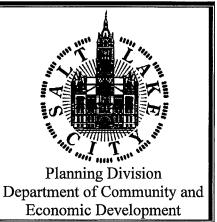
## HISTORIC LANDMARK COMMISSION STAFF REPORT

Lindsley Residence Major Alterations 1086 S Military Drive PLNHLC2010-00192 May 19, 2010



<u>Applicant</u>: Lee Bishop, contractor

<u>Staff</u>: Janice Lew, 535-7625 janice.lew@sclgov.com

Tax ID: 16-09-403-004

<u>Current Zone</u>: R-1-5000 (Single Family Residential)

Master Plan Designation: Low Density Residential

Low Delisity Residential

District 6 – JT Martin

**Council District:** 

<u>Community Council</u>: Yalecrest - Lisette Gibson, Chair

Lot Size: 0.15 acres

Current Use: residential

## Applicable Land Use Regulations:

- 21A.34.020(G)
- 21A.34.120

#### **Notification:**

- Notice mailed on May 6, 2010
- Agenda posted on the Planning Division and Utah Public Meeting Notice websites May 6, 2010

#### **Attachments:**

- A. Application
- B. Public Comment
- C. Documentation
- D. Photographs

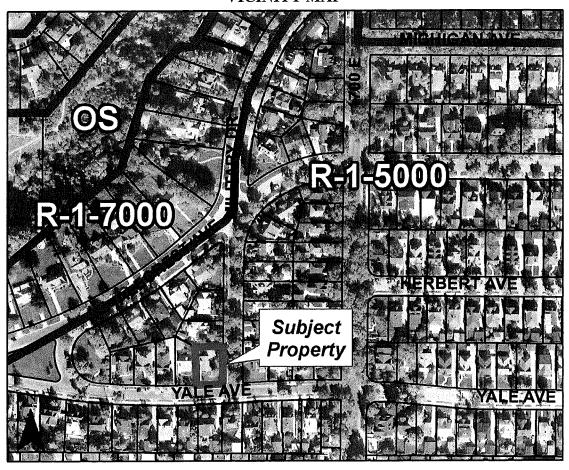
### Request

This is a request by Lee Bishop, representing the property owners, for major alterations to the single-family residence located at 1086 S Military Drive The property is located within the Yalecrest National Register Historic District and is subject to the temporary land use regulations enacted by the Salt Lake City Council on March 2, 2010.

#### Staff Recommendation

Based on the analysis and findings of this staff report, it is Planning Staff's opinion that the proposed additions and alterations fail to substantial meet the applicable Zoning Ordinance Standards and related Design Guidelines, and recommends that the Historic Landmark Commission deny the request for a Certificate of Appropriateness. The project as proposed would conflict with the objectives of Standards 2, 5, 8, 9, and 10 and Design Guidelines 8.3, 8.5, 8.12, 7.5, 4.1, and 2.1.

#### VICINITY MAP



## Background

### **Project Description**

The property is a corner lot situated on the west side of Military Drive, to the north of Yale Avenue and lies within the Yalecrest National Register Historic District designated in 2007. This property, located a 1086 S Military Drive, is part of the Upper Yale Park subdivision, platted in the 1920s. The National Register Historic District application contains the following Narrative Statement of Significance.

"The Yalecrest Historic District is located on the east bench of Salt Lake City, southeast of the business and downtown section. It is locally significant both architecturally and historically, under Criterion A for its association with the residential development of the east bench of Salt Lake City by real estate developers and builders in the first half of the twentieth century. Its tract period revival cottages and subdivisions of larger houses for the more well-to-do represent the boom and optimism of the 1920s and 1930s in Salt Lake City. The district is also significant under Criterion C for its intact architectural homogeneity. It was built out quickly with 22 subdivisions platted from 1910 to 1938 containing houses that reflect the popular styles of the era, largely period revival cottages in English Tudor and English Cottage styles. The architectural variety and concentration of period cottages found is unrivalled in the state. Examples from Yalecrest are used to illustrate

period revival styles in the only statewide architectural style manual. The subdivisions were platted and built by the prominent architects and developers responsible for early twentieth century east side Salt Lake City development. It is associated with local real estate developers who shaped the patterns of growth of the east bench of Salt Lake City in the twentieth century. Yalecrest was initially and continues to be the residential area of choice for prominent men and women of the city. The district is locally renowned as the "Harvard-Yale area" and its streets lined with mature trees and historic houses are referenced in advertising for twenty-first century subdivisions elsewhere in the Salt Lake Valley. It is a remarkably visually cohesive area with uniform setbacks, historic houses of the same era with comparable massing and landscaping, streets lined with mature shade trees, and a surprising level of contributing buildings that retain their historic integrity. It contains a concentration of architecturally significant period revival cottages and bungalows designed by renowned architects and builders of Utah. The historic resources of the Yalecrest Historic District contribute to the history of the residential east bench development of Salt Lake City."

This English cottage was constructed in 1927. It is a simple one and a half story brick building, almost square in plan with a pitched roof that runs parallel to the street. The front door is off-center and recessed to form a small entry porch. The front façade shows an asymmetrical placement of windows with a tall brick chimney placed to the west side. More recent alterations to the building include several dormers, a west facing window bay, and an attached garage.

The property owner would like to create additional space in the upper level. The applicant proposes adding a large cross gable to the front of the roof to achieve the desired height and space. Other proposed alterations to the building include a window bay addition to the front façade that is similar in design to the existing window bay, reconfiguration of the front entrance by moving the door in line with the wall plane, and building a gable covering to create a new entry porch.

The proposed materials for the new construction include fiber cement shakes, soffit and fascia, and trim. The gable ends of the primary roof form, dormers and garage addition would also be resided with a fiber comment material. The proposed roofing material will match the existing asphalt shingle material. The new front window bay will have a copper cap to match the existing side bay.

#### **Comments**

#### **Public Comments**

Planning Staff received one e-mail from a property owner in the area regarding the proposal that is attached to this staff report as Attachment B.

## Project Review

## **Zoning Considerations**

The property is located in the Yalecrest National Register Historic District and subject to the temporary land use regulations recently enacted for the area. The base zoning of the property is R-1-5000, Special Development Pattern Residential, the purpose of which is "to provide for conventional single-family residential neighborhoods on lots not less than five thousand square feet in size".

<sup>[1]</sup> Thomas Carter and Peter Goss. *Utah's Historic Architecture, 1847-1940.* Salt Lake City, UT: University of Utah. Graduate School of Architecture and Utah State Historical Society, 1991.

<sup>[2]</sup> E.g. http://www.daybreakutah.com/homes.htm PLNHLC2010-00192 Lindsley Residence

**Finding:** The project appears to meet the development standards of the zoning district and the Compatible Residential Infill Development Ordinance requirements which will be verified prior to issuance of a building permit issuance.

## Analysis and Findings

## **Options**

Approval: If the Commission finds that the proposed project meets the standards of the ordinance the

application should be approved provided the structure conforms to the requirements of the Uniform

Building Code and all other applicable City ordinances.

Denial: If the Commission finds that the proposed project does not meet the standards of the ordinance the

application should be denied.

Continue: If the Commission finds that additional information is needed, they may postpone the decision with

specific direction as to the additional information required.

### **Findings**

21A.34.020 H Historic Preservation Overlay District:

G. Standards for Certificate of Appropriateness for Alteration of a Landmark Site or Contributing Structure. In considering an application for a certificate of appropriateness for alteration of a landmark site or contributing structure, the historic landmark commission, or the planning director, for administrative decisions, shall find that the project substantially complies with all of the following general standards that pertain to the application and that the decision is in the best interest of the city:

#### Standard 1:

1. A property shall be used for its historic purpose or be used for a purpose that requires minimal change to the defining characteristics of the building and its site and environment;

Analysis for Standard 1: No changes are proposed in the use of the building for residential purposes.

Finding for Standard 1: The project is consistent with this standard.

#### Standards 2 and 5:

- 2. The historic character of a property shall be retained and preserved. The removal of historic materials or alteration of features and spaces that characterize a property shall be avoided;
- 5. Distinctive features, finishes and construction techniques or examples of craftsmanship that characterize a historic property shall be preserved;

Applicable Design Guidelines for Standard 2 and 5

8.0 Additions

#### **Basic Principles for New Additions**

When planning an addition to a historic building or structure, one should minimize negative effects that may occur to the historic building fabric as well as to its character. While some destruction of historic materials is almost always a part of constructing an addition, such loss should be minimized. Locating an addition such that existing side or rear doors may be used for access, for example, will help to minimize the amount of historic wall material that must be removed.

The addition also should not affect the perceived character of the building. In most cases, loss of character can be avoided by locating the addition to the rear. The overall design of the addition also must be in keeping with the design character of the historic structure as well. At the same time, it should be distinguishable from the historic portion, such that the evolution of the building can be understood.

Keeping the size of the addition small, in relation to the main structure, also will help minimize its visual impacts. If an addition must be larger, it should be set apart from the historic building, and connected with a smaller linking element. This will help maintain the perceived scale and proportion of the historic portion.

It is also important that the addition not obscure significant features of the historic building. If the addition is set to the rear, it is less likely to affect such features.

In historic districts, one also should consider the effect the addition may have on the character of the district, as seen from the public right of way. For example, a side addition may change the sense of rhythm established by side yards in the block. Locating the addition to the rear could be a better solution in such a case.

Two distinct types of additions should be considered: First, ground level additions, which involve expanding the footprint of the structure. Secondly, rooftop additions, which often are accomplished by installing new dormers to provide more headroom in an attic space. In either case, an addition should be sited such that it minimizes negative effects on the building and its setting. In addition, the roof pitch, materials, window design and general form should be compatible with its context.

#### **Design Standards for Additions**

- 8.3 Place an addition at the rear of a building or set it back from the front to minimize the visual impact on the historic structure and to allow the original proportions and character to remain prominent. Locating an addition at the front of a structure is inappropriate.
- **8.5 Design a new addition to preserve the established massing and orientation of the historic building.** For example, if the building historically had a horizontal emphasis, this orientation shall be continued in the addition.
- **8.6 Do not construct a new addition or alteration that will hinder one's ability to interpret the historic character of the building or structure.** A new addition that creates an appearance inconsistent with the historic character of the building is inappropriate. An alteration that seeks to imply an earlier period than that of the building is inappropriate. In addition, an alteration that seeks to imply an inaccurate variation on the historic style is inappropriate. An alteration that covers historically significant features is inappropriate as well.

**8.12** Set a rooftop addition back from the front of the building. This will help preserve the original profile of the historically significant building as seen from the street. A minimum setback of 10 feet is recommended. Greater flexibility may be considered in the setback of a dormer addition on a hipped or pyramidal roof.

#### **Design Standards for Roofs**

7.5 When planning a roof-top addition, preserve the overall appearance of the original roof. An addition should not interrupt the original ridge line when possible.

#### **Design Standards for Porches**

**5.3** If the porch replacement is necessary, reconstruct it to match the original in form and detail when feasible. Use materials similar to the original whenever feasible. On contributing buildings, where no evidence of the historic porch exists, a new porch may be considered that is similar in character to those found on comparable buildings. Speculative construction of a porch on a contributing building is discouraged. Avoid applying decorative elements that are not known to have been used on your house or others like it. While matching original materials is preferred, when detailed correctly and painted appropriately, fiberglass columns may be acceptable. The height of the railing and the spacing of balusters should appear similar to those used historically.

#### **Design Standards for Doors**

**4.1 Preserve the functional, proportional and decorative features of a primary entrance.** Maintain features important to the character of a historic doorway. These may include: the door, door frame, screen door, threshold, glass panes, paneling, hardware, detailing, transoms and flanking sidelights. Avoid changing the position and function of original front doors and primary entrances. If necessary, use replacement doors with designs and finishes similar to historic doors.

#### **Design Standards for Materials**

**2.1 Preserve the historic appearance of original materials.** Preservation includes proper maintenance of the material to prevent deterioration.

Analysis for Standards 2 and 5: The proposed alterations fail to take the steps recommended by several of the design guidelines mentioned above to ensure that the essential form and integrity of the historic building as seen from the street will not be adversely affected by alterations. Additionally, *The Secretary of the Interior Standards for Rehabilitation* recommend respecting the significance of original materials and features, and designing additions to roofs such that they are inconspicuous from the public right-of-way and do not damage or obscure character-defining features.

In terms of Guidelines 8.1, 8.2, 8.3, 8.5, 8.12 and 7.5, the proposed cross gable addition, new porch covering, and window bay would be located on the front of the building and highly visible from the street. As such, these alterations fail to preserve the original appearance, massing and profile of the building, so that, as a result, the historic character of the building is diminished.

Guideline 4.1 encourages preserving the decorative features of a primary entrance. The proposed reconfiguration of the front entrance is inconsistent with this design guideline. Although simple in design,

the functional and decorative elements of the original entrance are important in defining the historic character of the building as well as the overall neighborhood.

The proposal does not appear to meet Guideline 2.1 as the drawings show a substitute type of construction material so that the historic character of the exterior walls and architectural details would be diminished.

Finding for Standards 2 and 5: Staff finds that alterations of character-defining features on the primary façade will not be avoided given the scope of the proposal. Historic fabric will be lost and a substitute material (fiber cement) used on original portions of the house that would compromise the historical and architectural integrity of the building and neighborhood. Therefore, the proposal fails to comply with Standards 2 and 5.

#### Standard 3

3. All sites, structures and objects shall be recognized as products of their own time. Alterations that have no historical basis and which seek to create a false sense of history or architecture are not allowed;

#### Applicable Design Guidelines for Standard 3

- **8.4 Design a new addition to be recognized as a product of its own time.** An addition shall be made distinguishable from the historic building, while also remaining visually compatible with these earlier features. A change in setbacks of the addition from the historic building, a subtle change in material, or a differentiation between historic and more current styles are all techniques that may be considered to help define a change from old to new construction. Creating a jog in the foundation between the original building and the addition also may establish a more sound structural design to resist earthquake damage, while helping to define it as a later addition.
- **8.6 Do not construct a new addition or alteration that will hinder one's ability to interpret the historic character of the building or structure.** A new addition that creates an appearance inconsistent with the historic character of the building is inappropriate. An alteration that seeks to imply an earlier period than that of the building is inappropriate. In addition, an alteration that seeks to imply an inaccurate variation on the historic style is inappropriate. An alteration that covers historically significant features is inappropriate as well.

Analysis for Standard 3: The proposed contemporary design of the alterations and use of modern materials clearly differentiate the new construction from the historic portions of the building. The additions and alterations will be recognizable as a product of its own time.

**Finding for Standard 3:** Although the proposed alterations would be highly visible for the street, the proposal generally meets the intent of this standard.

#### Standard 4

4. Alterations or additions that have acquired historic significance in their own right shall be retained and preserved;

Analysis for Standard 4: This project does not involve any prior alterations or additions that have acquired historic significance in their own right.

Finding for Standard 4: This standard is not applicable.

#### Standard 6

6. Deteriorated architectural features shall be repaired rather than replaced wherever feasible. In the event replacement is necessary, the new material should match the material being replaced in composition, design, texture and other visual qualities. Repair or replacement of missing architectural features should be based on accurate duplications of features, substantiated by historic, physical or pictorial evidence rather than on conjectural designs or the availability of different architectural elements from other structures or objects;

Analysis for Standard 6: This proposal does not include the repair of deteriorated architectural features.

Finding for Standard 6: This standard is not applicable.

#### Standard 7

7. Chemical or physical treatments, such as sandblasting, that cause damage to historic materials shall not be used. The surface cleaning of structures, if appropriate, shall be undertaken using the gentlest means possible;

Analysis for Standard 7: No chemical or physical treatments are proposed as part of this request.

Finding for Standard 7: This standard is not applicable.

#### Standard 8

8. Contemporary design for alterations and additions to existing properties shall not be discouraged when such alterations and additions do not destroy significant cultural, historical, architectural or archaeological material, and such design is compatible with the size, scale, color, material and character of the property, neighborhood or environment;

#### Applicable Design Guidelines for Standard 8:

#### 6.0 Standards for Architectural Details

**Background:** Architectural details play several roles in defining the character of a historic structure; they add visual interest, define certain building styles and types, and often showcase superior craftsmanship and architectural design. Features such as window hoods, brackets and columns exhibit materials and finishes often associated with particular styles and therefore their preservation is important.

**Treatment of Architectural Features:** Preserving original architectural details is critical to the integrity of the building, and its context. Where replacement is required, one should remove only those portions that are deteriorated beyond repair. Even if an architectural detail is replaced with an exact replica of the original detail, the integrity of the building as a historic resource is diminished and therefore preservation of the original material is preferred.

- **8.1 Design an addition to a historic structure such that it will not destroy or obscure historically important architectural features.** For example, loss or alteration of architectural details, cornices and eavelines should be avoided.
- **8.2 Design an addition to be compatible in size and scale with the main building.** Set back an addition from historically important primary facades in order to allow the original proportions and character to remain prominent. Keep the addition visually subordinate to the historic building. If it is

necessary to design an addition that is taller than the historic building, set it back substantially from significant facades and use a "connector" to link it.

Analysis for Standard 8: It is the opinion of staff that the alterations as proposed, do not meet this Standard or Design Guidelines 6.0, 8.1, and 8.2 because significant architectural elements of the main building would be lost if the proposal were approved. Removing or radically changing original features of a primary façade that are clearly visible from the street, diminishes the historic character of a building.

**Finding for Standard 8:** The proposal does not meet this standard as significant elements of the building would be lost and the proposed additions to the primary façade would adversely affect the character of the building.

9. Additions or alterations to structures and objects shall be done in such a manner that if such additions or alterations were to be removed in the future, the essential form and integrity of the structure would be unimpaired. The new work shall be differentiated from the old and shall be compatible in massing, size, scale and architectural features to protect the historic integrity of the property and its environment;

Analysis for Standard 9: Although the new work will be distinguishable from the original in style, massing and material, the project fails to ensure that the essential form and integrity of the primary facade of the building will remain intact.

Finding for Standard 9: The proposal is inconsistent with this standard.

- 10. Certain building materials are prohibited including the following:
- a. Vinyl or aluminum cladding when applied directly to an original or historic material, and
  b. Any other imitation siding material designed to look like wood siding but fabricated from an imitation material or materials;

Applicable Design Guidelines for Standard 10

2.9 Do not use synthetic materials, such as aluminum or vinyl siding or panelized brick, as a replacement for primary building materials. In some instances, substitute materials may be used for replacing architectural details but doing so is not encouraged. If it is necessary to use a new material, such as fiberglass for a replacement column, the style and detail should match that of the historic model. Primary building materials such as masonry, wood siding and asphalt shingles shall not be re-placed with synthetic materials. Modular materials may not be used as replacement materials. Synthetic stucco, and panelized brick, for example, are inappropriate.

Analysis for Standard 10: The use of a substitute building material (fiber cement) is a major component of this project and will be used on the primary structure.

Finding for Standard 10: The proposed project is inconsistent with this standard.

11. Any new sign and any change in the appearance of any existing sign located on a landmark site or within the H historic preservation overlay district, which is visible from any public way or open space shall be consistent with the historic character of the landmark site or H historic preservation overlay district and shall comply with the standards outlined in Part IV, Chapter 21A.46, Signs;

Analysis for Standard 11: Signage is not a component of this project.

Finding for Standard 11: This standard does not apply to the proposed project.

#### 12. Additional design standards adopted by the historic landmark commission and city council.

**Analysis for Standard 12:** The Historic Landmark Commission's *Design Guidelines for Residential Historic Districts in Salt Lake City* is applicable in this case.

**Finding for Standard 12:** The project is inconsistent with Standards 2, 5, 8, 9, and 10 as noted above and not supported by the Design Guidelines mentioned in this staff report. The proposal is consistent with Standards 1 and 3. Standards 4, 6, 7, and 11 do not pertain to the proposal.

## Attachment A Application

#### April 5, 2010

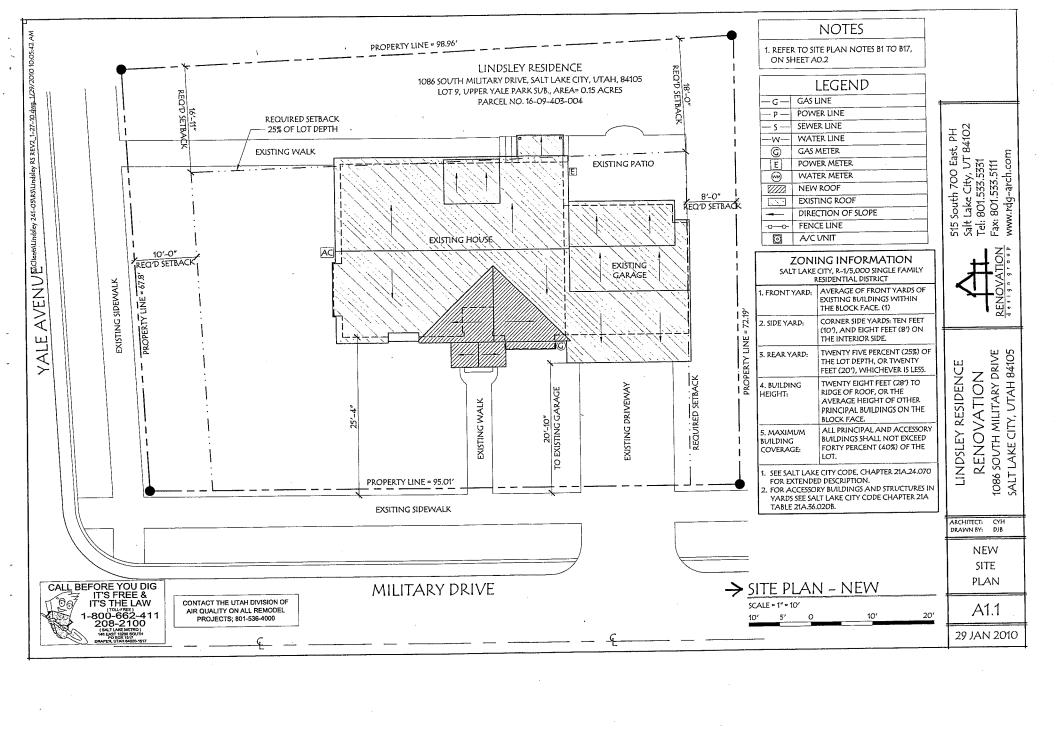
#### To whom it may concern:

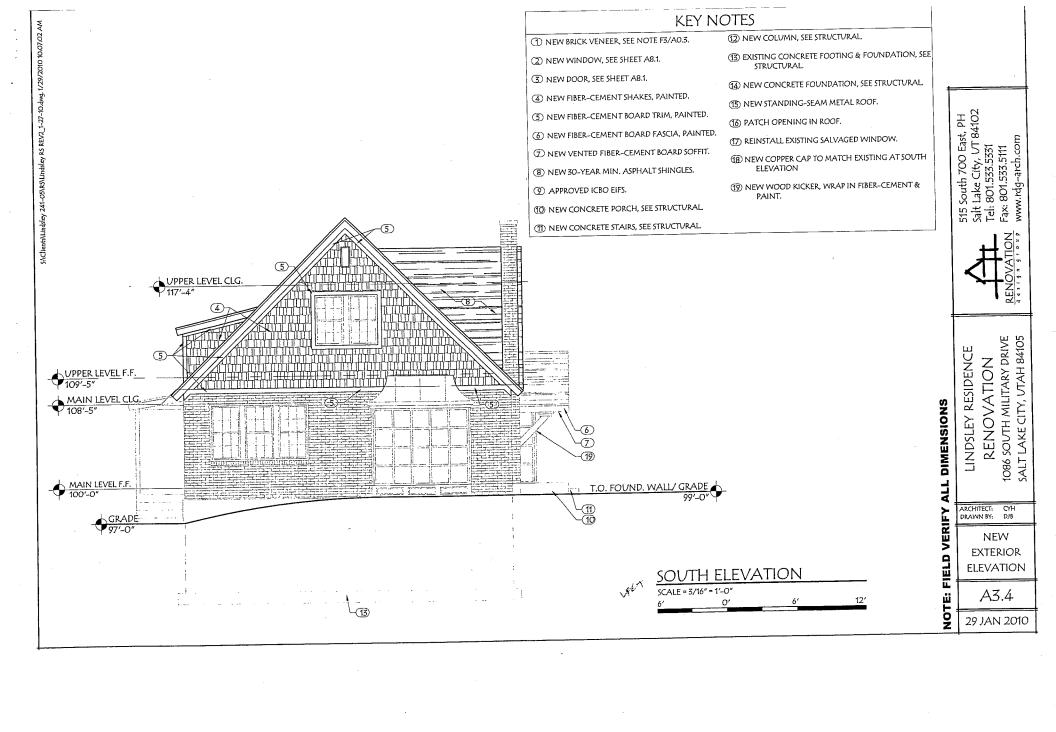
I am writing to request a minor alter to the exterior of the Lindsley residence located at 1086 So. Military Drive. As seen in the east elevation, we are requesting change to the front of home by extending bathroom and creating gable end. We would also like to replace front window with a set of French doors with copper roof. All of the gable ends would get hardi shake and the north side of garage will be lap siding hadiboard with hardi shakes on gable end. All hardi materials would then be painted.

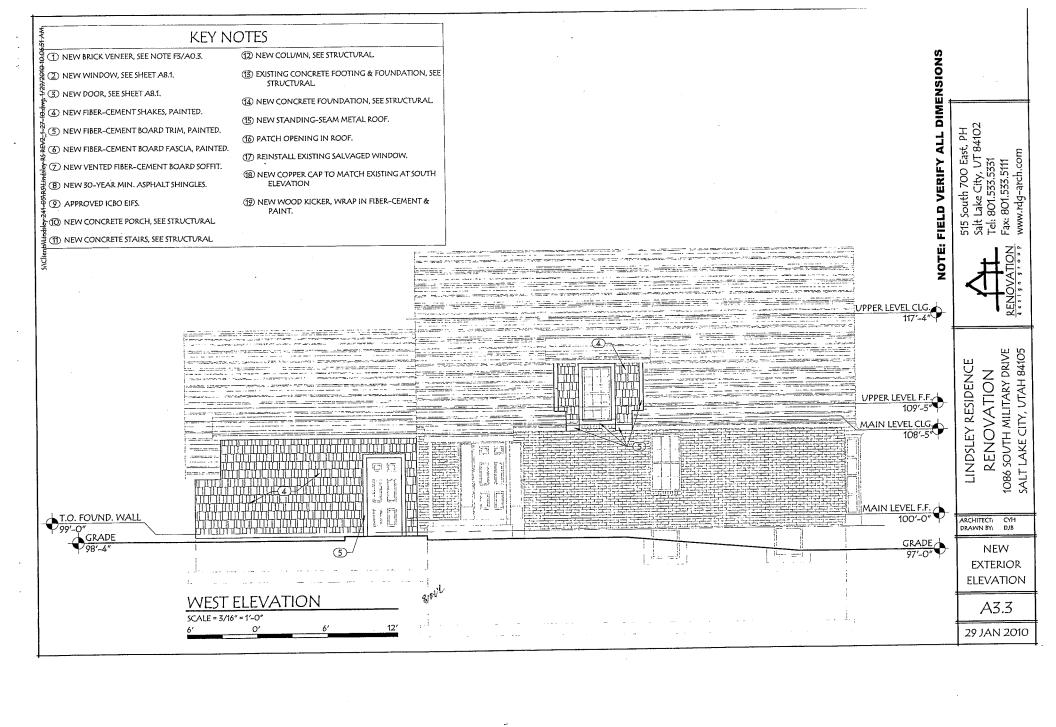
If there are any questions please contact me at 801-808-1063. Thanks for your consideration.

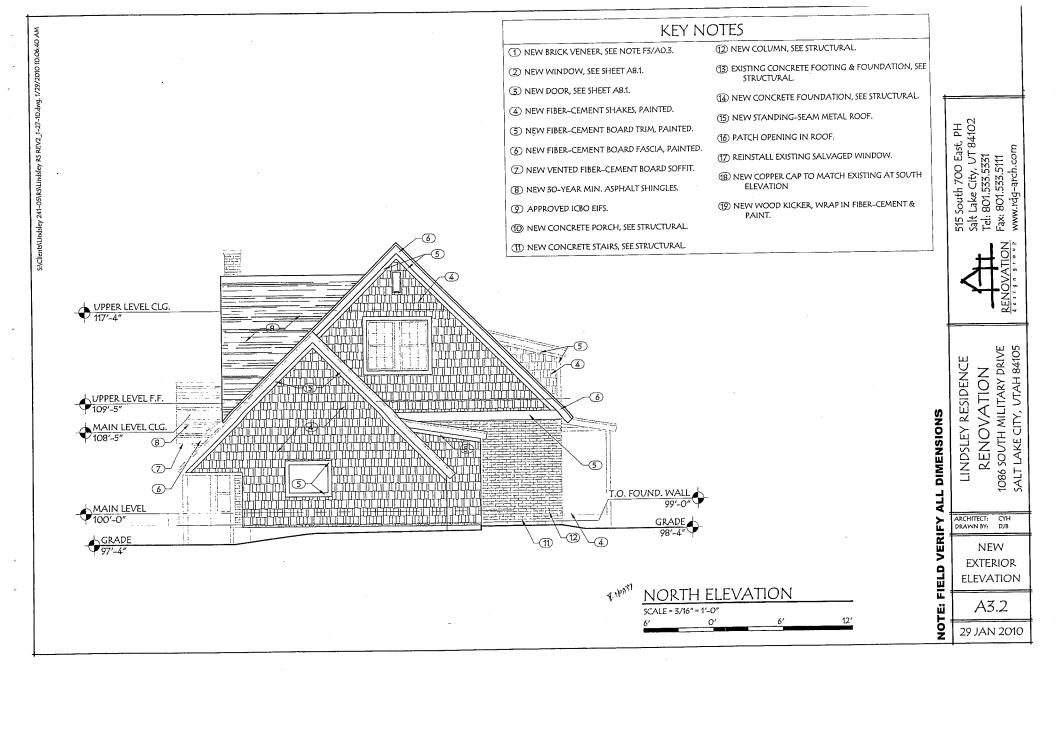
Sincerely,

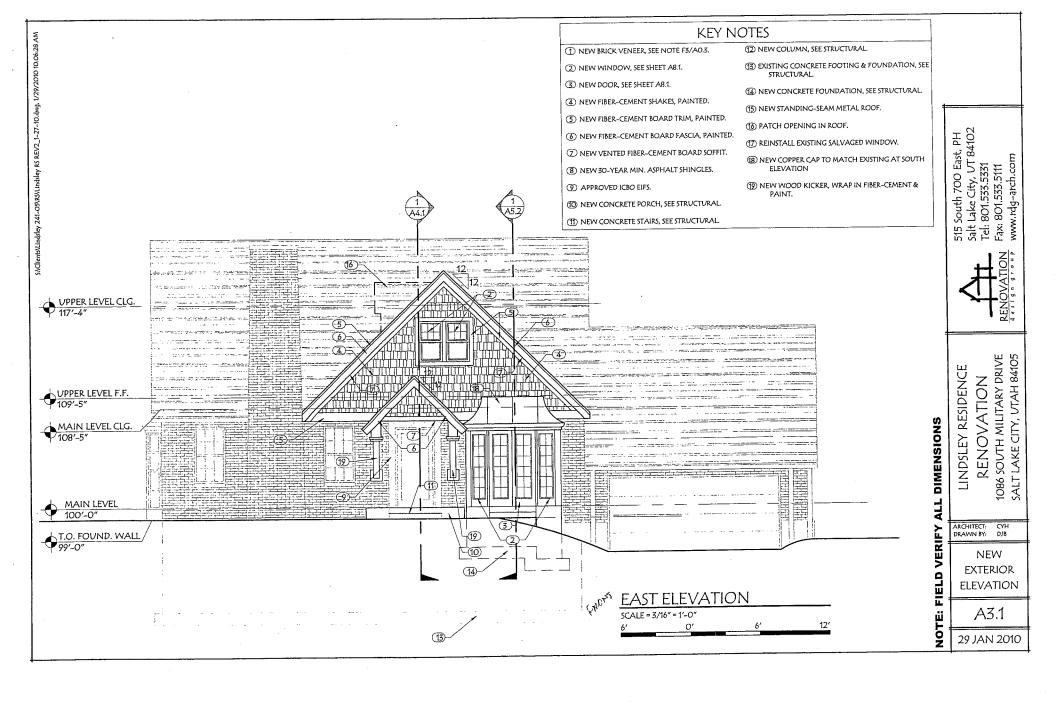
Lee I Bishop, General Contractor

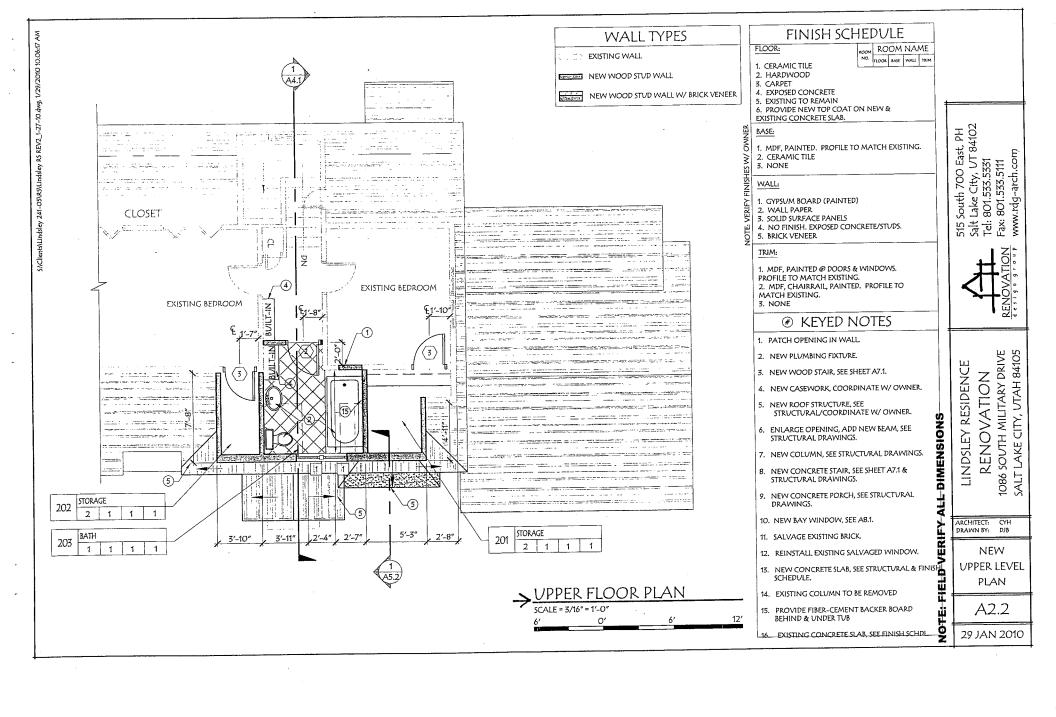












#### Lew, Janice

From:

susaflem@aol.com

Sent:

Monday, May 10, 2010 9:39 AM

To:

Lew, Janice

Cc:

susaflem@aol.com

Subject:

PLNHLC2010-00192/Major Alterations 1086 Military Drive

Thanks for the Historic Landmark Commission flyer.

I am wondering what "major alterations" are requested at this address?

Too many old historic homes in the area have been altered, enlarged, and made out of scale with the neighborhood. This is of concern to me

- 1)for aesthetic reasons
- 2) in a time when we should be saving space, living smaller and more frugally, building out-sized houses in this neighborhood is grotesque

Susan F. Fleming

## Attachment C Documentation

Published Date: May 13, 2010

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# Attachment D Photographs

Published Date: May 13, 2010

