

Staff Report

PLANNING DIVISION COMMUNITY & NEIGHBORHOODS

To: Salt Lake City Historic Landmark Commission

From: Ashley Scarff, Planner

801-535-7660 or ashley.scarff@slcgov.com

Date: September 6th, 2018

Re: **Petition PLNHLC2017-00772 – Major Alteration**

Petition PLNHLC2018-00574 – Special Exceptions

MAJOR ALTERATION & SPECIAL EXCEPTIONS

PROPERTY ADDRESS: 265 N. C Street

PARCEL IDs: 09-31-404-029 **HISTORIC DISTRICT:** Avenues

ZONING DISTRICT: SR-1A Special Development Pattern Residential District &

H Historic Preservation Overlay District

DESIGN GUIDELINES: Residential Design Guidelines (New Construction)

REQUEST: Mark Walton, property owner, is requesting design approval for a new rear addition to an existing single family home at 265 N. C Street, which is considered contributing to the character and integrity of the Avenues Local Historic District. The project, as currently proposed, requires review and approval of the following petitions:

- **PLNHLC2017-00772** A Certificate of Appropriateness (COA) for a Major Alteration is required to allow for the construction of the new addition.
- **PLNHLC2018-00574** The applicant has requested two (2) Special Exceptions: one for additional building height for the addition, and one to allow for a reduced separation between the new addition and a new garage, which was previously approved by Staff.

RECOMMENDATION: As outlined in the analysis and findings in this Staff Report, it is Planning Staff's opinion that the proposed new addition to the existing contributing structure at 265 N. C Street, which requires two (2) Special Exceptions, meets all applicable standards of approval, and Staff recommends that the Historic Landmark Commission approves all requests with the following conditions:

1. Approval of all final design details, including specific direction expressed by the Commission, shall be delegated to Planning Staff.

ATTACHMENTS:

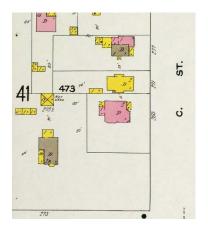
- A. Site & Context Maps
- **B.** Current Site Photographs

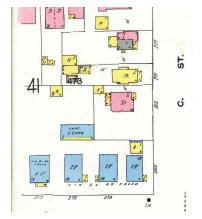
- **C.** Avenues Historic Survey Information
- D. Application Materials (Site Plan, Floor Plans, Elevations, Sections)
- E. Analysis of Standards for SR-1A Zoning District
- F. Analysis of Standards for Special Exception Requests
- G. Analysis of Standards for Major Alterations in a Historic District
- H. Applicable Design Guidelines
- I. Public Process and Comments
- J. Department Review Comments

EXISTING SITE CONDITIONS:

Lot Configuration

The subject property consists of one (1) parcel located at 265 N. C Street, which contains one (1) historically-contributing single family home. The RLS survey for the Avenues Local Historic District indicates that the home was constructed in 1902, and the 1911 and 1950 Sanborn maps show that the lot conditions have roughly remained the same over time (images below). The lot width is significant for the neighborhood at 78.5 feet, and due to the tight-knit development pattern on the rest of the block face, it almost seems as if the yard area to the south of the structure is a separate, vacant lot.







1911 Sanborn

1950 Sanborn

Current aerial photo

In September 2017, the applicant completed a land swap with the owner of 279 E. 5th Avenue in order to gain additional land to the west (rear) of the existing home, while giving up land to the south. This reduced the lot width at the southwest corner of the lot, but increased the depth of the lot, giving the applicant additional area to construct a new garage and addition to the rear of the home.

Historic Single Family Home

The single family home on site is 2-story Victorian eclectic, with massing that can be characterized as a central block with a pyramid roof form, with a projecting wing on the front façade that has a front-facing gable. There is also a small front porch with shed roof on the first level. The front projection is a defining feature of the home, with a curved building wall with tripartite division that faces C Street. The vertical-running joints in the brick that create the curvature in the building wall lend to the vertical orientation of the structure.



View of lot area from C Street



The original portion of the home is primarily made of red brick, with a sandstone foundation, wood shingle accents in the peak of the front gable, and a wooden front porch. Each story on the front projecting wing contains a set of three (3) windows, with a large center window with transom that is flanked by narrow, double-hung windows on either side. All windows on the front and side elevations are vertically-oriented, double-hung, and are trimmed with sandstone bars along the tops and sandstone sills on the bottoms of the windows. There is also a decorative semi-circle shaped window placed in the wood shingles in the peak of the front gable.

Submitted plans show that the home measures approximately 31-33 feet in height at its tallest point, which is the peak of the central block's pyramid roof form. The secondary roof form is the front gable, which measures approximately 28.5 feet above existing grade. Despite the central block having the tallest roof form, the home's siting above C Street results in the front gable being the most visually prominent, effectively hiding the taller, main roof form behind.

Non-historic Rear Addition

The historic structure currently has a wood rear addition that can be described as eclectic in form, and likely function, with varying floor levels, roof forms, and cantilevered areas. Building permit records show that the addition was constructed in 1970, prior to the designation of the Avenues Local Historic District; thus, did not need to go through any type of historic review process. Staff finds that this existing addition is not complementary to the historic structure or the larger Historic District, and that its removal would be appropriate.



Southwest perspective of historic home and existing addition

SURROUNDING CONTEXT:

As can be seen in Attachment B, all structures on both sides of the block face along C Street between 5th and 6th Avenues are considered to be contributing to the Local Historic District. The west side of the block face, where the subject property is located, contains a variety of single family dwellings, including a one-story early ranch ca. 1947, two (2) two-story Victorian eclectic homes, a one-story Victorian eclectic, and a one-story bungalow ca. 1926.

The east side of the block face (across C Street) includes a one-story English cottage ca. 1939, a two-story Neoclassical Victorian eclectic multi-family structure, a 1.5-story Victorian eclectic with bungalow porch, a 1.5-story shingle style Victorian, and a 1.5-story clipped-gable cottage style multi-family structure.

All structures have pitched roofs, with the exception of the two-story Taylor Apartment building, which has a flat roof. Building materials used on the block face include brick, sandstone, aluminum, vinyl, and shingle siding types, and stucco/plaster.



Aerial view of west side of block face (front of subject property starred)

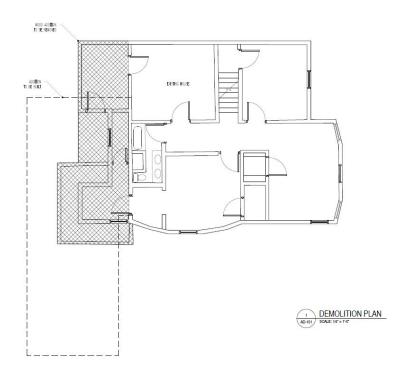


Aerial view of east side of block face (rear of subject property starred)

PROJECT DESCRIPTION:

The applicant is proposing to remove the existing wood rear addition and construct a new rear addition that projects to the side (to the south) of the existing historic home. Submitted plans indicate that the two-story historic home has a footprint of 988 square feet, and the new addition would have a footprint of 650 square feet, and would add 1,815 square feet to the overall living area. The addition would have a full basement, and two stories above ground.

The proposed two-story addition is rectangular in massing, with a cantilevered second level on the south side. The main roof form is gabled with a 7:12 pitch, and a small flat-roofed connecting element links the addition to the rear façade of the historic home.





Front (east) elevation of historic home and proposed addition **NOTE:** The shown garage has already received a COA, but has not yet been constructed.



South side elevation of historic home and proposed addition

The applicant is requesting a Special Exception for additional overall building height and building wall heights beyond what is permitted in the SR-1A zone, which is outlined further in the 'Key Considerations' section below.

The majority of the addition would be clad in horizontal wood siding, with wood shingles used as an accent material in the side gable peaks, and also within recessed panels that run vertically on all sides of the structure. The vertical panel elements were added in response to Staff's suggestion to make the addition have more of a vertical orientation, in an effort to complement the existing structure's scale and massing.

Proposed glazing on the most visible facades (the front and south side) includes double-hung windows within the recessed panels that Staff finds complement the proportions of double-hung

windows on the existing historic home. In addition, the flat-roofed linking element, which will mainly be visible from a southern perspective, has walls that are mostly made up of windows. Submitted elevations also show a decorative semi-circle shaped window similar to that found on the front gable of the historic home, placed within the shingle-clad gable peak on the south side of the addition.



Rendering from southeast perspective (does not include all design details)

The new addition would have three (3) exterior access points: a small landing with steps that leads to an entrance on the north side façade, and two (2) new deck areas with steps on the front (east) and rear (west) facades. All three (3) areas are enclosed by a black metal railing.

In addition to the Special Exception request for additional building height, the applicant has also requested approval of a reduction in the required separation between the principal structure (the historic home and new addition) and a new garage. The applicant received Planning approvals for the new garage in October 2017, and is currently going through the building permit review process (detailed in 'Key Considerations,' below).

KEY CONSIDERATIONS:

Special Exception for Additional Building Height

As mentioned above, the applicant is requesting a Special Exception for additional building height for the new addition, which includes <u>overall</u> building height, as well as building <u>wall</u> heights. The SR-1A zoning district limits overall building height to 23 feet for pitched roof forms, and 16 feet for flat roof forms. The proposed addition includes a main pitched roof form that measures approximately 27 feet, 3 inches - 30 feet, 3 inches at its tallest point (range due to grade changes), and a flat-roofed connecting link between the historic home and addition that measures 21-23.5 feet.

Second, the maximum permitted exterior building wall height is 16 feet, and the proposed addition has a north side wall that measures approximately 23 feet in height, and a south side wall that measures approximately 23.5 feet in height.

Staff finds the requested height exceptions appropriate for multiple reasons:

- 1. While the proposed heights exceed the permitted heights for new construction within the SR-1A zone, the existing historic structure has an overall building height of approximately 31-33 feet at its tallest point (the peak of the pyramid roof form), and the front gable form has a height of approximately 28.5 feet. The front elevation drawing makes it apparent that the height of the proposed addition would not exceed the existing height of the front gable roof form, which is well below the tallest point of the home.
- 2. On the submitted elevations, it appears that the building wall heights for the addition slightly exceed the building wall heights of the existing contributing structure. However, the overall design of the new addition is in compliance with Residential Design Guidelines that apply to larger, ground-level additions to historic structures, namely:

8.11 A new addition should be kept physically and visually subordinate to the historic building.

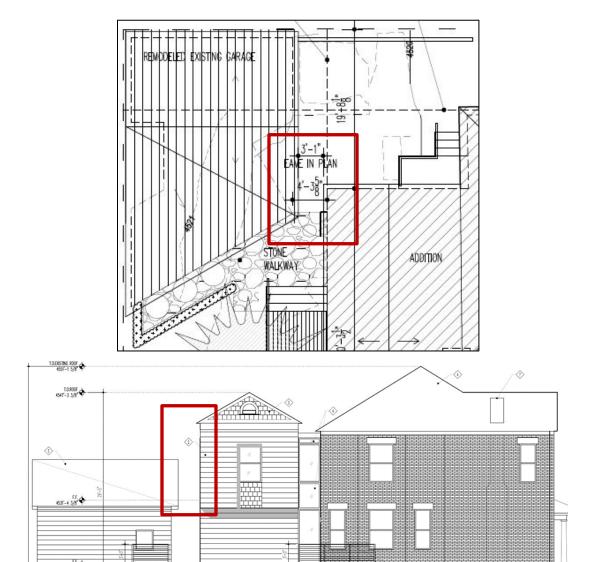
- The addition should be set back significantly from primary facades.
- The addition should be consistent with the scale and character of the historic building or structure.
- Large additions should be separated from the historic building by using a smaller connecting element to link the two where possible.

The proposed addition is entirely set back behind the historic structure, and has a scale and character this is appropriate for the site. The addition has been designed with a small connecting element that differentiates the historic elements from the new. Also, the orientation of the addition, which projects to the side of the historic home, sets it apart as a later addition to the contributing structure.

<u>Special Exception for Reduced Separation between Principal and Accessory</u> Structures

The second Special Exception is a request for relief from a Zoning Ordinance regulation that requires at least four horizontal feet (4') of separation between any part of a principal and accessory structure (21A.40.050.A.4.b). In this case, the applicant is requesting the reduction between a portion of the new addition and a new two-car garage that has yet to be built. The garage received design approval from Planning Staff in October 2017, but is still going through the building permit review process.

Site constraints at the rear of the lot affected the design of both the addition and garage, and resulted in a unique site layout for both elements, but especially that of the garage. The site plan shows a distance of 3 feet, 1 inch between the roof eave of the new addition, and the roof eave of the new garage. There is a distance of approximately 4 feet, 3 inches between the building wall of the addition and the building wall of the garage. Planning Staff consulted Building Services Staff and was able to confirm that this reduced separation would not cause any issues per residential building code, but the applicant may need to add extra fire wall protections where the two (2) structures are nearest to one another. Staff finds that this request complies with the Special Exception standards found in Attachment F, and recommends approval.



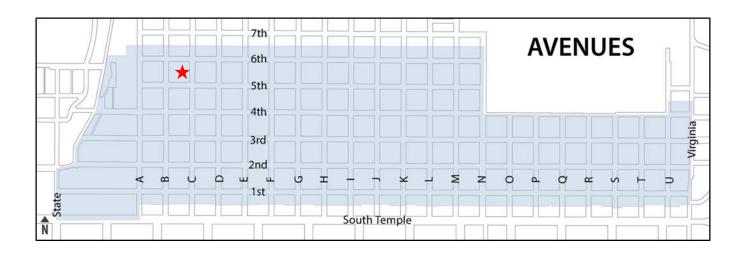
Area of requested reduced separation highlighted in red

NEXT STEPS:

If the requests for a COA for Major Alterations and associated Special Exceptions are granted by the HLC, the applicant may proceed with the project as represented in this Staff Report, and will be required to obtain all necessary approvals and permits for the proposed addition.

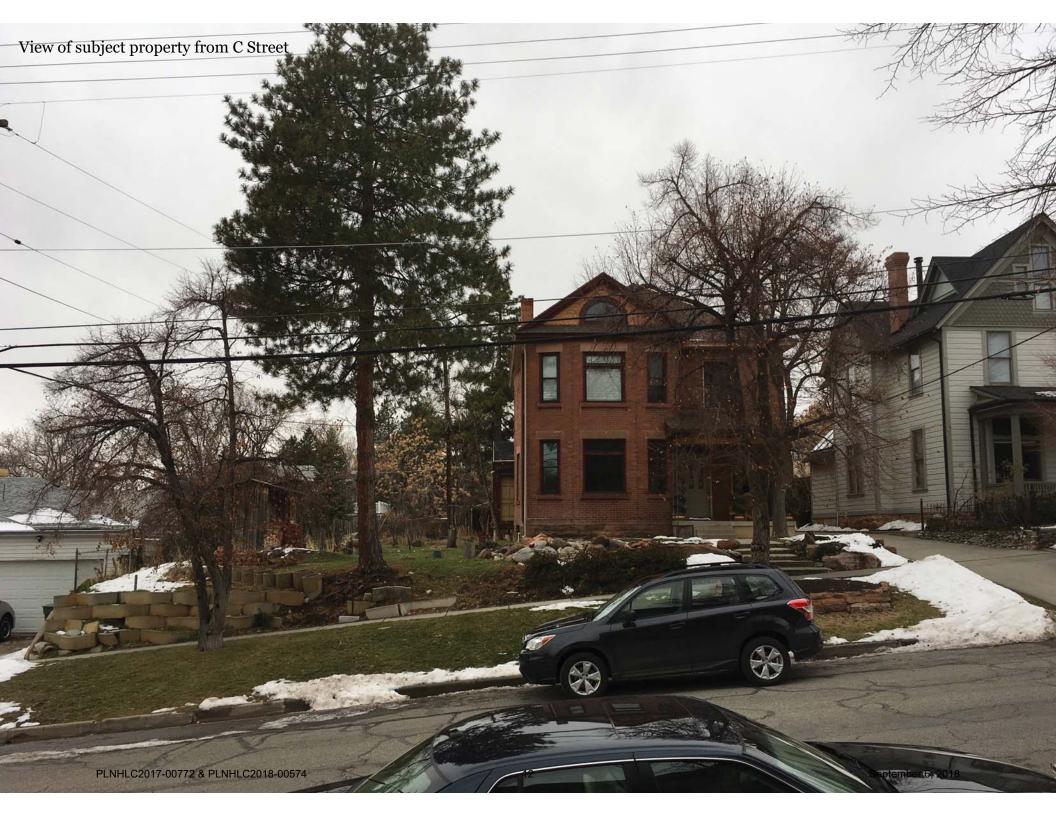
If the Commission disagrees with Staff's recommendation and the project is denied, the applicant would not be issued a COA for the request and any new proposal would require submittal of a new application.

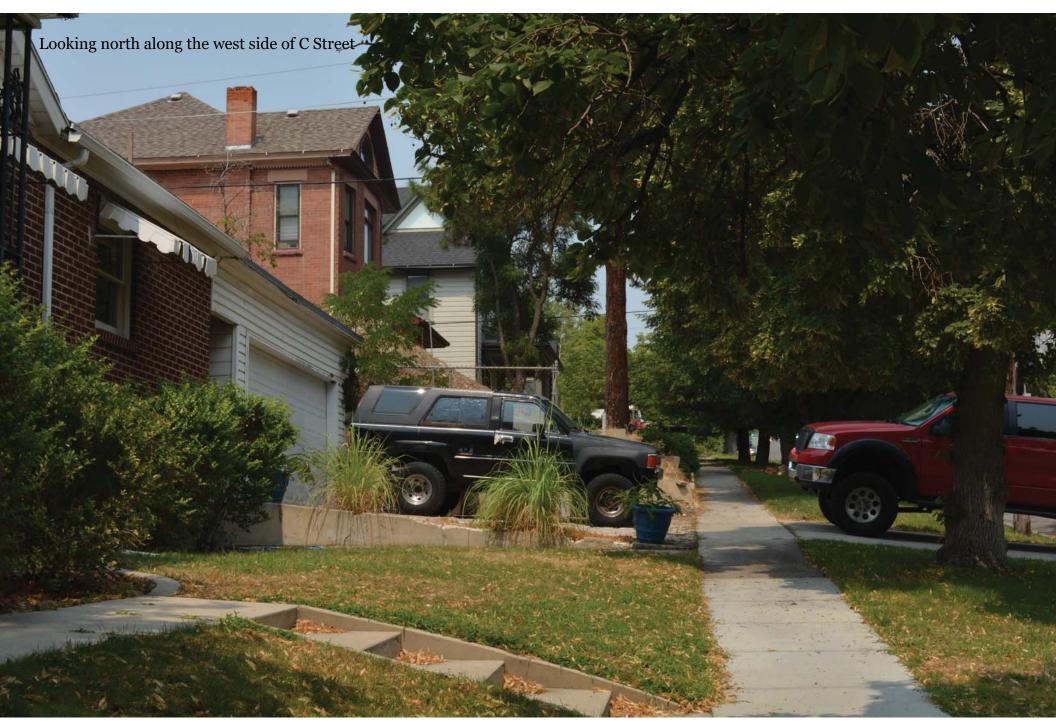
ATTACHMENT A: SITE & CONTEXT MAPS



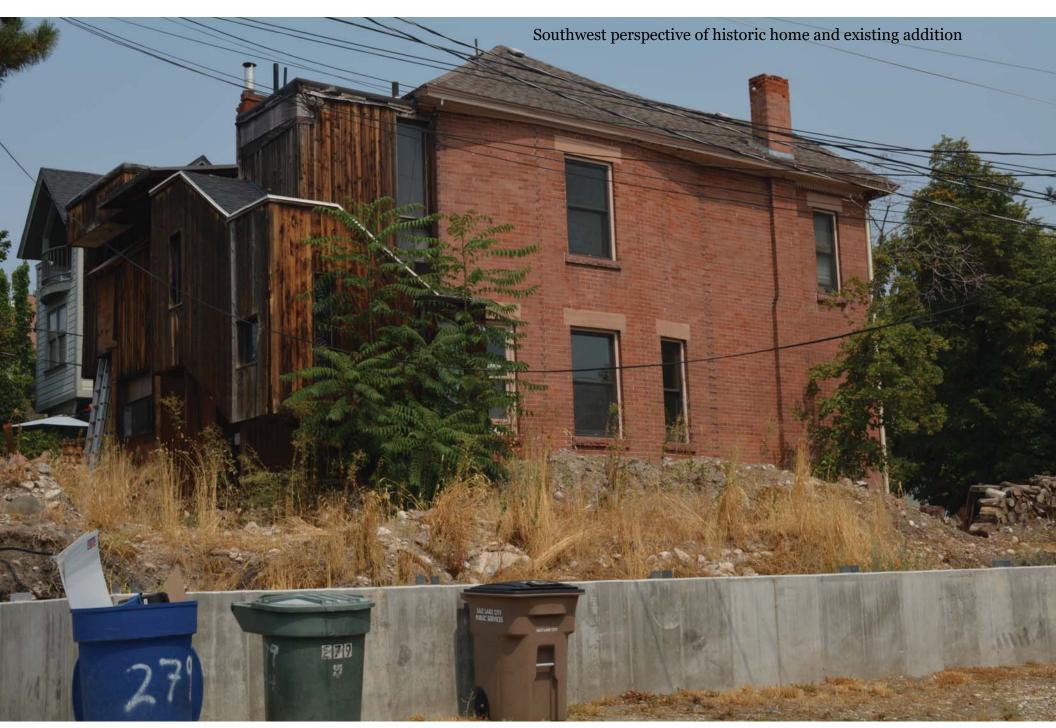


ATTACHMENT B: CURRENT SITE PHOTOGRAPHS



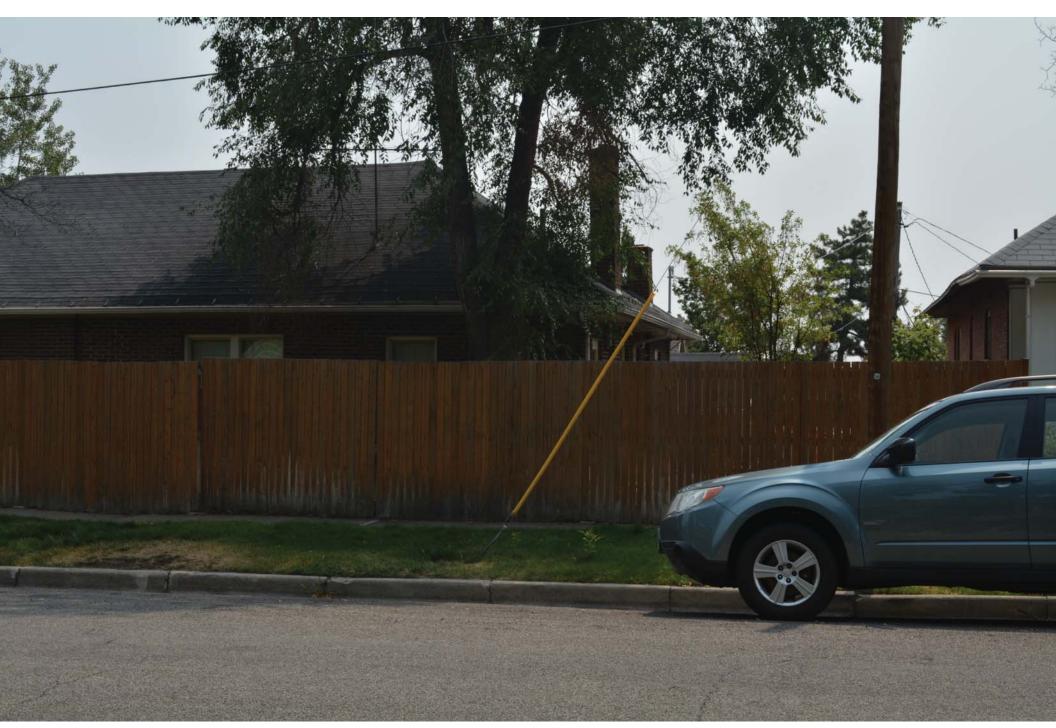




















ATTACHMENT C: AVENUES HISTORIC SURVEY INFO.



212 N "C" Street B



215 N "C" Street B



217 "C" Street



218 "C" Street B



221 "C" Street B



229 "C" Street B



229 "C" Street (garage)



237 "C" Street



237 "C" Street (garage)



255 "C" Street B

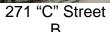


268 "C" Street B



269 "C" Street B







272 "C" Street B



277 "C" Street



278 "C" Street B



284 "C" Street B



285 "C" Street B



314 "C" Street B



317 "C" Street B



318 "C" Street

Architectural Survey Data for SALT LAKE CITY

Utah State Historic Preservation Office

"C" Street — Avenues Historic District (SLC Landmark District)

RLS 2007-2008, PAGE 4

Address/ Property Name	Eval./ Ht	OutB N/C	Yr.(s) Built	Materials	Styles	Plan (Type)/ Orig. Use	Survey Year RLS/ILS/Gen	
212 N C STREET	В	0/0	1890	STUCCO/PLASTER	VICTORIAN: OTHER	CROSSWING	08	ALSO 210 C STREET
		1		SHINGLE SIDING		SINGLE DWELLING		N04
215 N C STREET	В	0/0	1905	REGULAR BRICK	VICTORIAN ECLECTIC	CENTRAL BLK W/ PROJ	08	
		1		SHINGLE SIDING		SINGLE DWELLING		N04
217 N C STREET	В	0/0	1905	REGULAR BRICK	VICTORIAN ECLECTIC	CENTRAL BLK W/ PROJ	08	
		1.5		SHINGLE SIDING		SINGLE DWELLING		N04
218 N C STREET	В	0/0	1889	ADOBE BRICK	VICTORIAN: OTHER	CROSSWING	08	
		1		STUCCO/PLASTER		SINGLE DWELLING		N04
221 N C STREET	В	1/0	1908	STUCCO/PLASTER SHINGLE SIDING	BUNGALOW VICTORIAN: OTHER	BUNGALOW	08	RECENT REHAB
		1.5		SHINGLE SIDING	VICTORIAN: OTHER	SINGLE DWELLING		N04
229 N C STREET	В	0/1	1896	REGULAR BRICK	VICTORIAN ECLECTIC	SIDE PASSAGE/ENTRY	08	REAR ADDITION ON SOUTH
		2			ITALIANATE	SINGLE DWELLING		N04
237 N C STREET	В	0/1	1898	ALUM./VINYL SIDING ADOBE BRICK ALUM./VINYL SIDING	POST-WWII: OTHER GREEK REVIVAL	OTHER RESIDENTIAL	08	
		1		ALEMA, VIIVIE SIBIIVO		SINGLE DWELLING		N04
255 N C STREET	В	1/0	1947	STRIATED BRICK ALUM./VINYL SIDING	EARLY RANCH (GEN.)	EARLY RANCH /	08	LATER GARAGE
		1		ALUM, VIIVIE SIDIIVO		SINGLE DWELLING		N04
268 N C STREET	В	0/2	1909	REGULAR BRICK SANDSTONE	NEOCLASSICAL VICTORIAN ECLECTIC	OTHER APT./HOTEL	08 78	REHAB 1996
TAYLOR APARTMENTS		2		SANDSTONE	VICTORIAN ECEECTIC	MULTIPLE DWELLING		N04
269 N C STREET	В	0/1	1902	REGULAR BRICK	VICTORIAN ECLECTIC	CENTRAL BLK W/ PROJ	08	FORMERLY 265 IN DATABASE
207 N CSIREEI	ь	2	1702	SHINGLE SIDING	TETORIAN LELLETIC	SINGLE DWELLING		N04
		2				SHAGEE DWELLIAG		1107

Architectural Survey Data for SALT LAKE CITY

Utah State Historic Preservation Office

"C" Street — Avenues Historic District (SLC Landmark District)

RLS 2007-2008, PAGE 5

Address/ Property Name	Eval./ Ht	OutB N/C	Yr.(s) Built	Materials		Plan (Type)/ Orig. Use	Survey Year RLS/ILS/Gen	
271 N C STREET	В	1/0	1891	DROP/NOVELTY SIDING SHINGLE SIDING	VICTORIAN ECLECTIC	SIDE PASSAGE/ENTRY		RECENT REHAB
		2				SINGLE DWELLING		N04
272 N C STREET	В	0/1	1895	REGULAR BRICK	VICTORIAN ECLECTIC BUNGALOW	CENTRAL BLK W/ PROJ	08	BUNGALOW PORCH
	1	1.5			BUNGALOW	SINGLE DWELLING		N04
277 N C STREET	В	0/1	1893	STUCCO/PLASTER	VICTORIAN ECLECTIC	RECTANGULAR BLOCK	08	RECENT REHAB
		1		SHINGLE SIDING		SINGLE DWELLING		N04
278 N C STREET	В	0/1	1900	REGULAR BRICK	SHINGLE STYLE	CENTRAL BLK W/ PROJ	08	c. 1940s BAY
	1	1.5		SHINGLE SIDING	VICTORIAN: OTHER	SINGLE DWELLING		N04
284 N C STREET	В	0/0	1928	STUCCO/PLASTER SHINGLE SIDING	CLIPPED-GABLE COTTAGE	DOUBLE HOUSE /	08	
	1	1.5		SHINGLE SIDING		MULTIPLE DWELLING		N04
285 N C STREET	В	0/1	1926	REGULAR BRICK	BUNGALOW	DOUBLE HOUSE /		PARCEL ADDRESS 281; SECOND
		1				MULTIPLE DWELLING		DOOR BLOCKED N04
314 N C STREET	В	0/1 1	1939	CLAPBOARD SIDING	PERIOD REVIVAL: OTHER	PERIOD COTTAGE SINGLE DWELLING	08	N04
317 N C STREET	В	0/0	1898	ALUM./VINYL SIDING	VICTORIAN: OTHER	CROSSWING	08	
		1			POST-WWII: OTHER	SINGLE DWELLING		N04
318 N C STREET	D	2/0 3	1972	REGULAR BRICK	MANSARD	OTHER APT./HOTEL MULTIPLE DWELLING	08	N04

ATTACHMENT D: APPLICATION MATERIALS

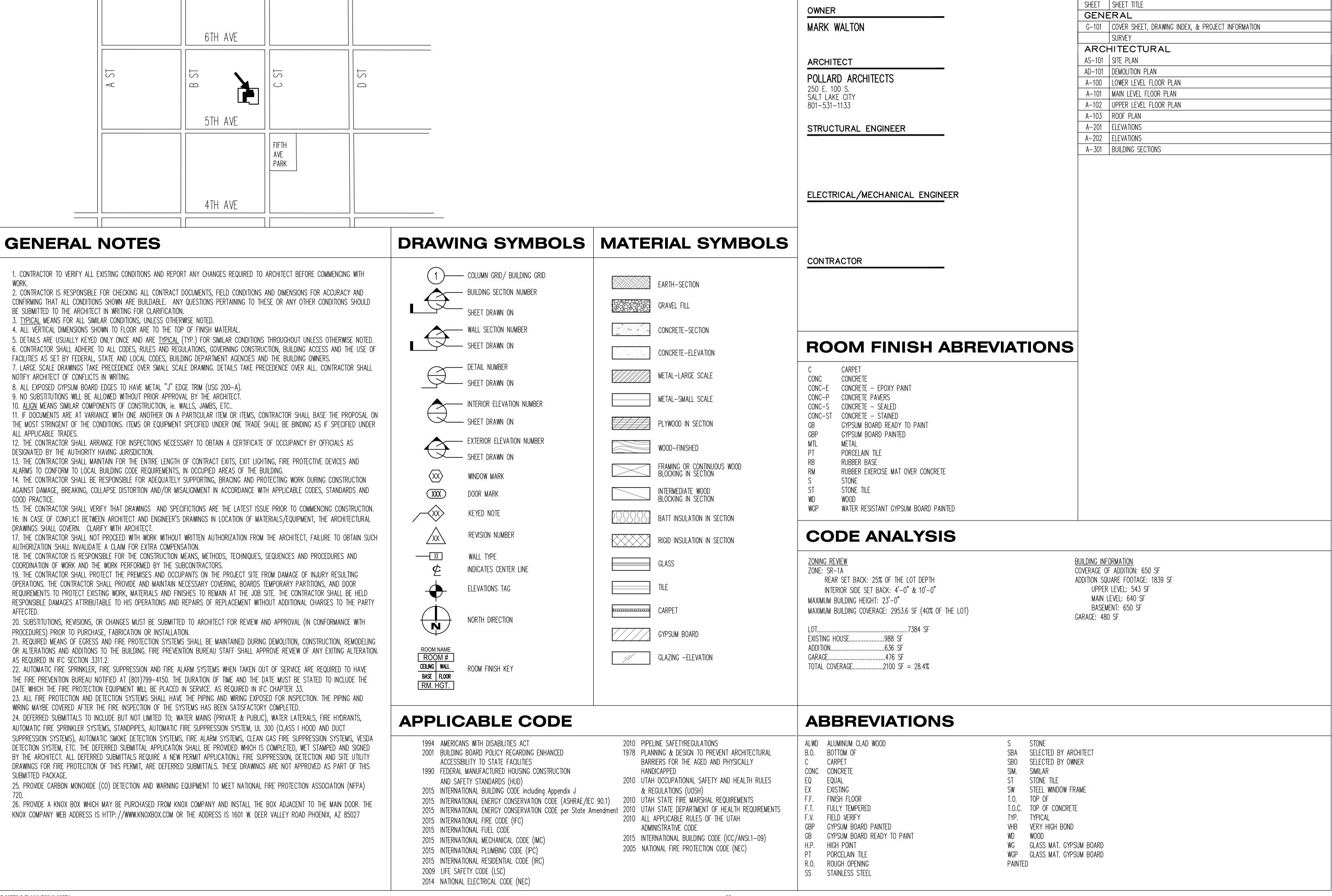
VICINITY MAP

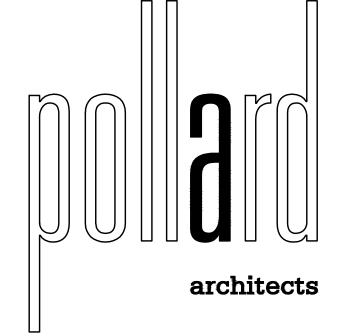
WALTON RESIDENCE

265 C STREET, SALT LAKE CITY, UTAH

DRAWING INDEX

PROJECT TEAM





250 East 100 South S.L.C. Ut. 84111

tel. 801.531.1133

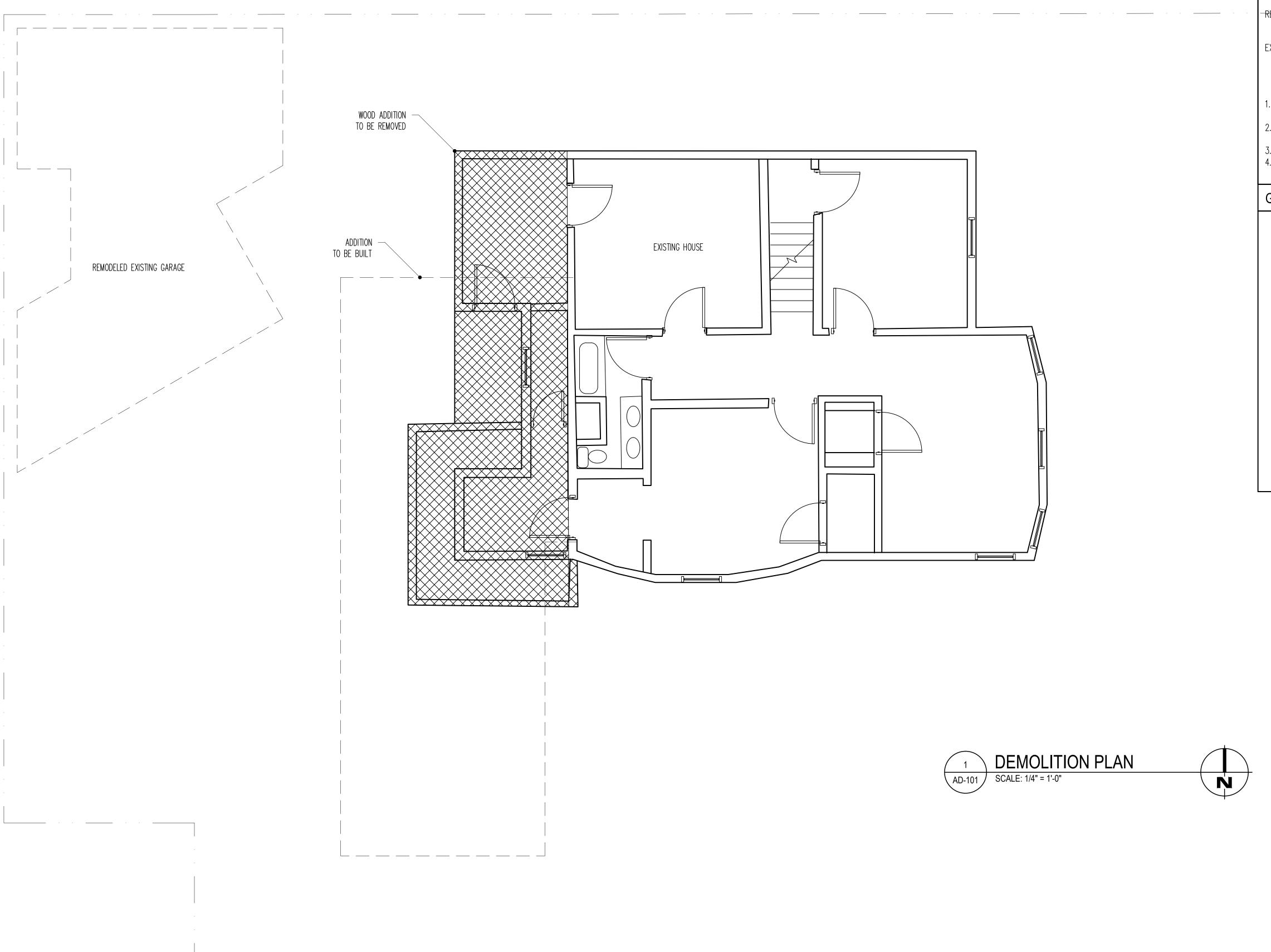
fax. 801.531.1211 hitect and may not be duplicated, used, or disclosed without written consent of Archit

> SIDENCE KE CITY, UTAH /ALTON

No.	Description	Date

COVER SHEET Checked 08/20/18

PLNHLC2017-00772 & PLNHLC2018-00574



GENERAL DEMOLITION NOTES

DEFINITIONS:

REMOVE:

DETACH ITEMS FROM EXISTING CONSTRUCTION AND LEGALLY DISPOSE OF THEM OFF-SITE, UNLESS INDICATED TO BE

REMOVED AND SALVAGED OR REMOVED AND REINSTALLED.

REMOVE&SALVAGE: DETACH ITEMS FROM EXISTING CONSTRUCTION AND DELIVER TO THEM TO OWNER READY FOR USE.

REMOVE&REINSTALL: DETACH ITEMS FROM EXISTING CONSTRUCTION, PREPARE THEM FOR REUSE, AND REINSTALL THEM WHERE INDICATED.

EXISTING TO REMAIN: EXISTING ITEMS OF CONSTRUCTION THAT ARE NOT TO BE REMOVED AND THAT ARE NOT OTHERWISE INDICATED TO BE REMOVED, REMOVED AND SALVAGED, OR REMOVED AND

REINSTALLED.

AREA OF DEMOLITION

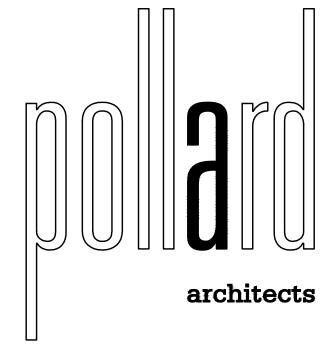
1. ALL WORK SHALL COMPLY W/ORDINANCES & REGULATIONS FOR SALT LAKE
CITY & ANY RELEVANT GOVERNING AGENCIES.

2. DISCONNECT ALL UTILITY SERVICES BEFORE BEGINNING WORK, COORDINATE W/POWER, TELEPHONE, WATER, GAS & ANY OTHER UTILITIES.

JEMOLITION SHALL NOT BE USED AS FILL MATERIAL.
 PROVIDE SECURITY GATE & 7'-0" HIGH CHAIN LINK CONSTRUCTION

BARRICADE.

GRAPHIC LEGEND



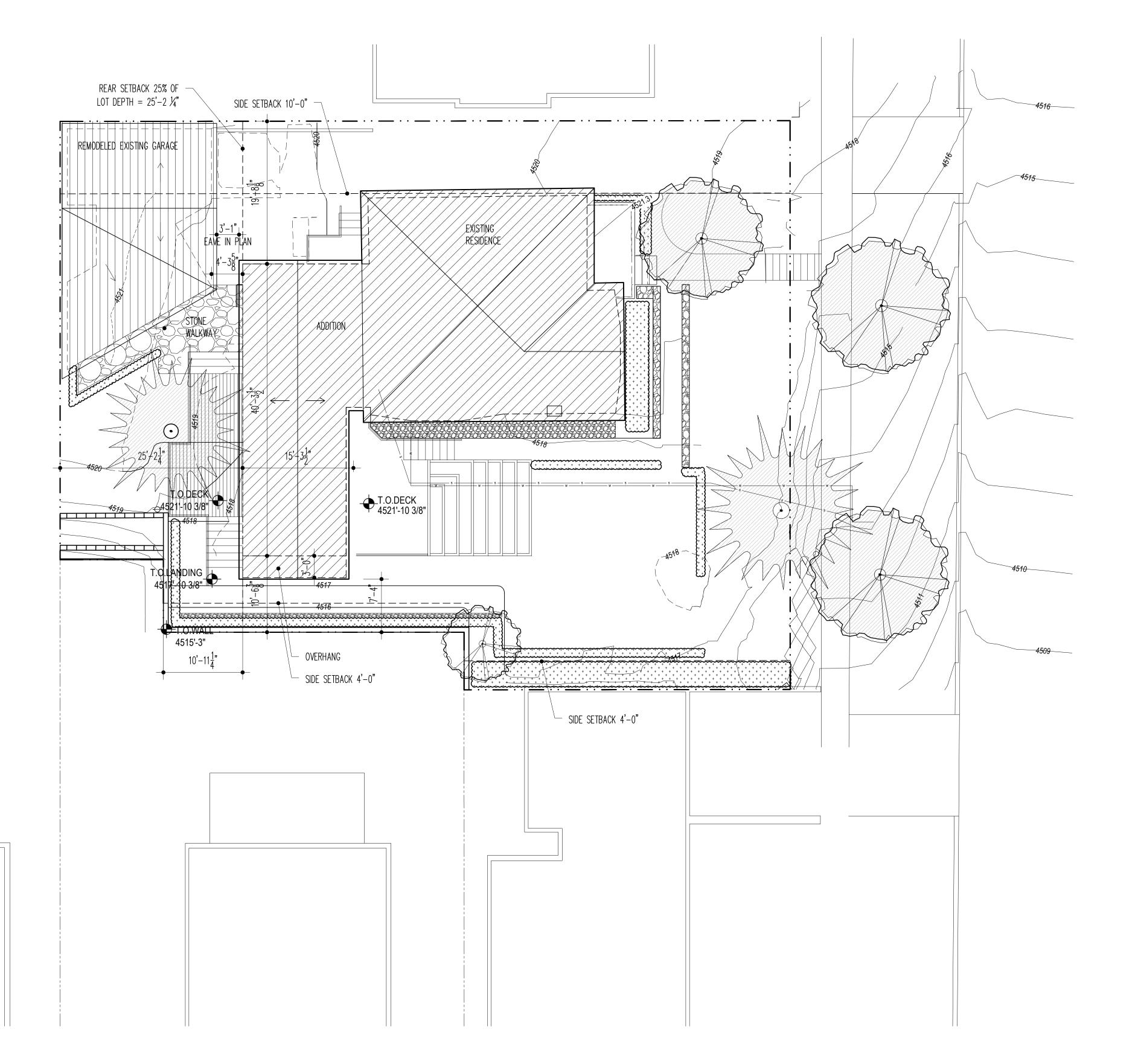
250 East 100 South S.L.C. Ut. 84111

tel. 801.531.1133 fax. 801.531.1211

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WALTON RESIDENCE 265 C STREET, SALT LAKE CITY, UTAH

No.	Description	Date



1 SITE PLAN

AS-101 SCALE: 1/8" = 1'-0"

SITE ANALYSIS

ZONING REVIEW
ZONE: SR-1A

REAR SET BACK: 25% OF THE LOT DEPTH

INTERIOR SIDE SET BACK: 4'-0" & 10'-0"

MAXIMUM BUILDING HEIGHT: 23'-0"

MAXIMUM BUILDING COVERAGE: 2953.6 SF (40% OF THE LOT)

BUILDING INFORMATION

COVERAGE OF ADDITION: 650 SF

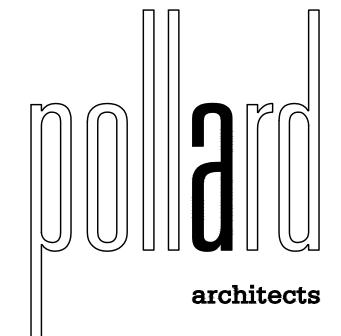
ADDITION SQUARE FOOTAGE: 1815 SF

UPPER LEVEL: 519 SF

MAIN LEVEL: 640 SF

BASEMENT: 650 SF

GARAGE: 480 SF



250 East 100 South S.L.C. Ut. 84111

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WALTON RESIDENCE 265 C STREET, SALT LAKE CITY, UTAH

No. Description	

PLAN		
Drawn	Checked	Approved
S –	46	

PLNHLC2017-00772 & PLNHLC2018-00574

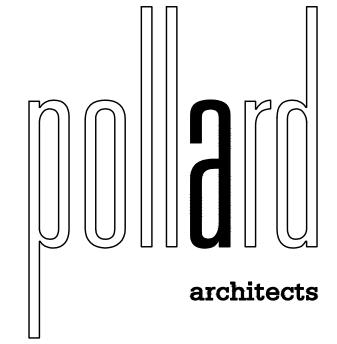
31





KEY NOTES

- ASPHALT SHINGLES
- 2 WOOD SIDING, PAINTED
- 3 SHINGLES
- (4) EXISTING HOUSE
- 5 GARAGE
- 6 SPANDREL GLASS
- CHIMNEY ON EXISTING HOUSE



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WALTON RESIDENCE 265 C STREET, SALT LAKE CITY, UTAH

REV	ISIONS	
No.	Description	Date

ELEVA	TIONS		
Date 08/20/18	Drawn	Checked	Approved
Drawing No.	-2	September 6	2019

SOUTH ELEVATION

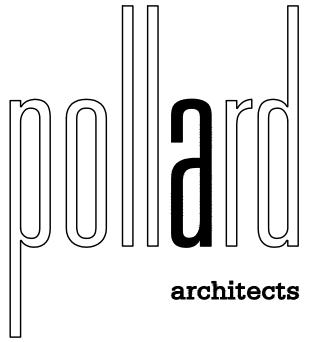
SCALE: 1/4" = 1'-0"

32



KEY NOTES

- ASPHALT SHINGLES
- 2 WOOD SIDING, PAINTED
- 4 EXISTING HOUSE
- 6 SPANDREL GLASS
- CHIMNEY ON EXISTING HOUSE



250 East 100 South S.L.C. Ut. 84111

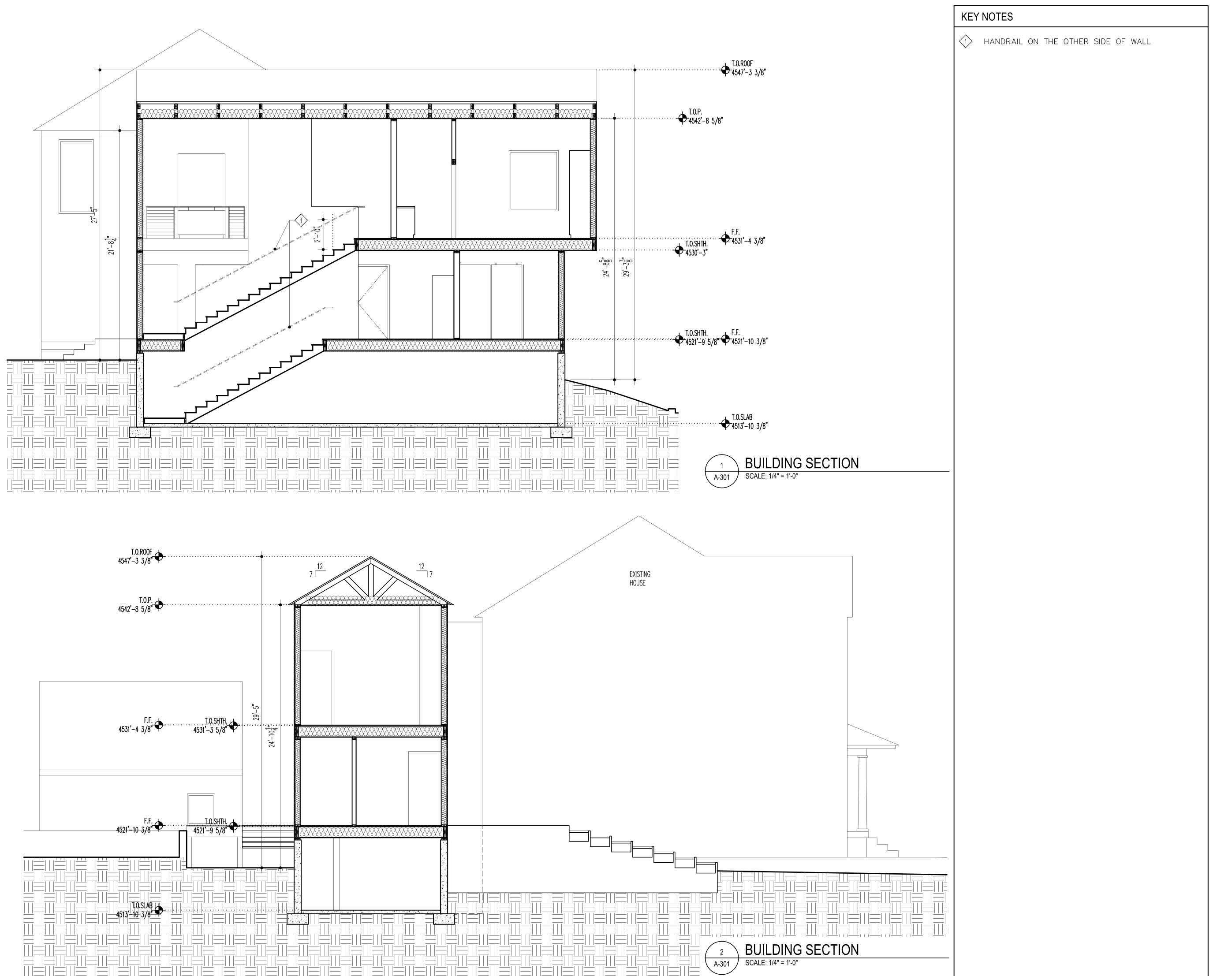
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WALTON RESIDENCE 265 C STREET, SALT LAKE CITY, UTAH

No. Description Da	

Date			
	Drawn	Checked	Approved
08/20/18			



architects

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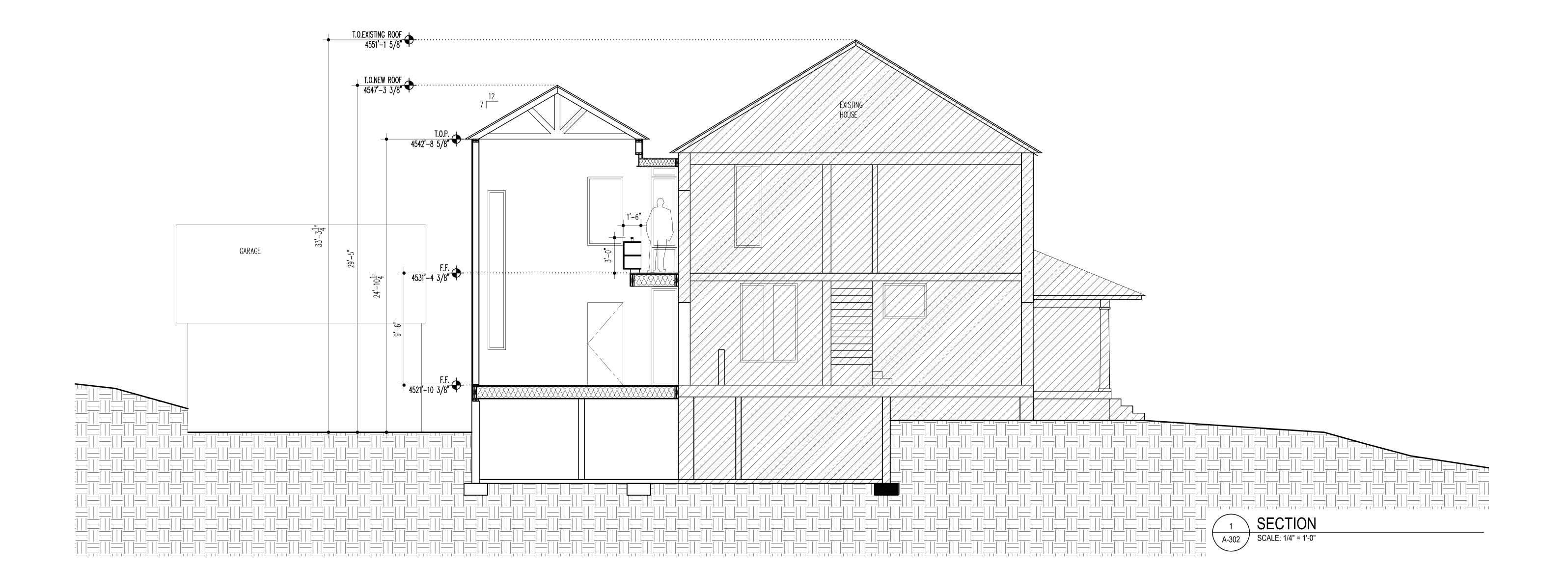
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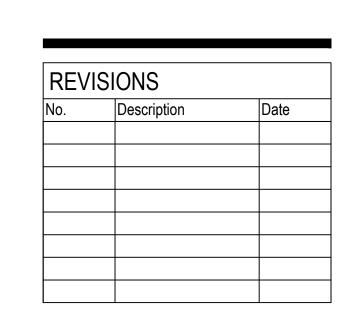
No.	Description	Date

Date	Drawn	Checked	Approved
08/20/18			



No.	Description	Date	

SECTI	ON E: 1/4" -	1'-0"	
Date	Drawn	Checked	Approved
08/20/18			
Drawing No.	-5	02	

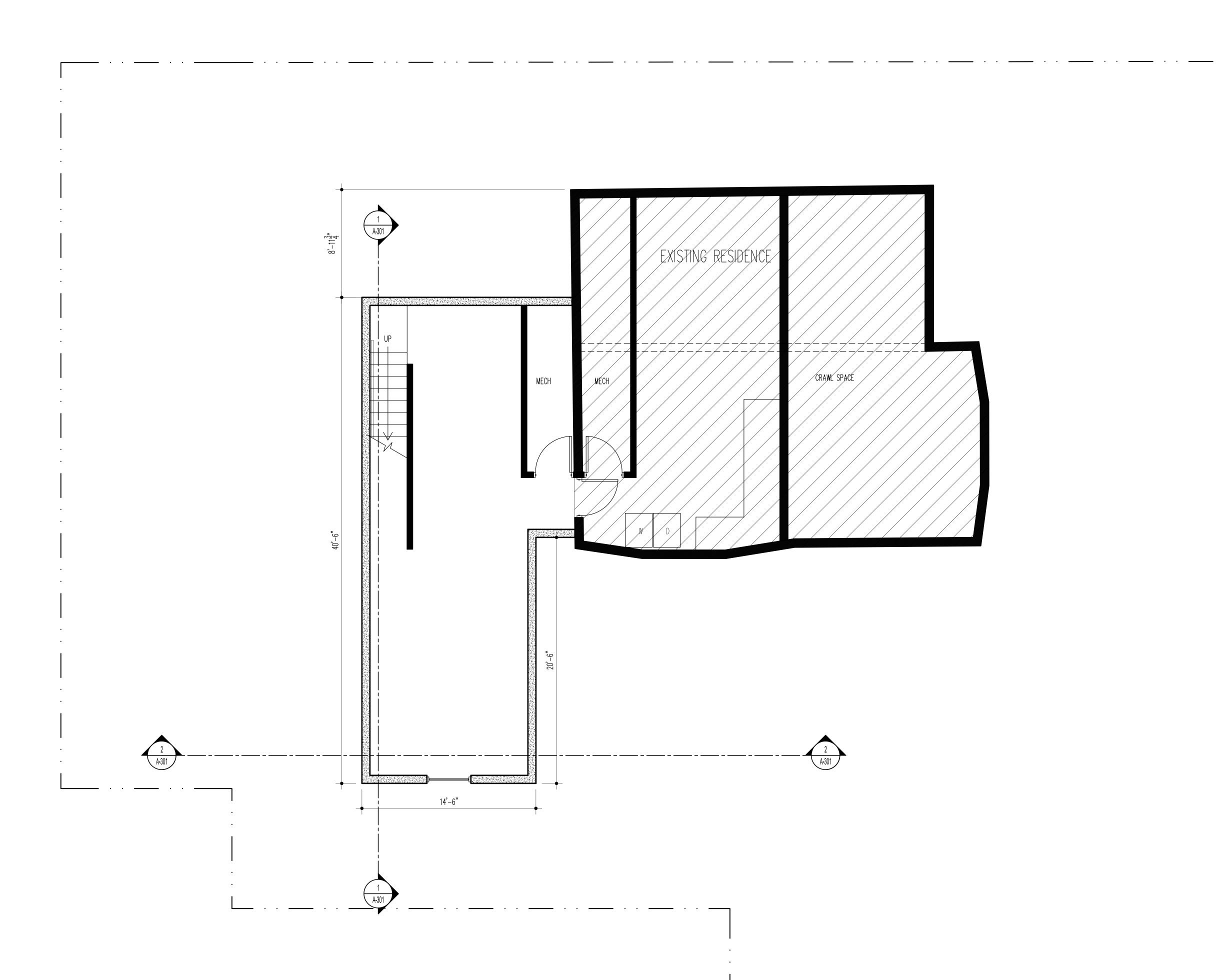


Date Drawn Checked Approved 08/20/18

Drawing No.

1 LOWER LEVEL FLOOR PLAN

SCALE: 1/4" = 1'-0"



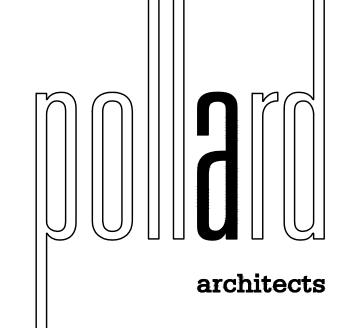
PLNHLC2017-00772 & PLNHLC2018-00574

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WALION KESIDENCE 265 C STREET, SALT LAKE CITY, UTAH

REVISIONS			
No.	Description	Date	
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Date	Drawn	Checked	Approved
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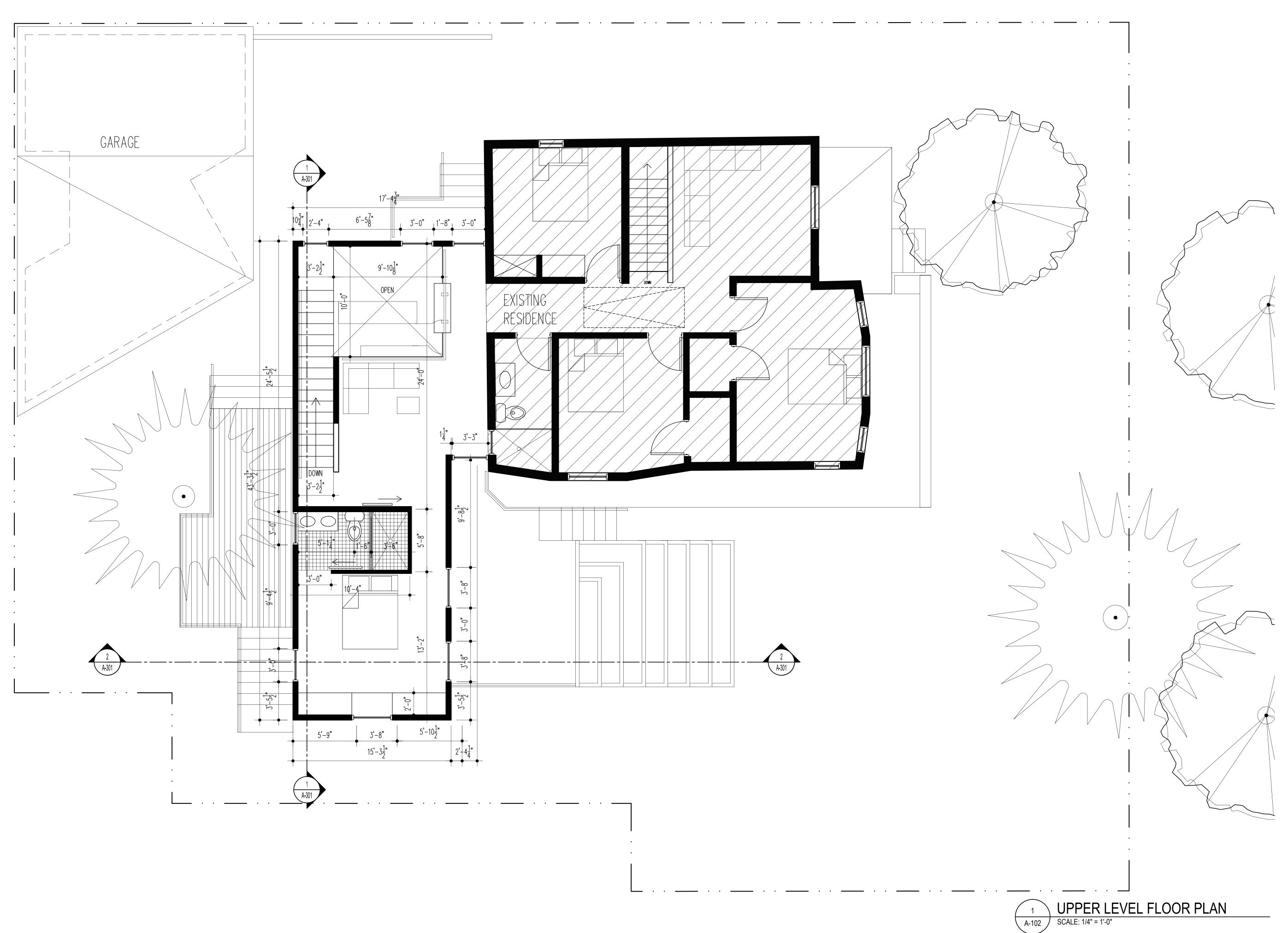
WALTON RESIDENCE 265 C STREET, SALT LAKE CITY, UTAH

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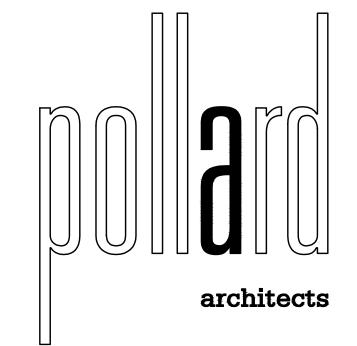
Date Drawn Checked Approved 08/20/18 Drawing No.

Drawing No.

September 6, 2018



PLNHLC2017-00772 & PLNHLC2018-00574

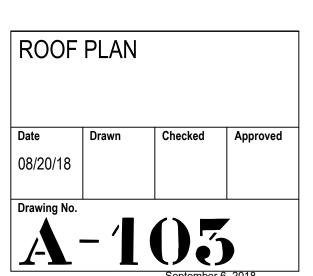


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1 ROOF PLAN
SCALE: 1/4" = 1'-0"

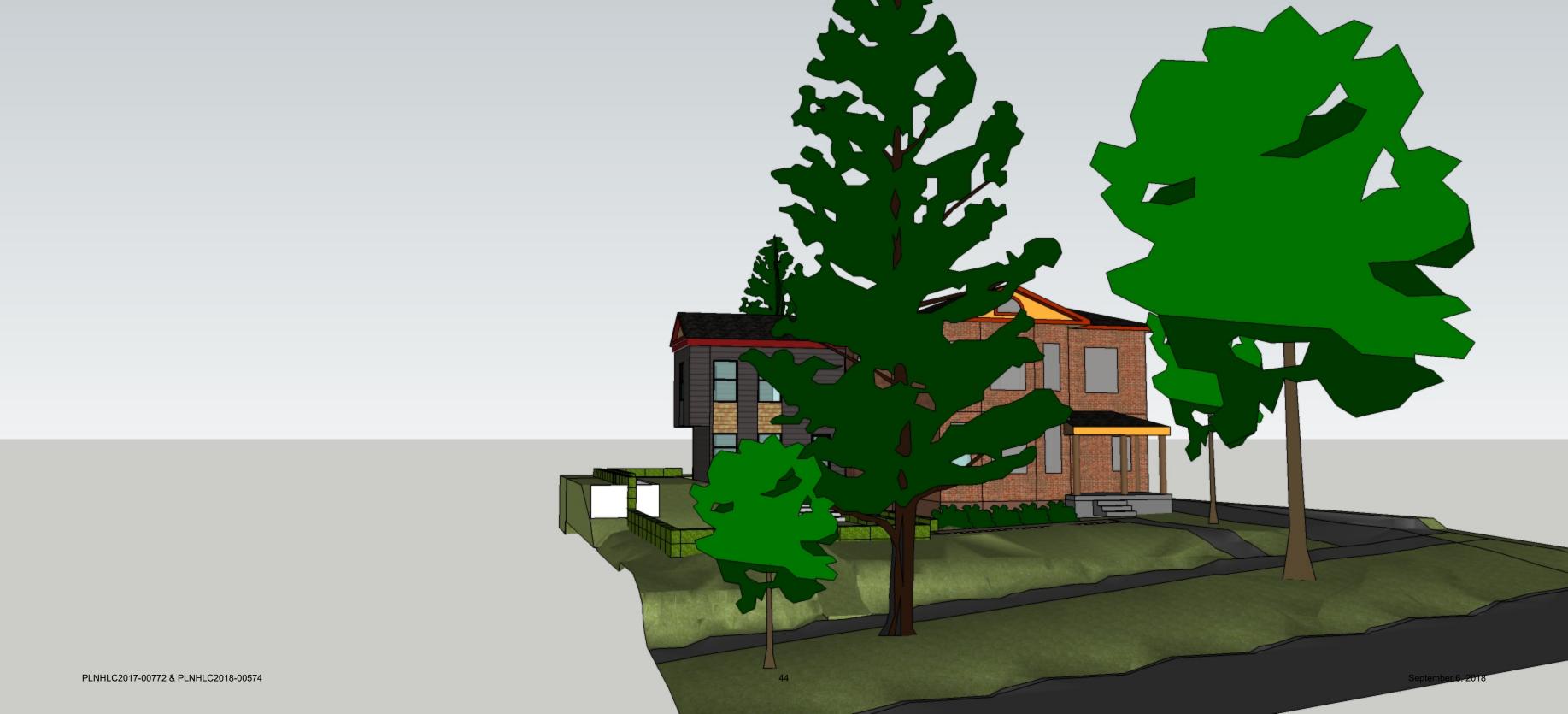
PLNHLC2017-00772 & PLNHLC2018-00574













ATTACHMENT E: ANALYSIS OF STANDARDS FOR SR-1A ZONING DISTRICT

21A.24.080: SR-1A Special Development Pattern Residential District

The purpose of the SR-1 Special Development Pattern Residential District is to maintain the unique character of older predominantly single-family and two-family dwelling neighborhoods that display a variety of yards, lot sizes and bulk characteristics. Uses are intended to be compatible with the existing scale and intensity of the neighborhood. The standards for the district are intended to provide for safe and comfortable places to live and play, promote sustainable and compatible development patterns and to preserve the existing character of the neighborhood.

Standard	Proposed	Finding
Minimum Lot Area: Single-family detached dwellings: 5,000 sf	Approx. 7,292 sf	Complies
Minimum Lot Width: Multi-family dwellings: 50 ft.	78.5 feet	Complies
Maximum Building Height: Pitched Roofs: 23 ft. measured to the ridge of the roof Flat Roofs: 16 ft. Exterior Walls: 16 ft. for exterior walls placed at the building setback established by the minimum required interior side yard	Proposed height of pitched roof form of addition ranges from approx. 27 ft., 3 inches – 30 feet, 3 inches (due to grade changes) Flat roof form (connector link) ranges from approx. 21 ft. – 23.5 ft. North side building wall is approx. 23 feet in height; South side building wall is approx. 23.5 ft. in height	Applicant has requested Special Exception approval for additional building height (includes overall building height and building wall heights)
Front Yard Setback: Average of the front yards of existing buildings within the block face, or 20 ft.	This proposal will not affect the front yard setback area.	N/A
Interior Side Yard Setback: 4 ft. on one side and 10 ft. on the other	South side: 7 ft., 4 inches North side: 19 ft., 8 1/8 inches	Complies
Rear Yard Setback: 25% of the lot depth, but not less than 15 ft. and need not exceed 30 ft. (=25 ft., 2 1/4 inches)	25 ft., 2 1/4 inches	Complies
Maximum Building Coverage: The surface coverage of all principal and accessory buildings shall not exceed 40% of the lot area.	Existing house: 988 sf Addition: 650 sf Garage: 480 sf Total: 2,118 sf / 7,292 lot area = 29% building coverage	Complies

ATTACHMENT F: ANALYSIS OF STANDARDS FOR SPECIAL EXCEPTION REQUESTS

21A.06.050(C) of the Zoning Ordinance authorizes the Historic Landmark Commission to review and approve or deny certain Special Exceptions for properties located within an H Historic Preservation Overlay District, including modifications to bulk and lot regulations of the underlying zoning district, where it is found that the underlying zoning would not be compatible with the historic district and/or landmark site. **For this proposal, Special Exception approval is being sought to permit additional building height for the new addition, and also to allow for a reduced separation between the new addition and a new garage, which was previously issued a COA by Staff.**

21A.52.020: Definition: A "special exception" is an activity or use incidental to or in addition to the principal use(s) permitted in a zoning district or an adjustment to a fixed dimension standard permitted as exceptions to the requirements of this title of less potential impact than a conditional use but which requires a careful review of such factors as location, design, configuration and/or impacts to determine the desirability of authorizing its establishment on any given site.

21A.52.060: General Standards and Considerations for Special Exceptions:

Standard	Analysis	Finding
A. Compliance With Zoning Ordinance And District Purposes: The proposed use and development will be in harmony with the general and specific purposes for which this title was enacted and for which the regulations of the district were established.	The Zoning Ordinance indicates that the Historic Landmark Commission may grant additional building height for properties within the H Historic Preservation Overlay, subject to the provisions of that zone. Staff finds that the project, as currently proposed, meets the standards of approval for a Major Alteration to a contributing structure, which have the main purpose of ensuring the compatibility of new development within the Local Historic Districts. The second Special Exception request is for a reduced separation between a portion of the new addition and a portion of a new garage to be constructed on site. The main purpose of this separation requirement is similar to the purpose of setbacks—to ensure adequate light, ventilation, etc. between structures. Staff finds that the proposed reduction by one foot (1') is interior to the site; thus, does not impact adjacent properties, and is not significant enough to adversely affect the property owner's quality of life, health, or safety.	Complies
B. No Substantial Impairment Of Property Value: The proposed use and development will not substantially diminish or impair the value of the property within the neighborhood in which it is located.	For similar reasons stated in the section above, Staff finds that the additional building height and reduced separation between structures on site would not diminish or impair property values within the surrounding neighborhood. The subject property's block face contains multiple structures at the same or greater heights than what is being proposed, and the subject property itself has already established a greater building height with the historic home.	Complies

surrounding Development: The proposed special exception will be constructed, arranged and operated so as to be compatible with the use and development of neighboring property in accordance with the applicable district regulations. single family home. The addition is proposed to exceed the maximum permitted building heights for new construction within the SR-1A district, but there are provisions in the Zoning Ordinance to permit additional height if the overall project complies with standards of approval of the H Historic Preservation Overlay. Staff has found that the project complies with standards of approval of the H Historic Preservation Overlay. Staff has found that the project complies with standards of approval of the H Historic Preservation Overlay. Staff has found that the project complies with standards of approval of the H Historic Preservation Overlay. Staff has found that the project complies with standards of approval of the H Historic Preservation Overlay. Staff has found that the project complies with standards of approval of the H Historic Preservation Overlay. Staff has found that the project complies with standards of approval of the H Historic Preservation Overlay. Staff has found that the project complies with standards of approval of the H Historic Preservation Overlay. Staff has found that the project complies with standards of approval of the H Historic Preservation Overlay. Staff has found that the project complies with standards of approval of the H Historic Preservation Overlay. Staff has found that the project complies with standards of approval of the H Historic Preservation Overlay. Staff has found that the project complies with standards of approval of the H Historic Preservation Overlay. Staff has found that the project complies with standards of approval of the H Historic Preservation Overlay. Staff has found that the addition would involve the result in the washing the project complex with standards for providing the project complies with standards for providing the maxing the	C. No Undue Adverse Impact: The proposed use and development will not have a material adverse effect upon the character of the area or the public health, safety and general welfare.	The proposed development would improve upon the site and streetscape by removing an existing wood addition that is not complementary to the historic home or District, and by improving the significant side yard that exists on the property, which currently has the appearance of an unfinished, vacant lot. Even with additional building height, the new addition would remain subordinate to the height of the existing home, and a reduced separation between the addition and garage is internal to the site, meaning that it would not impact adjacent properties.	Complies
Significant Features: The proposed use and development will not result in the destruction, loss or damage of natural, scenic or historic features of significant importance. height and location, would not result in the destruction, loss or damage of natural, scenic or historic features of significant importance, as it would replace an existing addition that is not compatible with the historic home or District, and would extend into an underutilized side yard to the south of the existing home. F. No Material Pollution Of Environment: The proposed use and development will not cause material air, water, soil or noise height and location, would not result in the destruction, loss or damage of natural, scenic or historic features of significant importance, as it would replace an existing addition that is not compatible with the historic home or District, and would extend into an underutilized side yard to the south of the existing home. Compliance The two (2) Special Exception requests involve relief from lot and bulk dimensional standards. There is no evidence showing that the proposal would cause material pollution of the	Surrounding Development: The proposed special exception will be constructed, arranged and operated so as to be compatible with the use and development of neighboring property in accordance with the	single family home that has been on site since 1902, which will continue to be used as a single family home. The addition is proposed to exceed the maximum permitted building heights for new construction within the SR-1A district, but there are provisions in the Zoning Ordinance to permit additional height if the overall project complies with standards of approval of the H Historic Preservation Overlay. Staff has found that the project complies with standards for Major Alterations to Contributing Structures, and that the addition would be compatible in massing, size, scale, and design with the existing single family home, as well as the larger Historic District. The surrounding block face contains multiple 2-story structures that have the same or greater height as the historic home. Also, this project would involve the removal of an existing wood rear addition that is currently on the home, which exceeds the maximum building height requirements of the SR-1A—the new addition would have a larger footprint, but would project into a large side yard area, and would not negatively impact any views as it would not be located very close to	Complies
Environment: The proposed use and development will not cause material air, water, soil or noise relief from lot and bulk dimensional standards. There is no evidence showing that the proposal would cause material pollution of the	Significant Features: The proposed use and development will not result in the destruction, loss or damage of natural, scenic or historic	height and location, would not result in the destruction, loss or damage of natural, scenic or historic features of significant importance, as it would replace an existing addition that is not compatible with the historic home or District, and would extend into an underutilized side yard to	Complies
G. Compliance With Standards: The project, as proposed, complies with all Compli	Environment: The proposed use and development will not cause material air, water, soil or noise pollution or other types of pollution.	relief from lot and bulk dimensional standards. There is no evidence showing that the proposal would cause material pollution of the environment.	Complies

The proposed use and development	additional requirements / standards of the Zoning	
complies with all additional	Ordinance, including those of the SR-1A district,	
standards imposed on it pursuant to	and H Historic Preservation Overlay zone.	
this chapter.	·	
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ATTACHMENT G: ANALYSIS OF STANDARDS FOR MAJOR ALTERATIONS

H Historic Preservation Overlay District – Standards for Certificate of Appropriateness for Alteration of a Contributing Structure (21A.34.020.G)

In considering an application for a certificate of appropriateness for alteration of a landmark site or contributing structure, the Historic Landmark Commission, or the Planning Director, for administrative decisions, shall find that the project substantially complies with all of the following general standards that pertain to the application and that the decision is in the best interest of the City.

Standard	Analysis	Finding
1. A property shall be used for its historic purpose or be used for a purpose that requires minimal change to the defining characteristics of the building and its site and environment;	The existing structure on site was constructed in 1902 as a single family home, and the applicant is proposing to continue using it as a single family home. The proposed addition would be attached to the rear façade of the historic home by a flatroofed connecting element, and would not require alterations to any defining characteristics of the building, its site, or environment.	Complies
2. The historic character of a property shall be retained and preserved. The removal of historic materials or alteration of features and spaces that characterize a property shall be avoided;	The proposed addition would not alter any character-defining features of the historic structure or site.	Complies
3. All sites, structures and objects shall be recognized as products of their own time. Alterations that have no historical basis and which seek to create a false sense of history or architecture are not allowed;	The proposed addition would be a product of its own time, with a flat-roofed connecting link that sets it apart from the bulk of the historic home, and building materials and fenestration that are different than those primarily used on the historic home, but are still complementary.	Complies
4. Alterations or additions that have acquired historic significance in their own right shall be retained and preserved;	The historic home currently has a wood rear addition that was permitted in 1970, prior to the designation of the Avenues Local Historic District. Its style and form are hard to characterize, as there are various roof lines, cantilevered sections, floor levels, etc. Staff finds that the existing addition does not contribute to the Historic District or complement the contributing structure; thus, its removal as part of this proposal would be appropriate.	Complies

5. Distinctive features, finishes and construction techniques or examples of craftsmanship that characterize a historic property shall be preserved;	The historic home does have distinctive features, finishes, construction techniques, and examples of craftsmanship, but none of them would be affected by the proposed addition, which would be attached to a portion of the rear façade.	Complies
6. Deteriorated architectural features shall be repaired rather than replaced wherever feasible. In the event replacement is necessary, the new material should match the material being replaced in composition, design, texture and other visual qualities. Repair or replacement of missing architectural features should be based on accurate duplications of features, substantiated by historic, physical or pictorial evidence rather than on conjectural designs or the availability of different architectural elements from other structures or objects;	Not applicable—the historic structure is in good shape, and would not require the repair or replacement of any deteriorated architectural features.	Complies
7. Chemical or physical treatments, such as sandblasting, that cause damage to historic materials shall not be used. The surface cleaning of structures, if appropriate, shall be undertaken using the gentlest means possible;	Not applicable—the applicant is not proposing any chemical or physical cleaning treatments to the historic home as part of this project.	Complies

8. Contemporary design for alterations and additions to existing properties shall not be discouraged when such alterations and additions do not destroy significant cultural, historical, architectural or archaeological material, and such design is compatible with the size, scale, color, material and character of the property, neighborhood or environment;	The proposed addition could be characterized as having a balance of traditional and more contemporary elements. The massing and main roofline are fairly traditional, with a pitched roof with detailing that was inspired by the frontfacing gable on the historic home. Contemporary elements include the cantilevered second level on the south side of the addition, and the glazing on the side walls of the connecting element between the historic home and new addition. Staff finds that these elements help to visually separate the historic from the new, and that other detailing on the addition makes it so these more modern elements aren't overwhelming to the site.	Complies
9. Additions or alterations to structures and objects shall be done in such a manner that if such additions or alterations were to be removed in the future, the essential form and integrity of the structure would be unimpaired. The new work shall be differentiated from the old and shall be compatible in massing, size, scale and architectural features to protect the historic integrity of the property and its environment;	The new addition would replace an existing wood rear addition that currently covers more of the rear façade area of the historic home than what is being proposed. Also, the addition would be attached to the historic structure by a flat-roofed connecting link that provides a clear transition between old and new. The connector area could be removed in the future without compromising the form and integrity of the contributing structure. The proposed design is compatible in massing, size, scale, and architectural features, and would complement the historic home while allowing it to remain as the prominent feature of the property. While the addition's massing (height, width) may not be subordinate to the main structure, it complies with the residential design guidelines that apply to larger, ground-level additions. For example, the addition would be set back entirely behind the historic home, and as a large addition it would be separated from the home by the flat-roofed connecting element.	Complies
10. Certain building materials are prohibited including the following: a. Aluminum, asbestos, or vinyl cladding when applied directly to an original or historic material.	The project does not involve the direct application of aluminum, asbestos, or vinyl cladding to any historic materials.	Complies

11. Any new sign and any change in the appearance of any existing sign located on a landmark site or within the H Historic Preservation Overlay District, which is visible from any public way or open space shall be consistent with the historic character of the landmark site or H Historic Preservation Overlay District and shall comply with the standards outlined in chapter 21A.46 of this title.	Not applicable—the project does not involve any signage.	N/A
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ATTACHMENT H: APPLICABLE DESIGN GUIDELINES

Design Guidelines for Historic Residential Properties & Districts in Salt Lake City, Chapter 8: Additions are the relevant historic guidelines for this design review, and are identified below for the Commission's reference. Historic Residential Properties & Districts in Salt Lake City, Chapter 8: Additions

Design Objective:

The design of a new addition to a historic building should ensure that the building's early character is maintained. Older additions that have taken on significance should also be preserved.

8.1 An addition to a historic structure should be designed in a way that will not destroy or obscure historically important architectural features.

Loss or alteration of architectural details, cornices and eave lines, for example, should be avoided.

8.2 An addition should be designed to be compatible in size and scale with the main building.

- An addition should be set back from the primary facades in order to allow the original proportions and character of the building to remain prominent.
- The addition should be kept visually subordinate to the historic portion of the building.
- If it is necessary to design an addition that is taller than the historic building, it should be set back substantially from significant facades, with a "connector" link to the original building.

8.3 An addition should be sited to the rear of a building or set back from the front to minimize the visual impact on the historic structure and to allow the original proportions and character to remain prominent.

• Locating an addition at the front of a structure is usually inappropriate.

8.4 A new addition should be designed to be recognized as a product of its own time.

- An addition should be made distinguishable from the historic building, while also remaining visually compatible with historic features.
- A change in setbacks of the addition from the historic building, a subtle change in material, or the use of modified historic or more current styles are all techniques that may be considered to help define a change from old to new construction.
- Creating a jog in the foundation between the original building and the addition may help to establish a more sound structural design to resist earthquake damage, while helping to define it as a later addition.

8.5 A new addition should be designed to preserve the established massing and orientation of the historic building.

 For example, if the building historically has a horizontal emphasis, this should be reflected in the addition.

8.6 A new addition or alteration should not hinder one's ability to interpret the historic character of the building or structure.

- A new addition that creates an appearance inconsistent with the historic character of the building is inappropriate.
- An alteration that seeks to imply an earlier period than that of the building should be avoided.
- An alteration that covers historically significant features should be avoided.

8.7 When planning an addition to a building, the historic alignments and rhythms that may exist on the street should be defined and preserved.

- Some roof lines and porch eaves on historic buildings in the area may align at approximately the same height. An addition should not alter these relationships.
- Maintain the side yard spacing, as perceived from the street, if this is a characteristic of the setting.

8.8 Exterior materials that are similar to the historic materials of the primary building or those used historically should be considered for a new addition.

- Painted wood clapboard, wood shingle and brick are typical of many historic residential additions.
- Brick, CMU, stucco or panelized products may be appropriate for some modern buildings.

8.9 Original features should be maintained wherever possible when designing an addition.

- Construction methods that would cause vibration which might damage historic foundations should be avoided.
- New drainage patterns should be designed to avoid adverse impacts to historic walls and foundations.
- New alterations also should be designed in such a way that they can be removed without destroying original materials or features wherever possible.

8.10 The style of windows in the addition should be similar in character to those of the historic building or structure where readily visible.

• If the historic windows are wood, double-hung, for example, new windows should appear to be similar to them, or a modern interpretation.

Ground Level Additions:

8.11 A new addition should be kept physically and visually subordinate to the historic building.

- The addition should be set back significantly from primary facades.
- The addition should be consistent with the scale and character of the historic building or structure.
- Large additions should be separated from the historic building by using a smaller connecting element to link the two where possible.

8.12 Roof forms should be similar to those of the historic building.

- Typically, gable, hip and shed roofs are appropriate.
- Flat roofs are generally inappropriate, except where the original building has a flat roof.

8.13 On primary facades of an addition, a 'solid-to-void' ratio that is similar to that of the historic building should be used.

• The solid-to-void ratio is the relative percentage of wall to windows and doors seen on the façade.

ATTACHMENT I: PUBLIC PROCESS AND COMMENTS

Notice of the public hearing for the proposal include:

- Notices mailed Thursday, August 23rd, 2018;
- Agenda posted on the Planning Division and Utah Public Meeting Notice websites on Thursday, August 23rd, 2018;
- Public hearing notice posted at subject property August 27th, 2018.

Public comments:

At the time of completion of this report, no public comment had been received. Any comment received after date of publication will be forwarded to the Commission for their consideration.

ATTACHMENT J: DEPARTMENT COMMENTS

If the proposal is approved, the applicant will need to provide the required information showing compliance with the comments listed below before a building permit will be issued.

Building Services, Zoning:

- site plan needs to note property boundary dimensions;
- currently, a building permit request for the construction of the detached garage that is shown in plans for this application- marked as "remodeled existing garage" is "in for review" (has not been issued yet) and requires responses/corrections for 3 of 4 reviewers: that request is BLD2018-02521; there is a building permit request for an accessory building (and it has received its Certificate of Appropriateness), but because that permit has not yet been issued the conditions shown in the plans should be considered together for compliance with requirements of zoning ordinance, including maximum coverage of rear yard by accessory structure(s) (50%), the square foot sizes available through the ordinance for structure sizes (there are specific allowances/restrictions for the SR1A district), and the issue of the following paragraph;
- addition to house appears to meet all yard requirements, however, requirement for accessory structures and principal buildings on the same parcel of land of 21A.40.050.4.b, which states that "No portion of the accessory building shall be built closer than four feet (4') to any portion of the principal building; excluding cold frames associated solely with growing food and/or plants." is not being satisfied (distance dimension of 4' 3 5/8" shown on site plan is given for space between interior surfaces of the two structures)- condition to be corrected or to be allowed through variance process;
- development may not result in any land use other than single family dwelling, and must function
 without any locking hardware at doors at stairs between floor levels nor between living areas
 within the structure and with only one (1) single service electrical meter and only one (1) single
 service gas meter will be requested and installed at the structure (or, only such will be retained);
- proposed addition to existing SFD structure shown will exceed maximum allowable overall height of 23' of SR-1A zoning district (measured from existing grade) and will exceed maximum allowable interior side yard wall heights (measured from proposed grade, and which may be max. 16' height plus 1-to-1 for feet or portion of foot wall is in from the minimum required side yard)-conditions to be corrected or to pursue Special Exception application that could allow;
- structures approved to reach maximum allowable height of zone or that have been granted
 additional height must submit Certificate of Survey when roof is framed or thereabouts to ensure
 permitted height has not been exceeded (find form at link http://www.slcdocs.com/building/fcertificate-survey.pdf, form gets turned in to Building Services);
- grade changes (fill or excavation) are limited to 4 feet of change where proposed to occur in a required yard- insufficient information provided to examine for this process so please be informed of that limit (typically, shown with both existing and proposed grade information on both the site plan and all elevation drawings, and, regarding retaining walls, show t.o.w., b.o.f., and both existing and proposed grades on each side of each wall);
- lot coverage to include "overhang" portion of proposed addition and any covered but unenclosed patios/porches, if such were not included.