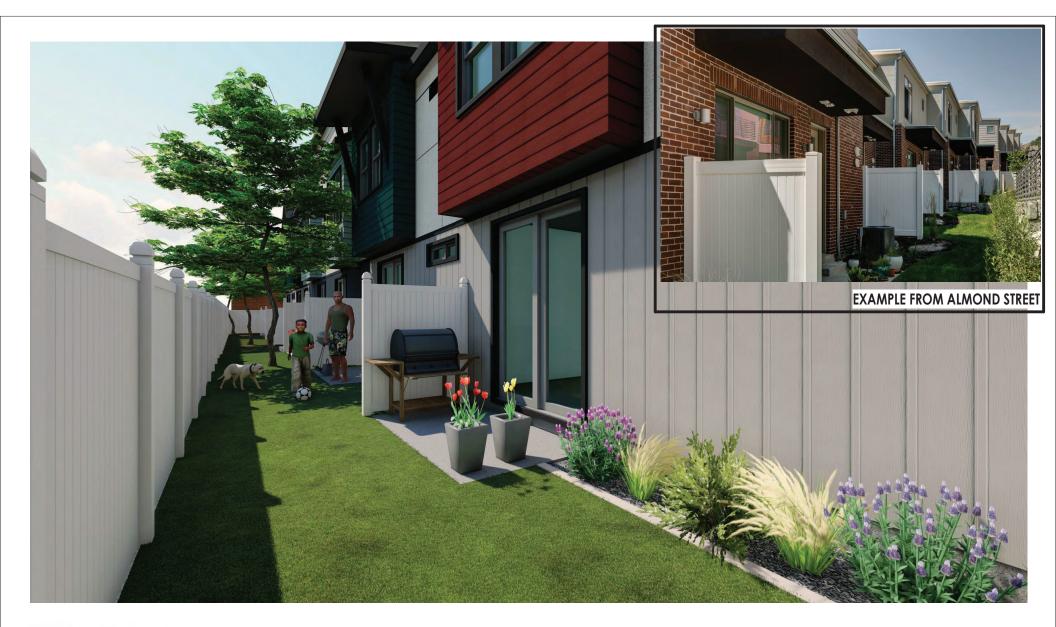




LOTS 3 & 8, BLOCK 121, PLAT "A" \sim 432 N. 300 W. SALT LAKE CITY, UTAH

AERIAL VIEW

D109





LOTS 3 & 8, BLOCK 121, PLAT "A" \sim 432 N. 300 W. SALT LAKE CITY, UTAH

BACKYARD VIEW

D110



Think
Architecture

BISHOP PLACE

LOTS 3 & 8, BLOCK 121, PLAT "A" \sim 432 N. 300 W. SALT LAKE CITY, UTAH

CONTEXT VIEW SW

D111



Think
Architecture

BISHOP PLACE

LOTS 3 & 8, BLOCK 121, PLAT "A" \sim 432 N. 300 W. SALT LAKE CITY, UTAH

CONTEXT VIEW SE

D112





LOTS 3 & 8, BLOCK 121, PLAT "A" \sim 432 N. 300 W. SALT LAKE CITY, UTAH

CONTEXT VIEW NE

D113





LOTS 3 & 8, BLOCK 121, PLAT "A" \sim 432 N. 300 W. SALT LAKE CITY, UTAH

CONTEXT VIEW NW

D114



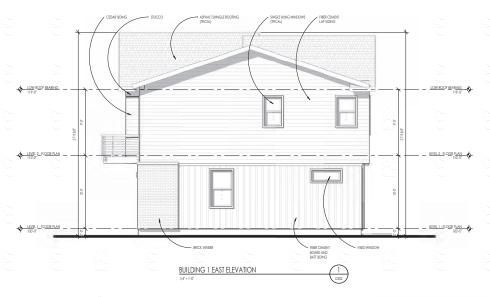


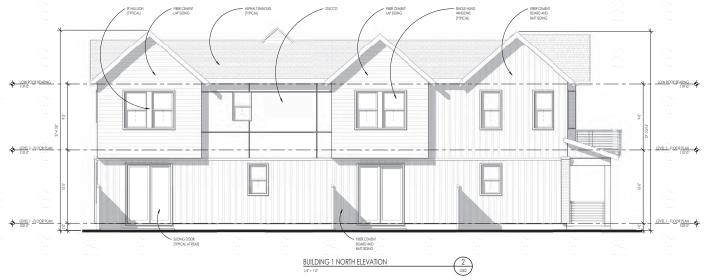


LOTS 3 & 8, BLOCK 121, PLAT "A" \sim 432 N. 300 W. SALT LAKE CITY, UTAH

BUILDING 1 EXTERIOR ELEVATIONS

D301



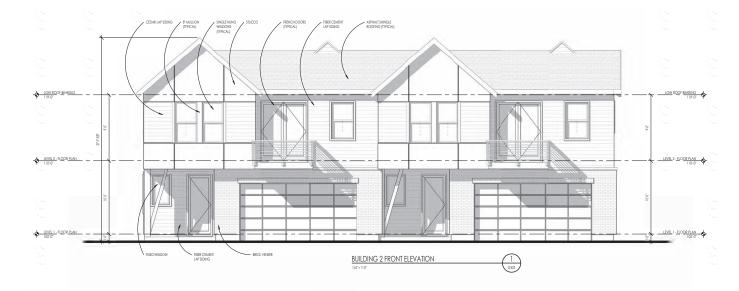


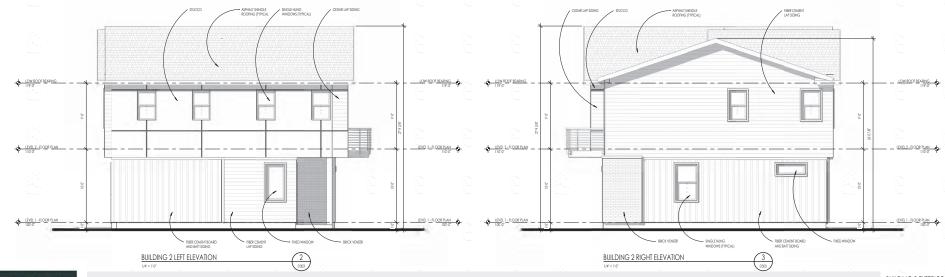


LOTS 3 & 8, BLOCK 121, PLAT "A" \sim 432 N. 300 W. SALT LAKE CITY, UTAH

BUILDING 1 EXTERIOR ELEVATIONS

D302



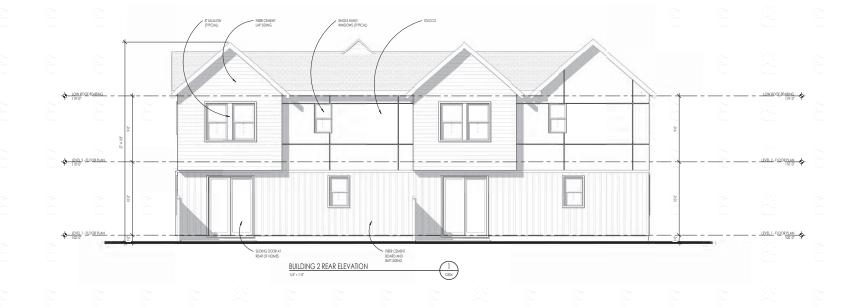




LOTS 3 & 8, BLOCK 121, PLAT "A" \sim 432 N. 300 W. SALT LAKE CITY, UTAH

BUILDING 2 EXTERIOR ELEVATIONS

D303

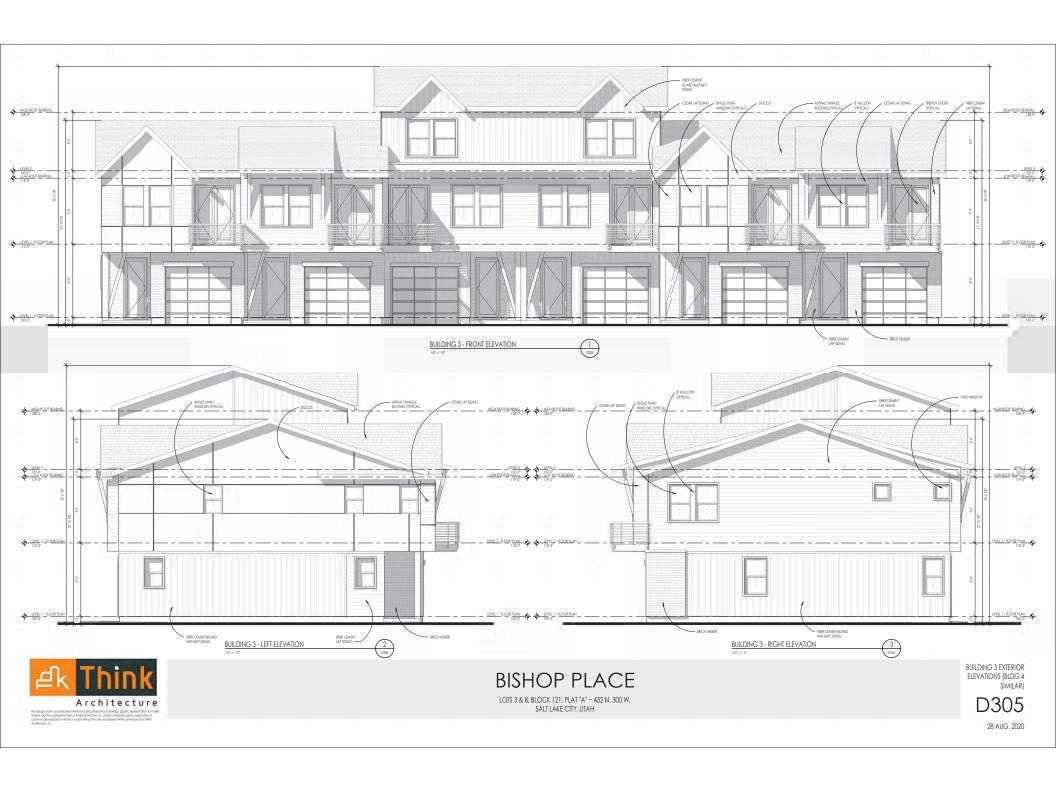


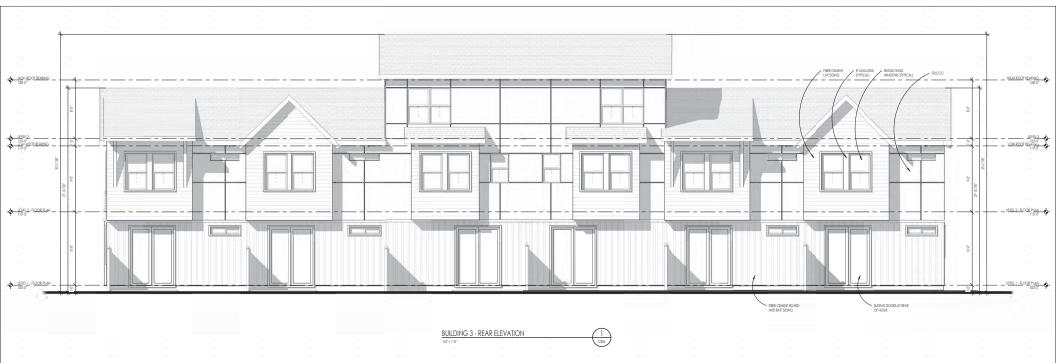


LOTS 3 & 8, BLOCK 121, PLAT "A" \sim 432 N. 300 W. SALT LAKE CITY, UTAH

BUILDING 2 EXTERIOR ELEVATIONS

D304



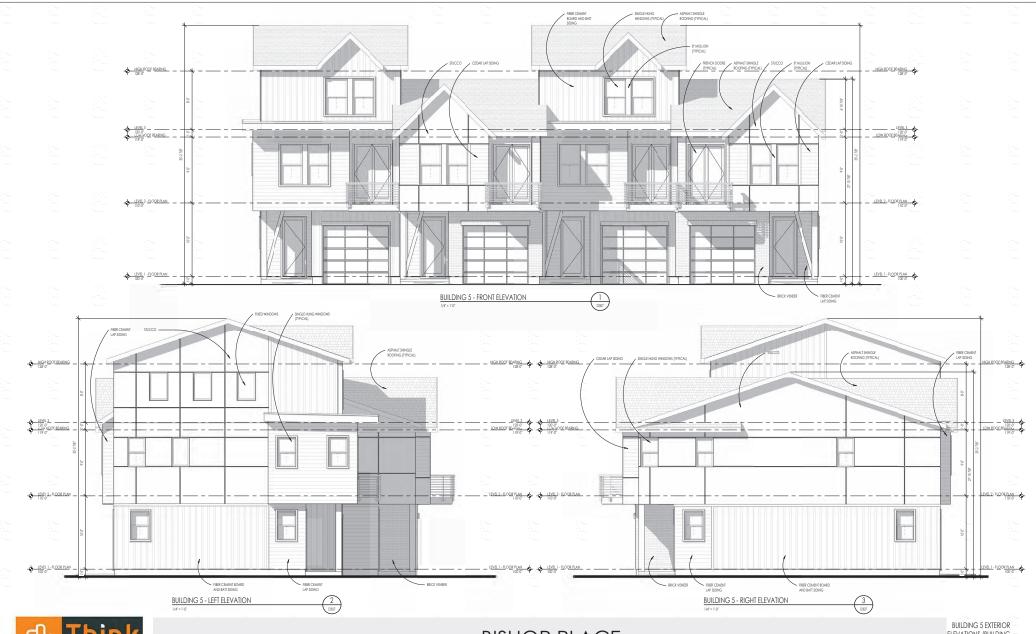




LOTS 3 & 8, BLOCK 121, PLAT "A" \sim 432 N. 300 W. SALT LAKE CITY, UTAH

BUILDING 3 EXTERIOR ELEVATIONS (BLDG 4 SIMILAR)

D306



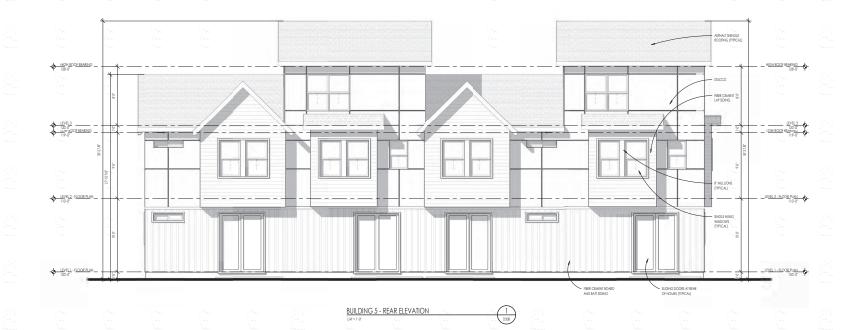
Architecture

BISHOP PLACE

LOTS 3 & 8, BLOCK 121, PLAT "A" \sim 432 N. 300 W. SALT LAKE CITY, UTAH

BUILDING 5 EXTERIOR ELEVATIONS (BUILDING 6 SIMILAR)

D307





LOTS 3 & 8, BLOCK 121, PLAT "A" ~ 432 N. 300 W. SALT LAKE CITY, UTAH BUILDING 5 EXTERIOR ELEVATIONS (BUILDING 6 SIMILAR)

D308





SALT LAKE CITY, UT

2 BEDROOM-01 FLOOR

D401





SALT LAKE CITY, UT

2 BEDROOM-02 FLOOR

D402





SALT LAKE CITY, UT

2 BEDROOM-03 FLOOR

D403





THE QUI	NCE 2BD-05
NAME	AREA
LEVEL 1	499 SF
LEVEL 2	882 SF
•	1381 SF
GARAGE	441 SF
	441 SF
Crond total	1000 CE



SALT LAKE CITY, UT

2 BEDROOM-05 FLOOR

D405

COLOR SCHEME - 01



ENTRY DOORS Material: Fiberglass Manufacturer: TBD Color: To Match Charcoal

GARAGE DOORS Material: Aluminum/Glass Manufacturer: TBD Color: IRD - Annodized Gray



WINDOWS Material: Vinyl Manufacturer: TBD Color: White



CEDAR SIDING FIBER CEMENT LAP SIDING Material: Natural Cedar or Pre-Material: Fiber Cement Lap stained Fiber Cement Siding 6" Exposure Manufacturer: TRD Manufacturer: TRD Color: SW3521 Crossroads Color: SW2802 Rookwood Red



FIBER CEMENT BD & BATT SIDING Material: Fiber Cement Board and Batt Siding Manufacturer: TRD Color: \$W2821 Downing Stone



BRICK VENEER Material: Thin Brick Manufacturer: Interstate Color: Midnight



STUCCO-1 Material: Stucco Manufacturer: Western One-Coat Color: Bright White



ROOFING Material: Asphalt Shingle Manufacturer: GAF Timberline or Faual Color: Charcoal



Material: Painted Steel

Color: Match to Charcoal

Manufacturer: TBD

Fascia/Parapet Cap

FASCIA/TRIM/PARAPET CAP/DRIP EDGE Material: Fiber Cement/MTL Manufacturer: TBD Color: Charcoal 379 (Gentek)

COLOR SCHEME - 02



ENTRY DOORS Material: Fiberalass Manufacturer: TBD Color: To Match Charcoal

GARAGE DOORS Material: Aluminum/Glass Manufacturer: TBD Color: TBD - Annodized Gray



WINDOWS Material: Vinvl Manufacturer: TBD Color: White



CEDAR SIDING Material: Natural Cedar or Prestained Fiber Cement Manufacturer: TBD Color: SW3541 Harbor Mist



FIBER CEMENT LAP SIDING Material: Fiber Cement Lap Siding 6" Exposure Manufacturer: TBD Color: SW6680 Friendly Yellow



FIBER CEMENT BD & BATT SIDING Material: Fiber Cement Board and Batt Sidina Manufacturer: TBD Color: SW2821 Downing Stone



BRICK VENEER STUCCO-1 Material: Stucco Material: Thin Brick Manufacturer: Interstate Color: Buckskin Color: Cedar



Manufacturer: Western One-Coat



Material: Asphalt Shingle Manufacturer: GAF Timberline or Color: Charcoal



STEEL COLUMNS/BEAMS Material: Painted Steel Manufacturer: TBD Color: Match to Charcoal Color: Charcoal 379 (Gentek) Fascia/Parapet Cap

FASCIA/TRIM/PARAPET CAP/DRIP EDGE Material: Fiber Cement/MTL Manufacturer: TBD

COLOR SCHEME - 03



ENTRY DOORS Material: Fiberglass Manufacturer: TBD Color: To Match Charcoal Grav

GARAGE DOORS Material: Aluminum/Glass Manufacturer: TBD Color: TBD - Annodized Gray



WINDOWS Material: Vinyl Manufacturer: TBD Color: White



CEDAR SIDING Material: Natural Cedar or Pre stained Fiber Cement Manufacturer: TBD Color: \$W3504 Woodridge



FIBER CEMENT LAP SIDING Material: Fiber Cement Lap Siding 6" Exposure Manufacturer: TBD Color: SW7623 Cascades



FIBER CEMENT BD & BATT SIDING Material: Fiber Cement Board and Batt Sidina Manufacturer: TBD Color: SW2821 Downing Stone



BRICK VENEER Material: Thin Brick Manufacturer: Interstate Color: Ironstone



STUCCO-1 Material: Stucco Manufacturer: Western One-Coat Color: Grav Barn



Material: Asphalt Shinale Manufacturer: GAF Timberline or Eaual Color: Charcoal



STEEL COLUMNS/BEAMS Material: Painted Steel Manufacturer: TBD Color: Match to Charcoal Fascia/Parapet Cap



FASCIA/TRIM/PARAPET CAP/DRIP EDGE Material: Fiber Cement/MTL Manufacturer: TBD Color: Charcoal 379 (Gentek)

COLOR SCHEME - 02b

For Use on 3 Story Units

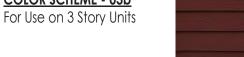


FIBER CEMENT LAP SIDING Material: Fiber Cement Lap Siding 6" Exposure Manufacturer: TBD Color: SW9051 Aguaverde



FIBER CEMENT BD & BATT SIDING Material: Fiber Cement Board and Batt Siding Manufacturer: TBD Color: SW7076 Cyberspace

COLOR SCHEME - 03b



FIBER CEMENT LAP SIDING Material: Fiber Cement Lap Siding 6" Exposure Manufacturer: TBD Color: SW2802 Rookwood Red



FIBER CEMENT BD & BATT SIDING Material: Fiber Cement Board and Batt Siding Manufacturer: TBD Color: SW7006 Extra White



BISHOP PLACE

LOTS 3 & 8, BLOCK 121, PLAT "A" ~ 432 N. 300 W. SALT LAKE CITY, UTAH

D501

MATERIAL/COLOR

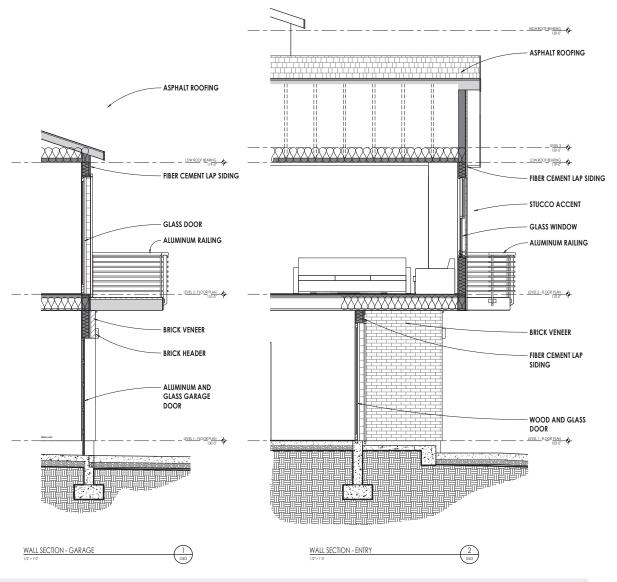




LOTS 3 & 8, BLOCK 121, PLAT "A" \sim 432 N. 300 W. SALT LAKE CITY, UTAH

COLOR SCHEME LOCATIONS

D502

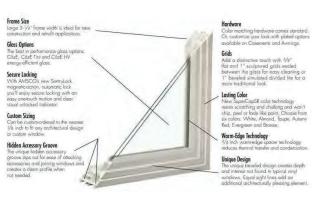




LOTS 3 & 8, BLOCK 121, PLAT "A" \sim 432 N. 300 W. SALT LAKE CITY, UTAH

TYPICAL WALL SECTIONS

D503



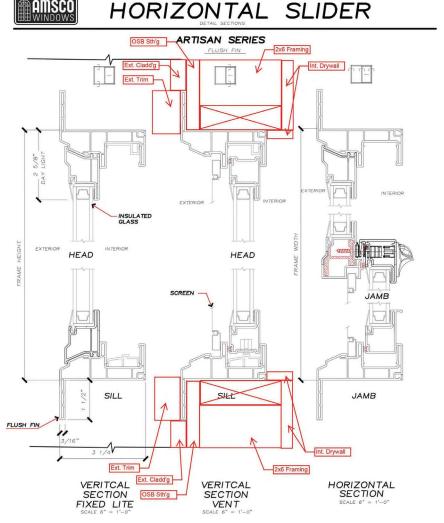
PROPOSED AMSCO ARTESIAN WINDOW

WITH THIS WINDOW THE NAILING FLANGE IS BROUGHT TO THE FRONT FACE OF THE WINDOW FRAME, THIS HAS THE EFFECT OF PUSHING THE WINDOW FURTHER BACK FROM THE FINISHED FACE OF THE BUILDING, CREATING MORE OF A RECESSED LOOK. THIS IS FURTHER ACCENTUATED BY ADDING TRIM AROUND THE WINDOWS TO PROVIDE ADDITIONAL DEPTH.



TYPICAL STANDARD VINYL WINDOW

WITH THIS WINDOW THE NAILING FLANGE IS SET BACK 1"+ FROM THE FACE OF THE WINDOW FRAME, THIS HAS THE EFFECT OF BRINGING THE WINDOW FRAME AND GLASS MORE IN LINE WITH THE FINISH FACE OF THE BUILDING MATERIALS, MAKING THE WALL LOOK FLAT.





BISHOP PLACE

AMSCO

LOTS 3 & 8, BLOCK 121, PLAT "A" ~ 432 N. 300 W. SALT LAKE CITY, UTAH

WINDOW DETAILS

D504

ATTACHMENT E:	HLC WORK SESSION	N MINUTES (2,	/6/20 & 8/6/20)
PLNHLC2019-01157 & 01158 – Bishop Pla	ace		Publish Date: Oct 1, 2020

The Commission, Staff and Applicant discussed the following:

- Clarification as to what a composition shingle was were made of in 1880
- Underlayment
- Clarification on why synthetic slate was removed for a possible replacement
- Clarification on materials being proposed
- When the house had a wood shake as a roof

PUBLIC HEARING 6:18:27 PM

Chairperson Peters opened the Public Hearing; seeing no one wished to speak; Chairperson Peters closed the Public Hearing.

The following comments and discussions were made:

- I think the proposal is reasonable and I'd be happy to delegate to final product to staff
- I don't have an issue with composition roofing
- Clarification on why the applicant prefers not to use slate
- Maintenance issues were discussed
- I am deeply opposed to the shingles that are there now

MOTION 6:29:39 PM

Commissioner Stowell stated, based on the information in the staff report, the information presented, and the input received during the public hearing, I move that the Commission deny the request for a Certificate of Appropriateness for a re-roof with asphalt shingles, as presented in petition PLNHLC2019-00916.

Commission Vela seconded the motion. Commissioner Svendsen voted "Nay". Commissioners, Petro-Eschler, Vela, Torres Mora, and Maw voted "Aye". Commissioner Stowell abstained from voting. The motion passed 4-2.

WORK SESSION

6:31:44 PM

The Quince New Construction and Special Exceptions at approx. 432 N 300 W: Paul Garbett, of Garbett Homes, has submitted applications for new construction of a single-family attached residential development in an historic district and two associated special exception requests located at approximately 432 N. 300 West (Bishop Place – a private street). Currently, the properties associated with the proposed development are occupied by abandoned structures that have been approved for demolition. The subject property is zoned SR-3 (Special Development Pattern Residential District) and is located in Council District 3 which is represented by Chris Wharton. Staff contact is Lex Traughber at 801-535-6184 or at lex.traughber@slcgov.com.

a. New Construction (Case number PLNHLC2019-01157): This project request requires approval for new construction in a historic district.

b. Two Special Exceptions (Case Numbers PLNHLC2019-01157 & 01158):

i. The applicant requests a modification of the rear yard setback. The applicant is requesting a ten-foot (10') rear yard setback. The rear yard setback in the SR-3 Zone is 20% of the lot depth but not less than fifteen feet (15') and not to exceed thirty feet (30').

ii. The applicant is requesting a modification to the minimum lot width requirement. The applicant is requesting a minimum lot width of nineteen feet (19'). The minimum lot width in the SR-3 Zone for single-family attached dwellings is twenty-two feet (22').

Lex Traughber, Senior Planner, provided the Historic Landmark Commission with information regarding the proposed development and special exception request.

The Commission and Staff discussed the following:

- Clarification as to why the entire East side was not rear yard
- Clarification on whether it's a single-family home and how many bedrooms
- Rear setback requirements clarification

Bryson Garbett, with Garbett Homes, and Tyler Kirk, with Think Architecture, provided a presentation with further design details.

The following comments and discussions were made:

- Whether the proposal has been reviewed by the Fire Marshal
- Clarification on what was the inspiration for the 3rd West facing property
- Windows
- Colors of proposal
- The neighborhood is quirky, and the project can use changes to help fit into the neighborhood
- I think the frontage on 3rd West should be considered a little more
- Clarification on what the applicant has done in terms in visiting the surrounding neighborhood and Community Council
- The single garage entrance
- Density, setbacks, and lot widths

The meeting adjourned at 7:32:46 PM

WORK SESSION

6:06:21 PM

Fisher Mansion Carriage House located at approximately 1206 W. 200 S

CRSA, on behalf of Salt Lake City Parks and Public Lands, are requesting a Major Alteration to Fisher Mansion Carriage House located at 1206 W. 200 S. This property is listed as a Salt Lake City Landmark Site. The requested major alteration is to accommodate an adaptive reuse of the carriage house into a River Recreation and Community Engagement Hub. The property is located in the I (Institutional) zoning district and located in Council District 2, represented by Andrew Johnson. (Staff contact: Kelsey Lindquist (801) 535-7930 or kelsey.lindqusit@slcgov.com). **Case Number PLNHLC2020-00509**

Kelsey Lindquist, Senior Planner, briefed the Historic Landmark Commission on the Fisher Mansion Carriage House.

John Ewanoski, Lewis Hogan from CRS Architecture, applicants provided a presentation to the commission. The commission and applicants discussed the following:

- Clarity on the anti-graffiti product
- Main house vision
- Safety issues and parking
- Jordan River access around the property
- Clarification on the fills

6:50:03 PM

The Quince New Construction and Special Exceptions located at approximately 432 N. 300 West (Bishop Place – a private street).

Paul Garbett, Garbett Homes, has submitted applications for new construction in an historic district for a single-family attached residential development of twenty-four (24) dwelling units and three (3) associated special exception requests located at approximately 432 N. 300 West (Bishop Place – a private street). Currently, the properties associated with the proposed development are occupied by abandoned structures that have been approved for demolition. The subject property is zoned SR-3 (Special Development Pattern Residential District) and is located in Council District 3 represented by Chris Wharton (Staff contact: Lex Traughber at (801)535-6184 or lex.traughber@slcgov.com).

- a. New Construction This project request requires approval for new construction in an historic district. Case number PLNHLC2019-01157
- b. Three Special Exceptions: Case number PLNHLC2019-01158
 - i. The applicant requests a modification to the minimum lot width requirement. The applicant is requesting a minimum lot width of nineteen feet (19'). The minimum lot width in the SR-3 Zone for single-family attached dwellings is twenty-two feet (22').

- ii. The applicant requests a modification of the rear yard setback. The applicant is requesting a ten-foot (10') rear yard setback. The rear yard setback in the SR-3 Zone is 20% of the lot depth but not less than fifteen feet (15') and not to exceed thirty feet (30').
- iii. The applicant is requesting modification to maximum building height for certain units located on the interior of the development. The maximum building height in the SR-3 zone is twenty-eight feet (28'). The applicant is requesting a building height of thirty-five feet three inches (35'3") for eight (8) of the units.

Lex Traughber, Senior Planner, briefed the Historic Landmark Commission on the Quince New Construction and Special Exception.

Paul Garbett, applicants provided a presentation to the commission

The Commission and Staff, and Applicant further discussed the following:

- The meaning of historic context and what is the historic context for this project
- "Scandinavian" sidewall design
- Window separation
- Ordinance interpretation
- Historic value
- Clarity of street scape
- Proposal character not historical
- No community spaces
- Green spaces
- Set back on back yard space
- HOA

The meeting adjourned at 7:46:23 PM

ATTACHMENT F: ZONING ORDINANCE STANDARDS

Existing Conditions:

The site is currently occupied by multiple vacant residential structures that have all been approved for demolition.

SR-3 – Special Development Pattern Residential District

The purpose of the SR-3 special development pattern residential district is to provide lot, bulk and use regulations, including a variety of housing types, in scale with the character of development located within the interior portions of city blocks. Uses are intended to be compatible with the existing scale, density and intensity of the neighborhood. The standards for the district are intended to provide for safe and comfortable places to live and play, promote sustainable and compatible development patterns and to preserve the existing character of the neighborhood. This is a medium density zoning district. Off site parking facilities in this district to supply required parking for new development may be approved as part of the conditional use process.

Zoning Ordinance SR-3 – Special Development Pattern Residential District

Standard	Finding	Rationale
Minimum Lot Area And Lot Width: Single-	Requires HLC and	The HLC has the decision-making
Minimum Lot Area And Lot Width: Single-family attached dwellings - Minimum Lot Area: 1,500 square feet - Minimum Lot Width: 22 feet - Not more than 6 dwellings may be attached together	Requires HLC and PC approval.	authority for a Special Exception request for a modified lot width. Planning Staff asserts that said request is reasonable and therefore recommends that the HLC approve the request. The PC has the decision-making authority to regulate lot sizes ie. Consider the averaging of lot sizes to meet minimum lot area. While the individual lot sizes may not meet the 1,500 square foot minimum, the overall development including common/open space is more than adequate to meet the minimum lot size requirement. The development is configured in such a manner that there are no more than 6 dwelling unit attached together.
Maximum Building Height: - The maximum building height is twenty- eight feet (28') measured to the ridge of the roof.	Complies and requires HLC approval.	The HLC has the decision-making authority for a Special Exception request for increased building height. All but eight of the proposed units meet the requirement for maximum building height. The applicant is requesting a special exception for building and wall height for eight of the units as previously discussed. Planning Staff supports the Special Exception request given the location of the eight units in the interior of the block.

supports the Special Exception request given the location of the eigh units in the interior of the block.	f ht
Minimum Yard Requirements: - Front: Ten feet (10') - Interior Side: Four feet (4'). Complies and requires HLC approval. The HLC has the decision-making authority for a Special Exception request for a decreased rear yard	
- Rear: 25% of lot depth, 30' maximum approval. requirement. As discussed previously the applicant has requested a rear yard of ten feet. For reasons previously noted, Planning Staff supports the reduced rear yard request.	ly,
Maximum Building Coverage: Complies The site plan indicates that maximum	m
- The surface coverage for all principal building coverage will be approximately 36.3%.	
percent (70%) of the lot area for attached dwellings.	
Width of Attached Garages: Complies The units have been designed to mee	et
- The width of an attached garage facing this standard.	
the street may not exceed fifty percent	
(50%) of the width of the front façade of	
the house. The width of the garage is	

ATTACHMENT G: ANALYSIS OF NEW CONSTRUCTION STANDARDS & MULTI-FAMILY DESIGN GUIDELINES

STANDARDS & DESIGN GUIDELINES FOR NEW CONSTRUCTION IN A HISTORIC DISTRICT

H Historic Preservation Overlay District – Standards for Certificate of Appropriateness for New Construction (21A.34.020.H)

In considering an application for a Certificate of Appropriateness involving new construction, or alterations of noncontributing structures, the Historic Landmark Commission, or Planning Director when the application involves the alteration of a noncontributing structure shall, using the adopted design guidelines as a key basis for evaluation, determine whether the project substantially complies with each of the following standards that pertain to the application to ensure that the proposed project fits into the established context in ways that respect and contribute to the evolution of Salt Lake City's architectural and cultural traditions:

Design Guidelines for Historic Apartment & Multifamily Buildings in Salt Lake City, Chapter 12 New Construction, are the relevant historic design guidelines for this design review. The Design Objectives and related design guidelines are referenced in the following review where they relate to the corresponding Historic Design Standards for New Construction (21A.34.020.H), and can be accessed directly via the links below.

Historic Apartment & Multifamily Buildings in Salt Lake City

Historic Apartment & Multifamily Buildings in Salt Lake City, Chapter 12 New Construction

Design Standards for New Construction

Design Guidelines for New Construction

Analysis - Complies/Does Not Comply

1. Settlement Patterns & Neighborhood Character a. Block and Street Patterns

The design of the project preserves and reflects the historic block, street, and alley patterns that give the district its unique character. Changes to the block and street pattern may be considered when advocated by an adopted city plan.

Settlement Patterns & Neighborhood Character Block, Street & Site Patterns - Design Objective

The urban residential patterns created by the street and alley network, lot and building scale and orientation, are a unique characteristic of every historic setting in the city, and should provide the primary design framework for planning any new multifamily building.

- **12.1** The historic plan of streets and alleys, essential to the historic character of a district and setting, should be preserved and promoted. Consider the following:
- Retain the historic pattern of smaller streets and alleys as a particular characteristic of the street block.
- Reinstate sections of secondary street and/or alleys where these have been lost.
- Design for the particular street patterns of e.g. Capitol Hill.
- Respect and retain the distinctive tighter pattern of streets and alleys in The Avenues.
- Refer to the specific design guidelines for the historic district for additional details and considerations.

12.2 The historic street pattern, as the unifying framework for a varied range of lot sizes and buildings, should be preserved and reinforced.

- Retain historic alignments and widths wherever possible.
- Plan the site to avoid adversely affecting the historic integrity of this pattern.

12.3 The historic street pattern, including the network of public and private ways within the street block, should be retained and reinforced.

- Secondary streets and alleys maintain the historic permeability within the street block as a means of access and a historic setting for:
- Direct and quieter street frontage for smaller buildings.
- Rear access to the property and to accessory buildings.

Staff Analysis - Complies

The design of the project preserves the block pattern of Bishop Place. There will be no change to the urban residential patterns created by the streets or alleys that provide the basic framework for the proposed multifamily buildings. The historic street pattern will be retained. The proposed project sits at the center of the block and fits well into the scale and size of the historic block and street development pattern.

	 An attractive focus for community social interaction. An alternative and more intimate choice of routes, helping to reinforce a walkable and livable neighborhood. 	
1. Settlement Patterns & Neighborhood Character b. Lot and Site Patterns The design of the project preserves the pattern of lot and building site sizes that create the urban character of the historic context and the block face. Changes to the lot and site pattern may be considered when advocated by an adopted city plan.	 12.4 The pattern and scale of lots in a historic district should be maintained, as the basis of the historic integrity of the intricate 'fine grain' of the neighborhood. Avoid assembling or subdividing lots where this would adversely affect the integrity of the historic settlement pattern. 12.5 A new apartment or multifamily building should be situated and designed to reinforce and enhance the established character, or master plan vision, of the context, recognizing its situation and role in the street block and building patterns. Respect and reflect the scale of lots and buildings associated with both primary and secondary street frontages. Site a taller building away from nearby small scale buildings. A corner site traditionally might support a larger site and building. A mid-block location may require careful design consideration to integrate a larger building with an established lower building scale. Respect and reflect a lower scale where this is characteristic of the inner block. 	Staff Analysis – Somewhat Complies Bishop Place is a residential courtyard located off of 300 West and extends into the block to the east. Eleven lots exist off of Bishop Place. The applicant proposes to create 24 lots, an increase in density on the street. Because of the configuration of Bishop Place as a residential courtyard, development on this street will have little to no impact on the character of the 300 West block face.

1. Settlement Patterns & Neighborhood Character c. The Public Realm

The project relates to adjacent streets and engages with sidewalks in a manner that reflects the character of the historic context and the block face. Projects should maintain the depth of yard and height of principal elevation of those existing on the block face in order to support consistency in the definition of public and semi-public spaces.

The Public Realm - Design Objective

A new multifamily building should respect the characteristic placement, setbacks, massing and landscape character of the public realm in the immediate context and the surrounding district.

- **12.6** A new building should contribute in a creative and compatible way to the public and the civic realm.
- **12.7** A building should engage with the street through a sequence of public to semi-private spaces.
- **12.8** A new multifamily building should be situated and designed to define and frame adjacent streets, and public and common spaces, in ways that are characteristic of the setting.
- Reflect and/or strengthen adjacent building quality, setbacks, heights and massing.
- Reinforce the historic streetscape patterns of the facing primary and secondary streets and/ or alleys.
- **12.9** A building on a corner lot should be designed to define, frame and contribute to the historic character of the public realm of both adjacent streets.
- The street character will also depend on the adjacent street blocks and frontage.
- Building setbacks may be different.
- The building scale may also vary between the streets.

Staff Analysis - Complies

Again Bishop Place is unique in its courtyard street configuation. With respect to 300 West, the unit that faces this street respects the character of the historic context and the block face in terms of setbacks (depth of yard). The sidewalk along this stretch of 300 West will be maintained. The proposed unit also reflects the height and scale of the existing unit that will be demolished. Public and semi-public space will be maintained along 300 West.

In terms of the units in the interior of the block, public and semi-public areas will be created to create a pedestrian friendly, neighborhood feel. Useable balconies (ie balconies that are deep enough physically to be feasibly used by as outdoor space by residents), stoops/porches interface with the street allowing outdoor activity to enliven the street. Window and balconies allow eyes on the street and the surrounding residential units. A community garden is proposed for the development. Semi-private patio areas are included on the rear of each unit.

1. Settlement Patterns & Neighborhood Character d. Building Placement Buildings are placed such that the project maintains and reflects the historic pattern of setbacks and building depth established within the historic context and the block face. Buildings should maintain the setback demonstrated by existing buildings of that type constructed in the district or site's period of significance.

Building Placement, Orientation & Use - Design Objective

A new multifamily building should reflect the established development patterns, directly address and engage with the street, and include well planned common and private spaces, and access arrangements.

- **12.10** The established historic patterns of setbacks and building depth should be respected in the siting of a new multifamily building.
- **12.11** The front and the entrance of the building should orient to and engage with the street.
- A new building should be oriented parallel to lot lines, maintaining the traditional, established development pattern of the block.
- An exception might be where early settlement has introduced irregular street patterns and building configurations, e.g. parts of Capitol Hill.
- **12.12** Access arrangements to the site and the building should be an integral part of the planning and design process at the earliest stage.
- **12.13** The situation, orientation, configuration and design of a new multifamily building should include provision for common exterior open spaces at ground level. Site and design such space/s to address the following:
- Reducing the bulk and the scale of the building.
- Configuration for residential amenity and casual social interaction.
- Shelter from traffic and traffic noise.
- Plan for solar access and seasonal shade.
- Landscape and light to enhance residential relaxation, enjoyment and neighboring environmental quality.
- **12.14** Consider additional common open space on higher terrace or roof levels to enhance residential amenity and city views.
- Locate and design to preserve neighboring privacy.

Staff Analysis - Complies

Again Bishop Place is unique in its courtyard street configuation. With respect to 300 West, the unit that faces this street is in keeping with the established character of the historic context and the block face in terms of setbacks and building depth.

The front of all the proposed units are designed to engage with the street. The developer's intent with Bishop Place itself is to activate the street with amenities and paving pattern to be engaging for future residents.

As noted previously, common exterior open spaces at ground level are proposed. Semi-private spaces are proposed at the rear of each unit.

Plan and design for landscape amenity and best practices in sustainable design. (PART IV)	
 12.15 Private open space for each unit, whether ground level, terrace or balcony space, should be designed to create attractive outdoor space, and to help articulate the design of the building to reduce its bulk and scale. Private space should be contiguous with the unit. Private space should be clearly distinguished from common open space. 	
 12.16 Common internal and external social space should be planned and designed to take advantage of solar aspect and energy efficient design. See Guidelines for Sustainable Design (PART IV) 	

1. Settlement Patterns & Neighborhood Character
e. Building Orientation

The building is designed such that principal entrances and pathways are oriented such that they address the street in the pattern established in the historic context and the block face. **12.10** The established historic patterns of setbacks and building depth should be respected in the siting of a new multifamily building.

12.11 The front and the entrance of the building should orient to and engage with the street.

- A new building should be oriented parallel to lot lines, maintaining the traditional, established development pattern of the block.
- An exception might be where early settlement has introduced irregular street patterns and building configurations, e.g. parts of Capitol Hill.

12.15 Private open space for each unit, whether ground level, terrace or balcony space, should be designed to create attractive outdoor space, and to help articulate the design of the building to reduce its bulk and scale.

- Private space should be contiguous with the unit.
- Private space should be clearly distinguished from common open space.

12.16 Common internal and external social space should be planned and designed to take advantage of solar aspect and energy efficient design.

• See Guidelines for Sustainable Design (PART IV)

Staff Analysis - Complies

Previously addressed above.

2. Site Access, Parking & Services

a. Site Access

The design of the project allows for site access that is similar, in form and function, with patterns common in the historic context and the block face.

(1) Pedestrian

Safe pedestrian access is provided through architecturally highlighted entrances and walkways, consistent with patterns common in the historic context and the block face.

(2) Vehicular

Vehicular access is located in the least obtrusive manner possible. Where possible, garage doors and parking should be located to the rear or to the side of the building.

Site Access, Parking & Services - Design Objective

The site planning and situation of a new multifamily building should prioritize access to the site and building for pedestrians and cyclists, motorized vehicular access and parking should be discreetly situated and designed, and building services and utilities should not detract from the character and appearance of the building, the site and the context.

- **12.12** Access arrangements to the site and the building should be an integral part of the planning and design process at the earliest stage.
- **12.17** The primary public entrance to the building should be afforded priority and prominence in access from the street, and appropriately scaled in the design of the street façade/s.
- Avoid combining with any vehicular access or drive.
- Provide direct access to the sidewalk and street.
- Landscape design should reinforce the importance of the public entrance.
- **12.18** Where the secondary street or alley network is available, rear public access should be retained and used.
- Residential access options to the site and building should be retained and/or maximized.
- Alternative vehicular access from secondary streets and alleys should be retained and reused.
- **12.19** Bicycle parking should be situated so that it is convenient and readily accessible within or immediately adjacent to the building, including design for secure storage.
- **12.20** Convenient storage space for each residential unit should be included to obviate the use of personal outdoor balcony space for bicycle and other storage
- **12.21** A vehicular access and drive should not be combined with a pedestrian access and entrance.

Staff Analysis - Complies

The design of the project allows for site access that is similar, in form and function, with patterns common in the historic context and the block face. All the units are accessed off of 300 West just as the lots are currently accessed. Pedestrian and vehicular access is addressed along Bishop Place with a rolled curb and street pavement treatment. Garage entrances are located along Bishop Place as there is no secondary street or public alley access. Garage doors will meet the façade width requirement per the SR-3 Zone.

• Place vehicle access away from commercial uses such as cafe, restaurant or retail.

12.22 A vehicular access and driveway should be discreetly placed to the side or to the rear of the building.

- A vehicular entrance which incorporates a ramp should be screened from street views.
- Landscape should be designed to minimize visual impact of the access and driveway.

12.23 A single curb cut or driveway should not exceed the minimum width required.

Avoid curb cuts and driveways close to street corners.

12.24 Driveways serving groups of similar uses should be consolidated to minimize visual intrusion, and to provide less interruption to the sidewalk, pedestrian character and flow.

- Curb cuts should be shared between groups of buildings and uses where possible.
- Joint driveway access is encouraged.

12.25 Wherever possible, vehicular parking should be situated below the building, or alternatively behind the building in a manner that does not conflict with pedestrian access from the street.

 Surface parking areas should be screened from views from the street and adjacent residential properties.

2. Site Access, Parking & Services

b. Site and Building Services and Utilities.

Utilities and site/building services (such as HVAC systems, venting fans, and dumpsters) are located such that they are to the rear of the building or on the roof and screened from public spaces and public properties.

Site & Building Services & Utilities - Design Objective

The visual impact of common and individual building services and utilities, as perceived from the public realm and nearby buildings, should be avoided or completely integrated into the design of the building.

12.26 Utility areas and other ground level building services should be situated away from the frontage of the building.

- Screen from street views and adjacent buildings.
- Integrate these facilities with the architecture of the building through design, color and the choice of materials.

12.27 Rooftop and other higher level mechanical services and utilities should be situated away from, and also screened from, street views.

- Locate the utility equipment within an architectural screen or dedicated housing.
- Enclose the facility within a roof that is an integral part of the building.
- Select and locate the utility equipment so that it is not seen from adjacent primary and secondary streets.
- Finish to match the building where visibility might occur.

12.28 Mechanical services should be acoustically screened from nearby residential properties.

- Screening should be compatible with and also integrated into the design of the building.
- **12.29** Small utilities, such as air conditioning units, should be located away from primary and secondary facades of the building, unless integrated and fully concealed as part of the building design.
- Avoid placing AC or other equipment in balcony spaces.

12.30 Exhaust and intake vents and pipes on facades and roofscapes should be avoided through early and coordinated planning of facilities for common utility systems.

Staff Analysis - Will comply

Planning Staff discussed this standard with the applicant early. Utilities and site/building services (such as HVAC systems) must/will be located such that they are to the rear of the building or on the roof and screened from public spaces and public properties.

 Coordinate, group and screen from view where any might penetrate the facade. Finish to match the facade color unless specifically designed as a detailed architectural embellishment. 	
 12.31 Cellular phone and other antennae, and associated equipment, should not be visible from the public way. Plan for common satellite TV equipment, with positioning to avoid or minimize any visual impact. 	

3. Landscape and Lighting

a. Grading of Land

The site's landscape, such as grading and retaining walls, addresses the public way in a manner that reflects the character of the historic context and the block face.

Front Yard Landscape - Design Objective

The design of residential and commercial front yard landscapes should contribute to a coherent and creative public realm.

12.32 The front yard landscaping for a new multifamily building should coordinate with historic and/or established patterns.

- Evaluate existing historic patterns and character.
- Design a creative complement to the established historic character.

12.33 Landscape walls and fences perpendicular to the street, which could separate front yards, should be minimized or avoided where this separation is not an inherent part of the established topographic or historic character.

- Retaining walls provide significant opportunity for creative design and natural materials, when they are a characteristic of the setting.
- Where retaining walls are a part of established historic character, avoid excessive retaining wall height by terracing a change in grade.
- Design any fencing to be low and transparent in form.

12.34 Where it is a characteristic of the street, a front yard should be designed and graded to reflect this pattern, retaining the relationship and continuity of open space, and the sense of progression from public to private space.

- Reflect the historic grading and landscaping of the area between the street pavement and the building.
- The building should readily engage with the street and public realm.

Staff Analysis - Complies

The subject site is relatively flat and will require minimal grading. Interaction between the proposed units and the public way will reflect the historic context and block face.

3. Landscape and Lighting
b. Landscape Structures Landscape structures, such as arbors, walls, fences, address the public way in a manner that reflects the character of the historic context and the block face.

Front Yard Landscape - Design Objective

The design of residential and commercial front yard landscapes should contribute to a coherent and creative public realm.

12.35 Where a new multifamily building includes another use/s, such as restaurant or café, seating should be considered as part of the landscape design for front yard area and/or sidewalk.

- Design any seating as a creative element of the landscape design.
- Low walls in the landscape design can provide the opportunity for integrated informal seating.
- Use ergonomic and durable materials in the design and choice of seating, e.g. wood & metal.

Staff Analysis - Complies

No landscape structures, arbors, walls, fences are proposed that will be visible from the public way.

3. Landscape and Lighting

c. Lighting

Where appropriate lighting is used to enhance significant elements of the design and reflects the character of the historic context and the block face.

Lighting - Design Objective

External lighting of the building and site should be carefully considered for architectural accent, for basic lighting of access and service areas, and to avoid light trespass.

12.36 Exterior lighting should be discreetly designed to illuminate entrances and exterior spaces such as balconies, terraces or common spaces.

- Design to avoid light trespass beyond the area to be lit.
- Design for creative and discrete task lighting.

12.37 Where architectural lighting is appropriate, it should be designed to strengthen the historic context, providing selective visual accent to specific elements of the primary facades, using discreet and creatively designed light fittings.

- Avoid general illumination of a façade or undue prominence of an individual building, since this will detract from the nighttime character of the historic setting.
- Design building light fixtures for architectural quality and durability.
- Shield architectural illumination at higher levels to avoid a view of any exposed light source from the street or adjacent occupied space.

12.38 Building lighting should be discreetly designed to integrate, in design, location and choice of fittings, with the architecture of the building.

12.39 Landscape lighting should be designed discreetly and creatively to enhance pathways and entrances, while accentuating planting design.

- Light specific design features.
- Avoid light trespass and glare.

12.40 Conduit and electrical supply equipment for both architectural and utility light fittings should be concealed from view from all streets and adjacent properties.

• Plan and design supply runs at an early stage to avoid external surface conduit and equipment.

Staff Analysis - Will comply

All lighting will need to be designed as appropriate for a residential development of this nature in compliance with this standard and associated design guidelines. Light tresspass to adjacent properties will be avoided to the extent possible.

Conceal within, or integrate with, the design of the building.	
 12.41 Utilitarian building lighting for service areas should be concealed from view from primary and secondary streets, and from adjacent properties. Use effective 'cut-off' shields to confine light spread. Position light fittings to reduce public visibility. Choose fittings and finishes that complement the design of the building. 	

4. Building Form and Scale

a. Character of the Street Block

The design of the building reflects the historic character of the street facade in terms of scale, composition, and modeling.

(1) Height

The height of the project reflects the character of the historic context and the block face. Projects taller than those existing on the block face step back their upper floors to present a base that is in scale with the historic context and the block face.

(2) Width

The width of the project reflects the character of the historic context and the block face. Projects wider than those existing on the block face modulate the facade to express a series of volumes in scale with the historic context and the block face.

(3) Massing

The shape, form, and proportion of buildings, reflects the character of the historic context and the block face.

(4) Roof Forms

The building incorporates roof shapes that reflect forms found in the historic context and the block face.

Building Form & Scale - Design Objective

The form, scale and design of a new multifamily building in a historic district should equate with and complement the established patterns of human scale characteristics of the immediate setting and/or broader context.

12.42 A new multifamily building should appear similar in scale to the scale established by the buildings comprising the current street block facade.

- Subdivide a larger mass into smaller "modules" which are similar in size to buildings seen traditionally.
- The scale of principal elements, such as entrances, porches, balconies and window bays, are critical to creating and maintaining a compatible building scale.

12.43 A new multifamily building should be designed to create and reinforce a sense of human scale. In doing so consider the following:

- Design building massing and modulation to reflect traditional forms, e.g. projecting wings and balcony bays.
- Design a solid-to-void (wall to window/door ratio that is similar to that seen traditionally.
- Design window openings that are similar in scale to those seen traditionally.
- Articulate and design balconies that reflect traditional form and scale.
- Design an entrance, porch or stoop that reflects the scale characteristic of similar traditional building types.
- Use building materials of traditional dimensions, e.g. brick, stone, terracotta.
- Choose materials that express a variation in color and/or texture, either individually or communally.

12.44 A new multifamily building should be designed to respect the access to light and the privacy of adjacent buildings.

12.45 The principal elements of the front facade should reflect the scale of the buildings comprising the block face and historic context.

Staff Analysis - Complies

The unit that fronts on 300 West has been designed to reflect the historic character of the street façade. It is compatible with surrounding development along the block face in terms of mass, scale, composition and modeling, and certainly is a clear nod to the existing home that is slated for demolition.

Height

The height of the project reflects the character of the historic context and block face. The applicant submitted a block face study to demonstrate how the project, and particularly the unit that faces 300 West, is in keeping with and compatible with existing buildings on the block face. Additional wall/building height for units located in the interior of the development/block are "stepped back" from the street in order to honor the scale of the 300 West block face. Additional building/wall height is proposed in a location in the interior of the block such that the perceived height of the overall development reflects and is compatible with surrounding development.

Width

The unit facing 300 West is a reflection of the existing unit on this parcel, and therefore respects the building width along the block face. Unit width located within the development is not unusual and is seen in other areas of the district.

Massing

The massing as seen from 300 West is in proportion to surrounding development. The shape and form of this unit is very similar to the existing structure on said parcel. The townhome style development proposed is similar to and seen all over the Capitol Hill District.

Roof Forms

The pitched roof forms on all the units are generally traditional. The "Scandinavian" element from previous plans was eliminated per the suggestion of the HLC.

- The primary plane/s of the front facade should not appear to be more than a story higher than those of typical historic structures in the block and context.
- Where the proposed building would be taller than those in the historic context, the upper floor/s should step back from the plane of the facade below.
- A single wall plane or bay of the primary or secondary facades should reflect the typical maximum facade width in the district.

12.46 The secondary elements, patterns and modeling of the facade composition should reinforce the massing and scale established by the primary elements of the facade/s.

- Design a fenestration pattern and a window scale that reflect those of the context and historic district.
- Arrange and design balconies to articulate the architecture of both the primary and secondary facades.
- In a taller structure, design the ground floor/s to differentiate in stature, plane, detailing and/ or materials from the façade above.
- Express the 'base' for the front facade/s of the building through primary architectural elements and patterns, e.g. entrance/porch/portico, fenestration.
- Reinforce this definition through detailing and materials.
- Design a distinct 'foundation' course for the primary and secondary facades, employing a combination of wall plane, materials, texture and/or color.
- In a taller structure, consider defining a top floor by a distinct variation in design treatment as part of an architectural hierarchy in the design of the facade.

12.47 Respect the role that architectural symmetry can play in the form of the established historic street frontage and wider setting.

 This can be effective in composing the modulation of a wider façade, helping to integrate this within a smaller scale setting. Evaluation of historic apartment façade symmetry, or asymmetry, will provide valuable direction and inspiration.

Height - Design Objective

The maximum height of a new multifamily building should not exceed the general height and scale of its historic context, or be designed to reduce the perceived height where a taller building might be appropriate to the context.

12.48 The building height should be compatible with the historic setting and context.

- The immediate and wider historic contexts are both of importance.
- The impact upon adjacent historic buildings will be paramount in terms of scale and form.

12.49 Characteristic of traditional buildings types and context, the first two floors should be designed with greater stature.

12.50 Where there is a significant difference in scale with the immediate context, the building height should vary across the primary façade, and/or the maximum height should be limited to part of the plan footprint of the building.

- Step back the upper floor/s of a taller building to achieve a height similar to that historically characteristic of the district.
- Restrict maximum building height to particular sections of the depth and length of the building.

12.51 The upper floor/s should step back where a taller building will approach established neighborhoods, streets or adjacent buildings of typically lower height.

12.52 The primary and secondary facades should be articulated and modulated to reduce an impression of greater height and scale, and to enhance a sense of human scale.

- Design a distinctive and a taller first floor for the primary and secondary facades.
- Design a distinct top floor to help terminate the façade, and to complement the architectural hierarchy and visual interest.

- Design a hierarchy of window height and/or width, when defining the fenestration pattern.
- Consider designing for a distinctive projecting balcony arrangement and hierarchy.
- Use materials and color creatively to reduce apparent height and scale, and maximize visual interest.

Width - Design Objective

The design of a new multifamily building should articulate the patterns established by the buildings in the historic context to reduce the perceived width of a wider building and maintain a sense of human scale.

12.53 A new multifamily building should appear similar to the width established by the combination of single and multifamily historic buildings in the context.

- Reflect the modulation width of larger historic apartment buildings.
- If a building would be wider overall than structures seen historically, the facade should be subdivided into significantly subordinate planes which are similar in width to the building facades of the context.
- Step back sections of the wall plane to create the impression of similar façade widths to those of the historic setting.

Massing

12.54 The overall massing of a new multifamily building should respect and reflect the established scale, form and footprint of buildings comprising the street block and historic context.

- Modulate the building where height and scale are greater than the context.
- Arrange the massing to step down adjacent to a smaller scale building.
- Respect, and/or equate with the more modest scale of center block buildings and residences where they provide the immediate context.

Roof Forms

12.55 The proportions and roof forms of a new multifamily building should be designed to

respect and reflect the range of building forms	
and massing which characterize the district.	
Focus on maintaining a sense of human scale	
The variety often inherent in the context can	
provide a range of design options for	
compatible new roof forms.	
Vary the massing across the street façade/s	
and along the length of the building on the	
side facades.	
Respect adjacent lower buildings by stepping	
down additional height in the design of a new	
building.	

5. Building Character

a. Facade Articulation and Proportion

The design of the project reflects patterns of articulation and proportion established in the historic context and the block face. As appropriate, facade articulations reflect those typical of other buildings on the block face. These articulations are of similar dimension to those found elsewhere in the context, but have a depth of not less than 12 inches.

(1) Rhythm of Openings

The facades are designed to reflect the rhythm of openings (doors, windows, recessed balconies, etc.) established in the historic context and the block face.

(2) Proportion and Scale of Openings

The facades are designed using openings (doors, windows, recessed balconies, etc.) of similar proportion and scale to that established in the historic context and the block face.

(3) Ratio of Wall to Openings

Facades are designed to reflect the ratio of wall to openings (doors, windows, recessed balconies, etc.) established in the historic context and the block face.

(4) Balconies, Porches, and External Stairs

The project, as appropriate, incorporates entrances, balconies, porches, stairways, and other projections that reflect patterns established in the historic context and the block face.

Façade Articulation, Proportion & Visual Emphasis - Design Objective

The design of a new multifamily building should relate sensitively to the established historic context through a thorough evaluation of the scale, modulation and emphasis, and attention to these characteristics in the composition of the facades.

12.56 Roof forms should reflect those seen traditionally in the block and within the historic district.

- Flat roof forms, with or without parapet, are an architectural characteristic of particular building types and styles, including many historic apartment buildings.
- Gable and hip roofs are characteristic of the roof forms of smaller scale buildings in most residential historic areas, and in specific styles of historic apartment buildings.
- Where it is expressed, roof pitch and form should be designed to relate to the context.
- In commercial areas, a wider variety of roof forms and building profiles may be evident, providing a more eclectic architectural context, and wider range of potential design solutions.
- Consider roof profiles when planning the location and screening of rooftop utilities.

12.57 Overall facade proportions should be designed to reflect those of historic buildings in the context and neighborhood.

- The "overall proportion" is the ratio of the width to the height of the building, especially the front facade.
- The modulation and articulation of principal elements of a facade, e.g. projecting wings, balcony sequence and porches, can provide an alternative and a balancing visual emphasis.
- With townhouse development, the individual houses should be articulated to identify the individual unit sequence and rhythm.
- See the discussion of individual historic districts (PART III) and the review of typical historic building styles (PART I) for more

Staff Analysis - Complies

The design of the project reflects patterns of articulation and proportion established in the historic context and block face. The overall proposed design is a modern interpretation of traditional attached single-family structures. The units are articulated with various setbacks and building design features to avoid a monolithic appearance. The unit fronting 300 West reads as a detached single-family home. The rhythm, proportion, and scale of openings is traditional, and does not read as out of the ordinary for the immediate area or district. Useable balconies and porches are incorporated into the design and are reflective of similar developments in the district.

information on district character and façade proportions.

12.58 To reduce the perceived width and scale of a larger primary or secondary façade, a vertical proportion and emphasis should be employed. Consider the following:

- Vary the planes of the façade for all or part of the height of the building.
- Subdivide the primary façade into projecting wings with recessed central entrance section in character with the architectural composition of many early apartment buildings.
- Modulate the height down toward the street, and/or the interior of the block, if this is the pattern established by the immediate context and the neighborhood.
- Modulate the façade through the articulation of balcony form, pattern and design, either as recessed and/or projecting elements.
- Vary the planes of the primary and secondary facades to articulate further modeling of the composition.
- Design for a distinctive form and stature of primary entrance.
- Compose the fenestration in the form of vertically proportioned windows.
- Subdivide horizontally proportioned windows using strong mullion elements to enhance a sense of vertical proportion and emphasis.

12.59 A horizontal proportion and emphasis should be designed to reduce the perceived height and scale of a larger primary or secondary façade. Consider the following:

- The interplay of horizontal and vertical emphasis can create an effective visual balance, helping to reduce the sense of building scale.
- Step back the top or upper floors where a building might be higher than the context along primary and/or secondary facades as appropriate.
- Design for a distinctive stature and expression of the first floor of the primary, and if important in public views, the secondary facades.

- Design a distinct foundation course.
- Employ architectural detailing and/or a change in materials and plane to emphasize individual levels in the composition of the facade.
- Design the fenestration to create and/or reflect the hierarchy of the façade composition.
- Change the materials and/or color to distinguish the design of specific levels.

Solid to Void Ratio, Window Scale & Proportion - Design Objective

The design of a new multifamily building in a historic context should reflect the scale established by the solid to void ratio traditionally associated with the setting and with a sense of human scale.

12.60 The ratio of solid to void (wall to window) should reflect that found across the established character created by the historic structures in the district. Consider the following:

- Achieve a balance, avoiding areas of too much wall or too much window.
- Large surfaces of glass can be inappropriate in a context of smaller residential buildings.
- Design a larger window area with framing profiles and subdivision which reflect the scale of the windows in the established context.
- Window mullions can reduce the apparent scale of a larger window.
- Window frame and mullion scale and profiles should be designed to equate with the composition.

12.61 Window scale and proportion should be designed to reflect those characteristic of this traditional building type and setting.

Fenestration - Design Objective

The window pattern, the window proportion and the proportion of the wall spaces between, should be a central consideration in the architectural composition of the facades, to achieve a coherence and an affinity with the established historic context. **12.62** Public and more important interior spaces should be planned and designed to face the street.

- Their fenestration pattern consequently becomes a significant design element of the primary facade/s.
- Avoid the need to fenestrate small private functional spaces on primary facades, e.g. bathrooms, kitchens, bedrooms.

12.63 The fenestration pattern, including the proportions of window and door openings, should reflect the range associated with the buildings creating the established character of the historic context and area.

- Design for a similar scale of window and window spacing.
- Reflect characteristic window proportions, spacing and patterns.
- Design for a hierarchy within the fenestration pattern to relieve the apparent scale of a larger facade, and especially if this is a characteristic of the context.
- Arrange and/or group windows to complement the symmetry or proportions of the architectural composition.
- Emphasize the fenestration pattern by distinct windows reveals.
- Consider providing emphasis through the detailing of window casing, trim, materials, and subdivision, using mullions and transoms, as well as the profiles provided by operable/ opening windows. See also guideline 12.71-74 on window detailing.

Balconies & Entrance - Design Objective

The design of a new multifamily building in a historic context should recognize the importance of balcony and primary entrance features in achieving a compatible scale and character.

- **12.64** Balconies, encouraged as individual semipublic outdoor spaces, should be designed as an integral part of the architectural composition and language of the building.
- Use projecting and/or recessed balcony forms to complement and embellish the design composition of the facades, and to establish visual emphasis and architectural accent.

- Use a balcony or a balcony arrangement to echo and accentuate the fenestration pattern of the building.
- Design balcony forms to be transparent or semi-transparent, using railings and/or glass to avoid solid balcony enclosures.
- Select and design balcony materials and details as a distinct enrichment of the building facade/s.

12.65 An entrance porch, stoop or portico should be designed as a principal design focus of the composition of the facade.

- Design for greater stature to enhance visual focus, presence and emphasis.
- Design for a distinct identity, using different wall planes, materials, details, texture and color.
- Consider designing the name of the apartment building into the facade or the porch/stoop.

12.66 A secondary or escape stairway should be planned and designed as an integral part of the overall architecture of the building, and positioned at or towards the rear of the building.

6. Building Materials, Elements and Detailing a. Materials

Building facades, other than windows and doors, incorporate no less than 80% durable material such as, but not limited to, wood, brick, masonry, textured or patterned concrete and/or cut stone. These materials reflect those found elsewhere in the district and/or setting in terms of scale and character.

b. Materials on Street-facing Facades

The following materials are not considered to be appropriate and are prohibited for use on facades which face a public street: vinyl siding and aluminum siding.

Materials - Design Objective

The design of a new multifamily building should recognize and reflect the palette of building materials which characterize the historic district, and should help to enrich the visual character of the setting, in creating a sense of human scale and historical sequence.

- **12.67** Building materials that contribute to the traditional sense of human scale and the visual interest of the historic setting and neighborhood should be used.
- This helps to complement and reinforce the palette of materials of the neighborhood and the sense of visual continuity in the district.
- The choice of materials, their texture and color, their pattern or bond, joint profile and color, will be important characteristics of the design.
- Creative design, based on analysis of the context, will be invaluable in these respects.
- **12.68** Building materials that will help to reinforce the sense of visual affinity and continuity between old and new in the historic setting should be used.
- Use external materials of the quality, durability and character found within the historic district.
- **12.69** Design with materials which provide a solid masonry character for lower floors and for the most public facades of the building. Consider the following:
- Use brick and/or natural stone, in preference to less proven alternatives for these areas.
- Limit panel materials to upper levels and less public facades.
- Where panel materials are considered, use high quality architectural paneling with a proven record of durability in the regional climate.
- Synthetic materials, including synthetic stucco, should be avoided on grounds of limited durability and longevity, and weathering characteristics.

Staff Analysis - Complies

Building materials include cedar siding, fiber cement lap siding, fiber cement board & batten siding, brick veneer, cement stucco (no EIFS), asphalt shingle roofs, composite single-hung windows with 8" mullions, composite fixed windows, small horizontal slider windows on the rear of buildings 3-6, fiberglass/glass front entry doors, French doors and aluminum railings on second story balconies, aluminum and glass garage doors, and rear sliding glass doors.

Building facades incorporate no less than 80% durable material. The proposed materials reflect those found elsewhere in the district and/or setting in terms of scale and character. No vinyl or aluminum siding is proposed.

 12.70 Materials should have a proven durability for the regional climate, as well as the situation and aspect of the building. Avoid materials which merely create the superficial appearance of authentic, durable materials. The weathering characteristics of materials become important as the building ages, in that they should compliment rather than detract from the building and historic setting as they weather and mature. New materials, which have a proven track record of durability in the regional climatic conditions, may be considered. 	
conditions, may be considered.	

6. Building Materials, Elements and Detailing c. Windows

Windows and other openings are incorporated in a manner that reflects patterns, materials, and detailing established in the district and/or setting.

Windows - Design Objective

The design of a new multifamily building should include window design subdivision, profiles, materials, finishes and details which ensure that the windows play their characteristic positive role in defining the proportion and character of the building and its contribution to the historic context.

12.71 Windows should be designed to be in scale with those characteristic of the building and the historic setting.

- Excessive window scale in a new building, whether vertical or horizontal, will adversely affect the sense of human scale and affinity with buildings in the district.
- Subdivide a larger window area to form a group or pattern of windows creating more appropriate proportions, dimensions and scale.

12.72 Windows with vertical proportion and emphasis are encouraged.

- A vertical proportion is likely to have greater design affinity with the historic context.
- It helps to create a stronger vertical emphasis which can be valuable integrating the design of a larger scale building within its context.
- See also the discussion of the character of the relevant historic district and architectural styles. (PART I)

12.73 Window reveals should be a characteristic of masonry and most public facades.

- These help to express the character of the facade modeling and materials.
- Window reveals will enhance the degree to which the building integrates with its historic setting.
- A reveal should be recessed into the primary plane of the wall, and not achieved by applying window trim to the façade.
- This helps to avoid the impression of superficiality which can be inherent in some more recent construction, e.g. with applied details like window trim and surrounds.

Staff Analysis - Will Comply

The majority of the windows on the project are single-hung. The windows in the gables in the front façades of the units are separated by an 8" mullion. Fixed windows are proposed on secondary and rear facades.

Window reveals are required and should be a minimum of 3". Windows are required to be inset into the wall and should be a minimum least 3 inches. A reveal should be recessed into the primary plane of the wall and not achieved through the use of window trim to the façade.

The applicant has proposed the use of vinyl windows for the project. Their rationale is that vinyl windows have been permitted by the HLC in the past. Planning Staff would argue that the use of vinyl windows in the past is prior to the adoption of specific window design guidelines highlighted below. Vinyl is not considered a durable material and should be avoided as the guidelines indicate. Planning Staff recommends that the HLC direct the applicant to use windows that are not vinyl, consistent with the condition placed on the project for the Certificate of Appropriateness. Planning Staff suggests composite or fiberglass windows which are more durable materials that vinyl.

A hierarchy of window reveals can effectively complement the composition of the fenestration and facades. **12.74** Windows and doors should be framed in materials that appear similar in scale, proportion and character to those used traditionally in the neighborhood. • Frame profiles should project from the plane of the glass creating a distinct hierarchy of secondary modeling and detail for the window opening and the composition of the facade. Durable frame construction and materials should be used. Frame finish should be of durable architectural quality, chosen to compliment the building design. Vinyl should be avoided as a non-durable material in the regional climate. Dark or reflective glass should be avoided. See also the rehabilitation section on windows (PART II, Ch.3) as well as the discussions of specific historic districts (PART III) and relevant architectural styles

(PART I).

6. Building Materials, Elements and Detailing d. Architectural Elements and Details The design of the building features architectural elements and details that reflect those characteristic of the district and/or setting.	The refl quadist
	12. from

Details - Design Objective

The design of a new multifamily building should reflect the rich architectural character and visual qualities of buildings of this type within the district.

12.75 Building elements and details should reflect the scale, size, depth and profiles of those found historically within the district.

 These include windows, doors, porches, balconies, eaves, and their associated decorative composition, supports and/or details.

12.76 Where used, ornamental elements, ranging from brackets to porches, should be in scale with similar historic features.

 The scale, proportion and profiles of elements, such as brackets or window trim, should be functional as well as decorative.

12.77 Creative interpretations of traditional details are encouraged.

- New designs for window moldings and door surrounds, for example, can create visual interest and affinity with the context, while conveying the relative age of the building.
- The traditional and characteristic use of awnings and canopies should be considered as an opportunity for creative design which can reinforce the fenestration pattern and architectural detail, while being a sustainable shading asset in reducing energy consumption. See also PART IV on Sustainable Design.

Staff Analysis - Complies

The applicant has proposed several design iterations in order to meet this standard. As previously discussed, proposed building features are characteristic of the district and are compatible in terms of immediate setting. This project reflects a modern interpretation of traditional building style and details, and is therefore appropriate from an historic perspective.

7. Signage Location

Locations for signage are provided such that they are an integral part of the site and architectural design and are complimentary to the principal structure.

Signs - Design Objective

Signs for a new multifamily building, and for any non-residential use associated with it, should compliment the building and setting in a subtle and creative way, as a further architectural detail.

12.78 Signs should be placed on the building or the site where they are traditionally located in the historic context.

12.79 Identify a non-residential use with a sign location, placement, form and design, which relates directly to the 'storefront' and window design.

- See also the Design Guidelines for Signs in Historic Districts in Salt Lake City.
- See the Design Guidelines for Historic Commercial Buildings and Districts in Salt Lake City.

12.80 Signs and lettering should be creatively designed to respect traditional sign scales and forms.

12.81 Signs for the primary and any secondary use should be designed as an integral part of the architecture of the façade.

- Lettering or graphic motif dimensions should be limited to the maximum required to identify the building and any other use/s.
- Creativity and subtlety are objectives of the design of any sign for a new multifamily building in a historic setting.

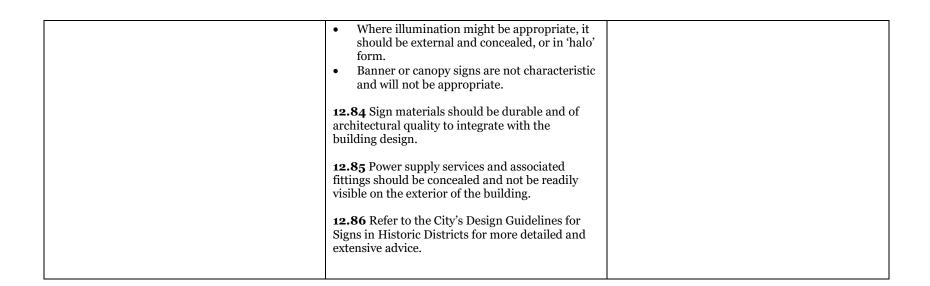
12.82 Signs should take the form of individual lettering or graphic motif with no, or minimal, illumination.

12.83 Any form of illumination should relate discretely to the sign lettering, and avoid any over-stated visual impact upon any residential use or historic setting.

- The light source should not be visible.
- Internally illuminated lettering and sign boxes should be avoided.
- Internally illuminated lettering using a transparent of translucent letter face or returns should be avoided.

Staff Analysis - Complies

No signage as part of this residential development is proposed.



ATTACHMENT H: ANALYSIS OF SPECIAL EXCEPTION STANDARDS

Section 21A.06.050(C) authorizes the Historic Landmark Commission to review and approve certain special exceptions for properties located within an H Historic Preservation Overlay District. The applicant has requested two (2) special exceptions as follows:

- i. The applicant requests that the building height be flexible and modified by up to five feet (5') from the average building height on the block face (26'1") to allow for building accommodation of cases where extreme cross slopes exist.
- ii. The applicant requests modifications of interior side yard wall height (maximum 16' in the SR-1A Zone) of up to six and a half feet (6'-6") for a maximum of 22'6", to allow for building accommodation of extreme cross slope conditions, particularly those affected by the area of the natural swale on the property.

Standard	Finding	Rationale
A. Compliance with Zoning Ordinance and District Purposes: The proposed use and development will be in harmony with the general and specific purposes for which this title was enacted and for which the regulations of the district were established.	Complies	The purpose of the H historic preservation overlay district is to: 1. Provide the means to protect and preserve areas of the city and individual structures and sites having historic, architectural or cultural significance;
		2. Encourage new development, redevelopment and the subdivision of lots in historic districts that is compatible with the character of existing development of historic districts or individual landmarks;
		3. Abate the destruction and demolition of historic structures;
		4. Implement adopted plans of the city related to historic preservation;
		5. Foster civic pride in the history of Salt Lake City;
		6. Protect and enhance the attraction of the city's historic landmarks and districts for tourists and visitors;
		7. Foster economic development consistent with historic preservation; and
		8. Encourage social, economic and environmental sustainability.
		The purpose of the SR-3 special development pattern residential district is to provide lot, bulk and use regulations, including a variety of housing types, in scale with the character of development located within the interior portion of city blocks. Uses are intended to be compatible with the existing scale, density and intensity of the neighborhood. The standards for the district are intended to provide for safe and comfortable places to live and play, promote sustainable and compatible

		,
		development patterns and to preserve the existing character of the neighborhood. This is a medium density zoning district. Off-site parking facilities in this district to supply required parking for new development may be approved as part of the conditional use process. This standard is met.
B. No Substantial Impairment of Property Value: The proposed use and development will not substantially diminish or impair the value of the property within the neighborhood in which it is located.	Complies	The subject property is soon to be vacant. Staff has not received any information or evidence indicating that the proposal would substantially diminish or impair the value of the property within the neighborhood. In fact, the proposed residential development will most likely increase the value of property in the area. This standard is met.
C. No Undue Adverse Impact: The proposed use and development will not have a material adverse effect upon the character of the area or the public health, safety and general welfare.	Complies	The proposed use is residential consistent with the surrounding residential neighborhood. The applicant is proposing development that is consistent with standards for new residential construction in a local historic district, and is therefore consistent with the character of the area. The proposed residential development will have little if any impact on public health, safety and general welfare. This standard is met.
D. Compatible With Surrounding Development: The proposed special exception will be constructed, arranged and operated so as to be compatible with the use and development of neighboring property in accordance with the applicable district regulations.	Complies	The proposed special exceptions would accommodate portions of the proposed residential units to be compatible with the existing character and development patterns of neighboring properties and the surrounding context. The proposed development requests minimal amounts of increased building and wall heights on portions of the proposed buildings to respect the development pattern in the area and at the same time allow for new residential construction. This standard is met.
E. No Destruction Of Significant Features: The proposed use and development will not result in the destruction, loss or damage of natural, scenic or historic features of significant importance.	Complies	This request results in a residential development that is consistent with historic development patterns in the area. The exiting vacant units have undergone an extensive process for demolition, and therefore the question of the destruction, loss or damage of historic features of significant importance has already been entertained and answered. This standard is met.
F. No Material Pollution of Environment: The proposed use and development will not cause material air, water, soil or noise pollution or other types of pollution.	Complies	There is no foreseen material pollution of the environment. This standard is met.
G. Compliance with Standards: The proposed use and development complies with all additional standards imposed on it pursuant to this chapter.	Not Applicable	There are no additional standards for these types of special exception requests. This standard is met.

ATTACHMENT I: PUBLIC PROCESS AND COMMENTS

Meetings

The following is a list of meetings that have been held, and other public input opportunities, related to the proposed project.

Capitol Hill Neighborhood Council – The applicant presented the proposal to the CHNC on January 15, 2020. The CHNC provided written comment dated January 21, 2020 (attached).

Work Session – The applicant presented the proposal to the Historic Landmark Commission on February 6, 2020. In general, comments received regarding the project from the Historic Landmark Commission were unfavorable. Commissioners discussed a host of design issues for the applicants to address. The minutes from this meeting are attached to this staff report (Attachment E).

Second Work Session – The applicant presented the proposal to the Historic Landmark Commission on August 6, 2020. The comments received at this second hearing were markedly more favorable and in general positive. The minutes from this meeting are attached to this staff report (Attachment E).

Public Notice

Early Notification of a Proposal Received by the City – An early notification letter was mailed on December 20, 2019, to all property owners within 300 feet of the subject property, with information on how to obtain the project narrative and plans on the Citizen's Access Portal and/or how to contact Planning Staff for information. Approximately 130 notices were sent.

Notice of HLC Work Session – A notification was mailed on January 24, 2020, to all property owners within 300 feet of the subject property, with information regarding the Work Session on February 6, 2020. Approximately 130 notices were sent.

Notice of Second HLC Work Session – A notification was mailed on July 23, 2020, to all property owners within 300 feet of the subject property, with information regarding the Work Session on August 6, 2020. Approximately 130 notices were sent.

Notice of the Historic Landmark Commission public hearing for the proposal include:

- Notices mailed on September 18, 2020.
- Property posted on September 17, 2020.
- Agenda posted on the Planning Division and Utah Public Meeting Notice websites on September 17, 2020.

Public Comment

Planning Staff received several written comments regarding the proposal which are included in this staff report.



THE CAPITOL HILL NEIGHBORHOOD COUNCIL

CHNC PURPOSE STATEMENT

Enhance and strengthen the vitality of our neighborhoods by fostering a participatory community of Informed, Engaged and Empowered residents working together to improve our neighborhoods.

January 21, 2020 Mr. Lex Traughber, Senior Planner Salt Lake City Planning Division By email Re: "The Quince"

Dear Mr. Traughber,

This letter will serve as the response of the Capitol Hill Neighborhood Council to the proposed Planned Unit Development by Garbett Homes called "the Quince" on Bishop Place. Having reviewed the applicant's submitted materials and heard Mr. Paul Garbett's presentation of the project, we would like to make the following comments:

General. We support the applicant's stated intention to follow the existing patterns of site development of Bishop Place as much as possible. Our Council advocated strenuously for the preservation of three of the buildings as the Historic Landmarks Commission required. We are naturally disappointed in the resolution of this issue, which however is not the subject of the current application. We support incorporating as many aspects of the original place as possible in the design of this project.

Project name. We support Mr. Garbett's stated preference to rename the project Bishop Place. The project is not on Quince St. and using that street's name for the project reduces the name from that of a real place to a marketing slogan. Furthermore, naming the project anything other than Bishop Place will finish the job of eradicating this historically significant place from Salt Lake City's memory.

Site plan.

- We object to the requested reduction of the setback requirement for buildings 3 and 5 from 15 feet to 10 feet. See #2 below.
- The project does not provide enough open space. Open space is severely lacking in our neighborhood as it is throughout the city.
 We encourage the developer to provide as much open space as possible. To this end, we ask that they consider reducing the number of units.
- 3. Our neighborhood suffers from an acute lack of parking. Every development we see relies on neighborhood streets for overflow and guest parking. This cannot go on indefinitely. This project continues this trend. The developer should provide

- some additional parking beyond the code requirements. Reducing the number of units would make this possible.
- 4. The new mayor announced a plan to plant 1000 trees in order to reduce the urban heat island effect and increase stored carbon. In this spirit, we ask that the developer include as many large trees as possible.
- 5. The applicant will subdivide the parcel in order to create lots for the proposed homes. Since this may have an effect on setbacks and open space, we request that the applicant resubmit the project for our review when the subdivision is proposed.

Building architecture.

- 1. The side of Building 1 that faces 300 West does not adequately reflect the nature of that street front. The proposed design does not accomplish the applicant's stated desire to recreate the existing structure's relationship to the street. In particular, the miniature dormer is a ludicrous gesture to the existing dormer which spans about 1/3 of the width of the building and is centered on it. The floor plan of the building precludes placing the entrance in the center, but the porch could and should span the width of the building and become the front of the building mass on 300 West, as the existing one does.
- 2. The little "monopoly house" gables that line the internal streets create street frontages that are unnecessarily repetitive. The existing character of Bishop Place is highly varied and this could be better reflected by varying the height, width and/or slope of the gables. We have no objection to flat roofs and a more modern overall look. This would be no more inappropriate in this historic context than the proposed design. In fact, it would be a more honest reflection of what has taken place here: modern demands for housing have outweighed historic preservation. With the decision to allow the existing buildings to be demolished, this is an accomplished fact which little gables cannot undo.

We are happy to meet with the developer to discuss our concerns in more detail and hear their responses.

Sincerely,

David R. Scheer, Chair

Capitol Hill Neighborhood Council

Davis R. Sol

From: <u>Joshua Stewart</u>
To: <u>Traughber, Lex</u>

Subject: (EXTERNAL) Quince new construction-PLNHLC2019-01158

Date: Thursday, July 23, 2020 10:48:03 AM

Lex,

I hope that any exceptions requested for development on the Quince project are very carefully reviewed by city staff. My impression is the developers consistently try to squeeze in more development than is appropriate to the scale and form of the existing neighborhood. Set backs, heights, lot widths and massing are all a very important feature of the neighborhood and the long term quality of the projects and developers should be required to "fit" in the neighborhood.

Thanks,

Josh Stewart 1867 Princeton Ave. Salt Lake City From: Charles

To: <u>Traughber, Lex; Mayor</u>

Subject: (EXTERNAL) The Quince New Construction/Bishop Place

Date: Monday, January 27, 2020 6:01:23 PM

Attachments: dec00587.pdf

Dear Mayor Mendenhall and Mr Traughber,

This letter is regarding Bishop Place and new case numbers PLNHLC2019-01157 and 01158.

Could you please explain to me why the city mails out notices and holds public hears on planning decisions? This process is a complete sham as demonstrated by the current proposal.

I and many of my neighbors spent nearly three years attending public meetings, planning meetings, Historic Landmark Commission meetings all regarding Bishop Place, under the false impression that input from residents actually mattered.

Mr. Garbett visited Mayor Biskupski, likely with check in hand, and all the public comments from residents, planning documents, historic zoning overlays, Historic Landmark Commission decisions, and community council recommendations, went out the window. Mr. Garbett was able to obtain demolition of all nine eligible contributing historic structures with a single visit.

Why is this new proposal any different?

I would like to encourage Mayor Mendenhall, to revisit the decision allowing demolition of these historic structures. A compromise was previously reached through the fair and equitable Historic Landmark Commission process, which only allowed for demolition of 6 structures. This would have saved the beautiful Victorian home which faces onto 300 west.

Sincerely, a very disenfranchised resident Charles Rosier





Re: Decision in Case No. PLNAPP2018-00587, appealing Petition Nos. PLNHLC2017-00020, PLNHLC2017-0029 and PLNHLC2017-00030 of the Historic Landmark Commission's effective adoption of the Economic Hardship Review Panel's Findings.

Appellant: International Real Estate Solutions, Inc.

This appeal came before the undersigned for hearing on August 29, 2018, on appeal from a decision by the Historic Landmark Commission ("HLC") effectively adopting findings of the Economic Hardship Review Panel (the "Panel"). In pertinent part the HLC effectively approved the Panel's determination that Appellant International Real Estate Solutions, Inc. ("IRES") had not demonstrated economic hardship sufficient to allow demolition of three (3) out of nine (9) contributing structures, particularly those located at 248 West Bishop Place, 265/67 Bishop Place and 432 North 300 West Bishop Place. IRES appeals from the effective approval.

In making my decision I have considered the record of proceedings before the Panel and HLC, including detailed minutes, as well as all materials submitted to the HLC, the Staff Reports prepared for the Appeal, submissions from IRES and the arguments and materials presented during the hearing.

The decision below was made and the appeal brought pursuant to former City Code §21A.34.020.K. Of note and significance to this opinion, the City has subsequently amended that subsection of the Code to revise the standards applicable to an economic hardship determination, both by requiring more refined estimates based upon proposed designs and by providing more clear direction to decision-makers on how the revised standards should apply to any economic hardship determination. These changes have improved the process going forward and make this decision applicable only to the current appeal under the standards in effect at the time it was made. I find that the parties, including City staff, the Panel and the HLC were hampered by flaws in the former but now improved process.

Under the circumstances, including those described above, I find that the Appellant IRES has met its burden to demonstrate error in the Panel's decision and the HLC's adoption thereof for essentially two reasons, and therefore grant the appeal.

First, the members of Panel who voted against a finding of economic hardship made express findings that the three buildings subject to this appeal could be "rehabilitated." *See* Report of the Economic Hardship Review Panel – Bishop Place, p. 10 of 131. Rehabilitation alone, however, is not the standard.

Perhaps because of confusion over how to weigh the then applicable standards, the two members of the Panel voting against the economic hardship determination did not make express findings



as to the relative costs associated with the rehabilitation, or stated another way, whether the three buildings at issue could be *economically* rehabilitated. This led to an error of mixed law and fact.

Second and similarly, the Panel concluded that an economic hardship existed for six of the nine structures at issue based upon the information IRES submitted, but found a lack of sufficient engineering information to support economic hardship as to the three structures subject to this appeal. However, the methodology, engineering opinions and estimated costs and hardship justifications IRES submitted were essentially the same for all nine structures.

Even though these three buildings are primarily brick structures and provide a greater potential for rehabilitation, it was not sufficient for the Panel to simply accept the lack of engineering information as to these three structures without giving equal consideration to the cost assumptions which applied to these three as well as the other structures. Under the circumstances, the weight of substantial evidence does not support the Panel's decision to deny economic hardship for these three buildings.

For the reasons stated above, and under the particular facts and circumstances applicable here only, I reverse the HLC's decision effectively adopting the Panel's determination and find that a Certificate of Appropriatenss for Demolition should be issued for the three structures subject to the appeal based upon economic hardship.

Jackie Biskupski

Salt Lake City Mayor

the Beshupski

From: Traughber, Lex
To: "Prudence Anderling"
Cc: Robinson, Molly

Subject: RE: (EXTERNAL) Troubled citizen

Date: Thursday, January 30, 2020 10:28:00 AM

Ms. Anderling:

I have received your comments and will include them in the staff reports that I will be preparing for the Historic Landmark Commission and the Planning Commission for their consideration. Your concerns have been noted.

At this time, we in the Planning Division are in a period of collecting comments and information from the public as well as other City Departments/Divisions that provide input on developments of this nature. No recommendations have been made to the Commissions nor have any decisions been made. If you have further comments that you would like for me to pass on to the Commissions, I am happy to do so.

Sincerely,

Lex Traughber Senior Planner

Planning Division Community *and* Neighborhoods Salt Lake City Corporation

lex.traughber@slcgov.com TEL (801) 535-6184

WWW.SLC.GOV.COM www.slc.gov/planning www.slc.gov/historicpreservation

From: Prudence Anderling <prudence_anderling@yahoo.com>

Sent: Thursday, January 30, 2020 9:50 AM

To: Traughber, Lex <Lex.Traughber@slcgov.com>; Robinson, Molly <Molly.Robinson@slcgov.com>

Subject: Re: (EXTERNAL) Troubled citizen

All right. Thank you for the offer of a meeting. I'll think about that and discuss with some friends, probably better-suited to such a gathering than I.

However, it sounds as if nothing can be done about this property and its density. So, "a five-foot setback modification" could be denied, but the developer is going to proceed with a project that didn't take into account adequate parking and trees. A 5' setback is nothing compared to those bigger issues. I hope you can see how very annoying and disappointing that is. If the Planning Commission does this time after time after time, our beautiful city will become Tokyo or NY with teeny-tiny units for humans in a concrete jungle. Somehow, we're supposed to just shut up and feel okay about that :(

I am losing all faith in my government...from SLC to Washington.

You've been very gracious in your communications, thank you. But I'm angry. And it pisses me off that even though Lex Traughber was at that meeting, he won't *deign* to even answer my email. If you are his boss, then I again put that statement in front of your eyes. If you are not his boss, then kudos to you for stepping up.

Ρ.

On Thursday, January 30, 2020, 08:51:36 AM MST, Robinson, Molly <<u>molly.robinson@slcgov.com</u>> wrote:

The Planning Division is responsible for the research, public engagement, and development of master plans and zoning. As staff, we do not make decisions on these things but recommendations to appointed and elected officials. The Planning Commission, a group of citizens appointed by the mayor, makes recommendations on master plans and zoning to the City Council for adoption. The City Council is the final authority on setting zoning for an area and the adoption of master plans.

The specific development you are asking about must meet the standards of the zoning ordinance. It is the Planning Division's job to evaluate the proposal to determine if the proposal meets those standards, engage the community for their input, and recommend approval or denial to the Planning Commission. Since the development is not asking to change the zoning, only to seek modifications to how they meet the standards of the zoning, the final authority is the Planning Commission. The community is asked to provide their feedback on the proposal; your comments may shape what the project looks like or how it's located on the property. For example, if a development proposal seeks to reduce a setback (the distance from the property line to the building), public comment may influence whether the Planning Commission allows that reduction, requires a different setback, or does not allow a reduction. We allow some modifications of standards, like setbacks or building height, in order to achieve other goals through what's called the Planned Development process. We have a couple other processes that allow this in local historic districts. All of this is detailed in the zoning ordinance, the land use laws for the city.

Hope this helps clarify. I recognize that it can be very confusing. If you'd like to set up a meeting when you are feeling better, I would be happy to walk you through this more thoroughly.

Thanks,
Molly
MOLLY O'NEILL ROBINSON, AICP
Planning Manager

DEPARTMENT of COMMUNITY and NEIGHBORHOODS

SALT LAKE CITY CORPORATION

TEL 801-535-7261

EML MOLLY.ROBINSON@SLCGOV.COM

WWW.SLC.GOV/PLANNING

From: Prudence Anderling prudence anderling@yahoo.com>

Sent: Wednesday, January 29, 2020 5:03 PM

To: Robinson, Molly < Molly.Robinson@slcgov.com >; Traughber, Lex < Lex.Traughber@slcgov.com >

Subject: Re: (EXTERNAL) Troubled citizen

Thank you.

I did try to call both of you just now, 4:45--must have missed you for the day. I happen to be very sick right now--barely able to hold a conversation and practically coughing up my toenails. But I'm confused about "who sets the policies or the rules for things." I'm speaking for more than one person in just this example of "The Quince" property. People in the neighborhood meeting brought up concerns about parking and about density, and Garbett said, "It was zoned for this--we are within the zoning parameters/compliance." For instance, there is a one-car garage for their units, but many residents are couples who typically each have a car. Plus, there are people who would visit there, being friends or family. Mr. Garbett said, "Well, they can park on the street." This answer cannot just indefinitely continue. We need to stop this. If there isn't enough room for more parking, then decreasing the "density" and number of units would solve that, right? He said it was "zoned" that way. My original question was "Who" zones things? Who said "medium density" if "medium" density means this allowance? Garbett says there will be a bit of space for trees. But the kind of trees that fight pollution (like the coming inland port) are BIG trees, not little short things. What department in the city approves or disapproves things so that they move forward in certain ways? I don't understand how to find the source of decisions so that we can communicate things for consideration. If time after time, "future" planning isn't done, then it will be too late and all the "spaces" for trees and too many cars will be gone.

Τ	han	kγ	ou,

Prudence

On Wednesday, January 29, 2020, 02:22:33 PM MST, Robinson, Molly <<u>molly.robinson@slcgov.com</u>> wrote:

Lex is including your comment regarding The Quince (PLNHLC2019-01157, -58, and -59) in his staff report to the Historic Landmark Commission. The Historic Landmark Commission is the decision-making authority in this case. It would be inappropriate for Lex to respond in defense of the applicant's proposal. Our planners are tasked with shepherding applications through the review process, including gathering public comments, analyzing the application, and presenting all of this to the Commission. If you have specific questions about the proposal, Lex can and should answer those questions

We are both happy to speak with you by phone, which would be more efficient than email to answer your questions about citizen proposals. I can be reached at the number below and Lex can be reached at 801-535-6184.

Thank you,
Molly

MOLLY O'NEILL ROBINSON, AICP

Planning Manager

PLANNING DIVISION

DEPARTMENT of COMMUNITY and NEIGHBORHOODS

SALT LAKE CITY CORPORATION

TEL 801-535-7261

EML MOLLY.ROBINSON@SLCGOV.COM

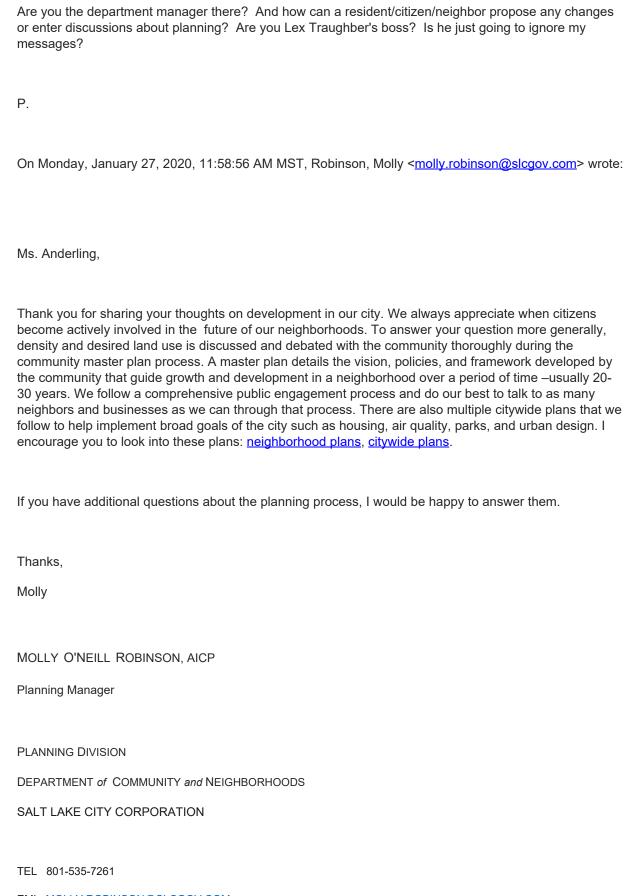
From: Prudence Anderling prudence anderling@yahoo.com>

Sent: Wednesday, January 29, 2020 1:31 PM **To:** Robinson, Molly < Molly.Robinson@slcgov.com >

Subject: Re: (EXTERNAL) Troubled citizen

Hello again.

WWW.SLC.GOV/PLANNING



EML MOLLY.ROBINSON@SLCGOV.COM

WWW.SLC.GOV/PLANNING

From: Prudence Anderling prudence anderling@yahoo.com> Sent: Friday, January 24, 2020 2:13 PM To: Zoning <Zoning@slcgov.com>; Anglin, Anna <Anna.Anglin@slcgov.com> **Cc:** Traughber, Lex < <u>Lex.Traughber@slcgov.com</u>> Subject: Re: (EXTERNAL) Troubled citizen So far, Anna, you are the only one who answered. My question may be rooted in Lex Traughber's zone, but it was broader than just than one example. On Wednesday, January 22, 2020, 01:25:50 PM MST, Anglin, Anna <anna.anglin@slcgov.com> wrote: Prudence, I will forward this on to Lex for you. Thanks, ANNA ANGLIN Principal Planner PLANNING DIVISION COMMUNITY and ECONOMIC DEVELOPMENT SALT LAKE CITY CORPORATION TEL 801-535-7700 FAX 801-535-7750

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From: Prudence Anderling prudence_anderling@yahoo.com

Sent: Wednesday, January 22, 2020 1:03 PM

To: Zoning < <u>Zoning@slcgov.com</u> > **Subject:** (EXTERNAL) Troubled citizen

Hello,

I heard this email address reaches several in your department. I hope it goes to Mr. Traughber and to others, although I don't know other names. I'm a long-time SLC resident, and I feel so frustrated and depressed about development that I ask you to please Hear me? Please read this?

I was sitting in a neighborhood council meeting a few days ago where a developer was talking about a new housing project. It has 25 units, and neighbors were sounding alarms about not enough parking, not enough open space, not enough possibility for large trees (big ones that can help clean the air, not little things). The developer replied that the spot was zoned as "medium density" and that their project was within those guidelines.

Well... "medium" density is too high for some of us. And it seems that once "you" declare Medium Density, it's set in stone and things move forward. Who decides these things? Is it unthinkable to ever change your minds? Does the fact that the residents all around want something different (something less or more) matter to anyone?

Watching coverage of the national event today along with knowing there's nothing we can do to change this developer's plans (we asked him to reduce the number of units to remedy some of our concerns and he flatly said no... *plus*, somewhat laughably, he wants to even *increase* some of his space by 5 feet!) -- have filled me with a sense of futility, hopelessness and helplessness. People in government just have too much power. You all have too much power. Things are decided, and that's the end of the story. Nobody really cares what anyone thinks or wants or objects-to if they don't have money or influence.

Ρ.

ATTACHMENT J: CITY COMMENTS

From: Hardman, Alan
To: Traughber, Lex
Cc: Mikolash, Gregory

Subject: RE: PLNHLC2019-01157 - The Quince - New Construction in an Historic District - 432 N. 300 West

Date: Friday, January 3, 2020 7:10:28 AM

Lex,

Proposals for the redevelopment of this street have come to several DRT meetings as follows: 10/31/2018 (DRT2018-00282) attended by Joel Paterson; 11/30/2018 (DRT2018-00318) attended by Amy Thompson; 7/5/2019 (DRT2019-00178); and 11/26/2019 (DRT2019-00343) attended by Lex Traughber. The major planning/zoning issues identified in the DRT meetings were petitions for: 1) historic approval for new construction; 2) planned development approval; 3) special exception approval for setbacks, lot widths and building heights; and 4) preliminary condominium subdivision plat approval. The applicant has submitted four applications for all these issues. Zoning comments are provided in the DRT Reports in Accela and zoning requirements will be met in the planning approvals. No additional zoning comments are provided.

Alan

ALAN HARDMAN
Senior Development Review Planner

BUILDING SERVICES DIVISION
DEPARTMENT of COMMUNITY and NEIGHBORHOODS
SALT LAKE CITY CORPORATION

TEL 801-535-7742 FAX 801-535-7750

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From: Gilcrease, Heather < Heather. Gilcrease@slcgov.com>

Sent: Wednesday, December 18, 2019 3:37 PM

To: Hardman, Alan <Alan.Hardman@slcgov.com>; Bateman, Douglas

<Douglas.Bateman@slcgov.com>; Christopher, Todd <Todd.Christopher@slcgov.com>

Cc: Mikolash, Gregory <gregory.mikolash@slcgov.com>; Traughber, Lex

<Lex.Traughber@slcgov.com>

Subject: FW: PLNHLC2019-01157 - The Quince - New Construction in an Historic District - 432 N. 300

West

Please respond in Accela prior to date specified below.

Thanks.

HEATHER GILCREASE Development Review Supervisor

BUILDING SERVICES DIVISION



Work Flow History Report 246 W Bishops PLNHLC2019-01157

Date	Task/Inspection	Status/Result	Action By	Comments
12/17/2019	Staff Assignment	Assigned	Traughber, Lex	
12/18/2019	Staff Assignment	Routed	Traughber, Lex	
12/30/2019	Transportation Review	Complete	Barry, Michael	The minimum parking requirement is listed in 21A.44.030. It appears that the parking requirement has been satisfied. The parking layout must conform to standards in 21A.44.020. Ten foot sight distance triangles are required at the driveways; it is not apparent that this requirement has been satisfied.
1/6/2020	Building Review	Complete	Christopher, Todd	No Building Code concerns with the plans at this phase.
1/6/2020	Engineering Review	Complete	Weiler, Scott	No objections.
1/7/2020	Zoning Review	Complete	Hardman, Alan	
4/8/2020	Planning Dept Review	In Progress	Traughber, Lex	Waiting on applicant
6/16/2020	Planning Dept Review	In Progress	Traughber, Lex	

9/17/2020	Fire Code Review	Complete	Traughber, Lex	Fire Code comments: Fire department access roads shall be so design to withstand imposed loads of 80,000 pounds. These roads shall be all weather-driving surface of either concrete or macadam. When the fire department access road is constructed at the minimum width (20-feet), the access road shall be provide with signs on both sides located at the entrance of the access road stating "NO PARKING FIRE LANE". When a fire department access road has a dead end that is 150 feet in length or greater it shall be provided with a fire department turnaround, which has been provided. It shall also be provide with a sign indicating that it is a dead end. This sign shall be placed on both sides of the entrance of the dead end street facing the direction of travel. The sign shall be have a minimum dimension of 12 inches wide by 18 inches high and have red letters on a white reflective background. The sign shall be marked with permanent DEAD END—FIRE LANE signs complying with Figure D103.6. Vehicle impact protection shall be provided by posts that comply with Section 312.2 or by other approved physical barriers that comply with Section 312.3 of the International Fire Code. Fire hydrants shall be installed so that all portions of the first story exterior are within 600-feet and meet the minimum required fire flows. Douglas Bateman Doug, Thank you for the comments. In terms of this specific project, based on the information that I provided including the site plan, do you see any specific issues that may be problematic with the proposed development?
				No, it looks like the design was aware of the fire requirements and planned accordingly. Thanks,
				Doug Bateman Fire Protection Engineer
9/17/2020	Police Review	Complete	Traughber, Lex	The only concern/comment we have relates to the spaces created by the setbacks. They should be well lit at night with directional lighting that doesn't trespass into windows. 300 W is a common road used by the homeless that walk to service providers in the city and regular homeless camps that crop up around the quarry on Victory Rd. and the hot springs. So, making sure those areas can be monitored by the residents at all times of the day would be important.
9/17/2020	Public Utility Review	Complete	Draper, Jason	Public Utilities was contacted in writing on two
				separate occasions to solicit comments regarding this project. No comments were ever received.
9/22/2020	Historic Landmark Commission Hearing	Scheduled	Traughber, Lex	