

**HISTORIC LANDMARK COMMISSION  
STAFF REPORT**



Planning Division  
Department of Community and  
Economic Development

**City Creek Canyon/Memory Grove  
Historic District Designation  
PLNHLC2010-00224  
September 4, 2014**

**Applicant:**

Mayor Ralph Becker

**Staff:** Lex Traughber,  
(801) 535-6814,  
[lex.traughber@slcgov.com](mailto:lex.traughber@slcgov.com)

**Tax ID:** Various (Exhibit A)

**Current Zone:**  
OS – Open Space

**Master Plan Designation:**  
Avenues Master Plan –  
Parks and Open Space

**Council District:**  
District 3 – Stan Penfold

**Community Councils:**  
Capitol Hill – Eric Jergensen, Chair  
Greater Avenues – Mary Ann  
Wright, Chair

**Lot Size:**  
Approximately 256.0 acres

**Current Use:**  
Park & Open Space

**Applicable Land Use  
Regulations:**

- 21A.34.020 H Historic  
Preservation Overlay District

**Notification:**

- Notice mailed 8/21/14
- Posted to Planning Dept and  
Utah State Public Meeting  
websites 8/21/14
- Newspaper Notice 8/23/14

**Attachments:**

- A. Parcel Numbers
- B. City Dept/Div Comments
- C. Original Petition

***Request***

Mayor Ralph Becker is requesting that the Historic Landmark Commission make a recommendation to the Planning Commission and the City Council to amend the zoning map to add portions of City Creek Canyon, including Memory Grove, to the H Historic Preservation Overlay Zoning District.

***Staff Recommendation***

Based on the discussion and findings listed in the staff report, it is Planning Staff's opinion that the proposal to establish an H Historic Preservation Overlay District for the area known as the lower portion of City Creek Canyon, including Memory Grove, substantially meets the Zoning Ordinance Standards for a zoning map amendment, and that the Historic Landmarks Commission forward a recommendation to the City Council to approve the request.

***Potential Motions***

**Consistent with Staff Recommendation:** Based on the findings listed in the staff report, testimony and information presented, I move to forward a recommendation to the City Council to designate a new local historic district for the lower portion of City Creek Canyon, including Memory Grove, as proposed.

**Not Consistent with Staff Recommendation:** Based on the testimony and information presented and the following findings, I move that the Historic Landmark Commission forward a negative recommendation to the City Council regarding the request to designate a new local historic district for the lower portion of City Creek Canyon, including Memory Grove, as proposed.

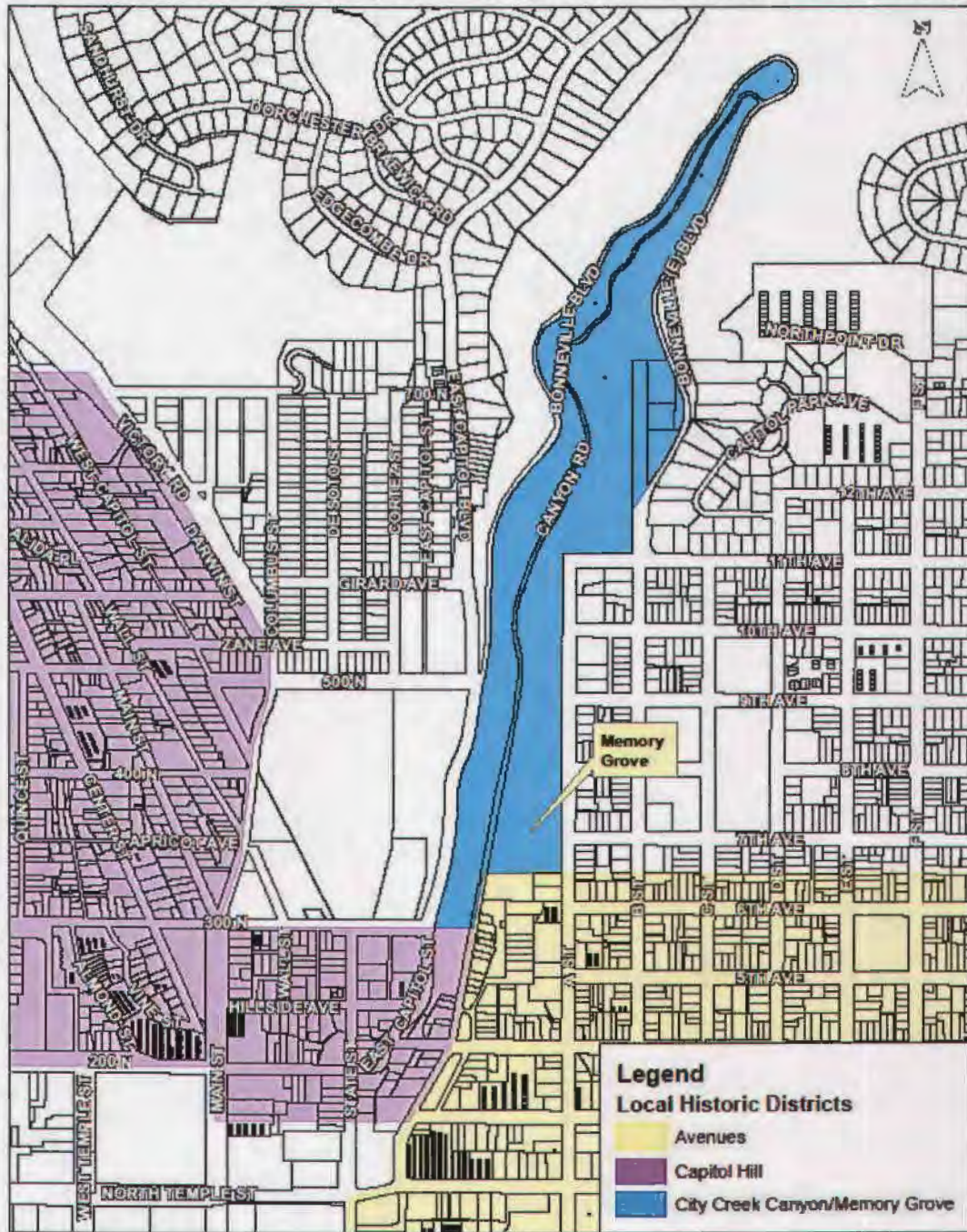
The Commission makes this recommendation based on the following findings:  
10. Standards For The Designation Of A Landmark Site, Local Historic District Or Thematic Designation: Each lot or parcel of property proposed as a landmark site, for inclusion in a local historic district, or for thematic designation shall be evaluated according to the following:

- a. Significance in local, regional, state or national history, architecture, engineering or culture, associated with at least one of the following:  
(1) Events that have made significant contribution to the important

- patterns of history, or
  - (2) Lives of persons significant in the history of the city, region, state, or nation, or
  - (3) The distinctive characteristics of a type, period or method of construction; or the work of a notable architect or master craftsman, or
  - (4) Information important in the understanding of the prehistory or history of Salt Lake City; and
  - b. Physical integrity in terms of location, design, setting, materials, workmanship, feeling and association as defined by the national park service for the national register of historic places;
  - c. The proposed local historic district or thematic designation is listed, or is eligible to be listed on the national register of historic places;
  - d. The proposed local historic district contains notable examples of elements of the city's history, development patterns or architecture not typically found in other local historic districts within Salt Lake City;
  - e. The designation is generally consistent with adopted planning policies; and
  - f. The designation would be in the overall public interest.
11. Factors To Consider: The following factors may be considered by the Historic Landmark Commission and the City Council to help determine whether the proposed designation of a landmark site, local historic district or thematic designation meets the criteria listed above:
- a. Sites should be of such an age which would allow insight into whether a property is sufficiently important in the overall history of the community. Typically this is at least fifty (50) years but could be less if the property has exceptional importance.
  - b. Whether the proposed local historic district contains examples of elements of the city's history, development patterns and/or architecture that may not already be protected by other local historic districts within the city.
  - c. Whether designation of the proposed local historic district would add important knowledge that advances the understanding of the city's history, development patterns and/or architecture.
  - d. Whether approximately seventy five percent (75%) of the structures within the proposed boundaries are rated as contributing structures by the most recent applicable historic survey.
13. Boundaries Of A Proposed Local Historic District: When applying the evaluation criteria in subsection C10 of this section, the boundaries shall be drawn to ensure the local historic district:
- a. Contains a significant density of documented sites, buildings, structures or features rated as contributing structures in a recent historic survey;
  - b. Coincides with documented historic boundaries such as early roadways, canals, subdivision plats or property lines;
  - c. Coincides with logical physical or manmade features and reflect recognized neighborhood boundaries; and
  - d. Contains non-historic resources or vacant land only where necessary to create appropriate boundaries to meet the criteria of subsection C10 of this section.

# VICINITY MAP

## Proposed City Creek Canyon/Memory Grove Local Historic District



## **Background**

### **Project Description**

#### City Creek Canyon

City Creek Canyon is significant as a large open park area near the center of Salt Lake City. The first park in the City to take advantage of existing natural terrain, it is defined by the edges of the shallow canyon which separates the Capitol Hill area from the Avenues. The park documents the efforts of various groups in Salt Lake City devoted to the promotion of civic improvement and city planning. Part of City Creek Canyon includes Memory Grove, a memorial park created after World War I.

The City Creek Canyon Historic District was established as a National Register District in 1980. This District is a long narrow site that includes Memory Grove, the City's collection of war and veterans monuments, and the Memorial House. It is located to the east and northeast of the State Capitol building along Canyon Road. City Creek Canyon is notable for its natural landscape combined with historic landscape architecture dating back to the years after World War I, along with its monuments of varying sizes, styles and periods. A creek runs through the middle of the park, with small falls and ponds along the way. Pedestrian bridges cross the creek at various points, and the park's road, sidewalks and trails serve as a popular location for hikes within the City and adjacent to downtown. Mature landscaping occupies the valley floor, with rolling hillsides rising steeply above.

The proposed local historic district follows the exact same boundaries as the National Register District, with the exception of the area on the south boundary of said District that has already been included in the Avenues Historic District. The residential areas south of the entrance gate to Memory Grove are included in the Avenues Historic District, and are thus currently subject to adopted City historic preservation standards as found in the Zoning Ordinance, as well as the *Design Guidelines for Residential Historic Districts in Salt Lake City*. The proposed local historic district area is roughly all parts of City Creek Canyon between the entrance gate of Memory Grove on the south, and bordered on all other sides by Bonneville Boulevard. Please see the Vicinity Map above.

#### Historic Details

Towards the end of the nineteenth century, many cities in the United States were overcrowded with immigrants and farmers who had moved into the urban centers in hopes of finding a better life. Most of the newcomers were crowded into low rent slum areas. During the 1880's and 1890's, Americans became aware of the problems that people faced in urban areas which in part sparked social reform movements across the country. One type of reform was the development of parks in cities. Those people who supported parks argued that open spaces would help to "civilize" the new residents who were relocating into the urban areas. Parks, and city planning in general, received great impetus from the World's Columbian Exposition in Chicago in 1893.

Salt Lake City faced many of the same problems that the rest of the nation was dealing with at the turn of the century. The City grew rapidly during that time and the population of the area doubled between 1900 and 1920. The City Council, at that time, was most likely aware of attempts to correct the problems associated with rapid urbanization in other parts of the country, and in 1902 suggested that park areas be created in the City Creek Canyon area. This area was one of the areas where the Mormon settlers first camped when they came to the valley in 1847. They selected this area because City Creek provided a good source of water for drinking and irrigating. In 1857, the area at the mouth of the canyon was deeded by the territorial legislature to Brigham

Young. Mr. Young used the creek to power a sawmill and a flour mill. The Relief Society's silk industry also had a plant in the area.

In the 1860's and 1870's, Brigham Young gave and sold sections of the area to members of his family and to his friends. Several of these people built houses in the lower section of the Canyon mouth, probably because the Canyon, was/is wider at this point. The upper section of the Canyon area remained undeveloped because it was narrower and more difficult to reach.

Salt Lake City acquired the upper section of the Canyon in 1902 from a Mrs. Young. That same year the City Council passed a resolution suggesting that the Canyon be made into a park because it was a natural site for recreation and there was no other park in the area. The Council also voted to ask the City Engineer to straighten the channel of City Creek and to build a road between State Street and Canyon Road. The park would be called City Creek Park (not to be confused with the City Creek Park located at the intersection of North Temple, State Street and 2<sup>nd</sup> Avenue that was created in the 1990's) and it would be open for the use of the citizens of Salt Lake. Although the City passed the resolution to create the park in 1902, and similar suggestions were made during the next few years, the first improvements (tree plantings) were not made until 1914. The major developments in the park did not come until after World War I.

### Memory Grove

The area which now comprises Memory Grove was set aside as a City park in 1902. The park, however, remained unimproved until the 1920s when the women of the Salt Lake chapter of the Service Star Legion requested that the City designate the area as a memorial honoring America's soldiers and spearheaded the planting of trees and placement of monuments in the park. The Service Star Legion was a national patriotic organization for women whose relatives had served in World War I. Since the dedication of Memory Grove in 1924, many organizations and individuals have contributed monuments to the park.

### *The Pagoda*



Beyond the gate to the park on the east side of the street stands a memorial known as the Pagoda. It was the first memorial built in the park. Despite its Asian name, the Pagoda is a classical structure composed of eight Doric columns which support a circular entablature. The octagonal shaft and urn in the center of the Pagoda were added in 1932. Marble used for the Pagoda came from the same Vermont quarry that provided marble for the Lincoln Monument in Washington, D.C. The Pagoda was designed by Salt Lake City architect Slack Winburn.

### *The Harbor of Beauty*



Just to the north of the Pagoda is a pond, the Harbor of Beauty, dedicated to the memory of sailors who died in the service of their country.

### *Meditation Chapel*



Meditation Chapel was built in 1948 by Mr. and Mrs. Ross Beason as a memorial to their son and other Utah sons who died in World War II. The chapel resembles a Greek temple in form and features striated Georgian marble, a copper roof, and sculpted bronze doors. The markers on the ground surrounding the chapel contain the names of Utah servicemen whose bodies were never recovered after they died in World War II. In 1999, the Memory Grove Foundation was presented with a Utah Heritage Foundation Heritage Award for the restoration of Meditation Chapel's armed forces themed stained glass windows.

### *145th Field Artillery Monument*



The tall gray granite shaft surrounded by a circular bench was dedicated in 1927 and erected by the 145th Field Artillery. The monument's bas-relief features horse-drawn artillery of seventeen horses and six men. A sun dial was once located here also.

### *Stone Footbridge*



The stone footbridge is a memorial constructed by the Kiwanis Club in 1927.

### *Memorial House*



Memorial House was constructed around 1890 as a stable and equipment storage shed for contractor Patrick J. Moran. As it was located directly across from the City's water intake structure on City Creek, the City's water department used the building as their barn, tool shed, and blacksmith shop. In 1926, Salt Lake City leased the building to the Service Star Legion which planned to use it for veteran's activities. Prominent Salt Lake architects Ilyrum Pope and Harold Burton designed a new façade for Memorial House with a Georgian flair. The brick building was covered with stucco, seven rounded dormers were added to the roof, and the windows on the east wall were turned into French doors.

Today, you can see several interesting features that remain from the building's past uses. The location of the double window above the main entry was once the double doors for the hay loft. The bulls-eye window above the doors was a hole where a derrick was used to hoist the hay into the hay loft. Stalls for horses lined each side of the long main hall when it was a stable.

Under the management of the Service Star Legion, Memorial House became a popular setting for weddings, receptions, and luncheons. In 1953, Memorial House was improved with a new heating system, a stairway to access a second floor, and the garden room addition was constructed. The patio on the east side was built in 1974. After the Legion's lease ran out in 1984, however, the building stood vacant and unused for 10 years. Seeking a new home and hoping that Memorial House could once again play an active role in the community, Utah Heritage Foundation and Salt Lake City Corporation raised funds for the renovation of the building. In July 1994, the foundation opened the doors of Memorial House for public use. Under a lease with the City, Utah Heritage Foundation operates the first floor of the building as a meeting, event, and reception center and its offices occupy the second floor.

On August 11, 1999, the park was hit by a tornado that traveled from downtown, past the State Capitol, through Memory Grove Park and up into the Avenues neighborhood. The devastation of the event amounted to destruction of 478 mature trees. No buildings or monuments in the park were damaged but the character of the park had been changed forever. A steering committee for park planning and reconstruction was formed by Mayor Corradini and the path was laid for a new Memory Grove. Thousands of volunteers and several partners, including Salt Lake City, the Memory Grove Foundation, Utah Heritage Foundation, FEMA, the Central Utah Water Conservancy District, Salt Lake County, Tree Utah, and the Forest Service, were part of the effort.

## **Comments**

### **City Department/Division Comments**

The proposal was routed to the various City Departments and Divisions for comment. Attached are the comments that were received (Exhibit B). The Planning Division did not receive any comments that warrant denial of this proposal.

### **Public Comment**

The subject property is within 600 feet of the Avenues Community Council area and the Capitol Hill Community Council area and therefore an Open House was held on June 17, 2010. Planning Staff provided information concerning the proposal as well as a map of the area to interested members of the public. No written comments were received. Verbal comments indicated support for the proposal.

On August 21, 2014, the Planning Division held an Open House at the City & County Building to discuss the proposed designation petition. Again, no written comments were received, however verbal comments indicated support.

## Analysis and Findings

### Findings

**21A.34.020(C)(10) – Standards for the Designation of a Local Historic District:** Each lot or parcel of property proposed for inclusion in a local historic district shall be evaluated according to the following:

- a. Significance in local, regional, state or national history, architecture, engineering or culture, associated with at least one of the following:
  - (1) Events that have made significant contribution to the broad patterns of history, or
  - (2) Lives of persons significant in the history of the city, region, state, or nation, or
  - (3) The distinctive characteristics of a type, period or method of construction; or the work of a notable architect or master craftsman, or
  - (4) Information important in the understanding of the prehistory or history of Salt Lake City; and
- b. Physical integrity in terms of location, design, setting, materials, workmanship, feeling and association as defined by the National Park Service for the National Register of Historic Places; and
- c. The proposed local historic district is listed, or is eligible to be listed on the Nation Register of Historic Places;
- d. The proposed local historic district contains notable examples of elements of the City's history, development patterns or architecture not typically found in other local historic districts within Salt Lake City;
- e. The designation is generally consistent with adopted planning policies; and
- f. The designation would be in the overall public interest.

**Analysis:** As demonstrated in the project history noted previously, City Creek Canyon/Memory Grove is significant in local, regional, state, and national history. City Creek Canyon/Memory Grove appears to meet all the criteria (a)(1-4) noted above in terms of its significance. The physical integrity of the park remains intact, as do the buildings and monuments located in the park. City Creek Canyon, including Memory Grove Park, was listed on the National Register of Historic Places in 1980 meeting criteria "c". City Creek Canyon/Memory Grove contains notable and unique examples of elements of the City's history that are not found in other historic district in the City, such as the Pagoda, the Harbor of Beauty, the Meditation Chapel and the 145<sup>th</sup> Field Artillery Monument.

The designation is consistent with adopted planning policies and would be in the best interest of the public and the City as a whole. The proposed map amendment, the designation of City Creek Canyon/Memory Grove as an H Historic Preservation Overlay District, is consistent with the purposes, goals, objectives, and policies of the City as stated through the Salt Lake City Community Preservation Plan and the City Creek Master Plan.

The Salt Lake City Community Preservation Plan (October 23, 2012) outlines specific policies and actions related to historic landscapes. Policy 6.2a reads, "Preserve city-owned historic landscapes including parks, medians, open space areas, and cemeteries." Policy 6.2b goes on to state, "The City will work to ensure that historic features of all its historic landscapes remain for future generations through responsible stewardship and careful maintenance practices." Action item 2 under Policy 6.2b is particularly relevant and notes that the City should identify additional historic parks, landscapes and cemeteries for survey and, if appropriate, nominate them as a landmark site or include them within local historic districts.

The City Creek Master Plan specifically states as policy related to the Canyon Road-Memory Grove area, "*to maintain and enhance the existing features and characteristics, and to create a link between the canyon and the Central Business District.*" Specifically, to implement this policy several "Goals" are outlined including maintaining and enhancing Memory Grove Park as it presently exists, and maintaining and upgrading existing



facilities rather than providing additional amenities. This plan also states the desire to preserve the undeveloped canyon and hillsides as natural open space.

**Finding:** City Creek Canyon/Memory Grove meets all criteria required for selection and designation as an H Historic Preservation Overlay District.

**21A.34.020(C)(11) – Factors to Consider:** The following factors may be considered by the Historic Landmark Commission and the City Council to help determine whether the proposed designation of a landmark site, local historic district or thematic designation meets the criteria listed above:

- a. Sites should be of such an age which would allow insight into whether a property is sufficiently important in the overall history of the community. Typically this is at least fifty (50) years but could be less if the property has exceptional importance.
- b. Whether the proposed local historic district contains examples of elements of the city's history, development patterns and/or architecture that may not already be protected by other local historic districts within the city.
- c. Whether designation of the proposed local historic district would add important knowledge that advances the understanding of the city's history, development patterns and/or architecture.
- d. Whether approximately seventy five percent (75%) of the structures within the proposed boundaries are rated as contributing structures by the most recent applicable historic survey.

**Analysis:** The park was established in 1902 and development began in about 1920 which exceeds the fifty year age requirement. Most of the structures were erected in the 1920's. The Park contains examples of the city's history and architecture as previously noted; a unique area that is not already protected by other local historic districts in the City. City Creek Canyon/Memory Grove is not included in either the Avenues or the Capitol Hill local historic districts. The designation of City Creek Canyon/Memory Grove would further protect this important City asset. All of the structures in Memory Grove are contributing according to past surveys, as well as the verbal verification from the State Historic Preservation Office.

**Finding:** The designation of City Creek Canyon/Memory Grove Park meets all of these criteria.

**21A.34.020(C)(13) – Boundaries of a Proposed Local Historic District:** When applying the evaluation criteria in subsection C10 of this section, the boundaries shall be drawn to ensure the local historic district:

- a. Contains a significant density of documented sites, buildings, structures or features rated as contributing structures in a recent historic survey;
- b. Coincides with documented historic boundaries such as early roadways, canals, subdivision plats or property lines;
- c. Coincides with logical physical or manmade features and reflect recognized neighborhood boundaries; and,
- d. Contains non-historic resources or vacant land only where necessary to create appropriate boundaries to meet the criteria of subsection C10 of this section.

**Finding:** The physical boundaries of City Creek Canyon/Memory Grove are logical and contain a formal historic park setting on the southern end of the property and a natural setting on the northern end. Both parts of the proposed district include important aspects, and contain a significant density of documented contributing buildings and structures, that tell the story of the importance of City Creek Canyon/Memory Grove to Salt Lake City. The proposed local historic district designation is consistent with these criteria.

**Exhibit A –**  
Affected Parcel Numbers

**Petition PLNHLC2010-00224 – City Creek/Memory Grove Historic District Designation  
Affected Parcel Numbers:**

09-30-402-002

09-30-453-013

09-30-453-011

09-31-201-001

09-30-454-016 (Portion of parcel located to the west of Bonneville Blvd (East) only)

The shaded portion of the “Vicinity Map” on page 3 of the staff report notes the above referenced parcels.

**Exhibit B –**  
City Comments



Work Flow History Report  
 930 N City Center Gateway  
 PLNHLC2010-00224

Date	Task/Inspection	Status/Result	Action By	Comments
4/22/2010	Staff Assignment	Assigned	Coffey, Cheri	
5/6/2010	Staff Assignment	In Progress	Traughber, Lex	
6/18/2010	Engineering Review	Complete	Drummond, Randy	We have no concerns regarding this proposal.
6/18/2010	Planning Dept Review	In Progress	Traughber, Lex	
6/18/2010	Staff Assignment	Routed	Traughber, Lex	
6/22/2010	Public Utility Review	Complete	Stoker, Justin	No objection to the proposal.
6/23/2010	Transportation Review	Complete	Walsh, Barry	June 23, 2010  Lex Traughber, Planning  RE: PLNHLC2010-00224, Memory Grove/City Creek Historic District Designation.  The division of transportation review comments and recommendations are as follows for the proposed Historic designation:  We see no impact to the existing public transportation roadway corridors and no major revisions are expected, or impacts to the required parking for the existing developments.  Sincerely,  Barry Walsh  CcKevin Young, P.E. Randy Drummond, P.E. Peggy Garcia, Public Utilities Ted Itchon, Fire Larry Butcher, Permits File.

6.23.10 pass Complete 7/10/10

Traughber, Lex

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**From:** Miller, David  
**Sent:** Monday, June 21, 2010 3:23 PM  
**To:** Traughber, Lex  
**Subject:** RE: Petition PLNHLC2010-00224, Memory Grove/City Creek Historic District Designation

AIRPORT

**Categories:** Other

Lex,

Thank you for the notice regarding Petition PLNHLC2010-00224, Memory Grove/City Creek Historic District Designation. This address is not in an established Salt Lake City airport influence zone. The project does not create any observed impacts to airport operations.

David Miller  
Airport Principal Planner  
Salt Lake City Department of Airports  
P.O. Box 145550  
Salt Lake City, UT 84114-5550  
801.575.2972  
[david.miller@slcgov.com](mailto:david.miller@slcgov.com)

Begin forwarded message:

**From:** "Traughber, Lex" <[Lex.Traughber@slcgov.com](mailto:Lex.Traughber@slcgov.com)>  
**To:** "Harpst, Tim" <[Tim.Harpst@slcgov.com](mailto:Tim.Harpst@slcgov.com)>, "Niermeyer, Jeff" <[jeff.niermeyer@slcgov.com](mailto:jeff.niermeyer@slcgov.com)>, "Graham, Rick" <[Rick.Graham@slcgov.com](mailto:Rick.Graham@slcgov.com)>, "Gray, Frank" <[Frank.Gray@slcgov.com](mailto:Frank.Gray@slcgov.com)>, "Shannon, Tom" <[Tom.Shannon@slcgov.com](mailto:Tom.Shannon@slcgov.com)>, "Burbank, Chris" <[Chris.Burbank@slcgov.com](mailto:Chris.Burbank@slcgov.com)>, "Boskoff, Nancy" <[Nancy.Boskoff@slcgov.com](mailto:Nancy.Boskoff@slcgov.com)>, "Riley, Maureen" <[Maureen.Riley@slcgov.com](mailto:Maureen.Riley@slcgov.com)>, "Creswell, Lyn" <[lyn.creswell@slcgov.com](mailto:lyn.creswell@slcgov.com)>, "Clark, Luann" <[Luann.Clark@slcgov.com](mailto:Luann.Clark@slcgov.com)>, "Baxter, DJ" <[dj.baxter@slcgov.com](mailto:dj.baxter@slcgov.com)>, "Farrington, Bob" <[Bob.Farrington@slcgov.com](mailto:Bob.Farrington@slcgov.com)>  
**Cc:** "Sommerkorn, Wilford" <[Wilford.Sommerkorn@slcgov.com](mailto:Wilford.Sommerkorn@slcgov.com)>, "Coffey, Cheri" <[Cheri.Coffey@slcgov.com](mailto:Cheri.Coffey@slcgov.com)>, "Paterson, Joel" <[joel.paterson@slcgov.com](mailto:joel.paterson@slcgov.com)>, "Norris, Nick" <[Nick.Norris@slcgov.com](mailto:Nick.Norris@slcgov.com)>  
**Subject:** Petition PLNHLC2010-00224, Memory Grove/City Creek Historic District Designation

Directors:

The Planning Division is currently reviewing the above referenced petition, a request by Mayor Ralph Becker that the Historic Landmark Commission make a recommendation to the Planning Commission and the City Council to amend the zoning map to add City Creek, including Memory Grove, to the H Historic Preservation Overlay Zoning District. The subject area is shown on attached map.

**Traugher, Lex**

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**From:** Graham, Rick  
**Sent:** Tuesday, June 22, 2010 1:43 PM  
**To:** Traugher, Lex  
**Subject:** RE: Petition PLNHLC2010-00224, Memory Grove/City Creek Historic District Designation

**Categories:** Other

**PARKS**

Thanks Lex. With this information I have not comments to add except to say that I support the proposed zoning overlay.

Rick Graham  
Director, Public Services Department

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**From:** Traugher, Lex  
**Sent:** Tuesday, June 22, 2010 12:05 PM  
**To:** Graham, Rick  
**Subject:** RE: Petition PLNHLC2010-00224, Memory Grove/City Creek Historic District Designation

Rick, Should the City Council adopt the historic district zoning overlay for Memory Grove/City Creek, any exterior alterations to buildings, monuments, structures, etc or changes to the landscape such as grading in this area would require Historic Landmark Commission approval. It would be the same as it is currently for parks such as Liberty Park or Pioneer Park. The long and short of including Memorial Grove/City Creek as a City historic district (It's already a National Register District) is to ensure the preservation of this important historical resource through active plan review when warranted. Hope this helps. Lex

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**From:** Graham, Rick  
**Sent:** Monday, June 21, 2010 1:02 PM  
**To:** Traugher, Lex  
**Subject:** RE: Petition PLNHLC2010-00224, Memory Grove/City Creek Historic District Designation

Thanks Lex. I understand Ottinger Hall. Yes, City Creek Park is on the northeast side of the intersection and it runs up Canyon Road to Ottinger Hall. The islands are part of the linear park. Thanks for the information.

Will the proposed recommendation to the zoning map change the way the City will manage the park, Ottinger Hall or the Memorial House as public assets in the future?

Rick

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**From:** Traugher, Lex  
**Sent:** Monday, June 21, 2010 12:32 PM  
**To:** Graham, Rick  
**Subject:** RE: Petition PLNHLC2010-00224, Memory Grove/City Creek Historic District Designation

Rick, The Ottinger Hall property is already in the Capitol Hill Historic District. Is City Creek Park on the northeast corner of North Temple and State? If so, then City Creek Park is not in a City Historic District and is not part of the current proposal. Lex

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**From:** Graham, Rick  
**Sent:** Friday, June 18, 2010 1:41 PM  
**To:** Traugher, Lex  
**Subject:** Re: Petition PLNHLC2010-00224, Memory Grove/City Creek Historic District Designation

Lex, is the lower part of Canyon Road, Ottinger Hall and the City Creek Park included in this new zoning, or is it already included?

Rick

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**From:** Traughber, Lex

**To:** Harpst, Tim; Niermeyer, Jeff; Graham, Rick; Gray, Frank; Shannon, Tom; Burbank, Chris; Boskoff, Nancy; Riley, Maureen; Creswell, Lyn; Clark, Luann; Baxter, DJ; Farrington, Bob

**Cc:** Sommerkorn, Wilford; Coffey, Cheri; Paterson, Joel; Norris, Nick

**Sent:** Fri Jun 18 09:33:53 2010

**Subject:** Petition PLNHLC2010-00224, Memory Grove/City Creek Historic District Designation

Directors:

The Planning Division is currently reviewing the above referenced petition, a request by Mayor Ralph Becker that the Historic Landmark Commission make a recommendation to the Planning Commission and the City Council to amend the zoning map to add City Creek, including Memory Grove, to the H Historic Preservation Overlay Zoning District. The subject area is shown on attached map.

The request is being made for the following reasons:

- Portions of Memory Grove are currently within the H Historic Preservation Overlay District Boundary;
  - The area in question is currently located within the City Creek National Historic District. The proposed boundary would follow the boundary lines of said District;
  - The area was surveyed as part of the nomination for the National Registry;
  - Several structures, including the Memorial House and the Meditation Chapel, are significant and qualify for local designation, and;
  - The park and open spaces that define the subject area are significant to the history of the City and qualify for local designation.
- . The amendments for consideration are attached to this email for your review.

**As a Department Director/Cabinet Member, courtesy notice is being sent to you to inform you of the project. You are not required to respond to this email unless you choose to do so.** The information regarding this proposal has been sent to the following staff members for review and comment:

Barry Walsh, Transportation Division Box 5502  
Randy Drummond, Engineering Division Box 5506  
Peggy Garcia, Public Utilities Box 5528  
Ted Itchon, Building Services and Licensing Box 5490  
Lt. Rich Brede, Police Department Box 5497  
Larry Butcher, Building Services and Licensing Box 5490  
Garth Limburg, Treasurer's Office Box 5642  
John Spencer, Property Management Box 5460  
Val Pope, Parks Maintenance Box 5510

If you have any questions, please do not hesitate to contact me.

Sincerely,

**Lex Traughber**

Senior Planner

Salt Lake City Planning Division

451 S. State Street, Room 406

P.O. Box 145480

Salt Lake City, UT 84114-5480

Telephone: (801) 535-6184

Fax: (801) 535-6174



**Exhibit C –  
Original Petition**



# Petition Initiation Request

Planning Division  
Community & Economic Development Department

To: Mayor Becker

From: Wilf Sommerkorn, Planning Director *WS*

*Ref*

Date: March 30, 2010

CC: Frank Gray, Community & Economic Development Director; Mary De La Mare-Schaefer, Community & Economic Development Department Deputy Director; Pat Comarell, Assistant Planning Director; Cheri Coffey, Planning Manager; file

Re: Initiate Petition to amend the Salt Lake City Zoning Map by adding Memory Grove to the H Historic Preservation Overlay Zoning District.

This memo is to request that you initiate a petition requesting the Planning Division to analyze the appropriateness of adding Memory Grove to the H Historic Preservation Overlay Zoning District. Memory Grove is located at the mouth of City Creek Canyon. The attached map indicates the area in question.

This request is being made for the following reasons:

- Portions of Memory Grove are currently within the H Historic Preservation Overlay District boundary;
- The area in question is currently located within the City Creek National Historic District. The proposed boundary would follow the boundary lines of the City Creek National Historic District;
- The area was surveyed as part of the nomination for the National Registry;
- Several structures, including the Memorial House and the Meditation Chapel are significant and qualify for local designation;
- The park and the open spaces that define it are significant to the history of the City and qualify for local designation.

## RECEIVED

APR 15 2010

Salt Lake City Mayor

SCANNED TO: *Mayor*  
SCANNED BY: *Julie*  
DATE: *4-15-10*

The Planning Division will follow the City adoption process for zoning map amendments which includes citizen input and public hearings with the Historic Landmark Commission, Planning Commission and City Council.

If you have any questions, please contact me.

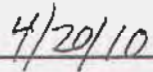
Thank you.

*Concurrence to initiate the rezoning petition as noted above.*



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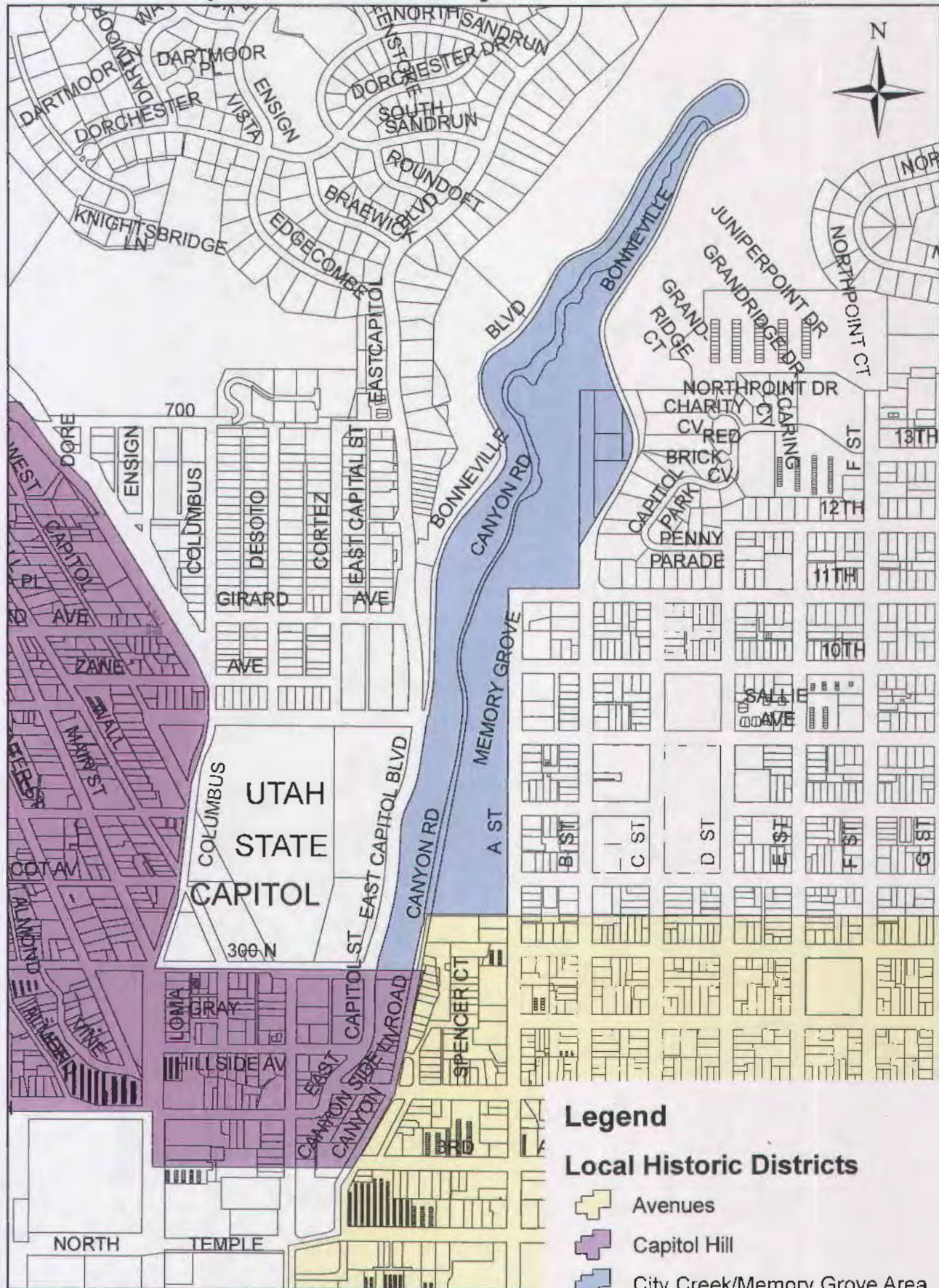
Ralph Becker, Mayor



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Date

# Proposed Memory Grove Addition



## Legend

### Local Historic Districts

-  Avenues
-  Capitol Hill
-  City Creek/Memory Grove Area  
To be added as an addition to Avenues  
Historic District