## Petition 470-08-01 Liberty Park Children's Garden New Construction and Major Alterations to a Landmark Site Between 500-700 East and 900-1300 South Streets March 5, 2008

Applicant:
SLC Department of Public Services, Engineering Division

## Stafl:

Janice Lew
(801) 535-7625
janice.lew@slcgov.com
Tax ID:
16-07-427-001
Current Zone:
OS, Open Space District

## Council District:

District 5, Jill Love

## Acreage:

Approximately 110 acres
Current Use:
Public Park

## Applicable City Code Land

Use Repulations:

- Section 21A. 32.100
- Section 21A.34.020
- 

Attachments:
A. Plans
B. June 7, 2006 Staff Report
C. June 7, 2006 Minutes
D. Public Comment

## REOUEST

Salt Lake City Department of Public Services, represented by Dell Cook, Project Manager, is requesting approval to undertake improvements to revitalize the Liberty Park Children's Garden located between 500-700 East and 900-1300 South streets. The park is listed as a "Landmark Site" on the Salt Lake City Register of Cultural Resources and is also a National Register Historic District.

## PUBLIC NOTICE

Public notice was mailed on February 15, 2008 to all property owners within eighty-five feet ( $85^{\prime}$ ) of the subject property which satisfies the Zoning Ordinance requirement for fourteen (14) day notice. Notice was also sent to interested parties on the Historic Landmark Commission's e-mail listserve and posted on the Planning Division's Web site Community Council review is not required by the City Code for permitted uses relating to a landmark sile.

## STAFF RECOMMENDATION:

Based upon the cormments, analysis and findings of fact noted in the staff report, Planning Staff recommends the Historic Landmark Commission approve the request to undertake improvements to the children's garden and reshaping the northwest edge of Liberty Lake, subject to the following conditions:

1. Landscape elements such as light poles and walks shall be in keeping with approved designs of similar features in the park.
2. The project must meet all applicable City requirements, unless otherwise modified within the authority of the Historic Landmark Commission, Administrative Hearing Officer, or Board of Adjustment.

## OPTIONS

The Historic Landmark Commission has the following options regarding this proposal:

1. The Historic Landmark Commission may approve the proposal by finding that the proposal substantially complies with all applicable ordinances and design guidelines;
2. The Historic Landmark Commission may deny the proposal by finding that the proposal does not substantially comply with applicable ordinances and design guidelines; or
3. The Historic Landmark Commission may continue the decision for additional information and further review of the design of the proposal.

## VICINITY MAP



## BACKGROUND

Liberty Park sits on land that was once the southern edge of the city and the site of a mill and farm established by Isaac Chase. Chase was assigned the plot in the original "Big Field" survey of 1847, which distributed farming plots to the first settlers of the Salt Lake Valley. Brigham Young obtained the property from Chase in 1860. His estate sold the land to Salt Lake City for development of a city park in 1881. The dedication of the park was celebrated June 17, 1882, the anniversary of the Battle of Bunker Hill. Originally the park included several pavilions, a bandstand, a small lake, and several informal planted areas. Other notable dates that illustrate the evolution of the historic character of the site include:

- Greenhouse constructed 1903,
- City Zoo 1914-1931,
- Tennis courts constructed c.1915,
- Entrance gates constructed 1920,
- Tracy Aviary opens 1939 ,
- Swimming pool opens 1949, and
- Tennis bubble approved February 6,2008.

The park has been the focus of several major upgrades and the site of numerous smaller construction projects over the course of the last century. Planning for another major upgrade began in 1997 when Landmark Design, hired by the City Parks Division to develop the Liberty Park Landscape Scoping Project. The scoping plan completed in 1998 outlines a phasing program for improvements, the first phase of which was reviewed by the

Historic Landmark Commission in February of 2000. At that time, the Commission approved several infrastructure projects listed among the highest priority improvements in the document. These improvements included new lighting, restrooms, a jogging path, a new basketball court and other upgrades to the park's infrastructure. During the past eight years, most of the goals of the scoping plan have been achieved. Recent improvements reviewed by the Commission include:

- August 4, 2005 - Gazebo and bridge on the north island of the southeast quadrant and improvements to the duck pond,
- March 2, 2005 - New concession building, and
- December 7, 2005 - Signage and wayfinding program.

As part of the City's ongoing efforts to revitalize the park, the Historic Landmark Commission reviewed a number of projects on June 7, 2006. The submittal contained a phasing program to accomplish the improvements. The plan identifies the concession area and pedestrian path and allée improvements to be completed first. The second phase consists of reconstruction of the children's garden including demolition of the structures and improvements to the streambed in this area. The final phase would include construction of an amphitheatre and improvements to Liberty Lake. At that time, the Commission approved the requested circulation changes and granted conditional conceptual approval for Site Plan Option 1. Please see Attachment B.

## PROPOSAL

The children's garden was originally designed as an adventure park with high viewing platforms, ramps, steps, cargo nets for climbing and other play features. The area was closed several years ago due to safety concerns. The restroom facility adjacent to this area was also closed as it was an area conducive to vandalism and of concern from a safety aspect. The applicant proposes work to put the children's garden back into active public use by reconstructing this area of the park. The design includes berms, benches, groupings of boulders, sandstone stepping stones and a woodchip walking surface. Several vertical poles will remain to become part of a "forest". A new picnic pavilion is proposed on the edge of the adventure garden. The pavilion design would match the concession building in materials and form. The proposed new structure has a steeply-pitched crossgabled roof that is sheathed with asphalt shingles and supported by cobblestone piers. The proposed scope of work also includes improvements to an old streambed and reshaping the northwest edge of Liberty Lake. Demolition work that has taken place includes the existing platforms and climbing elements, as well as the restroom and ball crawl.

## PUBLIC COMMENT

The staff report includes an e-mail from Melissa Barbenell expressing her concern about the level of construction in Liberty Park.

## STAFF ANALYSIS AND FINDINGS

## New Construction

In considering the proposed pavilion, the Historic Landmark Commission should make findings based on the following section of the Zoning Ordinance.

21A.34.020 H. Standards for Certificate of Appropriateness Involving New Construction or Alteration of a Noncontributing Structure. In considering an application for a certificate of appropriateness involving new construction, or alterations of noncontributing structures, the historic landmark commission, or planning director when the application involves the alteration of a noncontributing structure, shall determine whether the project substantially complies with all of the following standards that pertain to the application, is visually
compatible with surrounding structures and streetscape as illustrated in any design standards adopted by the historic landmark commission and city council and is in the best interest of the city.

## 1. Scale and Form.

a. Height and Width. The proposed height and width shall be visually compatible with surrounding structures and streetscape;
b. Proportion of Principal Facades. The relationship of the width to the height of the principal elevations shall be in scale with surrounding structures and streetscape;
c. Roof Shape. The roof shape of a structure shall be visually compatible with the surrounding structures and streetscape; and
d. Scale of a Structure. The size and mass of the structures shall be visually compatible with the size and mass of surrounding structure and streetscape.

Analysis: In this case, the surrounding streetscape of the proposed new structures is the park landscape. The structures in the park are a wide range of sizes and scales. The size of the new pavilion would be similar to that of the restroom facility that it will replace. The proposed scale and roof shapes are consistent with other similar type park structures.

Finding: The proposed pavilion meets the intent of this standard as the height and width, proportions, and scale of the proposed new structures do not overpower or detract from the natural and historic features of the park.
2. Composition of Principal Facades.
a. Proportion of Openings. The relationship of the width to the height of windows and doors of the structure shall be visually compatible with surrounding structures and streetscape;
b. Rhythm of Solids to Voids in Facades. The relationship of solids to voids in the facade of the structure shall be visually compatible with surrounding structures and streetscape;
c. Rhythm of Entrance Porch and Other Projections. The relationship of entrances and other projections to sidewalks shall be visually compatible with surrounding structures and streetscape; and
d. Relationship of Materials. The relationship of the color and texture of materials (other than paint color) of the facade shall be visually compatible with the predominant materials used in surrounding structures and streetscape.

Analysis: The proposed design of the new structure relates to the specific function of the use of the structure. The proposed materials of the new structure would be in keeping with materials used for other buildings in the park, such as the concession building.

Finding: The application complies with this standard as the simple design of the new structure is largely functional. The proposed construction materials are consistent with materials used for other buildings in the park, evoke historic elements of park structures, and are thus appropriate for the historic park setting.
3. Relationship to Street.
a. Walls of Continuity. Facades and site structures, such as walls, fences and landscape masses shall, when it is characteristic of the area, form continuity along a street to ensure visual compatibility with the structures. public ways and places to which such elements are visually related;
b. Rhythm of Spacing and Structures on Streets. The relationship of a structure or object to the open space between it and adjoining structures or objects shall be visually compatible with the structures, objects, public ways and places to which it is visually related;
c. Directional Expression of Principal Elevation. A structure shall be visually compatible with the structures, public ways and places to which it is visually related in its orientation toward the street; and d. Streetscape-Pedestrian Improvements. Streetscape and pedestrian improvements and any change in its appearance shall be compatible to the historic character of the landmark site or $H$ historic preservation overlay district.

Analysis: In this case, the park landscape is considered the streetscape. Walls of continuity and the rhythm of spacing and structures on streets is not a considerable issue because the proposed building is a unique feature that ties to its setting and location within the large historic park. This area is not readily visible to the surrounding streets or the roadway in the park. The location and onientation of the proposed structure is compatible with the alignment of surrounding park features.

Finding: The siting of the new structure is generally compatible with the existing historic landscape.
4. Subdivision of Lots. The planning director shall review subdivision plats proposed for property within an $H$ historic preservation overlay district or of a landmark site and may require changes to ensure the proposed subdivision will be compatible with the historic character of the district and/or site(s).

Finding: This application has no subdivision issues.

## Alterations of a Landmark Site

In considering the proposed alterations to the park including reconstruction of the children's garden and reshaping the edge of Liberty Lake, the Historic Landmark Commission should make findings based on the following section of the Zoning Ordinance.
$21 A .34 .020(G)$. Standards for Certificate of Appropriateness for Alteration of a Landmark Site or Contributing Structure. In considering an application for a certificate of appropriateness for alteration of a landmark site or contributing structure, the historic landmark commission, or the planning director, for administrative decisions, shall find that the project substantially complies with all of the following general standards that pertain to the application and that the decision is in the best interest of the city:

1. A property shall be used for its historic purpose or be used for a purpose that requires minimal change to the defining characteristics of the building and its site and environment;
2. The historic character of a property shall be retained and preserved. The removal of historic materials or alteration of features and spaces that characterize a property shall be avoided;
3. All sites, structures and objects shall be recognized as products of their own time. Alterations that have no historical basis and which seek to create a false sense of history or architecture are not allowed;
4. Alterations or additions that have acquired historic significance in their own right shall be retained and preserved;
5. Distinctive features, finishes and construction techniques or examples of craftsmanship that characterize a historic property shall be preserved;
6. Deteriorated architectural features shall be repaired rather than replaced wherever feasible. In the event replacement is necessary, the new material should match the material being replaced in composition, design, texture and other visual qualities. Repair or replacement of missing architectural features should be based on


















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## Attachment A Plans



## SALT LAKE CITY CORPORATION 90\% Review <br> Not For Construction



CONSTRUCTION PLANS FOR: Liberty Park Improvements Children's Garden Job \# 220146 INDEX OF DRAWINGS SHEETNO. DRAWING No. DRAWMG TTLEE

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| 10 | L-102 | planting plan |
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| 12 | L.P552 | detalls |
| 13 | L.P9503 | pole elevations |
| 14 | s1 | Pavilion notes |
| 15 | s2 | pavilon plan |
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# HOUSING ADVISORY AND APPEALS BOARD <br> City and County Building <br> <br> 451 South State Street, Room 126 <br> <br> 451 South State Street, Room 126 <br> POLICY MEETING <br> February 13, 2008 

Board members present: Kate Bradshaw, Kathleen Call, Billy Cruz, Susan Fleming, Jim Guilkey and Bill Nighswonger.
Staff members present: LuAnn Clark, Craig Spangenberg, Randy Isbell, Craig Weinheimer and Diana Hansen.

The meeting was called to order at 1:00 p.m.

## Approval of January $9^{\text {th }}$ Minutes

Billy Cruz motioned to approve the minutes for January 9, 2008. Susan Fleming seconded the motion and the motion passed.

## Proposed Demolition @ 2583 South 800 East

The structure to be demolished is a single family dwelling. The owner of the property, Kyle Oler, is requesting demolition approval. The proposed post demolition use of the property is to landscape the parcel and market it for sale. The structure is vacant and secured. The dwelling is a single story frame structure. The property is .27 of an acre in size. The property is zoned R-1-7000 (Single Family Residential District) and the area consists of residential uses. The demolition of the structure will impact Salt Lake City's housing stock by reducing the number of residential units by one. Kyle Oler, owner, was not present, but had previously submitted a letter to the housing specialist that was distributed to each HAAB member for review before the meeting. Two neighbors were present, one expressing concern that the home may be replaced with a multi-unit structure and the other was concerned with the landscaping that would be installed until another structure was built on the property. Comments received from the community recommend no delay in issuing the demolition permit. City staff recommends approve of the demolition.
Kate Bradshaw motioned to approve the demolition. Kathleen Call seconded the motion and the motion passed.

## Proposed Demolition @ 1497 West Wasatch Avenue

The structure to be demolished is a single family dwelling. The owner of the property, Craig Binks, is requesting demolition approval. The proposed post demolition use of the property has not been determined at this time. The structure has been damaged by fire and is secured. The dwelling is a single story frame structure. The property is .16 of an acre in size. The property is zoned R-1-5000 (Single Family Residential District) and the area consists of residential uses. The demolition of the structure will impact Salt Lake City's housing stock by reducing the number of residential units by one. Matthew Lemelle, general contractor for the owner, was present. One neighbor stated that since this structure was in the family for many years she would like some advance notice before the structure is demolished to gather the family together for sentimental reasons. Comments received from the community are to approve demolition with no delay. City staff recommends demolition with no delay.
Billy Cruz motioned to approve the demolition. Kathleen Call seconded the motion and the motion passed.

## Consent Agenda

Attached as part of these minutes.

Jim Guilkey, Chair

# HOUSING ADVISORY AND APPEALS BOARD City and County Building <br> 451 South State Street, Room 126 <br> February 13, 2008 

Appeals Hearing of the Housing Advisory Board, Salt Lake City, Utah was held on Wednesday, February 13, 2008, in Room 126 of the City and County Building.

- The following members attended the on-site inspection to the properties in question and/or participated at the panel hearings: Kate Bradshaw, Kathleen Call, Billy Cruz, Susan Fleming, Jim Guilkey and Bill Nighswonger.
- Staff members: LuAnn Clark, Director of Housing and Neighborhood Development; Craig Spangenberg, Housing/Zoning Administrator; Randy Isbell, Housing Specialist; Craig Weinheimer, Legal Investigator; and Diana Hansen, Secretary.

Jim Guilkey, Chair opened the meeting at 1:33 p.m.
Jim Guilkey, Chair, excused himself from the meeting at 1:42 p.m. Bill Nighswonger, Vice Chair, conducted the remainder of the meeting.

## ITEMS DISCUSSED

ACTION TAKEN

## Case Number H-43-07 @ 169 North State Street

By: Randy Isbell
Dan Maughan, Housing/Zoning Officer
A. The spiral stairway that leads to the $2^{\text {nd }}$ floor entry into Unit \#3 is deficient in (a) headroom, (b) run and (c) width of the stairway.
B. The headroom for the doorway leading into Unit \#3 is deficient in height.
C. The roof structure encroaches into the doorway access and required ceiling height of the bedroom in Unit \#3.
D. The same bedroom lacks adequate room dimension and square footage.
E. The window in the same bedroom lacks adequate dimension and net openable area for emergency egress.
A. Tabled to allow time to find some solutions for correcting the violations.
B. Tabled to allow time to find a solution for correcting the violation.
C. Tabled to allow time to find a solution for correcting the violation.
D. Tabled to allow time to find a solution for correcting the violation.
E. Tabled to allow time to find a solution for correcting the violation.

- The on-site committee for March $12^{\text {th }}$ will be: Kate Bradshaw, Kathleen Call, Billy Cruz, Susan Fleming, Jim Guilkey and Bill Nighswonger.

As there wasn't any further business to be brought before the Board, Billy Cruz motioned to adjourn the meeting at 1:54 p.m. Kathleen Call seconded the motion and the motion passed.

[^0]Diana Hansen, Secretary

## CONSENT AGENDA

February 13, 2008

H-04-06@140 East $2^{\text {nd }}$ Avenue
A. Appealed deficiency: The headroom height for the stairway that leads to the $2^{\text {nd }}$ floor is deficient. The secondary stairway to the $2^{\text {nd }}$ floor is deficient in headroom at two locations. At midway of the stairway the headroom measures 5 feet 10 inches due to an overhead waste line. At the top of the stairway the headroom measures 5 feet 10 inches due to an overhead electrical system and cabinets.
Findings: To increase the headroom would require major changes to the plumbing and electrical systems; therefore staff recommends approval of the appeal provided the low point is posted with reflective tape.
Bill Nighswonger motioned to approve staff recommendations. Kathleen Call seconded the motion and the motion passed.
B. Appealed deficiency: The risers in the same stairway exceed the variation in rise and exceed the maximum allowed rise. The rise of the first step in the stairway measures 4 inches and the remaining risers vary from $61 / 2$ inches to $8 \frac{1}{2}$ inches. The top riser measures 9 inches. Findings: To change the stairway to meet code requirements for rise would exacerbate the deficiency in headroom; therefore staff recommends approval of the appeal.
Bill Nighswonger motioned to approve staff recommendations. Kathleen Call seconded the motion and the motion passed.
C. Appealed deficiency: The guardrail at the top of the stairway that leads to the attic units is deficient in height. The height of the guardrail measures 27 inches. The Existing Housing Code states that guardrails less than 36 inches may be allowed if part of the original construction. Findings: Because the stairway appears to be part of the original construction, staff recommends approval of the appeal.
Bill Nighswonger motioned to approve staff recommendations. Kathleen Call seconded the motion and the motion passed.
D. Appealed deficiency: The handrail for the main entrance and stairway that lead to the upper units is deficient in height. The handrail measures 28 inches from the nose of the treads and is part of the original construction of the building. Findings: The historical significance of the stairway would be compromised if changed; therefore staff recommends approval of the appeal.
Bill Nighswonger motioned to approve staff recommendations. Kathleen Call seconded the motion and the motion passed.
E. Appealed deficiency: The ceiling height over the bathtub in Units \#5 \& \#6 are deficient as to headroom. The bathrooms in both units are mirror images of one another. Above the bathtubs the ceiling slopes due to the roof structure. At the back wall of the bathtub of Unit \#5, the ceiling is 3 feet 2 inches, sloping up to 5 feet 4 inches at the bathtubs entrance. In Unit \#6 the back wall measures 3 feet 8 inches and slopes to 6 feet 3 inches at a point above the tubs entrance. Findings: Because it would require Historic Landmark Commission approval to change the roof line and it would be structurally impractical, staff recommends approval of the appeal.
Bill Nighswonger motioned to approve staff recommendations. Kathleen Call seconded the motion and the motion passed.

## H-38-07 @ 641 North 200 West

A. Appealed deficiency: The stairway that leads to the basement laundry/mechanical room is deficient in headroom height and stairway width. The laundry/mechanical room that is located in the basement and accessible by the tenants is deficient in headroom and measures 4 feet 7 inches. Structural members that support the main floor are the cause of the low headroom. The stairway is also deficient in width, which measures 28 inches. The stairs are concrete and relocating the header for the stairway would require considerable structural changes. Findings: Because the Housing Code is silent as to width and headroom for laundry rooms that are located within individual dwelling units and use of the laundry facilities is a choice of the tenants, staff recommends approval of the appeal. Bill Nighswonger motioned to approve staff recommendations. Susan Fleming seconded the motion and the motion passed. Kathleen Call opposed the appeal.

## H-45-07 @ 1415 \& 1417 East Hollywood Avenue

A. Appealed deficiency: The headroom of the stairways leading to the basement of Units \#1415 \& \#1417 are deficient in height. The stairways lead to the basement of each unit and are identical as to their deficiency. The headroom measures, midway of the stairs, 6 feet 2 inches. Findings: Because it would require structural changes to the main floor supports and the deficiency is minimal, staff recommends approval of the appeal.
Susan Fleming motioned to approve staff recommendations. Bill Nighswonger seconded the motion and the motion passed.
B. Appealed deficiency: The basement bedrooms in both units are deficient in net openable area and window dimension. In the basement bedrooms which mirror each other, there are two windows that each measure 36 inches by $171 / 2$ inches and open to an area of 17 inches by $17 \frac{1}{2}$ inches because they are slider type windows. The openable window area is 2.1 square feet. If one window is made fully openable, the area would double and provide 4 square feet of net openable area. Findings: Staff recommends approval of the appeal provided a fully openable window is installed in each basement bedroom and hardwired smoke detectors are installed in each bedroom and the area giving access to the bedrooms.
Susan Fleming motioned to approve staff recommendations. Bill Nighswonger seconded the motion and the motion passed.
C. Appealed deficiency: The same windows are excessive as to sill height. The sill height of the windows measures 62 inches from the floor. Staff recommends that a permanent ladder or step be installed below the window in each bedroom that will be used for egress.
Susan Fleming motioned to approve staff recommendations. Bill Nighswonger seconded the motion and the motion passed.

## H-01-08 @ 1461 East Kensington Avenue

A. Appealed deficiency: The headroom for the main stairway leading to the basement is deficient in height. The low point of the stairway headroom measures 5 feet 10 inches. The stairway opening has been enlarged to achieve as much headroom as possible without encroaching into the living area on the main floor. Findings: Because changes have been made to increase the deficient headroom to the extent possible staff recommends approval of the appeal.
Kate Bradshaw motioned to approve staff recommendations. Bill Nighswonger seconded the motion and the motion passed.
B. Appealed deficiency: The secondary stairway leading to the basement is deficient in headroom. The deficient headroom measures 5 feet $81 / 2$ inches and the ceiling of the stairway has been altered to increase the headroom. Above the area where the ceiling steps is a bedroom and to increase the headroom would require a section of the bedroom to be stepped and the bedroom would lose square footage. Because the stairway is used as a secondary exit/entrance into the basement, staff recommends approval of the appeal.
Kate Bradshaw motioned to approve staff recommendations. Bill Nighswonger seconded the motion and the motion passed.

## Attachment B <br> June 7, 2006 Staff Report

## SAIT LAKTETM <br> HISTORIC LANDMAMK COMAISSIDN

$\mathbb{R E Q U E S T} \operatorname{BY}$ SALT LAKE CHTY PARKS DIVISION FOR CONCEPTUAL APPROVAL FOR SEVERAL PROIECTS IN UIBRETTY PARK<br>CASE NO. 479-06-12 32<br>WHDRESIDAY, JUNE 7, 2006

## OVTRVIE

The Historic Landmark Commission will review a number of projects as part of the proposed phased Conceptual Plan for alterations to Liberty Park by the Salt Lake City Parks Division. Liberty Park is located between 500-700 East and 900-1300 South streets. The entire park is listed as a "Landmark Site" on the Salt Lake City Register of Cultural Resources and is also a National Register Historic District. The Isaac Chase House and the Chase Mill are also individually listed in the Salt Lake City and National Registers.


## BACKGROUND

Once the southern edge of the city, the park is on the site of a mill and farm established by Isaac Chase. Chase was assigned the plot in the original "Big Field" survey of 1847, which distributed farming plots to the first settlers of the Salt Lake Valley. Brigham Young obtained the property from Chase in 1860 . His estate sold the land to Salt Lake City for development of a city park in 1881. The dedication of the park was celebrated June 17, 1882, the anniversary of the Battle of Bunker Hill. Originally the park included several pavilions, a bandstand, a small lake and several informal planted areas.

The park has been the focus of several major upgrades and the site of numerous smaller construction projects over the course of the last century. Planning for another major upgrade began in 1997, and Landmark Design and the City Parks Division completed the Liberty Park Landscape Scoping Project. The 1998 scoping plan outlines a phasing program for improvements, the first phase of which was reviewed by the Historic Landmark Commission in February of 2000. At that time, the Commission approved several infrastructure projects listed among the highest priority improvements. These improvements included new lighting, restrooms, a jogging path, a new basketball court and other upgrades to the park's infrastructure. Over the past eight years, most of the goals of the scoping plan have been achieved. Recent improvements reviewed by the Commission include:

- August 4, 2005.- Gazebo and bridge on the north island of the southeast quadrant and improvements to the duck pond;
- March 2, 2005 - New concession building; and
- December 7, 2005 - Signage and wayfinding program.

The extent of the current proposal includes:

- Improvements to the plaza area around the concession building.
- Extending and realigning the east-west pedestrian path and tree allée.
- Reshaping the northwest edge of Liberty Lake.
- Restoring the natural drainage channel west of Liberty Lake to the bridge.
- Relocation of the World Wars memorial.
- Transforming the children's garden into a picnicking and gathering area.
- Constructing a new amphitheatre.

The submittal contains a phasing program to accomplish the improvements. The plan identifies the concession area and pedestrian path and allée improvements to be completed first. The second phase would consist of improvements to the children's garden and streambed. The final phase would include construction of an amphitheatre and improvements to Liberty Lake.

The construction of an amphitheatre is identified in the Landscape Scoping Project document. The document organizes the proposed improvements by project. Project I includes the highest priority improvements and Project II includes the remainder of the work. The
construction of a new public entertainment center (bandstand/amphitheater) is listed in the Project II description of improvements.

## PROPOSAL

## First Phase

Concession Area - On March 16, 2005, the Historic Landmark Commission granted approval of the new concession building. The building which provides year-round use, is significantly larger than the previous structure and causes circulation conflicts. The applicant proposes improvements to accommodate the new circulation pattern that includes the following:

- The exiting amusement rides will remain, but the hard-surface around the equipment will be upgraded from asphalt to a concrete and paver pattern.
- The two existing concrete planters and five concrete bollards would be removed.
- An information kiosk that was proposed at part of the signage and wayfinding program would be installed. The kiosk would be designed to match the architecture of the concession building.
- The World Wars memorial constructed in 1999 would be rebuilt approximately 100 feet to the south. The new memorial would be similar in design to that of the original and incorporate seating.

Pedestrian Path and Allée Improvements - The applicant proposes to extend the pedestrian path and allée of trees from the parking lot eastward to the concession area. A concrete path would be constructed and trees planted along the existing formal allée. The improvements will define this entrance to the park and create a boundary to the concession area.

## Second Phase

Adventure Garden - The children's garden was designed as an adventure park with high viewing platforms, ramps, steps, cargo nets for climbing and other play features. The area was closed several years ago due to safety concerns. The restroom facility adjacent to this area was also closed as it was an area conducive to vandalism and of concern from a safety aspect. The applicant proposes to reconstruct the children's garden. The design includes berms, benches, groupings of boulders, sandstone stepping stones and a woodchip walking surface. Several vertical poles will also remain to become part of a "forest". A new picnic pavilion is proposed on the edge of the adventure garden. The pavilion design will utilize the existing poles for supports and match the concession building in materials and form. The proposed scope of work would also include improvements to an old streambed in the area.

## Third Phase

Amphitheatre - An amphitheatre is proposed to provide a place in the park for performances, lectures and other informal gatherings. The amphitheatre would be built into the hillside by extending the berm that runs along the northern side of Liberty Lake. The design of the park feature will consist of grassy seating levels, stone steps and a small stage that would be enclosed by flowering trees. A gazebo that is similar in design to that of the concession stand is also proposed at the knoll of the hill.

Liberty Lake - The northwest corner of Liberty Lake is proposed to be extended to the edge of the 600 East pedestrian walkway. This extension would increase the lake's capacity as a storm water detention basin and creates a direct connection to the boat dock. The existing grass paver path would be eliminated and a wider new dock installed. The concrete curb around the lake would also be replaced with a new sidewalk and shore protection.

## ANALYSIS

## REQUIREMENTS OF THE ZONING ORDINANCE

## Alterations of a Landmark Site

In considering the proposed alterations to the park, the Historic Landmark Commission should make findings based on the following section of the Zoning Ordinance.

21A.34.020 (G). Standards for Certificate of Appropriateness for Alteration of a Landmark Site or Contributing Structure. In considering an application for a certificate of appropriateness for alteration of a landmark site or contributing structure, the historic landmark commission, or the planning director, for administrative decisions, shall find that the project substantially complies with all of the following general standards that pertain to the application and that the decision is in the best interest of the city:

1. A property shall be used for its historic purpose or be used for a purpose that requires minimal change to the defining characteristics of the building and its site and environment;
2. The historic character of a property shall be retained and preserved. The removal of historic materials or alteration offeatures and spaces that characterize a property shall be avoided;
3. All sites, structures and objects shall be recognized as products of their own time. Alterations that have no historical basis and which seek to create a false sense of history or architecture are not allowed;
4. Alterations or additions that have acquired historic significance in their own right shall be retained and preserved;
5. Distinctive features, finishes and construction techniques or examples of craftsmanship that characterize a historic property shall be preserved;
6. Deteriorated architectural features shall be repaired rather than replaced wherever feasible. In the event replacement is necessary, the new material should match the material being replaced in composition, design, texture and other visual qualities. Repair or replacement of missing architectural features should be based on accurate duplications of features, substantiated by historic, physical or pictorial evidence rather than on conjectural designs or the availability of different architectural elements from other structures or objects;
7. Chemical or physical treatments, such as sandblasting, that cause damage to historic materials shall not be used. The surface cleaning of structures, if appropriate, shall be undertaken using the gentlest means possible;
8. Contemporary design for alterations and additions to existing properties shall not be discouraged when such alterations and additions do not destroy significant cultural, historical, architectural or archaeological material, and such design is compatible with the size, scale, color, material and character of the property, neighborhood or environment;
9. Additions or alterations to structures and objects shall be done in such a manner that if such additions or alterations were to be removed in the future, the essential form and integrity of the structure would be unimpaired. The new work shall be differentiated from the old and shall be compatible in massing, size, scale and architectural features to protect the historic integrity of the property and its environment;
10. Certain building materials are prohibited including the following:
a. Vinyl or aluminum cladding when applied directly to an original or historic material, and
b. Any other imitation siding material designed to look like wood siding but fabricated from an imitation material or materials;
11. Any new sign and any change in the appearance of any existing sign located on a landmark site or within the $H$ historic preservation overlay district, which is visible from any public way or open space shall be consistent with the historic character of the landmark site or H historic preservation overlay district and shall comply with the standards outlined in Part IV, Chapter 21A.46, Signs;
12. Additional design standards adopted by the historic landmark commission and city council.

DISCUSSION: Many of the alterations proposed are necessary repairs or improvements to existing non-historic features of the park landscape and would have minimal impact on the historic character of the park. In a few instances, such as the amusement ride area, a large area of asphalt would be replaced with new materials more in keeping with the character of the park. The proposed scope of work also involves the removal of features of unknown age and origin, such at the columns and bollards. These features were not specifically identified as those historically associated with the park in the Landscape Scoping Project document or National Register nomination form. The path/allée concept proposes to link key park elements with a formal walkway. Staff is of the opinion that the Historic Landmark Commission should further examine the following issues:

Dry Stream Bed: The plans do not show sufficient detail for Staff to fully evaluate the proposed feature. Final details of this feature should be reviewed by the Historic Landmark Commission.

Boat Dock: It is not clear from the plans what the proposed width of the new boat dock will be. From the conceptual drawing, the dock seems large for such a small body of
water. Final details of this feature should be reviewed by the Historic Landmark Commission.

FINDING: The proposed Conceptual Plan for alterations to the park includes primarily necessary improvements to existing non-historic features. The design of the alterations and additions generally makes use of the basic principles recommended by the City's Zoning Ordinance and listed above. This helps in ensuring that the essential form and integrity of the park will not be adversely affected by the alterations. The application complies with the standards outlined in Section 21A.34.020(G) of the Zoning Ordinance.

## New Construction

Several new structures are proposed. In considering the proposed amphitheatre, gazebo information kiosk and pavilion, the Historic Landmark Commission should make findings based on the following section the Zoning Ordinance.

## 2A.34.020 H Historic Preservation Overlay District:

## H. Standards for Certificate of Appropriateness Involving New Construction or

 Alteration of a Noncontributing Structure. In considering an application for a certificate of appropriateness involving new construction, or alterations of noncontributing structures, the historic landmark commission, or planning director when the application involves the alteration of a noncontributing structure, shall determine whether the project substantially complies with all of the following standards that pertain to the applicatton, is visually compatible with surrounding structures and streetscape as illustrated in any destgn standards adopted by the historic landmark commission and city council and is in the best interest of the city.1. Scale and Form.
a. Height and Width. The proposed height and width shall be visually compatible with surrounding structures and streetscape;
b. Proportion of Principal Facades. The relationship of the width to the height of the principal elevations shall be in scale with surrounding structures and streetscape;
c. Roof Shape. The roof shape of a structure shall be visually compatible with the surrounding structures and streetscape; and
d. Scale of a Structure. The size and mass of the structures shall be visually compatible with the size and mass of surrounding structure and streetscape.

DISCUSSION: In this case, the surrounding streetscape of the proposed new structures is the park landscape. The structures in the park are a wide range of sizes and scales. The size of the new pavilion would be similar to that of the existing restroom facility that it will replace. The proposed scale and roof shapes are consistent with other similar type park structures.

FINDING: The proposed Conceptual Plan meets the intent of this standard as the height and width, proportions, and scale of the proposed new structures do not overpower or detract from the natural and historic features of the park.

## 2. Composition of Principal Facades.

a. Proportion of Openings. The relationship of the width to the height of windows and doors of the structure shall be visually compatible with surrounding structures and streetscape;
b. Rhythm of Solids to Volds in Facades. The relationship of solids to voids in the facade of the structure shall be visually compatible with surrounding structures and streetscape;
c. Rhythm of Entrance Porch and Other Projections. The relationship of entrances and other projectlons to sidewalks shall be visually compatible with surrounding structures and streetscape; and
d. Relationship of Materials. The relationship of the color and texture of materials (other than paint color) of the facade shall be visually compatible with the predominant materials used in surrounding structures and streetscape.

DISCUSSION: The proposed design of the new structures relates to the specific function of the use of the buildings. The Conceptual Plan indicates that the materials for the new structures would be in keeping with materials used for other buildings in the park, such as the concession building.

FINDING: The application complies with this standard as the simple desigus of the new structures are largely functional. The proposed construction materials are consistent with material used for other buildings, would evoke historic elements of park structures and are thus appropriate for the park setting.

## 3. Relationship to Street.

a. Walls of Continuity. Facades and site structures, such as walls, fences and landscape masses shall, when it is characteristic of the area, form continuity along a street to ensure visual compatibility with the structures, public ways and places to which such elements are visually related;
b. Rhythm of Spacing and Structures on Streets. The relationship of a structure or object to the open space between it and adjoining structures or objects shall be visually compatible with the structures, objects, public ways and places to which it is visually related;
c. Directional Expression of Principal Elevation. A structure shall be visually compatible with the structures, public ways and places to which it is visually related in its orientation toward the street; and
d. Streetscape-Pedestrian Improvements. Streetscape and pedestrian improvements and any change in its appearance shall be compatible to the historic character of the landmark site or $H$ historic preservation overlay district.

DISCUSSION: In this case, the park landscape is considered the streetscape. Walls of continuity and the rhythm of spacing and structures on streets is not a considerable issue because the proposed buildings are unique features that would be tied to their setting and location within the large historic park. The amphitheatre is a complementary addition to the park. It will blend into the hillside, and provide a significant terminus for the new allée of trees. The additional trees proposed for the hillside further replenish the important urban forest features of the Landmark Site. However, the proposed hilltop location of the gazebo is less compatible visually in this setting. It would compromise the integrity of the rolling landscape, one of the most import features of the park, and thus the Commission and applicant should explore other locations if another gazebo is desirable. The location of a new site feature should be as unobtrusive as possible and complement the visual continuity and cohesiveness of the historic site. Excluding the proposed gazebo, the location and orientation of the proposed structures are compatible with the alignment of surrounding park features.

FINDING: The siting of the new structures is generally compatible with the existing historic landscape. The proposed location of the gazebo, however, will affect the visual appearance of the rolling landscape, and thus is inconsistent with this standard.
4. Subdivision of Lots. The planning director shall review subdivision plats proposed for property within an $H$ historic preservation overlay district or of a landmark site and may require changes to ensure the proposed subdivision will be compatible with the historic character of the district and/or site(s).

FINDING: This application has no subdivision issues.

## RECOMMENDATION

Based upon the comments, analysis and findings of fact noted above, Planning Staff recommends the Historic Landmark Commission approve the Conceptual Plan for improvements to Liberty Park subject to the following conditions:

1. Approval of the final details for the First Phase improvements shall be delegated to the Planning Staff based upon direction given during the hearing from the Historic Landmark Commission.
2. Base upon direction given during the hearing from the Historic Landmark Commission, final details for the Second and Third Phase of the Conceptual Plan shall return to the Historic Landmark Commission for review. The location of the gazebo will affect the visual appearance of the rolling landscape of the park and is not permitted. A new gazebo shall be as unobtrusive as possible and complement the visual continuity and cohesiveness of the historic site. The relationship of the width and length of the boat dock shall be in scale with Liberty Lake and surrounding park features.

Janice A. Lew
Principal Planner
May 31, 2006
Attachments: Exhibit 1: Historical Documentation
Exhibit 2: Submittal

## Exhibit 1 Historical Documentation

# Patiomal Register of Pistoric Places日nventory-Nomination Form 

 recelved
## See instructions in How to Complete National Register Forms

## 1. Name

historlc
Liberty Park
and/or common

## 2. Racation

street \& number Fifth to Seventh East, Ninth to Thirteenth South.

> nol for publication


| $\begin{aligned} & \text { Catestory } \\ & \text { - distrlct } \\ & \text { — bullding(s) } \\ & \overline{\mathrm{x}}^{\text {structure }} \text { site } \\ & \hline \text { object } \end{aligned}$ | Ownership <br> pubilc $\qquad$ prlvate $\qquad$ bolh <br> Public Acqulsition $\qquad$ in process $\qquad$ being considered | Status <br> X occupled $\qquad$ unoccupled $\qquad$ work in progress <br> Accesslble $\qquad$ yes: restricted $\qquad$ yes: unrestricted $\qquad$ no ${ }^{\prime} \because$ |  | —— museum - park - private residence - rellglous - sclentific - transportation |
| :---: | :---: | :---: | :---: | :---: |

name Salt Lake City'Corporation
street \& number Clty and County Building
Salt Lake City
Utah



Utah State Historic Sites Inventory has this property been determined elegible? __yes _no
date 1978
depository for survey records Utah State Historical Society
clty, town Salt Lake City

# NATIONAL REGISTER OF HISTORIC PLACES INVENTORY -- NOMINATION FORM 



The dedicatory procession formed at the City Hall and included Mayor Jennings, ex-mayor little (who had presided over the purchase of the property), Wilford woodruff and numerous other city, state, and Mormon Church officials. Music was provided by Croxall's Silver Band, the Uhion Glee Club and the Silxth Infantry Band. The remarks of the speakers reflected the popular importance of the new large park. Mr. Ben Sheeks concluded one of the orations by saying that the park "gives to the poor a feeling of interest in his country, and to the rich a satisfaction wich ever follows the act of giving to those who needs. And who will say that the man, woman or child does not need the opportunity of enjoying a pleasant walk-of beholding the beauties of art or nature-even as they need bread. Ist us ever remember that sometimes "the beautiful is as useful as the useful--perhaps more so."

A greenhouse was buit in 1903, and ternis courts added about 1915. The large entrance piers at Sixth East and Ninth South were added in 1920. The
bandstand was built about 1911, and a bandstand shel ter added in 1949. A swimning pool was constructed in 1949. An appropriation for a 200 was made in 1914, and the $z 00$ remained open until the establishment of the Hogle 200 in 1931. Russell Tracy donated his collection of birds to the city in 1938, with appropriations for its construction matched by Tracy in 1938 and 1939.

A master plan has been proposed by the city, which plans to spend four million dollars during the next ten years improving the facilities and landscaping.

Salt Lake Herald, July 2, 3, 1881; June 14, 1882
Ieseret Evening News, June 17, 1882
Daily Utah Chronicle, September 28, 1977
Utah State Historical Society, "Liberty Park" file

## 10. Geographical Data

Acreage of nominated property ca. 110 acres
Quadrangle name_ Salt Lake South, Sugarhouse Quadrangle scale l:24,000
UMT References


Verbal boundary description and Justification
Boundaries of Liberty Park as originally purchased by Salt Lake City in 1881:
Fifth. to Seventh East, Ninth. to Thirteenth. South Streets
List all states and counties for properties overlapping state or county boundaries


## 11. Form Prepared By

name/tile Karl Tr. Haglund, Architectural Historian
organization Utah State Historical Society date December 1.979
street \& number 307 West 200 South _.... telephone 801533 601.7
city or town Salt Lake City state Utah

## 12. State Historic Preservation Officer Certification

The evaluated significance of this property within the state Is:


State Historic Preservation Officer signature
 II fe ilelvin T. Smith, State Historic Preservation Officer date January 7, 1979

[^1]
## Keeper of the National Register

Attest:
date



Show page description

| Collection: | Utah State Historical Society - Shipler Commercial Photographers |
| :---: | :---: |
| Title: | Auto at Liberty Park, Botterill |
| Photographer: | Shipler Commercial Photographers; Shipler, Harry |
| Publisher: | Utah State Historical Society; Funded by a grant from the National Endowment for the Humanities |
| Date of photograph: | 27 May 1915 |
| Subject: | Antique and classic cars |
|  | Automobiles |
|  | Parks |
| Person: |  |
| Corporate name: | Tom Botterill Automobile Company |
| Geopolitical place: | Utah; Salt Lake County; Salt Lake City |
| Historical address: | Between 500 East and 700 East, Between 900 South and Martin Avenue ( 1000 South) |
| Current address: | 922 South 700 East |
| Historical place name: | Liberty Park |
| Description: | Image shows a man driving a classic automobile through Liberty Park. |
| Comment: |  |
| Rights Management: | Digital Image © 2002 Utah State Historical Society. All Rights Reserved. |
| Holding.Institution: | Utah State Historical Society |
| Source: | Mss C 275; Shipler Commercial Photographers Collection |
| Relation: | Shipler Commercial Photographers, Series 1 |
| Identifier: | 39222000668041 |
| Source item number: | Shipler \#16225 |
| Source format: | Glass Plate Negative |
| Source size: | 10 inches x 8 inches |
| Source physical description: | Good condition. |
| Source donors: | Shipler, William H. |
| Source donation date: | 1988 |
| Type: | Image |
| Format.Use: | image/jpeg |
| Format, Creation: |  |
| Resolution: | TIFF: 800 ppi |
| Bit depth: | 8-bit grayscale |
| Dimensions: | JPEG: $700 \times 556$ pixels |
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| Date.Digital: | 2002-04-15 |
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## Division of State History <br> ÛG State Historical Society

## Shipler Commercial Photographers Collection



| Title: | Liberty Park and Big Tree |
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| Photographer: | Shipler Commercial Photographers; Shipler, Harry |
| Publlsher: | Utah State Historical Society; Funded by a grant from the |
|  | National Endowment for the Humanitles |
| Date of photograph: | 10 May 1911 |
| Subject: | Lakes |
|  | Parks |
|  | Reservoirs |
|  | Mountains |


| Gorporate name: |  |
| :---: | :---: |
| Geopolitical place: | Utah; Sall Lake County; Salt Lake Cily |
| Historlcal address: | Between 500 East and 700 East, Between 900 South and Martin Avenue ( 1000 South $)$ |
| Current address: | 922 South 700 East |
| Historical place name: | Liberty Park |
| Description: | Image shows a scenle view of the lake at Liberty Park. The snow covered mountains can be seen in the background. |
| Comment: |  |
| Rights Management: | Digital Image (c) 2002 Utah State Historical Society. All Rights Reserved. |
| Holding.Institution: | Utah State Historical Soclety |
| Source: | Mss C 275; Shipler Commerclal Photographers Collection |
| Relation: | Shipler Commercial Photographers, Series 1 |
| Identifier: | 39222000638606 |
| Source ltem number: | Shlpler \#11965 |
| Source format: | Glass Plate Negatlve |
| Source slze: | 10 Inches x 8 inches |
| Source physlcal description: | Glass plate is yellowing. |
| Source donors: | Shipler, Whlliam ${ }^{\text {H}}$. |
| Source donation date: | 1988 |
| Type: | Image |
| Format.Use: | Image/jpeg |
| Format.Creation: |  |
| Resolution: | TIFF: 800 ppl |
| Blt depth: | 8-bit grayscale |
| Dimenslons: | JPEG: $700 \times 556$ pixels |
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## Shipler Commercial Dhotographers Colleetion



Historical addres: Between 500 East and 700 East, Between 900 South and Martin Avenue ( 1000 South)
Current address: $\quad \underline{922}$ South 700 East
Hlstorlcal place name: Liberty Park
Description: Image shows a two-story pavilion amongst a grove of trees at Liberty Park.
Comment:
Rights Management: Digital image (c) 2002 Utah State Historical Soclety. All Rights Reserved.
Holding.institutlon: Utah State Historical Society
Source: $\quad$ Mss $\underline{\mathbf{C}} \underline{\text { 275 }}$; Shipler Commercial Photographers Collection
Relation: Shipler Commercial Photographers, Series 1
Identifler: 39222000638598
Source item number: Shipler \#11964
Source format: Glass Plate Negatlve
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Source phystcal Glass plate is yellowing.
description:
Source donors: Shipler, William H.
Source donation date: 1988
Type: Image
Format.Usa: Image/]peg
Format.Creation:
Resolution: TIFF: 800 ppl
Bit depth: $\quad 8$-bit grayscale
Dimenslons: JPEG: 700 $\times 556$ pixels
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## Title:

Photographer:
Publlsher:

## Date of photograph:

Subject:

Liberty Park, Bridge and Lake
Shipler Commercial Photographers; Shipler, Harry
Utah State Historical Society; Funded by a grant from the Natlonal Endowment for the Humanlties
10 May 1911
Lakes
Parks
Reservoirs
Bridges, Wooden

## Person:

| Corporate name: |  |
| :---: | :---: |
| Geopolitical place: | Utah; Sall Lake County; Salt Lake City |
| Historical address: | Belween 500 East and 700 East, Between 900 South and Martin Avenue ( 1000 South) |
| Current address: | 922 South 700 East |
| Historical place name: | Liberty Park |
| Description: | Image shows a wooden bridge crossing over part of the small reservoir in Liberty Park. |
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| Identifier: | 39222000638580 |
| Source Item number: | Shipler \#11963 |
| Source format: | Glass Plate Negative |
| Source size: | 10 inches $\times 88$ inches |
| Source physical descriptlon: | Glass plate is yellowing. |
| Source donors: | Shlpler, Whuliam H. |
| Source donatlon date: | 1988 |
| Type: | Image |
| Format.Use: | Image/jpeg |
| Format.Creation: |  |
| Resolution: | TIFF: 800 ppl |
| Blit depth: | 8-bit grayscale |
| Dlmensions: | JPEG: $700 \times 556$ pixels |
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| :---: | :---: |
| Historical address: | Between 500 South and 700 South, Between 900 South and Martin Avenue ( 1000 South) |
| Current address: | 922 South 700 East |
| Historlcal place name: | Liberty Park |
| Description: | Image shows a group of people riding in a classic automobile at Liberty Park. |
| Comment: |  |
| Rights Management: | Digital Image (c) 2001 Utah State Historical Society. All Rights Reserved. |
| Holding.institution: | Utah State Historical Society |
| Source: | Mss C 275; Shipler Commercial Photographers Collection |
| Relation: | Shipler Commercial Photographers, Series 1 |
| Identifler: | 39222000609540 |
| Source Item number: | Shipler \#09107 |
| Source format: | Glass Plate Negative |
| Source size: | 10 inches $\underline{x} 8 \underline{8}$ Inches |
| Source physical description: | Good conditlon. |
| Source donors: | Shilpler, William H . |
| Source donatlon date: | 1988 |
| Type: | Image |
| Format.Use: | imageflpeg |
| Format.Creation: |  |
| Resofution: | TIFF: 800 ppl |
| Bit depth: | 8 -bit grayscale |
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## Exhibit 2 Submittal



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## A. Historic Conditions

The ares around Liberly Lake is one of the oldest, most memorable parts of Libenty Park. Traditionally this area welcomed lage gatherings of people for fun, games and performances. The area is shaped primarily by the lake, the landforms that surround it, ind the many trees and pathways here. The architecture and built elements have always phayed a minor role.

There are severat smatl elements that may be considered historical, including several concrete column planters and bollards, a concrete pedestrian bridge. The origin and date of construction of these efoments is not known. In adelition, there is a World Wars monument that has been reconstructed. Alt of these elements are in deteriorating condition, and each would be affected by the redesign of this area. The bridge would be repaired to its former condition and restored to use. The War memorial would be moved slightly and rethuilt. The column planters and bollards are proposed to be removed.

## B. Existing Conditions

This area of the park has fallem into a bit of disreprair in recent years. The Children's Ciarden has been closed and fenced off for several years. The restroom facility nex to it was also closed. Several pathways were cutoff and the area became a confusing mix of open and closed off activities.

For many years, the concessions area next to liberty ake fas been a center of aclivily. People could purchase food and drinks and rent boals from a small concessions building. The paved area around the concessions stand also hosted small rides, including a merry-go-round, swings, and smatl lerris wheel. For some lime, a "Children's Garden" also operated here, with an advencurous layout oil lookout platforms, climbing elements, a ball room, and oblher adivities. The "Ixisting Conditions" map (Map 7 foldout) shows these: elements.

The new concessions building is constructed in a rustic: style, similar to the "Darkitecture" of the national parks. It includes large timber beams, colbled rock, and a grand scale in proportions. It has set the stage for oher park elements and gives this area a casuai feel.


Higure 2: Concrete colum planters and bollarks. New concessions binlding behind.


IIgume 3: Concrete perlestrian bridge.

figure 4: World Wirs memorial.

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## SINヨWヨAOZdWI GヨSOdOXd＇E






## Liberty Lake

This plan also calls for recreating and improving the water features in this area. The norlhwest comer of liberty Lake is proposed to be extended up to the edge of 600 Fast. This increases the capacily of this stomwater clelention basin and creates a direct paved path to the boat dork. This eliminates the current grass paver path, which is often muddy and is not ADA accossible. It also repliaces the concrete curb around the lake that is breaking and washing oul. A new dock would be installed that will be wider and easier to mancuver.

fägue 6 . Now boat dock an/oxtension to liberfy Lake shoroline.

figure 7 Section of a more durable libryy lake showeline construction, shonsigg normal lake lewed and flood shage.





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## World Wars Memorial

Another change in this area would be the minor relocalion of the World Wars memorial. This element is proposed to be shifted approximately 100 feet to the south and rebuitt. In its current location, it is difficult for maintenance vehicles to maneuver around it, and it has been hit repeatedly, knocking off pieces of its corner. The walls also sulfer from cracks, concrele spalling and water damage. The date and funding of this reconstructed monument are not known, but a plaque on the monument indicates that this version of the: monument is a re-creation of a previous monument. The major features of this memorial are the phagues on each side of the monument. These will be preserved and incorporated into the new memorial, which will be of a simitar material, shape and size. The new memorial is also proposed to incorporate? seating, as either a seat wall integrated into the wall or benches along it.


Iigures $12,13,14$.. World War menorial damage; the dedication plaque noting its onginal construction date of a prior wersion) of 1929 and water dimuge.

figume 15 The existing momumetw consists of "/hw wall with plitgues on both sides amdd large thapole. Platues read "To Those Who Served in the Werrd Wars."

[^2]Paine 0
ligure th lixtended path and allée /eviding to the concessions ares.
razure 17 . Lxisting pothind afle leading to the concessions
figure 18 .. tisimy phth and alle\% hexting to the concessions
dIVr. arci.

## B. Pedestrian Path and Tree Allée

The pextestrian path and allée of trees that teads from the parking lot eastwatrel to the concession area is proposed to be extended. A concrele path will be construcded and trees will be planted in the same formal allée. This will make. this entry into the park clearer and make waylindingeasier. It also forms a nalural boundary to this concession area.


figure 19 - Proposed amphitheatre design.

Thure 20 View of amphilleatre toward concessions buiding.

## C. Amphitheatre

An amphitheatre is also proposed in this antivity hub and to provide a place in the park for performances, leclures, and another informal seating area. This amphitheatre woukd be leuilt into the hillside by extending the berm that rums akong the northern side of I iberly Lake. This amphitheare will have a natural feel, with grassy seating levels, simple stone stejs, and a smatl stage, surrounded by flowering trees to enclose it.

figure 22 -- Children's Gilrden fontures that remain, behind chainlink fence and a "Closed" sign.

Figure 23 - Restrooms thell hive been closed and are reconmended for demolition.

Tïure ed than tor the former Chihfron's Garchen to hee trashormed ino so "Advewturr' (isinten."

## D. Adventure Garden

The Children's Garden was designed as an adventure park for children, with high viewing platforms, ramps, steps, and cargo nets for climbing, a ball room, and other play fentures. The garden was closed due to salfely concems and has sal unused for a number of years. The restrom adjacent to it was also closed ater it cominued to atrad vandalism and undesiable uses. This are has become a "hole" in the fabric of liberly Park and is due for revitalization.


This phan proposes to demolish the Chileren's Garden structures except the vertical poles. Demolition woudd indude the platforms and climbing elements, as well as the restroom and ball crawl. Several vertical poles will remain to become a part of a "forest" to be created with additional decoralively carved poles of varying heights and new evergreen trees. Benches and sitting rocks will be added to the area to provide places to pionic: and sit. The design indudes berms, groupings of boulders, sandstone slepping stones and a woodchip walking surface add to the naturalistic atmosphere and sense of adventure. The design encourages people to explore and play.


This reconstruction would also improve an old streambed in this area. Currently, excess water finds its way into the plaza area and parking lot, creating slippery, mossy areas. Because the water table is so high and the. numerous artesian wells in this area, drainage is a common challenge in the

Figure 25 - Area south of the concessions buikding where d streatm once. A proposer dry strcambed here nould improve site drainage.

Thure 26-7ypica/cross-servion of the propused diy strom hood.
park. This plan creates a meandering dry stream bed from I iberly lake, underneath the historic: concrete bridge, kward Tracy Aviary to the edge of the concessions area. This stream beed will coflerl excoss water and create an attractive natural feature while improving the area's drainage. In the future, some permanent water flow could be introduced into the stream bed if desired.




A new pionic: pavilion is proposed on the edpe of the ardventure garden to fill an unmel need in the park for medium-sized group gatherings. This pavilion can host groups and parties, and give them easy access to the adventure garden, liberty I ake, rides, concessions and amphitheatre. The pavilion design will utilize the poles from the ball crawl as for supports and will match the concessions buikding in materials and form.

Tigure 27 - New picnic parifion created buill on the foumhation of the previous $0 \mathrm{~d} / /$ crawl huilding.


Figure 28 (Jverview of the redesignes/ garclen area.
ligum 29 Visu aithe 'pole forst," showing soming nocks, cxisfigh/kins (grey) dod mew poles (brown).


## 4. CONSTRUCTION AND MATERIALS

## A. Phasing

This Master Plan calls for a number of diflerent innorovemomts that will be phased over time. This plan calls for the Comessiens Areas, Wortal Wars Memorial and the lath and Alow of be compled first. The second phase would encompass the (hiden's Carden and the streambed improvements. The final phase would include the Amphilheatre dind I iberly I ake improvements.

Tach phase of construcion will build of of the provious elements buill and utilize similar materials, colors and textures set by the precedent of previous elements. The specific materials and construction technigues will be delemined as eadr phase of work is approved and funded.

## B. Materials

The elements in this design will utilize matural and muted materials. All structures, including the pavilion ame amphitheatre will use natural colbble stone and woot shingle, like the concessions truiding. The relouill Wordd Wars memorial will use a similar combination of conerete and lextured plaster. New site furniture, indurling benches, liash cans, and ligh persts will match the existing liberty Park standards.

Natural features, such as the dry streambed, the new amphitherate herm, landscaping, Iooulders, and the "forest floor" of the "Alventure Carden will use: materials, shapes and forms that blend with the strrounding natural landscape. Tvery attempt will be made to blend seamiessly into the existing fabric: of the park and make this area apporas if were always there.



## Typical Cross Section

Evergreen Accent Trees


## Stream Cross Section

## Evergeen Accent Trees



## Proposed Pavilion



Archuectural syle to match that on new Concessions Stand

## Retention Wall Cross Section




Attachment C June 7, 2006 Minutes

Addressing Ms. Barbanell concerns, Ms. Hammond-Heid noted that the stage would be surrounded by flowering trees (Staff Report - Page 10). Mr. Cook added that the berm would be enlarged to accommodate a back-drop for the amphitheatre and the flowering trees would be planted on the edge of the hillside and wrap around the back side of the amphitheatre to accent the back drop. They do not intend to place any boulders in that area, but will maintain the grass so that it will appear to be similar to what is already there. The use of the amphitheatre would be covered in the management plan for all parks. Events and times are documented and they require approval.

Paul Wharton submitted a letter from Ethel C. Hale, 436 East 800 South, and read it into the record. In part, the letter states opposition to any proposal that would destroy established green space to accommodate structures or replace the sledding hill with an amphitheatre. Ms. Hale wrote that she believes society needs exercise, not sitting being entertained and eating; and restoration of the still-extant bowling green would be a historic touch. She post-scripted the letter stating that historically, a park is primarily trees, grass, flowers with quiet and minimal structures. An amusement park is structures, excitement, noise and commerce of various kinds.

Seeing no on else requesting to address the Commission, the meeting was closed to public comment and the Historic Landmark Commission discussed the proposal. Acknowledging that the amphitheatre leans toward landscaping features, the consensus of the Commission was that the existing topography must be maintained including relocating the gazebo. Ms. Hunter voiced concerns about eliminating the concrete columns without a better understanding of their history.

Regarding Case No. 470-06-32, based on the comments, analysis and findings of fact, Ms. Carl moved that the Historic Landmark Commission grant approval for the requested circulation changes and conceptual approval on the Option 1 Site Plan as presented in the Staff Report provided:

1. Efforts are made to maintain the existing topography of the sledding hill.
2. The proposed gazebo is moved to a more acceptable location.
3. Information is provided for the concrete columns that are proposed to be removed.

Ms. Hammond-Heid seconded the motion, all voted aye; the motion passed.
Case No. 470-06-22, a request by Howa Capitol to construct a new mixed-use development between 500 North and 600 North and Artic Court and 300 West consisting of two five-story bulldings with retall uses on the main story and dwelling units above, a single-story grocery store and eleven townhousos units. This property is located in the Capitol Hlll Historic District. (Staff - Elizaboth Giraud at 535-7128 or Elizaboth.giraud@slcgov.com)
(This item was heard at 5:20:51 p.m.)
Prescott Muir and Dru Damico were present to represent Howa Capitol.
Historic Landmark Commissioner Fitzsimmons disclosed that he has been recently employed by Prescott Muir Architects who is the designer for the projact. Mr.
Fitzsimmons said that he has not specifically worked on the project and he believes he

The War Memorial would be reconstructed because the corners have been damaged over the years. Relocating the War Memorial would provide a more formal pattern in line with the focal point, and improve ingress and egress of the concession building.

The proposed width of the boat dock was determined because it is currently inadequate. It is so narrow now that two people are unable to pass without the potential of someone falling into the water. The dock was also realigned with the concession area because the boats will be stored in the breezeway of the concession building during winter months and this alignment will allow concessionaire staff better access of the dock activity. As for the width, Mr. Cook said that they would reconsider it and continue discussions as the idea is being developed.

Liberty Lake serves as a storm drainage system and the curb around it is continually eroding away as the water over flows. The old curb will be replaced with a new curb and a five-foot wide sidewalk along with a retaining wall. The new curb system will serve as seating at the edge of the Lake as well as increasing the flood capacity.

The Historic Landmark Commission Members and Mr. Cook discussed the plans, and Mr. Cook further explained that the berm located in the north portion of the Park would be increased to accommodate the amphitheatre. The seating would consist of about six concrete/grass risers. The risers will be concrete about 18 inches high and the treads will be grass.

The original concrete walking bridge from the 1920s would remain and become a feature of the Children's Garden area.

As for the columns/boliards with planters on top, Mr. Cook said he is uncertain of their history and they serve no purpose. The intent is to remove them to improve circulation. The planters belong to the concessionaire and would be relocated to other appropriate areas or perhaps on the terraces of the amphitheatre. The Farris Wheel and Merry-Go-Round are owned by the concessionaire and will continue to operate. Mr . Cook said he is not certain whether or not the other rides will remain, but the paving around them will be redone. Mr. Cook concluded by saying that they are asking approval for the overall concept so that they may proceed with funding and they will come back to the Historic Landmark Commission for review as development progresses.

Melissa Barbanell, 1062 South 500 East, explained that she was involved in the master plan process for Liberty Park and is pleased with some of the changes. However, she is concerned about the visual impact the amphitheatre may have on the Park and other buildings becoming infill lessening the amount of open space in the park. The new concession stand is significantly larger than the old one and she is concerned that losing green space to buildings would diminish the historic value of Liberty Park. Green space and rolling hills are integral to the historical nature, and she agrees with Planning Staff that the gazebo would interfere with the appearance. Ms. Barbanell also asked for clarification of elements behind the seating of the amphitheatre. The hill is used for sledding and she questioned whether or not whatever elements behind the seating would alter the view or use. Ms. Barbanell said that she is also concerned about the noise emitted from the amphitheatre and noted that the Ordinance does not allow loud music after 9:00 p.m.

- (Phase 2) Construction of the Adventure Garden, which would be the children's play area. Ms. Coffey explained that the current Children's Garden has been closed to the public for several years because of safety reasons. Most of the existing structures and the restrooms would be removed. New pedestrian furniture, pavilions and berms would be added. Some existing posts would remain to be integrated with the "pole forest." The small streambed in this-area will also be improved.
- (Phase 3) Construction of the new amphitheatre. Ms. Coffey noted that the packet includes two options and future funding would determine which option would be chosen. Option 2 includes a gazebo at the knoll of the hill in line with the concession stand.
- Liberty Lake will be extended toward 600 East and the existing boat dock will be removed and a wider one will be installed to the southwest. The existing concrete curb around the Lake will be replaced with a new sidewalk.

Ms. Coffey explained that Planning Staff recommends conceptual approval for the overall plan with the following considerations: A more suitable location for the proposed gazebo because that location is prominent and the gazebo is not a historic feature of the Park, the width of the dock to be re-evaluated, and more design details for the dry creek bed be provided.

Mr. Cook explained that they are leaning toward Option 1 for the amphitheatre, and the intent is to improve pedestrian circulation around the concession area and make the Park more functional. The Children's Garden has been closed for a long time because the equipment does not meet safety code, and the restrooms and ball crawl are dysfunctional. The building that houses the restrooms and ball crawl will be scaled back to half its current size by eliminating the restrooms. New restrooms were installed to the south of the new concession building when it was constructed. The ball crawl will be modified into a pavilion. The roof of the pavilion will have the same pitch and shingles as the new concession building. The Park has only one other pavilion, which is located in the northeast corner (the opposite side of the Park), and the proposed modification to the ball crawl would provide another spot for group dinning and gathering. The design to revitalize the Children's Garden is a "pole forest". The columns will remain and shapes will be carved on the top of them to make them more interesting. Rock and boulders will be added for climbing and sitting areas which would tie into the existing drainage channel creek. The creek is a catch basin for surface drainage for the entire site and drains into the Lake and Aviary. The Aviary no longer wants storm water in their system, so the creek will be piped westward into the 500 South storm drain. The creek would be made more aesthetically pleasing and would provide a play facility for the children. The creek would have water in it for a very short period of time during storm events.

Trees will be planted to extend the alley and provide a dramatic entrance from the parking lot to the concession area and to tie the concession area with 600 East and beyond the new amphitheatre. The gazebo is proposed to be in line with the monument and concession stand to provide a dramatic entrance. The gazebo is only meant as a focal point and is an option.

The master plan for the Park has always called for an amphitheatre for small performances and concerts.

Chairperson Christensen called the meeting to order and welcomed Esther Hunter as a new Salt Lake City Historic Landmark Commission Member.

## Comments to the Commission

No one from the public had comments to make to the Commission.

## Report by the Planning Director

Mr. Ikefuna had nothing to report at this time.

## Approval of the Mlnute for May 17, 2006

Chairperson Christensen asked for the following revisions:

- Correct spelling of names for Mr. Nephi Kemmethmueller and Ms. Minta Brandon.
- Change the word "Archetupos" to "Archivist" on page 17.

Mr. Fitzsimmons moved for the Historic Landmark Commission to approve the minutes with the aforementioned revisions. Ms. Carl seconded the motion, all voted aye; the motion passed.

## PUBLIC HEARING

Case No. 470-06-32, by the Salt Lake Clty Engineering Divlsion, represented by Dell Cook, Prolect Manager, requesting conceptual approval for several prolects In Llberty Park, Including the Amphitheatre, Concessions Area, Llberty Lake, Pedestrlan Path and Tree Allev and Adventure Garden. Liberty Park is a Salt Lake City Landmark Site. (Staff-Janlce Lew at 535-7625 or ianice.lew@sicgov.com)
(This item was heard at 4:41 p.m.)
Dell Cook was present to represent the Salt Lake City Engineering Division.
Ms. Coffey, substituting for Ms. Lew, explained that Liberty Park is a Landmark Site and has been undergoing major renovation over the last several years. The overall proposed improvements are as follows and would take place in three phases:

- (Phase 1) Improvements around the plaza, including replacing the existing asphalt hard-surfacing with concrete pavers around the amusement rides and equipment area, and removal of the bollards and planters in the concession area to provide improved pedestrian circulation.
- Construction of a new information kiosk near the concession building.
- Extending and realigning the east/west path from the parking lot toward the concession area. Additional trees will also be planted along this area.
- Reshaping the northwest edge of Liberty Lake.
- Restoring the drainage channel to the west of Liberty Lake.
- Relocating the War Memorial to the south in line with the concession building.


## Attachment D Public Comment

## Lew, Janice

From: Barbanell, Melissa (Salt Lake City) [mbarbanell@barrick.com]
Sent: Monday, February 25, 2008 9:38 AM
To: Lew, Janice
Cc: Love, Jill
Subject: staff report on Libert Park Children's Garden
Janice,
Is there a staff report on this? I would like to see it along with the plans. I am happy to come down to the City/County building to pick it up.
I am quite concerned about the level of construction in Liberty Park and plan to do my best to ensure that any new proposals for Liberty Park comply with the HPOD.

Melissa

## Melissa Barbanell

Senior Counsel, Regulatory Policy
Barrick Gold Corporation
136 East South Temple, \#1800
Salt Lake City, UT 84111
Ph: 801-990-3815
Fax: 801-990-3830
entrepreneurship LEADERSHip. PASSION TO SUCCEED.


[^0]:    Jim Guilkey, Chair

[^1]:    For HCAS use only
    I hereby certify that this property is included in the National Register

[^2]:    I ilenty Park limprovements . Concesssions and Children's Carden
    I andmarks Commission Review
    $\mathrm{MCB}+\mathrm{A}$

